

**CONFORMED (04/07/15)**

CALIFORNIA STATE WATER RESOURCES CONTROL BOARD  
ORDER 2012-0011-DWQ

AS AMENDED BY  
ORDER WQ 2014-0006-EXEC,  
ORDER WQ 2014-0077-DWQ, AND  
ORDER WQ 2015-0036-EXEC

NPDES NO. CAS000003  
**NATIONAL POLLUTANT DISCHARGE ELIMINATION SYSTEM (NPDES)  
STATEWIDE STORM WATER PERMIT  
WASTE DISCHARGE REQUIREMENTS (WDRS)  
FOR  
STATE OF CALIFORNIA  
DEPARTMENT OF TRANSPORTATION**

The State Water Resources Control Board adopted Order 2012-0011-DWQ on:	September 19, 2012
The Executive Director of the State Water Resources Control Board issued Order WQ 2014-0006-EXEC on:	January 17, 2014
The State Water Resources Control Board adopted Order WQ 2014-0077-DWQ on:	May 20, 2014
The Executive Director of the State Water Resources Control Board issued Order WQ 2015-0036-EXEC on:	April 7, 2015
The amendments to Order 2012-0011-DWQ contained in Order 2015-0036-DWQ are effective on:	<b>April 7, 2015</b>

**CERTIFICATION**

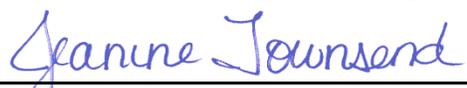
The undersigned, Clerk to the State Water Board, does hereby certify that the foregoing is a full, true, and correct copy of an order duly and regularly adopted at a meeting of the State Water Resources Control Board held on September 19, 2012.

AYE: Chairman Charles R. Hoppin  
Vice Chair Frances Spivy-Weber  
Board Member Tam M. Doduc  
Board Member Steven Moore  
Board Member Felicia Marcus

NAY: None

ABSENT: None

ABSTAIN: None

  
\_\_\_\_\_  
Jeanine Townsend  
Clerk to the Board



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REQUIREMENTS FOR STATE OF CALIFORNIA, DEPARTMENT OF  
TRANSPORTATION

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**FINDINGS**

The State Water Resources Control Board (State Water Board) finds that:

Permit Application

1. The State of California, Department of Transportation (hereafter the Department) has applied to the State Water Board for reissuance of its statewide storm water permit and waste discharge requirements to discharge storm water and permitted non-storm water to waters of the United States under the National Pollutant Discharge Elimination System (NPDES) permit program.

**Background and Authority**

Permit Background

2. Prior to issuance of the Department's first statewide storm water permit (Order No. 99-06-DWQ), the Regional Water Boards regulated storm water discharges from the Department's storm drain systems with individual permits. On July 15, 1999, the State Water Board adopted a statewide permit to consolidate storm water permits previously adopted by the Regional Water Boards. This statewide permit regulates storm water and non-storm water discharges from the Department's properties and facilities, and discharges associated with operation and maintenance of the State highway system. The Department's properties include all Right-of-Way (ROW) owned by the Department. The Department's facilities include, but are not limited to, maintenance stations/yards, equipment storage areas, storage facilities, fleet vehicle parking and maintenance areas and warehouses with material storage areas.

Federal Authority

3. In 1987, the United States Congress amended the federal Clean Water Act (CWA) and added section 402(p), which established a framework for regulating municipal and

industrial storm water discharges under the NPDES Permit Program. On November 16, 1990, the U.S. Environmental Protection Agency (U.S. EPA) promulgated federal regulations for controlling pollutants in storm water runoff discharges (known as Phase I storm water regulations). Phase I storm water regulations require permit coverage for storm water discharges from large and medium Municipal Separate Storm Sewer Systems (MS4s), certain categories of industrial facilities, and construction activities disturbing five or more acres of land. On December 8, 1999, U.S. EPA promulgated regulations, known as Phase II storm water regulations, which require NPDES permit coverage for storm water discharges from small MS4s and construction sites which disturb one to five acres of land.

#### State Authority

4. California Water Code (Wat. Code) section 13376 provides that any person discharging or proposing to discharge pollutants to waters of the United States within the jurisdiction of the state shall apply for and obtain Waste Discharge Requirements (WDRs). (For this permit, the State term "WDRs" is equivalent to the federal term "NPDES permits" as used in the Clean Water Act). The State Water Board issues this Order pursuant to section 402 of the Clean Water Act and implementing regulations adopted by U.S. EPA and chapter 5.5, division 7 of the California Water Code (commencing with § 13370 et seq.). It shall serve as an NPDES permit for point source discharges to surface waters. This Order also serves as WDRs pursuant to article 4, chapter 4, division 7 of the Water Code (commencing with § 13260 et seq.). Applicable State regulations on discharges of waste are contained in the California Code of Regulations (Cal. Code Regs.), tit. 23, Division 3, Chapter 9.

#### **Storm Water Definition**

##### Storm Water Discharge

5. Storm water discharges consist only of those discharges that originate from precipitation events. Storm water is defined in the Code of Federal Regulations (40 C.F.R. § 122.26(b)(13)) as storm water runoff, snowmelt runoff, and surface runoff and drainage. During precipitation events, storm water picks up and transports pollutants into and through MS4s and ultimately to waters of the United States.

##### Non-Storm Water Discharge

6. Non-storm water discharges consist of all discharges from an MS4 that do not originate from precipitation events.

Generally, non-storm water discharges to an MS4 are prohibited, conditionally exempt from prohibition, or regulated separately by an NPDES permit. The categories of conditionally exempt non-storm water discharge are specified at 40 Code of Federal Regulations section 122.26(d)(2)(iv)(B)(1). Non-storm water discharges that are regulated by a separate NPDES permit are not subject to the discharge prohibition. Prohibited non-storm water discharges include conditionally exempt discharges that are found to be a source of pollutants to waters of the United States. Illicit discharges must also be prohibited. An illicit discharge is defined in 40 Code of Federal Regulations section 122.26(b)(2) as "any discharge to a municipal storm sewer that is not composed entirely of storm water except

discharges pursuant to an NPDES permit (other than the NPDES Permit for discharges from the Municipal Separate Storm Sewer System) and discharges resulting from fire fighting activities." Provision B of this Order addresses non-storm water discharge.

Non-storm water discharges to an MS4 with a discharge to an ASBS are subject to a different set of conditions as stated in Finding 22.a.

## **Performance Standards**

### Performance Standard for Discharges from MS4s

7. Clean Water Act section 402(p) establishes performance standards for discharges from MS4s. Clean Water Act section 402(p)(3)(B) requires that municipal permits "shall require controls to reduce the discharge of pollutants to the maximum extent practicable, including management practices, control techniques and system, design and engineering methods, and such other provisions as the Administrator or the State determines appropriate for the control of such pollutants." This Order prohibits storm water discharges that do not comply with the maximum extent practicable (MEP) standard.
8. Compliance with the MEP standard involves applying Best Management Practices (BMPs) that are effective in reducing or eliminating the discharge of pollutants to the waters of the United States. MEP emphasizes pollutant reduction and source control BMPs to prevent pollutants from entering storm water runoff. MEP may require treatment of the storm water runoff if it contains pollutants. BMP development is a dynamic process, and the menu of BMPs contained in a SWMP may require changes over time as experience is gained and/or the state of the science and art progresses. MEP is the cumulative effect of implementing, evaluating, and making corresponding changes to a variety of technically appropriate and economically feasible BMPs, ensuring that the most appropriate controls are implemented in the most effective manner. The State Water Board has held that "MEP requires permittees to choose effective BMPs, and to reject applicable BMPs only where other effective BMPs will serve the same purpose, the BMPs would not be technically feasible, or the costs would be prohibitive." (SWRCB, 2000b).

## **Permit Coverage and Scope**

### Discharges Regulated by this Permit

9. This Order regulates the following discharges:
  - a. Storm water discharges from all Department-owned MS4s;
  - b. Storm water discharges from the Department's vehicle maintenance, equipment cleaning operations facilities and any other non-industrial facilities with activities that have the potential of generating significant quantities of pollutants; and
  - c. Certain categories of non-storm water discharges as listed under provision B. of this Order.

This Order does not regulate storm water discharges from leased office spaces, Department owned batch plants or any other industrial facilities, as industrial facilities defined in the Statewide Industrial General Permit. The Department will obtain coverage

for storm water discharges associated with industrial activities under the Statewide Industrial General Permit for each batch plant and industrial facility, and shall comply with applicable requirements. While this Order does not regulate storm water discharges associated with industrial activities, it does impose contractor requirements for certain industrial facilities.

This Order does not regulate discharges from the Department's construction activities, including dewatering effluent discharges from construction projects. Instead, the Department will obtain coverage for storm water discharges associated with construction activities under Order No. 2009-0009-DWQ Statewide Construction General Permit. While this Order does not regulate storm water discharges associated with construction activities, it does impose electronic filing, notification, reporting and contractor requirements for certain construction projects, and imposes limitations on types of materials that may be used during construction which may have an impact on post-construction discharges. Any discharges from a site occurring after completion of construction are fully subject to the requirements of this Order.

Some Regional Water Boards have issued specific requirements for dewatering effluent discharges in their regions. The Department will consult with the appropriate Regional Water Board and comply with the applicable dewatering requirements in each region.

## **Department Activities and Discharges**

### Department Activities

10. The Department is primarily responsible for the design, construction, management, and maintenance of the State highway system including; freeways, bridges, tunnels, and facilities such as corporation yards, maintenance facilities, rest areas, weigh stations, park and ride lots, toll plazas and related properties. The Department is also responsible for initial emergency spill response and cleanup for unauthorized discharges of waste within the Department's ROW.

### Department Discharges

11. The Department's discharges include storm water and non-storm water discharges generated from:
  - a. Maintenance and operation of State-owned ROW;
  - b. Department storage and disposal areas;
  - c. Department facilities;
  - d. Department Airspaces; and
  - e. Other properties and facilities owned and operated by the Department.

The Department discharges either directly to surface waters or indirectly through municipal storm water conveyance systems. These surface waters include creeks, rivers, reservoirs, wetlands, saline sinks, lagoons, estuaries, bays, and the Pacific Ocean and tributaries thereto, some or all of which are waters of the United States as defined in 40 Code of

Federal Regulations section 122.2. As specified, this Order regulates the Department's municipal storm water and non-storm water discharges.

#### Potential Pollutants

12. Discharges of storm water and non-storm water from Department properties, facilities, and activities have been shown to contribute pollutants to waters of the United States. As such, these discharges may be causing or threatening to cause violations of water quality objectives and can have damaging effects on human health and aquatic ecosystems. The quality and quantity of these discharges vary considerably and are affected by many environmental factors including hydrology, geology, land use, climatology and chemistry, and by controllable management factors including maintenance practices, spill prevention and response activities, public education (i.e., concerning trash and other storm water pollutants) and pollution prevention.

Pollutant sources from the Department properties, facilities, and activities include motor vehicles, highway surface materials such as fine particles of asphalt and concrete, highway maintenance products, construction activities, erodible shoulder materials, eroding cut and filled slopes, abrasive sand and deicing salts used in winter operations, abraded tire rubber, maintenance facilities, illegal connections, illegal dumping, fluids from accidents and spills, and landscape care products.

Pollutant categories include, but are not limited to, metals (such as copper, lead, and zinc), synthetic organic compounds (pesticides), Polycyclic Aromatic Hydrocarbons (PAHs) from vehicle emissions, oil and grease, Total Petroleum Hydrocarbons (TPH), sediment, nutrients (nitrogen and phosphorus fertilizers), debris (trash and litter), pathogens, and oxygen demanding substances (decaying vegetation, animal waste, and other organic matter).

#### Characterization Monitoring

13. Under the previous permit (Order No. 99-06-DWQ), the Department conducted a comprehensive, multi-component storm water monitoring program. The Department monitored and collected pollutant characterization information at more than 180 sites statewide, yielding more than 60,000 data points. The Department used the data to evaluate the effectiveness of the Department's maintenance facility pollution prevention plans and highway operation control measures. This information is also used to identify pollutants of concern in the Department's discharges.

#### Department Discharge Characterization Studies

14. The Department compared the monitoring results from the 2002 and 2003 Runoff Characterization Studies (California Department of Transportation, 2003)<sup>1</sup> to California Toxics Rule (CTR) objectives and to several surface water quality objectives considered potentially relevant to storm water runoff quality. The Department prioritized constituents as high, medium, and low, according to a percentage estimate by which the most stringent water quality objective was exceeded. The Department identified lead, copper, zinc,

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<sup>1</sup> References are found in Attachment X of this Order.

aluminum, diazinon, chlorpyrifos, and iron as high priority constituents in the Department's runoff. The sources of other water quality objectives considered were:

- a. National Primary Drinking Water Maximum Contaminant Levels (40 C.F.R., § 141.1);
- b. U.S. EPA Action Plan for Beaches and Recreational Waters;
- c. U.S. EPA Aquatic Life Criteria;
- d. California Department of Public Health Maximum Contaminant Levels; and California Department of Fish and Game Recommended Criteria for Diazinon and Chlorpyrifos.

#### Department Discharges that are Subject to MS4 Permit Regulations

15. An MS4 is a conveyance or system of conveyances, including roads with drainage systems, municipal streets, catch basins, curbs, gutters, ditches, man-made channels, or storm drains. An MS4 is designed or used for collecting or conveying storm water. It is not a combined sanitary sewer and is not part of a Publicly Owned Treatment Works (POTW). Clean Water Act section 402(p) and 40 Code of Federal Regulations section 122.26 (a)(v) give the State authority to regulate discharges from an MS4 on a system-wide or jurisdiction-wide basis. All MS4s under the Department's jurisdiction are considered one system, and are regulated by this Order. Therefore, all storm water and exempted and conditionally exempted non-storm water discharges from the Department owned MS4 are subject to the requirements in this Order.

#### Maintenance and Construction Activities not Subject to the Construction General Permit

16. Some maintenance and construction activities such as roadway and parking lot repaving and resurfacing may not be subject to the Construction General Permit. Such activities may involve grinding and repaving the existing surface and have the potential to mobilize pollutants, even though it may not involve grading or land disturbance. The Department's Maintenance Staff Guide (Department, 2007b), Project Planning and Design Guide (Department, 2010) and the California Stormwater Quality Association (CASQA) California Construction Stormwater BMP Handbook (CASQA, 2009) specify BMPs for paving and grinding operations. The Department is required to implement BMPs for such operations to control the discharge of pollutants to the MEP.

#### Department Construction Projects Involving Lead Contaminated Soils

17. Department construction projects may involve soils that contain lead in quantities that meet the State definition of hazardous waste but not the federal definition. The Department of Toxic Substances Control (DTSC) has issued a variance (V09HQSCD006) effective July 1, 2009, allowing the Department to place soil containing specific concentrations of aerially deposited lead under pavement or clean soil. In addition to complying with the terms of the variance, the Department also needs to notify the appropriate Regional Water Boards to determine the appropriate regulation of these soils.
18. Past monitoring data show that storm water runoff from the Department's facilities contains pollutants that may adversely affect the beneficial uses of receiving waters. Facilities not

subject to the Industrial General Permit are required to implement BMPs to reduce the discharge of pollutants from these facilities to the MEP.

### **Provisions of This Order**

19. Storm water discharges from MS4s are highly variable in frequency, intensity, and duration, and it is difficult to characterize the amount of pollutants in the discharges. In accordance with 40 Code of Federal Regulations section 122.44(k)(2), the inclusion of BMPs in lieu of numeric effluent limitations is appropriate in storm water permits. This Order requires implementation of BMPs to control and abate the discharge of pollutants in storm water to the MEP. To assist in determining if the BMPs are effectively achieving MEP standards, this Order requires effluent and receiving water monitoring. The monitoring data will be used to determine the effectiveness of the applied BMPs and to make appropriate adjustments or revisions to BMPs that are not effective.

#### Receiving Water Limitations

20. The effect of the Department's storm water discharges on receiving water quality is highly variable. For this reason, this Order requires the Department to implement a storm water program designed to achieve compliance with water quality standards, over time through an iterative approach. If discharges are found to be causing or contributing to an exceedance of an applicable Water Quality Standard, the Department is required to revise its BMPs (including use of additional and more effective BMPs).

#### Discharges to Areas of Special Biological Significance

21. The State Water Board has designated 34 coastal marine waters as Areas of Special Biological Significance (ASBS) in the California Ocean Plan. An ASBS is a coastal area requiring protection of species or biological communities. The Department discharges storm water into the following ASBS:
- a. Redwoods National Park ASBS
  - b. Saunders Reef ASBS
  - c. James V. Fitzgerald ASBS
  - d. Año Nuevo ASBS
  - e. Carmel Bay ASBS
  - f. Point Lobos ASBS
  - g. Julia Pfeiffer Burns ASBS
  - h. Salmon Creek Coast ASBS
  - i. Laguna Point to Latigo Point ASBS
  - j. Irvine Coast ASBS
22. The Ocean Plan prohibits waste discharges into ASBS. The Ocean Plan allows the State Water Board to grant exceptions to this prohibition, provided that: (1) the exception will not compromise protection of ocean waters for beneficial uses, and (2) the public interest will be served. The Department has applied for and been granted an exception under the General Exception for Storm Water and Non-Point Source Discharges to ASBS. The exception

allows the continued discharge into ASBS provided the Department complies with the special protections specified in the General Exception.

- 22a. Non-storm water discharges to ASBS are prohibited except as specified in the General Exception. Certain enumerated non-storm water discharges are allowed under the General Exception if essential for emergency response purposes, structural stability, slope stability, or if occur naturally. In addition, an NPDES permitting authority may authorize non-storm water discharges to an MS4 with a direct discharge to an ASBS to the extent the NPDES permitting authority finds that the discharge does not alter natural ocean water quality in the ASBS. This Order allows utility vault discharges to segments of the Department MS4 with a direct discharge to an ASBS, provided the discharge is authorized by the General NPDES Permit for Discharges from Utility Vaults and Underground Structures to Surface Water, NPDES No. CAG 990002. The State Water Board is in the process of reissuing the General NPDES Permit for Utility Vaults. As part of the renewal, the State Water Board will require a study to characterize representative utility vault discharges to an MS4 with a direct discharge to an ASBS and will impose conditions on such discharges to ensure the discharges do not alter natural ocean water quality in the ASBS. Given the limited number of utility vault discharges to MS4s that discharge directly to an ASBS, the State Water Board finds that discharges from utility vaults and underground structures to a segment of the Department's MS4 with a direct discharge to an ASBS are not expected to result in the MS4 discharge causing a substantial alteration of natural ocean water quality in the ASBS in the interim period while the General NPDES Permit for Discharges from Utility Vaults is renewed and the study is completed. However, if a Regional Water Board determines a specific discharge from a utility vault or underground structure does alter the natural ocean water quality in an ASBS, the Regional Water Board may prohibit the discharge as specified in this Order.

#### New Development and Re-development Design Standards

23. 40 Code of Federal Regulations section 122.26(d)(2)(iv)(A)(2) requires municipal storm water permittees to implement a new development and redevelopment program to reduce the post-construction generation and transport of pollutants. Development can involve grading and soil compaction, an increase in impervious surfaces (roadways, roofs, sidewalks, parking lots, etc.), and a reduction of vegetative cover, all of which increase the amount of rainfall that ends up as runoff, and decrease the particle size and the load of watershed sediment. The increase in runoff generally leads to increased pollutant loading from watersheds, even if post-construction pollutant concentrations are similar to pre-construction concentrations. The accelerated erosion and deposition resulting from an increase in runoff and a decrease in the size and load of watershed sediment generally causes a stream channel to respond by deepening and widening and detaching from the historic floodplain. The magnitude of response depends on geology, land use, and channel stability at the time of the watershed disturbance. Increased pollutant loads and alteration of the runoff/sediment balance have the potential to negatively impact the beneficial uses of receiving waters including streams, lakes, wetlands, ground water, oceans, bays and estuaries, and the biological habitats supported by these aquatic systems.

24. Department projects have the potential to negatively impact stream channels and downstream receiving waters through modification of the existing runoff hydrograph. The hydromodification requirements in this Order are “effluent limitations,” which are defined by the Clean Water Act to include any restriction on the quantities, rates, and concentrations of chemical, physical, biological, and other constituents which are discharged from point sources (C.W.A., § 502(11)).
25. Waters of the United States supporting the beneficial use of fish migration could be adversely impacted by improperly designed or maintained stream crossings, or through natural channel evolution processes affected by Department activities. This Order requires the Department to submit to the State Water Board the annual report required under Article 3.5 of the Streets and Highways Code reporting on the Department’s progress in locating, assessing, and remediating barriers to fish passage.
26. Low Impact Development (LID) is a sustainable practice that benefits water supply and contributes to water quality protection. Unlike traditional storm water management, which collects and conveys storm water runoff through storm drains, pipes, or other conveyances to a centralized storm water facility, LID uses site design and storm water management to maintain the site’s pre-project runoff rates and volumes by using design techniques that infiltrate, filter, store, evaporate, and detain runoff close to the source.
27. On October 5, 2000, the State Water Board adopted a precedential decision concerning the use of Standard Urban Storm Water Mitigation Plans (SUSMPs) (Order WQ 2000-11). The SUSMP in that case required sizing design standards for post-construction BMPs for specific categories of new development and redevelopment projects. Order WQ 2000-11 found that provisions in the SUSMPs, as revised in the order, reflected MEP. The LID requirements, post-construction requirements for impervious surface and the design standards in this Order are consistent with Order WQ 2000-11 and meet the requirement for development of a SUSMP.

#### Self-Monitoring Program

28. Effluent and receiving water monitoring are necessary to evaluate the effectiveness of BMP measures and to track compliance with water quality standards. This Order requires the Department to conduct effluent and receiving water monitoring.

#### Storm Water Management Plan (SWMP)

29. The SWMP describes the procedures and practices that the Department proposes to reduce or eliminate the discharge of pollutants to storm drainage systems and receiving waters. On May 17, 2001, the State Water Board approved a Storm Water Management Plan submitted by the Department. That SWMP was updated in 2003 (Department, 2003c) and the updates were approved by the Executive Director of the State Water Board on February 13, 2003. On January 15, 2004, the Department submitted a proposed Storm Water Management Plan as part of its NPDES permit application to renew its previous statewide storm water permit (Order No. 99-06-DWQ). The State Water Board and Regional Water Board staff and the Department discussed and revised Best Management

Practices (BMP) controls and many other components proposed in each section of the SWMP during numerous meetings from January 2004 to 2006. The Department submitted a revised SWMP in June 2007. The 2004 and 2007 SWMPs have not been approved by the State Water Board and the Department has continued to implement the 2003 SWMP. The Department is in the process of revising aspects of the 2003 SWMP to address the Findings of Violation and Order for Compliance issued by U.S. EPA in 2011 (U.S. EPA Docket No. CWA-09-2011-0001).

30. The SWMP and any future modifications or revisions are integral to and enforceable components of this Order. Any documents incorporated into the SWMP by reference that specify the manner in which the Department will implement the SWMP shall be consistent with the requirements of this Order.
31. This Order requires the Department to submit an Annual Report each year to the State Water Board. The Annual Report serves the purpose of evaluating, assessing, and reporting on each relevant element of the storm water program, and revising activities, control measures, BMPs, and measurable objectives, as necessary, to meet the applicable standards.
32. Revisions to the SWMP requiring approval by the State Water Board's Executive Director are subject to public notice and the opportunity for a public hearing.

#### Total Maximum Daily Load (TMDL) Requirements

33. TMDLs are calculations of the maximum amount of a pollutant that a water body can receive and still meet water quality standards. A TMDL is the sum of the allowable loads of a single pollutant from all contributing point sources (the waste load allocations or WLAs) and non-point sources (load allocations or LAs), plus the contribution from background sources and a margin of safety (40 C.F.R., § 130.2, subd.(i)). Discharges from the Department's MS4 are considered point source discharges.
34. This Order implements U.S. EPA-approved or U.S. EPA-established TMDLs applicable to the Department. This Order requires the Department to comply with all TMDLs listed in Attachment IV. Attachment IV identifies TMDLs adopted by the Regional Water Boards and approved by the State Water Board and U.S. EPA that assign the Department a Waste Load Allocation (WLA) or that specify the Department as a responsible party in the implementation plan. In addition, Attachment IV identifies TMDLs established by U.S. EPA that specify the Department as a responsible party or that identify NPDES permitted storm water sources or point sources generally, or identify roads generally, as subject to the TMDL. In accordance with 40 Code of Federal Regulations section 122.44, subdivision (d)(1)(vii)(B), NPDES water quality-based effluent limitations (WQBELs) must be consistent with the assumptions and requirements of available TMDL WLAs. In addition, Water Code section 13263, subdivision (a), requires that waste discharge requirements implement any relevant water quality control plans. The TMDL requirements in this Order are consistent with the assumptions and requirements of the TMDLs applicable to the Department.

35. TMDL WLAs in this Order are not limited by the MEP standard. Due to the nature of storm water discharges, and the typical lack of information on which to base numeric WQBELs, federal regulations (40 C.F.R., § 122.44, subd. (k)(2)) allow for the implementation of BMPs to control or abate the discharge of pollutants from storm water.
36. The Department reported in its 2008-09 Annual Report to the State Water Board that it is subject to over 50 TMDLs and is in the implementation phase of over 30 TMDLs. The State Water Board has since determined that the Department is subject to 84 TMDLs. WLAs and LAs for some TMDLs are shared jointly among several dischargers, with no specific mass loads assigned to individual dischargers. In some of these cases, multiple dischargers are assigned a grouped or aggregate waste load allocation, and each discharger is jointly responsible for complying with the aggregate waste load allocation.
37. The high variance in the level of detail and specificity in the TMDLs developed by the Regional Water Boards and U.S. EPA necessitates the development of more specific permit requirements in many cases, including deliverables and required actions, derived from each TMDL's WLA and implementation requirements. These requirements will provide clarity to the Department regarding its responsibilities for compliance with applicable TMDLs. The development of TMDL-specific permit requirements is subject to notice and a public comment period. Because most of the TMDLs were developed by the Regional Water Boards, and because some of the WLAs are shared by multiple dischargers, the development of TMDL-specific permit requirements has been coordinated initially at the Regional Water Board level.
38. Attachment IV specifies TMDL-specific permit implementation requirements for the Lake Tahoe sediment and nutrients TMDL, Napa River Sediment TMDL, Sonoma Creek Sediment TMDL, and the Lake Elsinore and Canyon Lake Nutrients TMDL. These requirements are consistent with the assumptions and requirements of applicable WLAs assigned to the Department, and with the adopted and approved TMDL, Basin Plan, and related Regional Water Board Orders and Resolutions.
39. For all remaining TMDLs identified in Attachment IV, the Regional Water Boards, in consultation with the State Water Board and the Department, developed categorical pollutant permit requirements. The Fact Sheet contains supporting analyses explaining how the proposed categorical pollutant permit requirements will implement the TMDL and are consistent with the assumptions and requirements of any applicable WLA and how the BMPs will be sufficient to implement applicable WLAs. Following a notice and comment period, Attachment IV of this Order and the Fact Sheet was reopened consistent with provision E.11.c. for incorporation of these requirements and supporting analysis into the Order and Fact Sheet.
40. This Order specifies the requirements to be followed for the Comprehensive TMDL Monitoring Plan. TMDL monitoring requirements are found in Attachment IV, Section III.A. The Regional Water Boards may require additional monitoring through Regional Water Board orders pursuant to Water Code section 13383.

41. Attachment IV may additionally be reopened consistent with provision E.11.b. of this Order for incorporation of newly adopted TMDLs or amendments to existing TMDLs into the Permit.

#### Non-Compliance

42. NPDES regulations require the Department to notify the Regional Water Board and/or State Water Board of anticipated non-compliance with this Order (40 C.F.R., § 122.41(l)(2)); or of instances of non-compliance that endanger human health or the environment (40 C.F.R., § 122.41(l)(6)).

#### **Regional Water Board and State Water Board Enforcement**

43. The Regional Water Boards and the State Water Board will enforce the provisions and requirements of this Order.

#### **Region Specific Requirements**

##### Basin Plans

44. Each Regional Water Board has adopted a Basin Plan for the watersheds within its jurisdiction. Basin Plans identify the beneficial uses for each water body and the water quality objectives necessary to protect them. The Department is subject to the prohibitions and requirements of each Basin Plan.

##### Region Specific Requirements

45. Regional Water Boards have identified Region-specific water quality issues and concerns pertaining to discharges from the Department's properties. Region-specific requirements to address these issues are included in this Order.

#### **Local Municipalities and Preemption**

46. Storm water and non-storm water from MS4s that are owned and managed by other NPDES permitted municipalities may discharge to storm water conveyance systems owned and managed by the Department. This Order does not supersede the authority of the Department to prohibit, restrict, or control storm water discharges and conditionally exempt non-storm water discharges to storm drain systems or other watercourses within its jurisdiction as allowed by State and federal law.

Storm water and non-storm water from the Department's ROW, properties, facilities, and activities may discharge to storm water conveyance systems managed by other NPDES permitted municipalities. This Order does not preempt or supersede the authority of the permitted municipalities to prohibit, restrict, or control storm water discharges and conditionally exempt non-storm water discharges to storm drain systems or other watercourses within their jurisdiction as allowed by State and federal law.

#### **Anti-Degradation Policy**

47. 40 Code of Federal Regulations section 131.12 requires that state water quality standards include an anti-degradation policy consistent with the federal policy. The State Water Board established California's anti-degradation policy in State Water Board Resolution No.

68-16. Resolution No. 68-16 incorporates the federal anti-degradation policy where the federal policy applies under federal law. Resolution No. 68-16 requires that existing quality of waters be maintained unless degradation is justified based on specific findings. The Regional Water Board's Basin Plans implement, and incorporate by reference, both the State and federal anti-degradation policies. This Order is consistent with the anti-degradation provision of 40 Code of Federal Regulations section 131.12 and State Water Board Resolution No. 68-16.

### **Endangered Species Act**

48. This Order does not authorize any act that results in the taking of a threatened or endangered species or any act that is now prohibited, or becomes prohibited in the future, under either the California Endangered Species Act (Fish and Game Code, §§ 2050 to 2115.5) or the Federal Endangered Species Act (16 U.S.C.A., §§ 1531 to 1544). This Order requires compliance with effluent limitations, receiving water limitations, and other requirements to protect the beneficial uses of waters of the United States. The Department is responsible for meeting all requirements of the applicable Endangered Species Act.

### California Environmental Quality Act (CEQA)

49. The action to adopt an NPDES Permit is exempt from the provisions of CEQA (Public Resources Code, § 21100, et. seq.), pursuant to section 13389 of the California Water Code (County of Los Angeles et al., v. California Water Boards et al., (2006), 143 Cal.App.4th 985).

### Public Notification

50. The Department, interested agencies, and persons have been notified of the State Water Board's intent to reissue requirements for storm water discharges and have been provided an opportunity to submit their written comments and recommendations. State Water Board staff prepared a Fact Sheet and Response to Comments, which are incorporated by reference as part of this Order.

### Public Hearing

51. The State Water Board, through public testimony in public meetings and in written form, has received and considered all comments pertaining to this Order.

### Cost of Compliance

52. The State Water Board has considered the costs of complying with this Order and whether the required BMPs meet the minimum "maximum extent practicable" standard required by federal law. The MEP approach is an evolving, flexible, and advancing concept, which considers technical and economic feasibility. Because of the numerous advances in storm water regulation and management and the size of the Department's MS4, the Order does not require the Department to fully incorporate and implement all advances in a single permit term, but takes an incremental approach that allows for prioritization of efforts for the most effective use of the increased, but nevertheless limited, Department funds. This Order will have an effect on costs to the Department above and beyond the costs from the Department's prior permit. Such costs will be incurred in complying with the post-

construction, hydrograph modification, Low Impact Development, and monitoring and reporting requirements of this Order. Additional costs will also be incurred in correcting non-compliant discharges.<sup>2</sup> These incremental costs are necessary to advance the controls and management of storm water by the Department and to facilitate reduction of the discharge of pollutants to the MEP.

53. This Order supersedes Order No. 99-06-DWQ.

54. This Order serves as an NPDES permit pursuant to Clean Water Act section 402 or amendments thereto, and shall become effective on July 1, 2013, provided that the Regional Administrator, U.S. EPA, Region IX, expresses no objections.

**IT IS HEREBY ORDERED**, pursuant to the provisions of Division 7 of the California Water Code, regulations, and plans and policies adopted thereafter, and to the provisions of the Clean Water Act and regulations and guidelines adopted thereafter, that the Department shall comply with the following:

**A. GENERAL DISCHARGE PROHIBITIONS**

1. Storm water discharges from the Department's Municipal Separate Storm Sewer System (MS4) containing pollutants that have not been reduced to the Maximum Extent Practicable (MEP), are prohibited. The Department shall achieve the pollutant reductions described in this Prohibition through implementation of the provisions in this Order and the approved SWMP.
2. Discharges to Areas of Special Biological Significance (ASBS).
  - a. Existing storm water discharges into an ASBS are allowed only if the discharges:
    - 1) Are essential for flood control or slope stability, including roof, landscape, road, and parking lot drainage;
    - 2) Are designed to prevent soil erosion;
    - 3) Occur only during wet weather; and
    - 4) Are composed of only storm water runoff, except as provided at B.6.
  - b. Discharges composed of storm water runoff shall not alter natural water quality in an ASBS.
  - c. The discharge of trash is prohibited.
  - d. Only discharges from existing storm water outfalls are allowed. Any proposed or new storm water runoff discharge shall be routed to existing storm water discharge outfalls and shall not result in any new contribution of waste to an ASBS (i.e., no

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<sup>2</sup> Although the cost of compliance with TMDL waste load allocations was considered, compliance with TMDLs is not subject to the MEP standard.

additional pollutant loading). “Existing storm water outfalls” are those that were constructed or under construction prior to January 1, 2005. “New contribution of waste” is defined as any addition of waste beyond what would have occurred as of January 1, 2005. A change to an existing storm water outfall, in terms of re-location or alteration, in order to comply with these special conditions, is allowed and does not constitute a new discharge.

- e. The discharges comply with all terms, prohibitions, and special conditions contained in sections E.2.c.2)a)i) and E.5. of this Order.
3. Discharge of material other than storm water, or discharge that is not composed entirely of storm water, to waters of the United States or another permitted MS4 is prohibited, except as conditionally exempted under Section B.2 of this Order or authorized by a separate National Pollutant Discharge Elimination System (NPDES) permit.
4. The discharge of storm water or conditionally exempt non-storm water that causes or contributes to the violation of water quality standards or water quality objectives (collectively WQSs), the California Toxics Rule (CTR), or impairs the beneficial uses established in a Water Quality Control Plan, or a promulgated policy of the State or Regional Water Boards, is prohibited. The Department shall comply with all discharge prohibitions contained in Regional Water Board Basin Plans.
5. The discharge of storm water to surface waters of the United States in a manner causing or threatening to cause a condition of pollution or nuisance as defined in Water Code section 13050 is prohibited.
6. Discharge of wastes or wastewater from road-sweeping vehicles or from other maintenance activities to any waters of the United States or to any storm drain leading to waters of the United States is prohibited unless in compliance with section E.2.h.3)c)ii) of this Order or authorized by another NPDES permit.
7. The dumping, deposition, or discharge of waste by the Department directly into waters of the United States or adjacent to such waters in any manner that may allow its being transported into the waters is prohibited unless authorized by the Regional Water Board.
8. The discharge of sand, silt, clay, or other earthen materials from any activity in quantities which cause deleterious bottom deposits, turbidity, or discoloration in waters of the United States or which unreasonably affect or threaten to affect beneficial uses of such waters, is prohibited.

## **B. NON-STORM WATER DISCHARGE PROHIBITIONS**

Non-storm water discharges, other than those to ASBS, must comply with the following provisions:

1. The Department shall effectively prohibit non-storm water discharges into its storm water conveyance system unless such discharges are either:
  - a. Authorized by a separate NPDES permit; or
  - b. Conditionally exempt in accordance with provision B.2. of this NPDES permit
2. Conditionally Exempt Non-storm Water Discharges.

The following non-storm water discharges are conditionally exempt from Prohibition B.1 unless the Department or the State Water Board Executive Director identifies them as sources of pollutants to receiving waters. For discharges identified as sources of pollutants, the Department shall either eliminate the discharge or otherwise effectively prohibit the discharge.

- a. Diverted stream flows;
  - b. Rising ground waters;
  - c. Uncontaminated ground water infiltration (as defined at 40 C.F.R., § 35.2005(20)) to MS4s;
  - d. Uncontaminated pumped ground water;
  - e. Foundation drains, including slope lateral drains;
  - f. Springs;
  - g. Water from crawl space pumps;
  - h. Footing drains;
  - i. Air conditioning condensation;
  - j. Flows from riparian habitats and wetlands;
  - k. Water line flushing<sup>3</sup>;
  - l. Minor, incidental discharges of landscape irrigation water<sup>4</sup>;
  - m. Discharges from potable water sources<sup>3</sup>;
  - n. Irrigation water<sup>5</sup>;
  - o. Minor incidental discharges from lawn watering;
  - p. Individual residential car washing; and
  - q. Dechlorinated swimming pool discharges.
3. Some Regional Water Boards have separate dewatering and/or “de minimus” NPDES discharge permits or Basin Plan requirements for some or all of these listed non-storm water discharges. The Department shall check with the appropriate Regional Water Board to determine if a specific non-storm water discharge requires coverage under a separate NPDES permit.
  4. The Department is not required to prohibit emergency fire fighting flows (i.e., flows necessary for the protection of life or property). Discharges associated with emergency

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<sup>3</sup> In order to remain conditionally exempt, discharges shall be dechlorinated prior to discharge.

<sup>4</sup> In order to remain conditionally exempt, landscape irrigation systems must be designed, operated and maintained to control non-incidental runoff. See definition of incidental runoff in Attachment VIII.

<sup>5</sup> Return flows from irrigated agriculture are not point-source discharges and are not prohibited from entering the Department’s MS4.

firefighting do not require BMPs, but they are recommended if feasible. As part of the SWMP, the Department shall develop and implement a program to reduce pollutants from non-emergency fire fighting flows (i.e., flows from controlled or practice blazes and maintenance activities) as specified in the SWMP.

5. If the State Water Board Executive Director determines that any category of conditionally exempt non-storm water discharge is a source of pollutants, the State Water Board Executive Director may require the Department to conduct additional monitoring and submit a report on the discharges. The State Water Board Executive Director may also order the Department to cease a non-storm water discharge if it is found to be a source of pollutants.

Non-storm water discharges to ASBS must comply with the following provisions:

6. Non-storm water discharges to ASBS are prohibited except as stated in this Section.

The following non-storm water discharges are allowed, provided that the discharges are essential for emergency response purposes, structural stability, slope stability, or occur naturally:

- a. Discharges associated with emergency fire fighting operations.
- a. Foundation and footing drains.
- b. Water from crawl space or basement pumps.
- c. Hillside dewatering.
- d. Naturally occurring groundwater seepage via a storm drain.
- f. Non-anthropogenic flows from a naturally occurring stream via a culvert or storm drain, as long as there are no contributions of anthropogenic runoff.

Discharges from utility vaults and underground structures to a segment of the Department's MS4 with a direct discharge to an ASBS are permitted if such discharges are authorized by the General NPDES Permit for Discharges from Utility Vaults and Underground Structures to Surface Water, NPDES No. CAG 990002. A Regional Water Board may nonetheless prohibit a specific discharge from a utility vault or underground structure if it determines that the discharge is causing the MS4 discharge to the ASBS to alter natural ocean water quality in the ASBS.

Additional non-storm water discharges to a segment of the Department's MS4 with a direct discharge to an ASBS are allowed only to the extent the relevant Regional Water Board finds that the discharge does not alter natural ocean water quality in the ASBS.

Authorized non-storm water discharges shall not cause or contribute to a violation of the water quality objectives in Chapter II of the Ocean Plan or alter natural ocean water quality in an ASBS.

### **C. EFFLUENT LIMITATIONS**

The Department shall reduce the discharge of pollutants from its MS4 to waters of the United States to the MEP, as necessary to achieve TMDL WLAs established for discharges by the Department, and to comply with the Special Protections for discharges to ASBS.

### **D. RECEIVING WATER LIMITATIONS**

1. Receiving water quality objectives, as specified in the Water Quality Control Plans and promulgated policies and regulations of the State and Regional Water Boards, are applicable to discharges from the Department's facilities and properties.
2. The discharge of storm water from a facility or activity shall not cause or contribute to an exceedance of any applicable water quality standard.
3. Storm water discharges shall not cause the following conditions to create a condition of nuisance or to adversely affect beneficial uses of waters of the United States:
  - a. Floating or suspended solids, deposited macroscopic particulate matter, or foam;
  - b. Bottom deposits or aquatic growth;
  - c. Alteration of temperature, turbidity, or apparent color beyond present natural background levels;
  - d. Visible, floating, suspended, or deposited oil or other products of petroleum origin, and/or;
  - e. Toxic or deleterious substances present in concentrations or quantities which will cause deleterious effects on aquatic biota, wildlife, or waterfowl, or which render any of these unfit for human consumption either at levels created in the receiving waters or as a result of biological concentration.
4. The Department shall comply with Sections A.4, D.2 and D.3 of this Order through timely implementation of control measures and other actions to reduce pollutants in the discharges in accordance with the SWMP and other requirements of this Order including any modifications. The SWMP shall be designed to achieve compliance with Sections A.4, D.2 and D.3 of this Order. If exceedance(s) of WQS persist notwithstanding implementation of the SWMP and other requirements of this Order, the Department shall assure compliance with Sections A.4, D.2 and D.3 of this Order by complying with the procedure specified at Section E.2.c.6)c) of this Order.
5. Provided the Department has complied with the procedure set forth in provision E.2.c.6)c) of this Order and is implementing the revised SWMP required by provision E.1., the Department is not required to repeat the procedure called for in provision E.2.c.6)c) for continuing or recurring exceedances of the same receiving water limitations unless directed by the State Water Board's Executive Director or Regional Water Board Executive Officer to develop additional BMPs.

6. Where the Department discharges waste to a water of the State that is not a water of the United States, compliance with the prohibitions, limitations, and provisions of this Order when followed for that water of the State will constitute compliance with the requirements of the Porter-Cologne Water Quality Control Act, unless the Department is notified otherwise in writing by the State Water Board Executive Director or a Regional Water Board Executive Officer.

## **E. PROVISIONS**

### **1. Storm Water Management Plan (SWMP)**

- a. The Department shall update, maintain and implement an effective SWMP that describes how the Department will meet requirements of this Order as outlined in E.1.b below. The Department shall submit for Executive Director approval an updated SWMP consistent with the provisions and requirements of this Order within one year of the effective date of this Order. The SWMP shall identify and describe the BMPs that shall be used. The SWMP shall be reviewed annually and modified as necessary to maintain an effective program in accordance with the procedures of this Order. The SWMP shall reflect the principles that storm water management is to be a year-round proactive program to eliminate or control pollutants at their source or to reduce them from the discharge by either structural or nonstructural means when elimination at the source is not possible.
- b. The SWMP shall contain the following elements:
  - 1) Overview
  - 2) Management And Organization
  - 3) Monitoring And Discharge Characterization Program
  - 4) Project Planning And Design
  - 5) BMP Development and Implementation
  - 6) Construction
  - 7) Compliance with the Industrial General Permit
  - 8) Maintenance Program Activities, including facilities operations
  - 9) Non-Departmental Activities
  - 10) Non-Storm Water Activities/ Discharges
  - 11) Training
  - 12) Public Education and Outreach
  - 13) Region Specific Activities (See provision E.6 and Attachment V.)
  - 14) Program Evaluation
  - 15) Measurable Objectives
  - 16) Reporting
  - 17) References

The Department shall implement all requirements of this Order regardless of whether those requirements are addressed by an element of the SWMP.

- c. The SWMP shall include all provisions and commitments in the 2003 SWMP (Department, 2003c), as revised in response to U.S. EPA's Findings of Violation and Order for Compliance (U.S. EPA Docket No. C.W.A.-09-2011-0001). The Department shall continue to implement the 2003 SWMP to the extent that it does not conflict with the requirements of this Order and until a new SWMP is approved pursuant to this Order.
- d. All policies, guidelines, and manuals referenced by the SWMP and related to storm water are intended to facilitate implementation of the SWMP, and shall be consistent with the requirements of this Order.
- e. The SWMP shall define terms in a manner that is consistent with the definitions in 40 Code of Federal Regulations section 122.2. This includes, but is not limited to, the definitions for pollutant, waters of the United States, and point source. Where there is a conflict between the SWMP and the language of this Order, the language of this Order shall govern.
- f. Unless otherwise specified in this Order, proposed revisions to the SWMP shall be submitted to the State Water Board Executive Director as part of the Annual Report. The Department shall revise all other appropriate manuals to reflect modifications to the SWMP.
- g. Revisions to the SWMP requiring Executive Director approval will be publicly noticed for thirty days on the State Water Board's website and via the storm water electronic notification list. During the public notice period, members of the public may submit written comments or request a public hearing. A request for a public hearing shall be in writing and shall state the nature of the issues proposed to be raised at the hearing. Upon review of the request or requests for a public hearing, the Executive Director may, in his or her discretion, schedule a public hearing prior to approval of the SWMP revision. The Executive Director shall schedule a hearing if there is a significant degree of public interest in the proposed revision. If no public hearing is conducted, the Executive Director shall consider all public comments received and may approve the SWMP revision if it meets the conditions set forth in this Order. Any SWMP revision approved by the Executive Director will be posted on the State Water Board's website.
- h. The Department shall maintain for public access on its website the latest approved version of the SWMP. The Department shall update the SWMP on its website within 30 days of approval of revisions by the State Water Board.

## 2. Storm Water Program Implementation Requirements

### a. Overview

The Department shall provide an overview of the storm water program in the SWMP. The overview will include:

- 1) A statement of the SWMP purpose;
- 2) A description of the regulatory background;
- 3) A description of the SWMP applicability;
- 4) A description of the relationship of the Permit, SWMP, and related Department documents; and
- 5) A description of the permits addressed by the SWMP.

### b. Management and Organization

The Department shall provide in the SWMP an overview of its management and organizational structure, roles and responsibilities of storm water personnel, a description of the role and focal point of the Department's storm water program, and a description of the Storm Water Advisory Teams. The Department shall implement the program specified in the SWMP. The Department shall also implement any additional requirements contained in this Order.

#### 1) *Coordination with Local Municipalities*

- a) The Department is expected to comply with the lawful requirements of municipalities and other local, regional, and/or other State agencies regarding discharges of storm water to separate storm sewer systems or other watercourses under the agencies' jurisdictions.
- b) The Department shall include a **MUNICIPAL COORDINATION PLAN** in the SWMP. The plan shall describe the specific steps that the Department will take in establishing communication, coordination, cooperation, and collaboration with other MS4 storm water management agencies and their programs including establishing agreements with municipalities, flood control departments, or districts as necessary or appropriate. The Department shall report on the status and progress of interagency coordination activities in each Annual Report.

#### 2) *Legal Authority*

- a) The Department shall establish, maintain, and certify that it has adequate legal authority through statute, permit, contract or other means to control discharges to and from the Department's properties, facilities and activities.
- b) The Department has provided a statement certified by its chief legal counsel that the Department has adequate legal authority to implement and enforce

each of the key regulatory requirements contained in 40 Code of Federal Regulations sections 122.26(d)(2)(i)(A-F). The Department shall submit annually, as part of the Annual Report, a **CERTIFICATION OF THE ADEQUACY OF LEGAL AUTHORITY**.

3) *Fiscal Resources*

- a) The Department shall seek to maintain adequate fiscal resources to comply with this NPDES Permit. This includes but is not limited to:
  - i) Implementing and maintaining all BMPs;
  - ii) Implementing an effective storm water monitoring program; and
  - iii) Retaining qualified personnel to manage the storm water program.
- b) The Department shall submit a **FISCAL ANALYSIS** of the storm water program annually. At a minimum, the fiscal analysis shall show:
  - i) The allocation of funds to the Districts for compliance with this Order;
  - ii) The funding for each program element;
  - iii) A comparison of actual past year expenditures with the current year's expenditures and next year's proposed expenditures;
  - iv) How the funding has met the goals specified in the SWMP and District workplans; and
  - v) Description of any cost sharing agreements with other responsible parties in implementing the storm water management program.
- c) The fourth year report shall contain a **BUDGET ANALYSIS** for the next permit cycle.

4) *Practices and Policies*

The Department shall identify in the SWMP any of the Department's practices and policies that conflict with implementation of the storm water program. The Department shall annually propose changes, including changes to implementation schedules, needed to resolve these conflicts and otherwise effectively implement the SWMP and the requirements of this Order.

5) *Inspection Program*

The Department shall have an inspection program to ensure that this Order and the SWMP are implemented, and that facilities are constructed, operated, and maintained in accordance with this Order and the SWMP. The program shall include training for inspection personnel, documentation of field activities, a reporting system that can be used to track effectiveness of control measures, enforcement procedures (or referral for enforcement) for non-compliance, procedures for taking corrective action, and responsibilities and responsible personnel of all affected functional offices and branches.

The inspection program shall also include standard operating procedures for documenting inspection findings, a system of escalating enforcement response to non-compliance (including procedures for addressing third party (i.e., contractor) non-compliance), and a system to ensure the timely resolution of all violations of this Order or the SWMP. The Department shall delegate adequate authority to appropriate personnel within all affected functional offices and branches to require corrective actions (including stop work orders).

6) *Incident Reporting - Non-Compliance and Potential/Threatened Non-Compliance*

The Department shall report all known incidents of non-compliance with this Order. Non-compliance may be emergency, field, or administrative. The Department shall electronically file a complete **INCIDENT REPORT FORM** (Attachment I) in the Storm Water Multiple Application Report and Tracking System (SMARTS)<sup>6</sup> and provide verbal notifications as soon as practicable, but no later than the time frames specified in Attachment I. Submission of an Incident Report Form is not an admission by the Department of a violation of this Order. The types of incidents requiring non-compliance reporting are discussed in Attachment I. The State Water Board or Regional Water Board may require additional information. The Department shall include in the Annual Report a summary of all incidents by type and District, and report on the status of each.

The Department shall report all potential or threatened non-compliance to the State Water Board and appropriate Regional Water Board in accordance with the “Anticipated non-compliance” provisions described in Attachment VI (Standard Provisions). The report shall describe the timing, nature and extent of the anticipated non-compliance. An Incident Report Form is not required for anticipated non-compliance. Anticipated non-compliance may be for field or administrative incidents only.

c. Monitoring and Discharge Characterization Requirements

The Department shall revise and implement the SWMP consistent with the requirements specified below.

1) *Monitoring Site Selection*

Monitoring shall be conducted in two tiers. Tier 1 consists of all sites for which monitoring is required pursuant to the requirements of the General Exception, including Special Protections, to the California Ocean Plan waste discharge prohibitions for storm water and non-point source discharges to ASBS, and sites in impaired watersheds for which the Department has been assigned a WLA and monitoring requirements pursuant to an approved TMDL. Tier 2 consists of all sites where the Department has existing monitoring data, including both storm water and non-storm water. Tier 2 sites may include locations where the Department has conducted characterization monitoring or where monitoring has been conducted for other purposes.

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<sup>6</sup> <https://smarts.waterboards.ca.gov/smarts/faces/SwSmartsLogin.jsp>

The Department shall conduct without limitation all Tier 1 monitoring as required under the ASBS Special Protections and under the adopted and approved TMDLs. The Department may satisfy Tier 1 monitoring requirements by participating in stakeholder groups. Retrofitting and verification monitoring under Tier 2 need not be initiated until there are less than 100 sites actively monitored under Tier 1. There shall be a minimum of 100 active monitoring sites at any one time, consisting of Tier 1, Tiers 1 and 2, or Tier 2.

Sites from Tier 2 shall be prioritized by the Department in consideration of the threat to water quality, including the pollutant and its concentration or load, the distance to receiving water, water quality objectives, and any existing impairments in the receiving waters. The prioritized list shall be submitted to the State Water Board within eight (8) months of the effective date of this Order. The State Water Board will review the prioritized list and may revise it to reflect Regional or State Water Board priorities. The revised list will be approved by the Executive Director and will become effective upon notice to the Department.

## 2) *Water Quality Monitoring*

### a) Tier 1 Monitoring Requirements

#### i) Areas of Special Biological Significance

The Department's ASBS monitoring program shall include both core discharge monitoring and ocean receiving water and reference site monitoring. The State and Regional Water Boards must approve receiving water and reference site sampling locations and any adjustments to the monitoring program. All ocean receiving water and reference area monitoring must be comparable with the Water Boards' Surface Water Ambient Monitoring Program (SWAMP).

Safety concerns: Sample locations and sampling periods must be determined considering safety issues. Sampling may be postponed upon notification to the State and Regional Water Boards if hazardous conditions exist.

#### (1) Core Discharge Monitoring Program

Core discharge monitoring is the monitoring of storm water effluents from the storm water outfalls at the priority discharge locations listed in Attachment III.

##### (a) General Sampling Requirements for Timing and Storm Size

Runoff must be collected during a storm event that is greater than 0.1 inch and generates runoff, and at least 72 hours from the previously measurable storm event. Runoff samples shall be collected during the same storm and at approximately the same time when post-storm receiving water is sampled, and analyzed for

the same constituents as receiving water and reference site samples (see section E.2.c.2)a)i(2)) as described below.

(b) Runoff Flow Measurements

For storm water outfalls in existence as of December 31, 2007, 18 inches (457mm) or greater in diameter/width, including multiple outfall pipes in combination having a width of 18 inches, runoff flows must be measured or calculated, using a method acceptable to and approved by the State Water Board. Report measurements annually for each precipitation season to the State and Regional Water Boards.

(c) Runoff samples – storm events

- (i) Outfalls equal to or greater than 18 inches (0.46m) in diameter or width.

Samples of storm water runoff shall be collected during the same storm as receiving water samples and analyzed for oil and grease, total suspended solids, and, within the range of the southern sea otter indicator bacteria or some other measure of fecal contamination. Samples of storm water runoff shall be collected and analyzed for critical life stage chronic toxicity (one invertebrate or algal species) at least once during each storm season when receiving water is sampled in the ASBS. If the Department has no outfall greater than 36 inches, then storm water runoff from the applicant's largest outfall shall be further collected during the same storm as receiving water samples and analyzed for Ocean Plan Table B (shown in Attachment II) metals for protection of marine life, Ocean Plan polynuclear aromatic hydrocarbons (PAHs), current use pesticides (pyrethroids and OP pesticides), and nutrients (ammonia, nitrate and phosphates).

- (ii) Outfalls equal to or greater than 36 inches (0.91m) in diameter or width.

Samples of storm water runoff shall be collected during the same storm as receiving water samples and analyzed for oil and grease, total suspended solids, and, within the range of the southern sea otter indicator bacteria or some other measure of fecal contamination. Samples of storm water runoff shall be further collected during the same storm as receiving water samples and analyzed for Ocean Plan Table B metals for protection of marine life, Ocean Plan polynuclear aromatic hydrocarbons (PAHs), current use pesticides (pyrethroids and OP pesticides), and nutrients (ammonia, nitrate and

phosphates). Samples of storm water runoff shall be collected and analyzed for critical life stage chronic toxicity (one invertebrate or algal species) at least once during each storm season when receiving water is sampled in the ASBS.

(d) If the Department does not participate in a regional monitoring program as described in provision E.2.c.2)a)i)(2)(b) in addition to (i) and (ii) above, a minimum of the two largest outfalls or 20 percent of the larger outfalls, whichever is greater, shall be sampled (flow weighted composite samples) at least three times annually during wet weather (storm event) and analyzed for all Ocean Plan Table A (shown in Attachment II) constituents, Table B constituents for marine aquatic life protection (except for toxicity, only chronic toxicity for three species shall be required), DDT, PCBs, Ocean Plan PAHs, OP pesticides, pyrethroids, nitrates, phosphates, and Ocean Plan indicator bacteria. For discharges to ASBS in more than one Regional Water Board, at a minimum, one (the largest) such discharge shall be sampled annually in each Region.

(e) The Executive Director of the State Water Board may reduce or suspend core monitoring once the storm runoff is fully characterized. This determination may be made at any point after the discharge is fully characterized, but is best made after the monitoring results from the first permit cycle are assessed.

(2) Ocean Receiving Water and Reference Area Monitoring Program  
In addition to performing the Core Discharge Monitoring Program in provision E.2.c.2)a)i)(1) above, the Department must perform ocean receiving water monitoring. The Department may either implement an individual monitoring program or participate in a regional integrated monitoring program.

(a) Individual Monitoring Program

If the Department elects to perform an individual monitoring program to fulfill the requirements for monitoring the physical, chemical, and biological characteristics of the ocean receiving waters within the affected ASBS, in addition to Core Discharge Monitoring, the following additional monitoring requirements shall be met:

(i) Three times annually, during wet weather (storm events), the receiving water at the point of discharge from the outfalls described in provision E.2.c.2)a)i)(1)(c) above shall be sampled and analyzed for Ocean Plan Table A constituents, Table B constituents for marine aquatic life, DDT, PCBs, Ocean Plan

PAHs, OP pesticides, pyrethroids, nitrates, phosphates, salinity, chronic toxicity (three species), and Ocean Plan indicator bacteria.

The sample location for the ocean receiving water shall be in the surf zone at the point of discharges; this must be at the same location where storm water runoff is sampled. Receiving water shall be sampled prior to (pre-storm) and during (or immediately after) the same storm (post storm). Post storm sampling shall be during the same storm and at approximately the same time as when the runoff is sampled. Reference water quality shall also be sampled three times annually and analyzed for the same constituents pre-storm and post-storm, during the same storm seasons when receiving water is sampled. Reference stations will be determined by the State Water Board's Division of Water Quality and the applicable Regional Water Board(s).

- (ii) Sediment sampling shall occur at least three times during every five (5) year period. The subtidal sediment (sand or finer, if present) at the discharge shall be sampled and analyzed for Ocean Plan Table B constituents for marine aquatic life, DDT, PCBs, PAHs, pyrethroids, and OP pesticides. For sediment toxicity testing, only an acute toxicity test using the amphipod *Eohaustorius estuarius* must be performed.
- (iii) A quantitative survey of intertidal benthic marine life shall be performed at the discharge and at a reference site. The survey shall be performed at least once every five (5) year period. The survey design is subject to approval by the Regional Water Board and the State Water Board's Division of Water Quality. The results of the survey shall be completed and submitted to the State Water Board and Regional Water Board at least six months prior to the end of the permit cycle.
- (iv) Once during each permit term and in each subsequent five year period, a bioaccumulation study shall be conducted to determine the concentrations of metals and synthetic organic pollutants at representative discharge sites and at representative reference sites. The study design is subject to approval by the Regional Water Board and the State Water Board's Division of Water Quality. The bioaccumulation study may include California mussels (*Mytilus californianus*) and/or sand crabs (*Emerita analoga* or *Blepharipoda occidentalis*). Based on the study results, the Regional Water Board and the

State Water Board's Division of Water Quality, may adjust the study design in subsequent permits, or add or modify additional test organisms (such as shore crabs or fish), or modify the study design appropriate for the area and best available sensitive measures of contaminant exposure.

(v) Marine Debris: Representative quantitative observations for trash by type and source shall be performed along the coast of the ASBS within the influence of the discharger's outfalls. The design, including locations and frequency, of the marine debris observations is subject to approval by the Regional Water Board and State Water Board's Division of Water Quality.

(vi) The monitoring requirements of the Individual Monitoring Program in this section are minimum requirements. After a minimum of one (1) year of continuous water quality monitoring of the discharges and ocean receiving waters, the Executive Director of the State Water Board may require additional monitoring, or adjust, reduce or suspend receiving water and reference station monitoring. This determination may be made at any point after the discharge and receiving water is fully characterized, but is best made after the monitoring results from the first permit cycle are assessed.

(b) Regional Integrated Monitoring Program

The Department may elect to participate in a regional integrated monitoring program, in lieu of an individual monitoring program, to fulfill the requirements for monitoring the physical, chemical, and biological characteristics of the ocean receiving waters within an ASBS. This regional approach shall characterize natural water quality, pre- and post-storm, in ocean reference areas near the mouths of identified open space watersheds and the effects of the discharges on natural water quality (physical, chemical, and toxicity) in the ASBS receiving waters, and should include benthic marine aquatic life and bioaccumulation components. The design of the ASBS stratum of a regional integrated monitoring program may deviate from the prescribed individual monitoring approach described in provision E.2.c.2)a)i)(2)(a) if approved by the State Water Board's Division of Water Quality and the Regional Water Boards.

(i) Ocean reference areas shall be located at the drainages of flowing watersheds with minimal development (in no instance more than 10% development), and shall not be located in CWA Section 303(d) listed waterbodies or have tributaries that are

303(d) listed. Reference areas shall be free of wastewater discharges and anthropogenic non-storm water runoff. A minimum of low threat storm runoff discharges (e.g. stream highway overpasses and campgrounds) may be allowed on a case-by-case basis. Reference areas shall be located in the same region as the ASBS receiving water monitoring occurs. The reference areas for each Region are subject to approval by the participants in the regional monitoring program and the State Water Board's Division of Water Quality and the applicable Regional Water Board(s). A minimum of three ocean reference water samples must be collected from each station, each from a separate storm during the same storm season that receiving water is sampled. A minimum of one reference location shall be sampled for each ASBS receiving water site sampled by the Department. Because the Department discharges to ASBS in more than one Regional Water Board region, at a minimum, one reference station and one receiving water station shall be sampled in each region.

- (ii) ASBS ocean receiving water must be sampled in the surf zone at the location where the runoff makes contact with ocean water (i.e. at "point zero"). Ocean receiving water stations must be representative of worst-case discharge conditions (i.e. co-located at a large drain greater than 36 inches, or if drains greater than 36 inches are not present in the ASBS then the largest drain greater than 18 inches). Ocean receiving water stations are subject to approval by the participants in the regional monitoring program and the State Water Board's Division of Water Quality and the applicable Regional Water Board(s). A minimum of three ocean receiving water samples must be collected during each storm season from each station, each from a separate storm. A minimum of one receiving water location shall be sampled in each ASBS by the Department. At a minimum, one reference station and one receiving water station shall be sampled in each applicable Regional Water Board.
- (iii) Reference and receiving water sampling shall commence during the first full storm season following the adoption of these special conditions, and post-storm samples shall be collected during the same storm event when storm water runoff is sampled. Sampling shall occur in a minimum of two storm seasons.

- (iv) Receiving water and reference samples shall be analyzed for the same constituents as storm water runoff samples. At a minimum, constituents to be sampled and analyzed in reference and discharge receiving waters must include oil and grease, total suspended solids, Ocean Plan Table B metals for protection of marine life, Ocean Plan PAHs, pyrethroids, OP pesticides, ammonia, nitrate, phosphates, and critical life stage chronic toxicity for three species. In addition, within the range of the southern sea otter, indicator bacteria or some other measure of fecal contamination shall be analyzed.
- (v) Determinations of compliance with Special Protections requirements for ASBS discharges (State Water Board resolution DWQ 2012-0012) shall be made by the Executive Director of the State Water Board or his designee. When a determination is made that a site or discharge is in compliance with the Special Protections, the site will no longer be considered an active monitoring site pursuant to provision E.2.c.1). This provision applies regardless of any continued monitoring that may be required at the site pursuant to the Special Protections.

ii) Total Maximum Daily Load Watersheds

The Department shall comply with the TMDL monitoring requirements in Attachment IV, or in orders of the Regional Water Boards pursuant to Water Code section 13383 that require TMDL-related monitoring. TMDL monitoring shall also include the constituents listed in Attachment II, except as exempted in Attachment IV.

Determinations of compliance with the TMDL shall be made by the Executive Officer of the Regional Water Board or his designee. When a determination is made that a site or discharge is in compliance with the TMDL, the site will no longer be considered an active monitoring site pursuant to provision E.2.c.1) and monitoring of Attachment II constituents will be discontinued. This provision applies regardless of any continued monitoring that may be required at the site pursuant to the TMDL.

b) Tier 2 Retrofit and Verification Monitoring Requirements

Corrective actions shall be implemented at the top 15 percent of sites (rounded up) on the Tier 2 priority list, subject to the number of sites per year specified in provision E.2.c.1). Follow up monitoring shall be conducted to confirm the effectiveness of the measures implemented, as determined by the Executive Officer of the Regional Water Board or his designee. Follow up monitoring is not required where the discharge has been eliminated, or where

the implemented BMP provides full retention of the 85<sup>th</sup> percentile, 24-hour rain event.

Determinations of compliance at the Tier 2 sites shall be made by the Executive Officer of the Regional Water Board or his designee. When a determination is made that a site or discharge is in compliance, the site will no longer be considered an active monitoring site pursuant to provision E.2.c.1).

3) *Corrective Actions*

Corrective actions may include structural or non-structural BMPs. All structural BMPs must be designed according to the requirements in provisions E.2.d. and E.2.e.

4) *Field and Laboratory Data Requirements*

The Department shall prepare, maintain, and implement a Quality Assurance Project Plan (QAPP) in accordance with the Surface Water Ambient Monitoring Program. All monitoring samples shall be collected and analyzed according to the Department's QAPP developed for the purpose of compliance with this Order. SWAMP Quality Assurance Program Plan (2008) is available at:

[http://www.waterboards.ca.gov/water\\_issues/programs/swamp/tools.shtml](http://www.waterboards.ca.gov/water_issues/programs/swamp/tools.shtml)

All samples shall be analyzed by a certified or accredited laboratory as required by Water Code section 13176. Global Positioning System (GPS) coordinates shall be recorded for all monitoring sites, including sites selected for the final Tier 2 priority list (top 15%) according to existing data.

Water quality data (receiving water and effluent) shall be uploaded to the Storm Water Multi-Application Reporting and Tracking System (SMARTS) and must conform to "CEDEN Minimum Data Templates" format. CEDEN Minimum Data Templates are available at <http://ceden.org/>.

Analytical results shall be filed electronically in SMARTS within 30 days of receipt by the Department.

5) *Monitoring Results Report*

The Department shall submit, separate from the Annual Report, a **MONITORING RESULTS REPORT (MRR)** by October 1 of each year.

- a) The MRR shall include a list of all sites in Tier 1 and Tier 2 being actively monitored, and the results of the past fiscal year's monitoring activities including effluent and receiving water quality monitoring.
- b) The Department shall specifically highlight sample values that exceed applicable WQSs, including toxicity objectives. Complete sample results or

lab data need not be included, but must be retained and filed electronically, and must be provided to the Regional Water Board or State Water Board as provided in provision E.2.c.4).

- c) The MRR shall include a summary of sites requiring corrective actions needed to achieve compliance with this Order, and a review of any iterative procedures (where applicable) at sites needing corrective actions.
- d) The reporting period for the MRR shall be July 1 of the prior year through June 30 of the current year.

6) *Compliance Monitoring and Reporting*

- a) The Department shall review and propose any updates, as needed, to the Non-compliance Reporting Plan for Municipal and Construction Activities in section 9.4.1 of the SWMP. The plan shall identify the staff in each District Office and Regional Water Board to send and receive **INCIDENT REPORT FORMS** (Attachment I). The Department shall continue to implement the July 2008 Construction Compliance Evaluation Plan or any updated plan as approved by the Executive Director.
- b) The Department shall summarize, by District, all non-compliance incidents, including construction, in the Annual Report. The summary shall include incident dates, types, locations, and the status of the non-compliance incidents.
- c) Receiving Water Limitations Compliance.
  - i) Upon a determination by the Department or the Regional Water Board Executive Officer that a discharge is causing or contributing to an exceedance of an applicable WQS, the Department shall provide verbal notification within five (5) days, and within 30 days thereafter submit a report to the appropriate Regional Water Board with a copy to the State Water Board. Verbal notification is not required where the determination is made by the Regional Water Board. An Incident Report is not required. Where the pollutant causing the exceedance is subject to a waste load allocation listed in Attachment IV of this Order, the Department shall comply with the requirements of the relevant TMDL in lieu of this provision.
  - ii) The report shall describe BMPs that are currently being implemented and additional BMPs that will be implemented to prevent or reduce any pollutants that are causing or contributing to the exceedance. The report shall include an implementation schedule. The Regional Water Board Executive Officer may require modifications to the report.
  - iii) The Department shall submit any modifications to the report required by the Regional Water Board within 30 days of notification.
  - iv) The Department shall implement the revised BMPs and conduct any additional monitoring required according to the implementation schedule.

- d) Toxicity
  - i) Tests for chronic toxicity, where required, shall be estimated as specified in Short-term Method for Estimating the Chronic Toxicity of Effluents and Receiving Waters to Freshwater Organisms, Fourth Edition, EPA/821-R-02-013, October 2002; Table IA, 40 Code of Federal Regulations section 136 and its subsequent amendments or revisions.
  - ii) For the Department's discharges, the In-stream Waste Concentration (IWC) is 100 percent (i.e., either is 100 percent storm water or 100% non-storm water). To calculate either a Pass or Fail of the effluent concentration chronic toxicity test at the IWC, the instructions in Appendix A in the National Pollutant Discharge Elimination System Test of Significant Toxicity Implementation Document (EPA/833-R-10-003) shall be used. A Pass result indicates no toxicity at the IWC, and a Fail result indicates toxicity at the IWC. Results shall be reported as provided in provision E.2.c.5).
  
- e) Toxicity Reduction Evaluations (TREs)
  - i) The Department shall include in the SWMP a TRE workplan (1-2 pages) specifying the steps that will be taken in preparing a TRE, when a TRE is required pursuant to provision E.2.c.6)e)ii). The workplan shall include, at a minimum:
    - (a) A description of the investigation and evaluation techniques that will be used to identify potential causes and sources of toxicity, effluent variability, and BMP efficiencies.
    - (b) A description of the steps that will be taken to identify effective pollutant/toxicity reduction opportunities.
    - (c) If a Toxicity Identification Evaluation (TIE) is necessary, an indication of who would conduct the TIEs (i.e., a Department laboratory or outside contractor).
  - ii) Upon a determination that a discharge is causing or contributing to an exceedance of an applicable toxicity standard, a TRE may be required by the appropriate Regional Water Board Executive Officer on a site specific basis. The TRE shall be conducted according to the workplan in the SWMP.

d. Project Planning and Design

The Department shall describe in the SWMP how storm water management is incorporated into the project planning and design process, and how the procedures and methodologies used in the selection of Design and Construction BMPs will be used in Department projects. The Department shall implement the program specified in the SWMP, any documents incorporated into the SWMP by reference, and any additional requirements contained in this Order.

Department and Non-Department projects within the Department's ROW that are new development or redevelopment shall comply with the standard project planning and design requirements for new development and redevelopment specified below. These requirements shall apply to all new and redevelopment projects that have not completed the project initiation phase on the effective date of this Order.

1) *Design Pollution Prevention Best Management Practices*

The following design pollution prevention best management practices shall be incorporated into all projects that create disturbed soil area (DSA), including projects designed to meet the post-construction treatment requirements (Section E.2.d.2)). The SWMP shall be updated to reflect these principles.

- a) Conserve natural areas, to the extent feasible, including existing trees, stream buffer areas, vegetation and soils;
- b) Minimize the impervious footprint of the project;
- c) Minimize disturbances to natural drainages;
- d) Design and construct pervious areas to effectively receive runoff from impervious areas, taking into consideration the pervious areas' soil conditions, slope and other pertinent factors;
- e) Implement landscape and soil-based BMPs such as compost-amended soils and vegetated strips and swales;
- f) Use climate-appropriate landscaping that minimizes irrigation and runoff, promotes surface infiltration, and minimizes the use of pesticides and fertilizers; and
- g) Design all landscapes to comply with the California Department of Water Resources Water Efficient Landscape Ordinance.

**<http://www.water.ca.gov/wateruseefficiency/landscapeordinance/technical.cfm>**

Where the California Department of Water Resources Water Efficient Landscape Ordinance conflicts with a local water conservation ordinance, the Department shall comply with the local ordinance.

2) *Post-Construction Storm Water Treatment Controls*

a) Projects Subject to Post-Construction Treatment Requirements

i) Department Projects

The Department shall implement post construction treatment control BMPs for the following new development or redevelopment projects:

- (1) Highway Facility projects that create 1 acre or more of new impervious surface.
- (2) Non-Highway Facility projects that create 5,000 square feet or more of new impervious surface.

ii) Non-Department Projects within Department ROW

- (1) The Department shall exercise control or oversight over Non-Department projects through encroachment permits or other means.
- (2) Non-Department development or redevelopment projects shall be subject to the same post-construction treatment control requirements as Department projects.
- (3) For all Non-Department Projects that trigger post-construction treatment control requirements, the Department shall review and approve the design of post-construction treatment controls and BMPs prior to implementation.

iii) Waiver

Where a Regional Water Board Executive Officer finds that a project will have a minimal impact on water quality, the Executive Officer may waive the treatment control requirements, or lessen the stringency of the requirements, for a project. Waivers may not be granted for projects subject to treatment control requirements based on a waste load allocation assigned to the Department.

b) Numeric Sizing Criteria for Storm Water Treatment Control BMPs:

Treatment control BMPs constructed for Department and Non-Department projects shall be designed according to the following priorities (in order of preference):

- i) Infiltrate, harvest and re-use, and/or evapotranspire the storm water runoff;
- ii) Capture and treat the storm water runoff.

The storm water runoff volumes and rates used to size BMPs shall be based on the 85<sup>th</sup> percentile 24-hour storm event. This sizing criterion shall apply to the entire treatment train within Project Limits. Design Pollution Prevention BMPs can be used to comply with this requirement.

In the event the entire runoff volume from an 85<sup>th</sup> percentile 24-hour storm event cannot be infiltrated, harvested and re-used, or evapotranspired, the excess volume may be treated by Low Impact Development (LID)-based flow-through treatment devices. Where LID-based flow-through treatment devices are not feasible, the excess volume may be treated through conventional volume-based or flow-based storm water treatment devices.

The Department shall always prioritize the use of landscape and soil-based BMPs to treat storm water runoff. Other BMPs may be used only after landscape and soil-based BMPs are determined to be infeasible. The

Department shall also consider other effective storm water treatment control methods or devices for Department approval.

c) Scope of Design Criteria Applicability for Redevelopment Projects

i) For Highway Facilities:

- (1) Where redevelopment results in an increase in impervious area that is less than or equal to 50 percent of the total post-project impervious area within Project Limits, the numeric sizing criteria shall only apply to the new impervious area and not to the entire project.

If the redeveloped impervious area cannot be hydraulically separated from the existing impervious area, the Department shall either: provide treatment for redeveloped areas and as much of the hydraulically inseparable flow as feasible, based on site conditions and constraints; or identify treatment opportunities equivalent to the redeveloped area (see Alternative Compliance, below).

If it is not possible to separate the flows from redeveloped areas from the existing impervious area, the treatment system shall be designed to treat as much of the hydraulically inseparable flow as feasible, and shall bypass or divert any excess around the treatment device. The purpose of this requirement is to prevent overloading the treatment device and impairing its performance.

- (2) Where redevelopment results in an increase in impervious area that is greater than 50 percent of the total post-project impervious area within Project Limits, the numeric sizing criteria apply to the entire project.

ii) For Non-Highway Facilities, where redevelopment results in an increase in impervious area that is less than or equal to 50 percent of the total post-project impervious area of an existing development, the numeric sizing criteria shall only apply to the new impervious area and not to the entire project.

- (1) If the redeveloped impervious area cannot be hydraulically separated from the existing impervious area, the Department shall either provide treatment for existing and redeveloped areas, or identify treatment opportunities equivalent to the redeveloped area (See Alternative Compliance, below).

- (2) Where redevelopment results in an increase in impervious area that is greater than 50 percent of the total post-project impervious area of an existing development, the numeric sizing criteria apply to the entire project.

d) Alternative Compliance

If the Department determines that all or any portion of on-site treatment for a project is infeasible on-site, the Department shall prepare a proposal for alternative compliance for approval by the Regional Water Board Executive Officer or his designee until such time as a statewide process is approved by the Executive Director of the State Water Board. The proposal shall include documentation supporting the determination of infeasibility. Alternative compliance may be achieved outside Project Limits within the Department's ROW, including within another Department project. Alternative compliance to be achieved outside Project Limits shall include provisions for the long-term maintenance of such treatment facilities.

3) *Hydromodification Requirements*

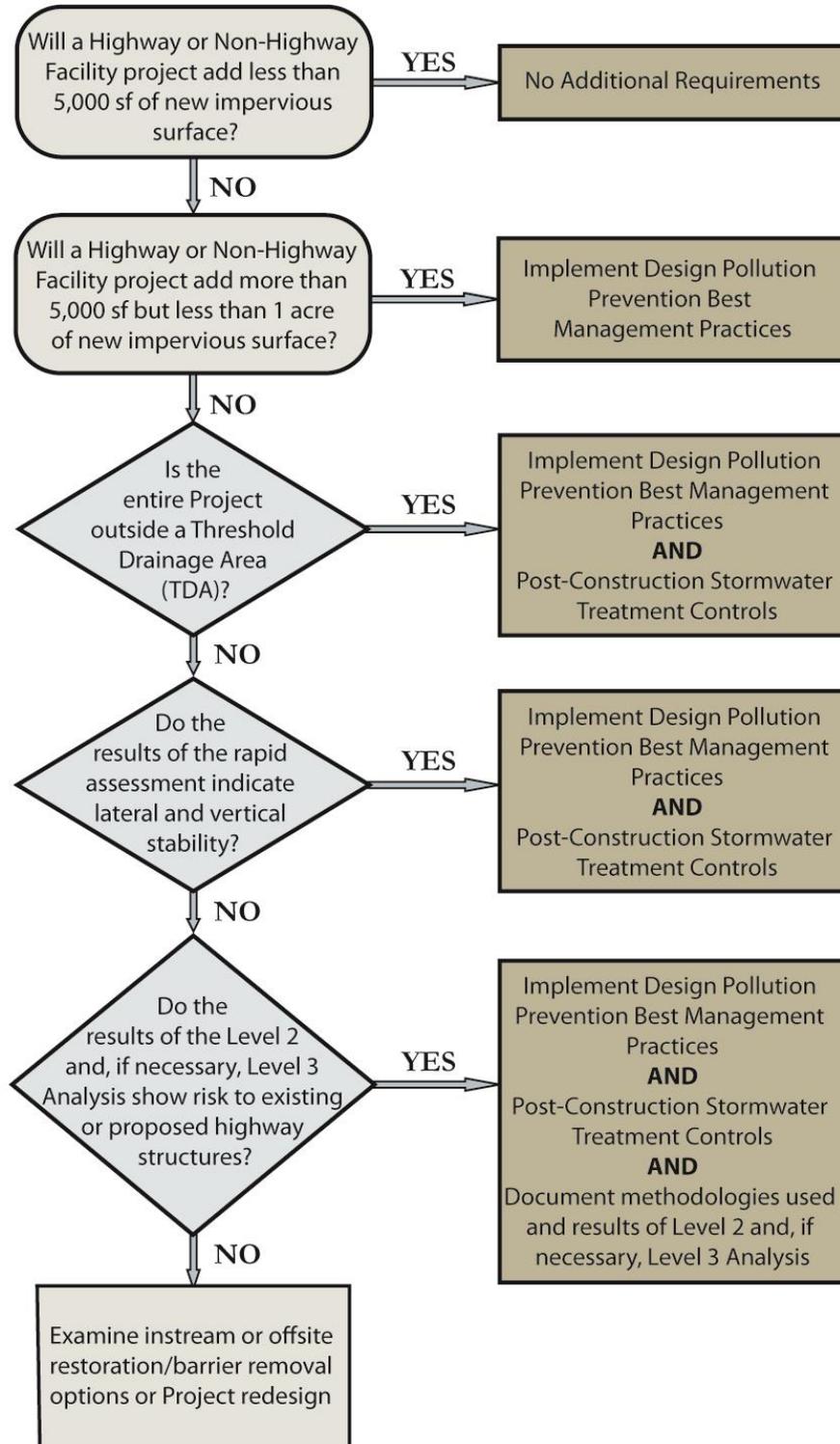
The Department shall ensure that all new development and redevelopment projects do not cause a decrease in lateral (bank) and vertical (channel bed) stability in receiving stream channels. Unstable stream channels negatively impact water quality by yielding much greater quantities of sediment than stable channels. The Department shall employ the risk-based approach detailed in this permit to assess lateral and vertical stability. The approach assists the Department in assessing pre-project channel stability and implementing mitigation measures that are appropriate to protect structures and minimize stream channel bank and bed erosion. The approach is depicted in Figure 1 and described below.

- a) Highway or Non-Highway Facility projects that add between 5,000 square feet and 1 acre of new impervious surface must implement the Design Pollution Prevention Best Management Practices in Section E.2.d.1).
- b) Highway or Non-Highway Facility projects that add 1 acre or more of new impervious surface completely outside of a Threshold Drainage Area<sup>7</sup> must implement the Design Pollution Prevention Best Management Practices and the Post-Construction Storm Water Treatment Controls in Section E.2.d.

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<sup>7</sup> Threshold Drainage Area is defined as the area draining to a location at least 20 channel widths downstream of a stream crossing (pipe, swale, culvert, or bridge) within Project Limits. Delineating the Threshold Drainage Area is not necessary if there is/ are no stream crossing(s) within the Project Limits.

**FIGURE 1: Hydromodification Flowchart**



- c) Highway or Non-Highway Facility projects that add 1 acre or more of new impervious surface with any impervious portion of the project located within a Threshold Drainage Area must conduct a rapid assessment of stream stability<sup>8</sup> at each stream crossing (e.g., pipe, culvert, swale or bridge) within that Threshold Drainage Area. If the stream crossing is a bridge, a follow up rapid assessment of stream stability is also required and can be coordinated with the federally-mandated bridge inspection process. The assessment will be conducted within a representative channel reach to assess lateral and vertical stability. A representative reach is a length of stream channel that extends at least 20 channel widths upstream and downstream of a stream crossing. For example, a 20 foot-wide channel would require analyzing a 400 foot distance upstream and downstream of the discharge point or bridge. If sections of the channel within the 20 channel width distance are immediately upstream or downstream of steps, culverts, grade controls, tributary junctions, or other features and structures that significantly affect the shape and behavior of the channel, more than 20 channel widths should be analyzed.
- d) If the results of the rapid assessment indicate that the representative reach is laterally and vertically stable (i.e., a rating of excellent or good) the Department does not have to conduct further analyses and must implement the Design Pollution Prevention Best Management Practices and the Post-Construction Storm Water Treatment Controls in Section E.2.d.
- e) If the results of the rapid assessment indicate that the representative reach will not be laterally and vertically stable (i.e., a rating of excellent or good), the Department must determine whether the instability, in conjunction with the proposed project, poses a risk to existing or proposed highway structures by conducting appropriate Level 2 (and, if necessary, Level 3) analyses. The Department shall follow the Level 2 and 3 analysis guidelines contained in HEC-20 (FHWA, 2001) or a suitable equivalent within an accessible portion of the reach. If the results of the appropriate Level 2 (and, if necessary Level 3) analyses indicate that there is no risk to existing or proposed highway structures, the Department must implement the Design Pollution Prevention Best Management Practices and the Post-Construction Storm Water Treatment Controls in Section E.2.d. and document the methodologies used, the results, and the mitigation measures suggested as part of the appropriate Level 2 and, if necessary, Level 3 analyses.
- f) If the results of the Level 2 and 3 analysis indicate that the instability, in conjunction with the proposed project, poses a risk to existing or proposed highway structures, other options must be implemented, including, but not limited to, in-stream and floodplain enhancement/restoration, fish barrier

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<sup>8</sup> Guidance and worksheets used for the rapid assessment of stream stability are in the Federal Highway Administration publication "*Assessing Stream Channel Stability at Bridges in Physiographic Regions*" (FHWA, 2006).

removal as identified in the report required under Article 3.5 of the Streets and Highways Code (see below), regional flow control, off-site BMPs, and, if necessary, project re-design.

- 4) *Stream Crossing Design Guidelines to Maintain Natural Stream Processes*  
The Department shall review and revise as necessary the guidance document “Fish Passage Design for Road Crossings” (Department, 2009). In reviewing and revising the guidance document, the Department shall be consistent with the latest stream crossing design, construction, and rehabilitation criteria contained in the California Salmonid Stream Habitat Restoration Manual (California Department of Fish & Game, 2010) and National Marine Fisheries Service guidance (NMFS, 2001). The review shall be completed no later than one year after the effective date of this Order. The Department shall submit in the Year 2 Annual Report a report detailing the review of the guidance document. The Year 2 Annual Report shall also report on the implementation of the road crossing guidelines.

If it is infeasible to meet any of the guidelines specified above, the Department shall prepare written documentation justifying the determination of infeasibility. Documentation shall be provided to the Regional Water Board for approval.

The Department shall submit to the State Water Board by October 1 of each year the same report required under Article 3.5 of the Streets and Highways Code requiring the Department to report on the status of its efforts in locating, assessing, and remediating barriers to fish passage.

e. BMP Development & Implementation

In the SWMP, the Department shall include a description of how BMPs will be developed, constructed and maintained. The Department shall continue to evaluate and investigate new BMPs through pilot studies. The Department shall submit updates to the **STORM WATER TREATMENT BMP TECHNOLOGY REPORT** and the **STORM WATER MONITORING AND BMP DEVELOPMENT STATUS REPORT** in the Annual Report.

1) *Vector Control*

- a) All storm water BMPs that retain storm water shall be designed, operated and maintained to minimize mosquito production, and to drain within 96 hours of the end of a rain event, unless designed to control vectors. BMPs shall be maintained at the frequency specified by the manufacturer. This limitation does not apply in the Lake Tahoe Basin and in other high-elevation regions of the Sierra Nevada above 5000 feet elevation with similar alpine climates. The Department shall operate and maintain all BMPs to prevent the propagation of vectors, including complying with applicable provisions of the California Health and Safety Code relating to vector control.

- b) The Department shall cooperate and coordinate with the California Department of Public Health (CDPH) and with local mosquito and vector control agencies on issues related to vector production in the Department's structural BMPs. The Department shall prepare and maintain an inventory of structural BMPs that retain water for more than 96 hours. The inventory need not include BMPs in the Lake Tahoe Basin or other regions of the Sierra Nevada above 5000 feet. The inventory shall be provided to CDPH in electronic format for distribution to local mosquito and vector control agencies. The inventory shall be provided in Year 2 of the permit and updated every two years.

## 2) *Storm Water Treatment BMPs*

- a) The Department shall inspect all newly installed storm water treatment BMPs within 45 days of installation to ensure they have been installed and constructed in accordance with approved plans. If approved plans have not been followed, the Department shall take appropriate remedial actions to bring the BMP or control into conformance with its approved design.
- b) The Department shall inspect all installed storm water treatment BMPs at least once every year, beginning one year after the effective date of this Order.
- c) The Department may drain storm water treatment BMPs to the MS4 if the discharge does not cause or contribute to exceedances of water quality standards. Retained sediments shall be disposed of properly, in compliance with all applicable local, State, and federal acts, laws, regulations, ordinances, and statutes.
- d) The Department shall develop and utilize a watershed-based database to track and inventory treatment BMPs and treatment BMP maintenance within its jurisdiction. At a minimum, the database shall include:
  - i) Name and location of BMP;
  - ii) Watershed, Regional Water Board and District where project is located;
  - iii) Size and capacity;
  - iv) Treatment BMP type and description;
  - v) Date of installation;
  - vi) Maintenance certifications or verifications;
  - vii) Inspection dates and findings;
  - viii) Compliance status;
  - ix) Corrective actions, if any; and
  - x) Follow-up inspections to ensure compliance.

Electronic reports for each BMP inspected during the reporting period shall be submitted to each associated Regional Water Board in tabular form. A summary of the tracking system data shall be included in the Annual Report along with a report on maintenance activities for post construction BMPs.

The tracking system database shall be made available to the State Water Board or any Regional Water Board upon request.

3) BMPs shall not constitute a hazard to wildlife.

4) *Biodegradable Materials.*

The Department shall utilize wildlife-friendly 100% biodegradable<sup>9</sup> erosion control products wherever feasible. At any site where erosion control products containing non-biodegradable materials have been used for temporary site stabilization, the Department shall remove such materials when they are no longer needed. If the Department finds that erosion control netting or products have entrapped or harmed wildlife at any site or facility, the Department shall remove the netting or product and replace it with wildlife-friendly biodegradable products.

f. Construction

1) *Compliance with the Statewide Construction Storm Water General Permit (CGP) and Lake Tahoe Construction General Permit (TCGP)*

Construction activities that may receive coverage under the CGP or the TCGP are not covered under this MS4 Permit. The Department shall electronically file Permit Registration Documents (PRD) for coverage under the CGP or TCGP for all projects subject to the CGP or TCGP.

2) *Construction Activities not Requiring Coverage Under the CGP*

For construction activities that are not subject to the CGP or the TCGP, the Department shall implement BMPs to reduce the discharge of pollutants to the MEP in storm water discharges associated with land disturbance activities including clearing, grading and excavation activities that result in the disturbance of less than one acre of total land area. The Department shall also implement BMPs to reduce the discharge of pollutants to the MEP for construction and maintenance activities that do not involve land disturbance such as roadway and parking lot repaving and resurfacing. The Department must comply with any region-specific waste discharge requirements, including any requirements applicable to activities involving less than one acre land disturbance.

3) *Construction Projects Involving Lead Contaminated Soils*

The Department has applied for and received variances from the California Department of Toxic Substances Control (DTSC) for the reuse of some soils that contain lead. For construction projects that have received a DTSC variance, the Department shall notify the appropriate Regional Water Board in writing 30 days prior to advertisement for bids to allow a determination by the Regional Water Board of the need for development of Waste Discharge Requirements (WDRs).

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<sup>9</sup> For purposes of this Order, photodegradable synthetic products are not considered biodegradable.

- 4) *Pavement Grindings*  
The Department shall comply with the requirements of the Regional Water Boards for the management of pavement grindings as well as with all local and State regulations, including Titles 22 and 27 of the California Code of Regulations.
- 5) *Contractor Compliance*  
The Department shall require its contractors to comply with this Order and with all applicable requirements of the CGP.
- 6) *Construction Non-Compliance Reporting*  
Incidents of non-compliance with the CGP shall be reported pursuant to the provisions of the CGP. The Department shall provide in the Annual Report a summary of all construction project non-compliance (Section E.2.c.6)b)).
- g. Compliance with Statewide Industrial Storm Water General Permit (IGP)  
Industrial activities are not covered under this MS4 permit. The Department shall electronically file PRDs for coverage under the IGP for all facilities subject to coverage under the IGP. The categories of industrial facilities are provided in Attachment 1 of the Industrial General Permit (NPDES Permit No. CAS000001; the current Order No. 97-03-DWQ). The Department shall require its industrial facility contractors to comply with all requirements of the IGP. The discharge of pollutants from facilities not covered by the Industrial General Permit will be reduced to the MEP through the appropriate implementation of BMPs.
- h. Maintenance Program Activities and Facilities Operations
  - 1) *Implement SWMP Requirements*  
The Department shall implement the program specified in the SWMP to reduce or eliminate pollutants in storm water discharges from Department maintenance facilities and maintenance activities. The Department shall also implement any additional requirements contained in this Order.
  - 2) A **FACILITY POLLUTION PREVENTION PLAN (FPPP)** describes the activities conducted at a facility and the BMPs to be implemented to reduce or eliminate the discharge of pollutants in storm water runoff from the facility.

The Department shall prepare, revise and/or update the FPPPs for all maintenance facilities by October 1 of the first year. Each facility shall be evaluated separately and assigned appropriate site specific BMPs. The FPPP shall describe the activities conducted at the facility and the BMPs to be implemented to reduce or eliminate the discharge of pollutants in storm water runoff from the facility. The FPPP shall describe the inspection program used to ensure that maintenance BMPs are implemented and maintained. The Department shall identify in each Annual Report the status of the FPPP for each

Maintenance Facility by District and Region, including the date of the last update or revision and the nature of any revisions.

The Department shall evaluate all non-maintenance Facilities, excluding leased properties, for water quality problems. If the Department identifies a water quality problem at a non-maintenance facility, it shall prepare an FPPP for that facility. If Regional Water Board staff determines that a non-maintenance facility may discharge pollutants to the storm water drainage system or directly to surface waters, the Department shall prepare an FPPP for that facility.

Regional Water Board staff has the authority to require the submittal of an FPPP at any time, to require changes to a FPPP, and to require changes in the implementation of the provisions of a FPPP.

3) *Highway Maintenance Activities*

a) The Department shall develop and implement runoff management programs and systems for existing roads, highways, and bridges to reduce runoff pollutant concentrations and volumes entering surface waters. The Department shall:

- i) Identify priority and watershed pollutant reduction opportunities (e.g., improvements to existing urban runoff control structures). Priority shall be given to sites in sensitive watersheds or where there is an existing or potential threat to water quality;
- ii) Establish schedules for implementing appropriate controls; and
- iii) Identify road segments with slopes that are prone to erosion and sediment discharge and stabilize these slopes to control the discharge of pollutants to the MEP. An inventory of vulnerable road segments shall be maintained in the District Work Plans. Stabilization activities shall be reported in the Annual Report. This section does not apply to landslides and other forms of mass wasting which are covered under section E.2.h.3)d).

b) *Vegetation Control*

The Department shall control its handling and application of chemicals including pesticides, herbicides, and fertilizers to reduce or eliminate the discharge of pollutants to the MEP. The Department shall incorporate integrated pest management and integrated vegetation management practices into its vegetation control program<sup>10</sup>. At a minimum, the Department shall:

- i) Apply herbicides and pesticides in compliance with federal, state and local use regulations and product label directions.

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<sup>10</sup> <http://www.epa.gov/opp00001/factsheets/ipm.htm> and <http://www.ipm.ucdavis.edu/>

- (1) Violations of regulations shall be reported to the County Agricultural Commissioners within 10 business days.
  - (2) The Annual Report shall include a summary of violations and follow-up actions to correct them.
- ii) Minimize the application of chemicals by using integrated pest management and integrated vegetation management. For example, the Department may reduce the need for application of fertilizers and herbicides by using native species and using mechanical and biological methods for control of exotic species.
  - iii) Prior to chemical applications, assess site-specific and application-specific conditions to prevent discharge. The assessment shall include the following variables:
    - (1) Expected precipitation events, especially those with the potential for high intensity;
    - (2) Proximity to water bodies;
    - (3) Intrinsic mobility of the chemical;
    - (4) Application method, including any tendency for aerial dispersion;
    - (5) Fate and transport of the chemical after application;
    - (6) Effects of using combinations of chemicals; and
    - (7) Other conditions as identified by the applicator.
  - iv) Apply nutrients at rates and by means necessary to establish and maintain vegetation without causing significant nutrient runoff to surface water.
  - v) Ensure that all employees or contractors who, within the scope of their duties, prescribe or apply herbicides, pesticides, or fertilizers (including over-the-counter products) are appropriately trained and licensed to comply with these provisions.
  - vi) Propose SWMP provisions as appropriate.
  - vii) Include the following items in the Annual Report:
    - (1) A summary of the Department's chemical use. Report the quantity of chemicals used during the previous reporting period by name and type of chemical, by District, and by month.
    - (2) An assessment of long-term trends in herbicide usage. Include a table presenting yearly District herbicide totals by chemical type;
    - (3) A comparison of the statewide herbicide use with the Department's herbicide reduction goals;

- (4) An analysis of the effectiveness of implementation of vegetation control BMPs. Improvements to BMP implementation either being used or proposed for usage shall be discussed. If no improvements are proposed, explain why;
- (5) Justification for any increases in use of herbicides, pesticides, and fertilizers;
- (6) A report on the number and percentage of employees who apply pesticides and have been trained and licensed in the Department's Pesticide and Fertilizer Pollution Control Program policies; and
- (7) Training materials, if requested by the State Water Board.

c) Storm Water Drainage System Facilities Maintenance

- i) The Department shall inspect all urban<sup>11</sup> drainage inlets and catch basins a minimum of once per year and shall remove all waste and debris from drainage inlets and catch basins when waste and debris have accumulated to a depth of 50 percent of the inlet or catch basin capacity.
- ii) Waste and debris, including sweeper and vacuum truck waste, shall be managed and reported in accordance with all applicable laws and regulations, including the Cal. Code Regs. Title 27, Division 2, Subdivision 1.
- iii) The Department shall develop a **WASTE MANAGEMENT PLAN** that includes a comprehensive inventory of waste storage, transfer, and disposal sites; the source(s) of waste and the physical and chemical characterization of the waste retained at each site; estimated annual volumes of material and existing or planned waste management practices for each waste and facility type. Waste characterization need not be conducted on a site-by-site basis but may be evaluated programmatically based upon the highway environment and associated land uses contributing to the sites, climate, and ecoregion. The Waste Management Plan shall be submitted for State Water Board review and approval within one year of the effective date of this Order.

d) Landslide Management Activities

The Department shall develop a **LANDSLIDE MANAGEMENT PLAN** that includes BMPs for Department construction and maintenance work landslide-related activities (e.g., prevention, containment, clean-up). The *Landslide Management Plan* shall address all forms of mass wasting such as slumps, mud flows, and rockfalls, and shall include BMPs specifically for burn site management activities. The Department shall submit the *Landslide Management Plan* with the Year 1 Annual Report and implement the *Landslide Management Plan* for the remainder of the Permit term.

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<sup>11</sup> For purposes of this requirement, the term "urban" shall mean located within an "urbanized area" as determined by the latest Decennial Census by the Bureau of the Census (Urbanized Area).

4) *Surveillance Activities*

a) Spill Response

The Department will follow the applicable Emergency Management Agency (EMA) procedures and timelines specified in Water Code sections 13271 and 13272 for reporting spills.

b) Illegal Connection/Illicit Discharge (IC/ID) and Illegal Dumping Response

i) The Department shall implement the BMPs and other requirements of the SWMP and this Order to reduce and eliminate IC/IDs and illegal dumping.

ii) The Department shall develop an **IC/ID AND ILLEGAL DUMPING RESPONSE PLAN** that includes, at a minimum, the following:

- (a) Procedures for investigating reports or discoveries of IC/IDs or incidents of illegal dumping, for remediating or eliminating the IC/IDs, and for clean-up of illegal dump sites.
- (b) Procedures for prevention of illegal dumping at sites subject to repeat or chronic incidents of illegal dumping.
- (c) Procedures for educating the public, raising awareness and changing behaviors regarding illegal dumping, and encouraging the public to contact the appropriate local authorities if they witness illegal dumping.

Within 6 months of the effective date of this Order, the Department shall submit the **IC/ID AND ILLEGAL DUMPING RESPONSE PLAN** to the State Water Board Executive Director for approval.

iii) The Department shall report all suspected IC/IDs to the Regional Water Board.

c) Reporting Requirements for Trash and Litter

The Department shall report on the trash and litter removal activities that are currently underway or are initiated after adoption of this Order. Activities include, but are not limited to, storm drain maintenance, road sweeping, public education and the Adopt-A-Highway program. Reporting and assessment of these or future activities shall follow protocols established by the Department and shall include estimated annual volumes of the trash and litter removed. Results shall be submitted as part of the Annual Report in a summary format by District. Prior year's data shall be included to facilitate an analysis of trends.

d) Department Activities Outside the Department's Right-of-Way

The Department shall include provisions in its contracts that require the contractor to obtain and comply with applicable permits for project-related facilities and operations outside the Department's ROW. Facilities may include concrete or asphalt batch plants, staging areas, concrete slurry

processing or other material recycling operations, equipment and material storage yards, material borrow areas, and access roads.

5) *Maintenance Facility Compliance Inspections*

- a) District staff shall inspect all maintenance facilities at least twice annually. Follow up inspections shall be conducted when deficiencies are noted. The inspections are to identify areas contributing to a discharge of pollutants associated with maintenance facility activities, to determine if control practices to reduce pollutant loadings identified in the Facility Pollution Prevention Plans (FPPP) are adequate and properly implemented, and to determine whether additional control practices are needed. The District shall keep a record of inspections. The record of the inspections shall include the date of the inspection, the individual(s) who performed the inspection, a report of the observations, recommendations for any corrective actions identified or needed, and a description of any corrective actions undertaken.
- b) The Regional Water Board may require the Department to conduct additional site inspections, to submit reports and certifications, or to perform additional sampling and analysis to the extent authorized by the Water Code.
- c) Records of all inspections, compliance certifications, and non-compliance reporting shall be retained for a period of at least three years. With the exception of non-compliance reporting, the Department is not required to submit these records unless requested.

6) *Operation and Maintenance of Post-Construction BMPs*

The Department shall prepare and implement long-term operation and maintenance plans for every site subject to the post-construction storm water treatment design standards. The plans must ensure the following: a) Long-term structural LID BMPs are maintained as necessary to ensure they continue to work effectively; b) Proprietary devices are maintained according to the manufacturer's directions; and c) Post-construction BMPs are replaced if they lose their effectiveness.

i. Non-Departmental Activities

The Department shall summarize its control over all non-departmental (third party) activities performed on Department ROW in the SWMP. The summary shall describe how the Department shall ensure compliance with this Order in all non-departmental activities.

The Department shall not grant or renew encroachment permits or easements benefitting any third party required to obtain coverage under the Statewide Construction and/or Industrial Storm Water General Permits unless the party has obtained coverage. In all leases, rental agreements, and all other contracts with

third parties conducting activities within the ROW, the Department shall require the third party to comply with applicable requirements of the Construction General Permit, the Industrial General Permit, and this Order.

j. Non-Storm Water Activities/ Discharges

- 1) The Department shall describe the management activities for all non-storm water discharges in the SWMP. Management activities shall include the procedures for prohibiting illicit discharges and illegal connections, and procedures for spill response, cleanup, reporting, and follow-up.
- 2) *Agricultural Return Flows*  
The Department shall provide reasonable support to the monitoring activities of agricultural dischargers whose runoff enters the MS4. Reasonable support includes facilitating monitoring activities, providing necessary access to monitoring sites, and cooperating with monitoring efforts as needed. It does not include actively conducting monitoring or providing funding. The Department may require agricultural dischargers to follow established Department access and encroachment procedures in establishing sites and conducting monitoring activities, and may deny access at sites that may restrict traffic flow or pose a danger to any party.
- 3) See Section B of this Order for the complete list of conditionally exempt non-storm water discharges and compliance requirements.

k. Training

- 1) The Department shall implement a training program for Department employees and construction contractors. The training program shall be described in the SWMP.
- 2) The training program shall cover:
  - a) Causes and effects of storm water pollution;
  - b) Regulatory requirements;
  - c) Best Management Practices;
  - d) Penalties for non-compliance with this Order; and
  - e) Lessons learned.
- 3) The Department shall provide a review and assessment of all training activities in the Annual Report.

I. Public Education and Outreach

The Department shall implement a Statewide Public Education Program and describe it in the SWMP. The Department shall continue to seek opportunities to participate in public outreach and education activities with other MS4 permittees.

1) The Statewide Public Education Program shall include the following elements:

- a) Research: A plan for conducting research on public behavior that affects the quality of the Department's runoff. The information gathered will form the foundation for all the public education conducted.
- b) Education: Education of the general public to modify behavior and communicate with commercial and industrial entities whose actions may add pollutants to the Department's storm water.
- c) Mass Media Advertising: Continue the advertising campaign as a focal point of the public education strategy. The campaign should focus on the behaviors of concern and should be designed to motivate the public to change those behaviors. The public education campaign should be revised and updated according to the results of the research. The Department may cooperate with other organizations to implement the public education campaign.

2) A **PUBLIC EDUCATION PROGRAM PROGRESS REPORT** shall be submitted as part of the Annual Report.

m. Program Evaluation

1) The Department shall implement the program specified in the SWMP and any additional requirements contained in this Order.

2) **Field Activities SELF-AUDIT**

The Department will perform compliance evaluations for field activities including construction, highway maintenance, facility maintenance, and selected targeted program components. The results of the field compliance evaluations for each fiscal year will be provided in the Annual Report.

3) **OVERALL PROGRAM EFFECTIVENESS EVALUATION:**

Each year, the Department shall submit an **OVERALL PROGRAM EFFECTIVENESS EVALUATION** together with the Annual Report. The Department shall increase the scope of the evaluation each year in response to the environmental monitoring data it collects. The effectiveness evaluation shall be comparable to that outlined in CASQA's *Municipal Stormwater Program Effectiveness Assessment Guidance*<sup>12</sup> and shall emphasize assessment of BMPs specifically targeting primary pollutants of concern. The effectiveness evaluation shall include, but is not limited to, the following components:

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<sup>12</sup> <https://www.casqa.org/store/products/tabid/154/p-7-effectiveness-assessment-guide.aspx>

- a) Assessment of program effectiveness in achieving permit requirements and measurable objectives.
  - b) Assessment of program effectiveness in protecting and restoring water quality and beneficial uses.
  - c) Identification of quantifiable effectiveness measurements for each BMP, including measurements that link BMP implementation with improvement of water quality and beneficial use conditions.
  - d) Identification of how the Department will propose revisions to the SWMP to optimize BMP effectiveness when effectiveness assessments identify BMPs or programs that are ineffective or need improvement.
- n. Measurable Objectives  
The Department shall implement the program specified in the SWMP and any additional requirements contained in this Order. In the SWMP, the Department shall identify measurable objectives to meet the SWMP's goals, proposed activities and tasks to meet the objectives, and a time schedule for the proposed activities and tasks. In the Annual Report, the Department shall report on its progress in meeting the measurable objectives.
- o. References  
The Department shall provide references for all information, documents, and studies used in the development of the SWMP.

### 3. Annual Report

- a. The Department shall submit 13 copies of an **ANNUAL REPORT** to the State Water Board Executive Director by October 1 of each year. An electronic copy shall also be uploaded into SMARTS in the portable document format (PDF). The reporting period for the Annual Report shall be July 1 through June 30. The Annual Report shall contain all information and submittals required by this Order including, but not limited to:
  - 1) A District-by-District description of storm water pollution control activities conducted during the reporting period;
  - 2) A progress report on meeting the SWMP's measurable objectives;
  - 3) An Overall Program Effectiveness Evaluation as described in section E.2.m.3);
  - 4) Proposed revisions to the SWMP, including revisions to existing BMPs, along with corresponding justifications;
  - 5) A report on post-construction BMP maintenance activities;
  - 6) A list of non-approved BMPs that were implemented in each District during the reporting period including the type of BMP, reason for use, physical location, and description of any monitoring;
  - 7) An evaluation of project planning and design activities conducted during the year;

- 8) A summary of non-compliance with this Order and the SWMP as specified in Section E.2.c.6)b). The summary shall include an assessment of the effectiveness of any Department enforcement and penalties, and as appropriate, proposed solutions to improve compliance;
- 9) An evaluation of the Monitoring Results Report, including a summary of the monitoring results;
- 10) Proposed revisions to the Department's Vegetation Control Program;
- 11) Proposals for monitoring and control of non-storm water discharges that are found to be sources of pollutants as described in Section B. of this Order;
- 12) District Workplans (See below); and
- 13) Measures implemented to meet region-specific requirements.

A partial summary of reporting requirements is contained in Attachment IX of this Order.

b. ***DISTRICT WORKPLANS***

The Department shall submit ***DISTRICT WORKPLANS*** (workplans) for each District by October 1 of each year, as part of the Annual Report. The workplans will be forwarded to the appropriate Regional Water Board Executive Officer for acceptance. Workplans are deemed accepted after 60 days after receipt by the Regional Water Board unless rejected in writing. District staff shall meet with Regional Water Board staff on an annual basis prior to submittal of the workplans to discuss alternatives and ensure that appropriate post construction controls are included in the project development process through review of the workplan and early consultation and coordination between District and Regional Water Board staff. Workplans shall conform with the requirements of applicable Regional Water Board Basin Plans and shall include, at a minimum:

- 1) A description of all activities and projects, including maintenance projects, to be undertaken by the Districts. For all projects with soil disturbing activities, this shall include a description of the construction and post construction controls to be implemented;
- 2) The area of new impervious surface and the percentage of new impervious surface to existing impervious surface for each project;
- 3) The area of disturbed soil associated with each project or activity;
- 4) A description of other permits needed from the Regional Water Boards for each project or activity;
- 5) Potential and actual impacts of the discharge(s) from each project or activity;
- 6) The proposed BMPs to be implemented in coordination with other MS4 permittees to comply with WLAs and LAs assigned to the Department for specific pollutants in specific watersheds or sub watersheds;
- 7) The elements of the statewide monitoring program to be implemented in the District;

- 8) Identification of high-risk areas (such as locations where spills or other releases may discharge directly to municipal or domestic water supply reservoirs or ground water percolation facilities);
- 9) Spill containment, spill prevention and spill response and control measures for high-risk areas; and
- 10) Proposed measures to be taken to meet Region-specific requirements included in Attachment V.
- 11) An inventory of vulnerable road segments having slopes that are prone to erosion and sediment discharge.

#### 4. TMDL Compliance Requirements

##### a. Implementation

The Department shall comply with all TMDL-related requirements identified in Attachment IV.

In addition, consistent with provision E.11.b of this Order, the State Water Board may reopen this Order to incorporate any modifications or revisions to the TMDLs in Attachment IV, or to incorporate any new TMDLs adopted during the term of this Order that assign a WLA to the Department or that identify the Department as a responsible party in the TMDL implementation plan.

##### b. Status Review Report

The Department shall prepare a **TMDL STATUS REVIEW REPORT** to be submitted with each Annual Report. The **TMDL STATUS REVIEW REPORT** shall include all information required in Attachment IV.

#### 5. ASBS Compliance Requirements

##### a. Priority Discharges

Attachment III, ASBS Priority Discharge Locations, identifies representative monitoring locations where the Department has priority discharges to ASBS. Priority discharges are those that pose the greatest threat to water quality in the ASBS and which the State Water Board identifies to require monitoring and potential installation of structural or non-structural controls.

##### b. Alternate Locations

The Executive Director of the State Water Board may authorize revisions to Attachment III, ASBS Priority Discharge Locations, where access limitations or safety considerations make it infeasible to conduct monitoring. Alternate locations proposed by the Department shall be in as close proximity to the original priority discharge locations as is feasible.

### c. Compliance Schedule

- 1) On the effective date of the Exception, all non-authorized non-storm water discharges (e.g., dry weather flow) to ASBS shall be effectively prohibited.
- 2) No later than September 20, 2013, the Department shall submit a draft written ASBS Compliance Plan to the State Water Board Executive Director that describes its strategy to comply with these provisions, including the requirement to maintain natural water quality in the affected ASBS (see provision E.5.d.). The final ASBS Compliance Plan, including a description and final schedule for structural controls based on the results of runoff and receiving water monitoring, shall be submitted no later than September 20, 2015 and shall be included in the SWMP.
- 3) Within 18 months of the effective date of the Exception, any non-structural controls that are necessary to comply with these provisions shall be implemented.
- 4) Within six (6) years of the effective date of the Exception, any structural controls identified in the ASBS Compliance Plan that are necessary to comply with these provisions shall be operational.
- 5) Within six (6) years of the effective date of the Exception, the Department must comply with the requirement that their discharges into the affected ASBS maintain natural ocean water quality. If the initial results of post-storm receiving water quality testing indicate levels higher than the 85<sup>th</sup> percentile threshold of reference water quality data and the pre-storm receiving water levels, then the Department must re-sample the receiving water, pre- and post-storm. If after re-sampling, the post-storm levels are still higher than the 85<sup>th</sup> percentile threshold of reference water quality data, and the pre-storm receiving water levels, for any constituent, then natural ocean water quality is exceeded. See Figure 2.
- 6) The Executive Director of the State Water Board may only authorize additional time to comply with provisions E.5.b.4) and E.5.b.5) above if good cause exists to do so. Good cause means a physical impossibility or lack of funding.

If the Department claims physical impossibility, it shall notify the Executive Director of the State Water Board in writing within thirty (30) days of the date that the discharger Department first knew of the event or circumstance that caused or would cause it to fail to meet the deadline in provisions E.5.c.4) or E.5.c.5). The notice shall describe the reason for the noncompliance or anticipated noncompliance and specifically refer to this Permit provision. The Department shall describe the anticipated length of time the delay in compliance may persist, the cause or causes of the delay as well as measures to minimize the impact of

the delay on water quality, the measures taken or to be taken by the Department to prevent or minimize the delay, the schedule by which the measures will be implemented, and the anticipated date of compliance. The Department shall adopt all reasonable measures to avoid and minimize such delays and their impact on water quality.

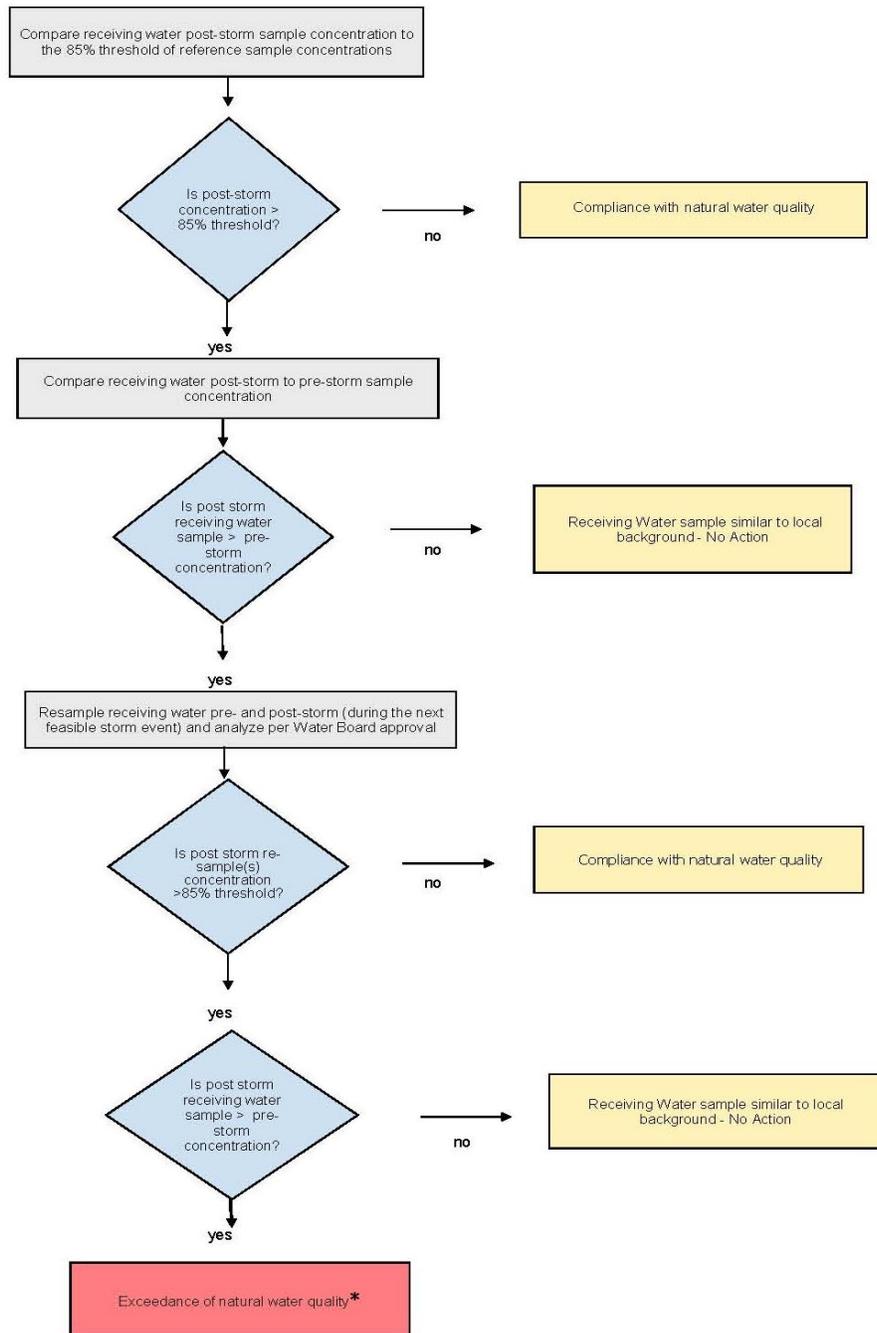
The Department may request an extension of time for compliance based on lack of funding. The request for an extension shall require a demonstration and documentation of a good faith effort to acquire funding through the Department's budgetary process, and a demonstration that funding was unavailable or inadequate.

d. ASBS Compliance Plan

The Department shall develop and submit to the Executive Director of the State Water Board a draft ASBS Compliance Plan not later than September 20, 2013. The ASBS Compliance Plan shall address all locations listed in Attachment III as follows:

- 1) Include a map of surface drainage of storm water runoff, showing areas of sheet runoff, priority discharge locations, and any structural Best Management Practices (BMPs) already employed and/or BMPs to be employed in the future. The map shall also show the storm water conveyances in relation to other features such as service areas, sewage conveyances and treatment facilities, landslides, areas prone to erosion, and waste and hazardous material storage areas, if applicable.
- 2) Describe the measures by which all non-authorized non-storm water runoff (e.g., dry weather flows) has been eliminated, how these measures will be maintained over time, and how these measures are monitored and documented.
- 3) Require minimum inspection frequencies as follows:
  - a) The minimum inspection frequency for construction sites shall be weekly during the rainy season;
  - b) The minimum inspection frequency for industrial facilities shall be monthly during the rainy season; and
  - c) Storm water outfall drains equal to or greater than 18 inches (457 mm) in diameter or width shall be inspected once prior to the beginning of the rainy season and once during the rainy season, and maintained to remove trash and other anthropogenic debris.

**Figure 2**  
**ASBS Special Protections**  
**Flowchart to Determine Compliance with Natural Water Quality**



**\* When an exceedance of natural water quality occurs, the Department must comply with section I.A.2.h of the Special Protections as well as the requirements of this Order. Note, when sampling data is available, end-of-pipe effluent concentrations will be considered by the Water Boards in making this determination.**

- 4) Address storm water discharges (wet weather flows) and, in particular, describe how pollutant reductions in storm water runoff, that are necessary to comply with these special conditions, will be achieved through BMPs. Structural BMPs need not be installed if the discharger can document to the satisfaction of the State Water Board Executive Director that such installation would pose a threat to health or safety. BMPs to control storm water runoff discharges (at the end-of-pipe) during a design storm shall be designed to achieve on average the following target levels:
  - a) Table B Instantaneous Maximum Water Quality Objectives in Chapter II of the Ocean Plan; or
  - b) A 90% reduction in pollutant loading during storm events, for the Department's total discharges.

The baseline for these determinations is the effective date of the Exception, except for those structural BMPs installed between January 1, 2005 and adoption of the Special Protections.

- 5) Address erosion control and the prevention of anthropogenic sedimentation in ASBS. The natural habitat conditions in the ASBS shall not be altered as a result of anthropogenic sedimentation.
  - 6) Describe the non-structural BMPs currently employed and planned in the future (including those for construction activities), and include an implementation schedule. The ASBS Compliance Plan shall include non-structural BMPs that address public education and outreach. The ASBS Compliance Plan shall also describe the structural BMPs, including any low impact development (LID) measures currently employed and planned for higher threat discharges, and shall include an implementation schedule. To control storm water runoff discharges (at the end-of-pipe) during a design storm, the Department must first consider, and use where feasible, LID practices to infiltrate, use, or evapotranspire storm water runoff on-site, if LID practices would be the most effective at reducing pollutants from entering the ASBS.
  - 7) The BMPs and implementation schedule shall be designed to ensure that natural water quality conditions in the receiving water are achieved and maintained by either reducing flows from impervious surfaces or reducing pollutant loading, or some combination thereof.
- e. Reporting
- If the results of the receiving water monitoring described in provision E.2.c.2)a)i indicate that the storm water runoff is causing or contributing to an alteration of natural ocean water quality in the ASBS, the discharger shall submit a report to the State Water Board and Regional Water Board within 30 days

of receiving the results.

- 1) The report shall identify the constituents in storm water runoff that alter natural ocean water quality and the sources of these constituents.
- 2) The report shall describe BMPs that are currently being implemented, BMPs that are identified in the SWMP for future implementation, and any additional BMPs that may be added to the SWMP to address the alteration of natural water quality. The report shall include a new or modified implementation schedule for the BMPs.
- 3) Within 30 days of the approval of the report by the State Water Board Executive Director, the discharger shall revise its ASBS Compliance Plan to incorporate any new or modified BMPs that have been or will be implemented, the implementation schedule, and any additional monitoring required.
- 4) As long as the discharger has complied with the procedures described above and is implementing the revised SWMP, the discharger does not have to repeat the same procedure for continuing or recurring exceedances of natural ocean water quality conditions due to the same constituent.

## **6. Region Specific Requirements**

- a. The Department shall implement the region-specific requirements specified in this Order.
- b. In the SWMP, the Department shall describe how individual Districts will address region-specific requirements in each Regional Water Board.
- c. Region specific requirements are specified in Attachment V of this Order.

## **7. Regional Water Board Authorities**

- a. Upon the effective date of this Order, the Regional Water Boards shall enforce the requirements of this Order. Enforcement may include, but is not limited to, reviewing FPPPs, reviewing workplans and monitoring reports, conducting compliance inspections, conducting monitoring, reviewing Annual Reports and other information, and issuing enforcement orders.
- b. Regional Water Boards may require submittal of FPPPs.
- c. Regional Water Boards may require retention of records for more than three years.
- d. To the extent authorized by the Water Code, Regional Water Boards may impose additional monitoring and reporting requirements and may provide guidance on monitoring plan implementation (Water Code, § 13383).
- e. Regional Water Board staff may inspect the Department's facilities, roads, highways, bridges, and construction sites.

- f. Regional Water Boards may issue other individual storm water NPDES permits or WDRs to the Department, particularly for discharges beyond the scope of this Order.

## **8. Requirements of Other Agencies**

This Order does not preempt or supersede the authority of other State or local agencies (such as the Department of Toxic Substances Control or the California Coastal Commission) and local municipalities to prohibit, restrict, or control storm water discharges and conditionally exempt non-storm water discharges to storm drain systems or other watercourses within their jurisdictions as allowed by State and federal law.

## **9. Standard Provisions**

The Department shall comply with the Standard Provisions (Attachment VI) and any amendments thereto.

## **10. Permit Compliance and Rescission of Previous Waste Discharge Requirements**

This Order shall serve and become effective as an NPDES permit and the Department shall comply with all its requirements on July 1, 2013. Requirements prescribed by this Order supersede the requirements prescribed by Order No. 99-06-DWQ, except for compliance purposes for violations occurring before the effective date of this Order.

## **11. Permit Re-Opener**

This Order may be modified, revoked and reissued, or terminated for cause due to promulgation of amended regulations, receipt of U.S. EPA guidance concerning regulated activities, judicial decision, or in accordance with 40 Code of Federal Regulations 122.62, 122.63, 122.64, and 124.5. The State Water Board may reopen and modify this Order at any time prior to its expiration under any of the following circumstances:

- a. Present or future investigations demonstrate that the discharge(s) regulated by this Order may have the potential to cause or contribute to adverse impacts on water quality and/or beneficial uses.
- b. New or revised Water Quality Objectives come into effect, or any new TMDL is adopted or revised that assigns a WLA to the Department or that identifies the Department as a responsible party in the TMDL implementation plan. In such cases, effluent limitations and other requirements in this Order may be modified as necessary to reflect the new TMDLs or the new or revised Water Quality Objectives; or
- c. TMDL-specific permit requirements for adopted TMDLs are developed by a Regional Water Board for incorporation into this Order.

- d. The State Water Board determines, after opportunity for public comment and a public workshop, that revisions are warranted to those provisions of the Order addressing compliance with water quality standards in the receiving water and/or those provisions of the Order establishing an iterative process for implementation of management practices to assure compliance with water quality standards in the receiving water.

## **12. Dispute Resolution**

In the event of a disagreement between the Department and a Regional Water Board over the interpretation of any provision of this Order, the Department shall first attempt to resolve the issue with the Executive Officer of the Regional Water Board. If a satisfactory resolution is not obtained at the Regional Water Board level, the Department may submit the issue in writing to the Executive Director of the State Water Board or his designee for resolution, with a copy to the Executive Officer of the Regional Water Board. The issue must be submitted to the Executive Director within ten days of any final determination by the Executive Officer of the Regional Water Board. The Executive Officer of the Regional Water Board will be provided an opportunity to respond.

## **13. Order Expiration and Reapplication**

- a. This Order expires on June 30, 2018.
- b. If a new order is not adopted by June 30, 2018, then the Department shall continue to implement the requirements of this Order until a new one is adopted.
- c. In accordance with Title 23, Division 3, Chapter 9 of the California Code of Regulations, the Department shall file a report of waste discharge no later than 180 days before the expiration date of this Order as application for reissuance of this permit and waste discharge requirements. The application shall be accompanied by a SWMP, and a summary of all available water quality data for the discharge and receiving waters, including conventional pollutant data from at least the most recent three years, and toxic pollutant data from at least the most recent five years, in the discharge and receiving water. Additionally, the Discharger shall include the final results of any studies that may have a bearing on the limits and requirements of the next permit.



CALIFORNIA STATE WATER RESOURCES CONTROL BOARD

**FACT SHEET  
FOR**

ORDER 2012-0011-DWQ

AS AMENDED BY  
ORDER WQ 2014-0006-EXEC,  
ORDER WQ 2014-0077-DWQ, AND  
ORDER WQ 2015-0036-EXEC

NPDES NO. CAS000003  
**NATIONAL POLLUTANT DISCHARGE ELIMINATION SYSTEM (NPDES)  
STATEWIDE STORM WATER PERMIT  
WASTE DISCHARGE REQUIREMENTS (WDRS)  
FOR  
STATE OF CALIFORNIA  
DEPARTMENT OF TRANSPORTATION**

This Fact Sheet contains information regarding the waste discharge requirements (WDRs) and National Pollutant Discharge Elimination System (NPDES) permit for the California State Department of Transportation (Department) for discharges of storm water and certain types of non-storm water. This Fact Sheet describes the factual, legal, and methodological basis for the permit conditions, provides supporting documentation, and explains the rationale and assumptions used in deriving the limits and requirements.

**BACKGROUND**

In 1972, the Federal Water Pollution Control Act (also referred to as the Clean Water Act (CWA)) was amended to provide that the discharge of pollutants to waters of the United States from any point source is unlawful, unless the discharge is in compliance with an NPDES permit. The 1987 amendments to the Clean Water Act added section 402(p). Section 402(p) establishes that storm water discharges are point source discharges and lays out a framework for regulating municipal and industrial storm water discharges under the NPDES program. On November 16, 1990, the United States Environmental Protection Agency (U.S. EPA) promulgated final regulations that establish the storm water permit requirements.

Pursuant to the 1990 regulations, storm water permits are required for discharges from a municipal separate storm sewer system (MS4) serving a population of 100,000 or more. U.S. EPA defines an MS4 as a conveyance or system of conveyances (including roads with drainage systems, municipal streets, catch basins, curbs, gutters, ditches, man-made channels, or storm drains) owned or operated by a State (40 Code of Federal Regulations

(C.F.R.), § 122.26(b)(8)). The regulations also require storm water permits for 11 categories of industry, including construction activities where the construction activity: (1) disturbs more than one (1) acre of land; (2) is part of a larger common plan of development; and/or (3) is found to be a significant threat to water quality.

Before July 1999, storm water discharges from Department storm water systems were regulated by individual NPDES permits issued by the Regional Water Quality Control Boards (Regional Water Boards). On July 15, 1999, the State Water Resources Control Board (State Water Board) issued a statewide permit (Order No. 99-06-DWQ), which regulated all storm water discharges from Department owned MS4s, maintenance facilities and construction activities. The existing permit (Order No. 99-06-DWQ) will be superseded by adoption of a new permit.

Industrial activities are covered by two General Permits that have been adopted by the State Water Board. The Department's construction activities are subject to the requirements under the NPDES General Permit for Construction Activities (CGP, NPDES Permit No. CAS000002) for construction activities that are equal to or greater than one (1) acre. The exception to this is in the Lake Tahoe area, where the Lahontan Regional Water Board adopted its own construction general permit (NPDES Permit No. CAG616002). The Department's industrial facility activities are subject to the requirements of the NPDES General Permit for Industrial Activities (IGP, NPDES Permit No. CAS000001).

The Department is responsible for the design, construction, management, and maintenance of the State highway system, including freeways, bridges, tunnels, the Department's facilities, and related properties. The Department's discharges consist of storm water and non-storm water discharges from State owned right-of-way (ROW).

Clean Water Act section 402(p) and 40 Code of Federal Regulations section 122.26 (a)(v) give the State authority to regulate discharges from an MS4 on a system-wide or jurisdiction-wide basis. The State Water Board considers all storm water discharges from all MS4s and activities under the Department's jurisdiction as one system. Therefore, this Order is intended to cover all of the Department's municipal storm water activities.

This Order will be implemented by the Department and enforced by the State Water Board and nine Regional Water Boards.

The Department operates highways and highway-related properties and facilities that cross through local jurisdictions. Some storm water discharges from the Department's MS4 enter the MS4s owned and managed by these local jurisdictions. This Order does not supersede the authority of local agencies to prohibit, restrict, or control storm water discharges and conditionally exempt non-storm water discharges to storm drain systems or other watercourses within their jurisdiction as allowed by State and federal law. The Department is expected to comply with the lawful requirements of municipalities and other local, regional, and/or state agencies regarding discharges of storm water to separate storm sewer systems or other watercourses under the agencies' jurisdictions.

## GENERAL DISCHARGE PROHIBITIONS

This Order authorizes storm water and conditionally exempt non-storm water discharges from the Department's properties, facilities and activities. This Order prohibits the discharge of material other than storm water, unless specifically authorized in this Order.

The Department owns and operates highway systems that are located adjacent to and discharge into many ASBS. This Order specifies that Department discharges to an ASBS are prohibited except in compliance with the conditions and special protections contained in the General Exception for Storm Water and Non-Point Source Discharges to ASBS, State Water Board Resolution 2012-0012. This State Water Board resolution is hereby incorporated by reference and the Department is required to comply with applicable requirements. Attachment III identifies 77 priority Department ASBS discharge locations. These locations represent sites having significant potential to impact the ASBS that are feasible to retrofit. The following locations are not included in the list:

1. Inland sites discharging indirectly to the ASBS;
2. Sites where the discharge is attenuated through vegetation;
3. Sites where it is infeasible to install a BMP, e.g. an overhanging outfall or where there is insufficient space to install a treatment control; and
4. Sites that would pose a safety hazard to motorists, or that would be unsafe to install or maintain.

Provision E.5 of the Order requires the Department to ensure that structural controls at these locations are operational within six (6) years of the effective date of the General Exception.

## NON-STORM WATER

Non-storm water discharges are subject to different requirements under the Order depending on whether they are discharged to ASBS.

### **Non-storm water discharges outside ASBS:**

Non-storm water discharges must be effectively prohibited unless they are authorized by a separate NPDES permit or are conditionally exempt under provisions of the Order consistent with 40 CFR, §122.26 (d)(2) (iv)(B). Non-storm water discharges that are not specifically or conditionally exempted by this Order are subject to the existing regulations for point source discharges. Conditionally exempt non-storm water discharges that are found to be significant sources of pollution are to be effectively prohibited.

### *Discussion of Agricultural Return Flows:*

The Department (2007a) indicated in its Non-Storm Water Report that agricultural irrigation water return flows carrying pollutants pass under the Department's ROW in many locations and enter its MS4. Agricultural return flows are not prohibited or conditionally exempted non-

storm water discharges and are not subject to the non-storm water requirements of the Order.

The regulations conditionally exempt MS4s from the requirement to effectively prohibit “irrigation water” discharges to the MS4. The regulations also completely exempt MS4s from addressing non-storm water discharges (also called “illicit discharges”) if they are regulated by an NPDES permit (40 C.F.R., §§ 122.26(b)(2); 122.26(d)(2)(iv)(B)). The term “irrigation water” is not defined and the regulations do not clarify whether that term is intended to encompass agricultural return flows that may run on to the Department’s rights of way.

Because agricultural return flows cannot be regulated by an NPDES permit, it is unlikely that they were intended to be treated as “illicit discharges” under the federal MS4 regulations. In discussing illicit non-storm water discharges and the requirement to effectively prohibit such discharges, the preamble of the Phase I final regulations states: “The CWA prohibits the *point source* discharge of non-storm water not subject to an NPDES permit through municipal separate storm sewers to waters of the United States. Thus, classifying such discharges as illicit properly identifies such discharges as being illegal” (55 FR 47996) (emphasis added). Implicit in this statement is that illicit discharges do not include non-point source discharges, including agricultural return flows, which are statutorily excluded from the definition of a point-source discharge (C.W.A., § 502(14)).<sup>13</sup>

Clean Water Act Section 402(l)(1) states that an NPDES permitting agency “shall not require a permit under this section for discharges composed entirely of return flows from irrigated agriculture.” Accordingly, agricultural return flows co-mingling with an illicit discharge would be treated as a point source discharge. This fact, however, does not lead the State Water Board to find that agricultural return flows should be subject to the conditional prohibition on non-storm water discharges.

First, the illicit discharge prohibition acts to prevent non-storm water discharges “*into the storm sewers*” (C.W.A., § 402(p)(3)(B)(ii)) (emphasis added). Based on a plain reading of the statutory language,<sup>14</sup> a determination of what constitutes an illicit discharge should be made with reference to the nature of the discharge as it enters the MS4. Unless the agricultural return flow has co-mingled with a point source discharge prior to entering the MS4, it is not subject to the discharge prohibition. Further, since certain point source discharges are conditionally exempted from the requirement for effective prohibition under 40 Code of Federal Regulations section 122.26(d)(2)(iv)(B)(1), the fact that the agricultural return flow may have co-mingled with such an exempted dry weather point source discharge prior to entering the MS4 does not render it an illicit discharge subject to the effective

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<sup>13</sup> Elsewhere in the preamble, EPA refers to the conditionally exempted non-storm water discharges as “seemingly innocent flows that are characteristic of human existence *in urban environments* and which discharge to municipal separate storm sewers” (55 F.R.48037) (emphasis added). This language further suggests that the term “irrigation water” was not intended to encompass irrigation return flows characteristic of a rural area.

<sup>14</sup> 40 C.F.R. §122.26(d)(2)(iv)(B)(1) similarly states that the MS4 is to “prevent illicit discharges *to the municipal separate storm sewer system.*” (Emphasis added.)

prohibition.<sup>15</sup> See *Fishermen Against the Destruction of the Environment, Inc. v. Closter Farms, Inc.* (11<sup>th</sup> Cir. 2002) 300 F.3d 1294.

Second, even assuming that the agricultural return flow mingling with a point source discharge *after* entering the MS4 would trigger the requirements related to non-storm water discharges, agricultural return flows are not expected to require an effective prohibition. Irrigation of agricultural fields typically occurs in dry weather, not wet weather, and therefore the State Water Board anticipates that irrigation return flows into the Department's MS4 would generally not co-mingle with discharges other than exempt non-storm water discharges.

Further, agricultural return flows entering an MS4, while not regulated by an NPDES permit, are through much of the State regulated under WDRs, waivers, and Basin Plan prohibitions. The regulations exempt MS4s from addressing non-storm water discharges that are regulated by an NPDES permit. Flows to the Department's MS4 regulated through state-law based permits are subject to regulatory oversight analogous to being subject to an NPDES permit. The appropriate regulatory mechanism for these discharges is the non-point source regulatory programs and not a municipal storm water permit.<sup>16</sup>

#### **Non-Storm Water Discharges to ASBS:**

Non-storm water discharges to ASBS are prohibited except as specified in the General Exception. Certain enumerated non-storm water discharges are allowed under the General Exception if essential for emergency response purposes, structural stability, slope stability, or if occur naturally.

#### *Discussion of Utility Vault Discharges:*

In addition, an NPDES permitting authority may authorize non-storm water discharges to an MS4 with a direct discharge to an ASBS to the extent the NPDES permitting authority finds that the discharge does not alter natural ocean water quality in the ASBS. This Order allows utility vault discharges to segments of the Department MS4 with a direct discharge to an ASBS, provided the discharge is authorized by the General NPDES Permit for Discharges from Utility Vaults and Underground Structures to Surface Water, NPDES No. CAG 990002. The State Water Board is in the process of reissuing the General NPDES Permit for Utility Vaults. As part of the renewal, the State Water Board will require a study to characterize representative utility vault discharges to an MS4 with a direct discharge to an ASBS and will impose conditions on such discharges to ensure the discharges do not alter natural ocean water quality in the ASBS. Given the limited number of utility vault discharges to MS4s that

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<sup>15</sup> The Federal Register discussion clarifies that "irrigation return flows are excluded from regulation under the NPDES program," but that "joint discharges," i.e. discharges with a component "from activities unrelated to crop production" may be regulated (55 FR 47996).

<sup>16</sup> It should also be noted that the Department has limited control options since up gradient flows such as agricultural runoff must in many cases be allowed to flow under or alongside the roadway so as to not threaten roadway integrity.

discharge directly to an ASBS, the State Water Board finds that discharges from utility vaults and underground structures to MS4s with a direct discharge to an ASBS are not expected to result in the MS4 discharge causing a substantial alteration of natural ocean water quality in the ASBS in the interim period while the General NPDES Permit for Discharges from Utility Vaults is renewed and the study is completed. However, if a Regional Water Board determines a specific discharge from a utility vault or underground structure does alter the natural ocean water quality in an ASBS, the Regional Water Board may prohibit the discharge as specified in this Order. It should also be noted that, under the California Ocean Plan Section III.E.2 (Implementation Provisions for ASBS), limited-term activities that result in temporary and short-term changes in existing water quality in the ASBS may be permitted.

## **EFFLUENT LIMITS**

The State of California Nonpoint Source Program Five-Year Implementation Plan (SWRCB, 2003) (the Plan) describes a variety of pollutants in urban storm water and non-storm water that are carried in MS4 discharges to receiving waters. These include oil, sand, de-icing chemicals, litter, bacteria, nutrients, toxic materials and general debris from urban and suburban areas. The Plan identifies construction as a major source of sediment erosion and automobiles as primary sources of petroleum hydrocarbons.

The Natural Resources Defense Council (NRDC) also identified two main causes of storm water pollution in urban areas (NRDC, 1999). Both identified causes are directly related to development in urban and urbanizing areas:

1. Increased volume and velocity of surface runoff. There are three types of human-made impervious cover that increase the volume and velocity of runoff: (i) rooftops, (ii) transportation imperviousness, and (iii) non-porous (impervious) surfaces. As these impervious surfaces increase, infiltration will decrease, forcing more water to run off the surface, picking up speed and pollutants.
2. The concentration of pollutants in the runoff. Certain industrial, commercial, residential and construction activities are large contributors of pollutant concentrations in urban runoff. As human population density increases, it brings with it proportionately higher levels of car emissions, car maintenance wastes, municipal sewage, pesticides, household hazardous wastes, pet wastes, trash, etc.

As a result of these two causes, runoff leaving developed urban areas is significantly greater in volume, velocity, and pollutant load than pre-development runoff from the same area.

NPDES storm water permits must meet applicable provisions of sections 301 and 402 of the Clean Water Act. For discharges from an MS4, Clean Water Act section 402(p)(3)(B)(iii) requires control of pollutants to the maximum extent practicable (MEP). A permitting agency also has the discretion to require dischargers to implement more stringent controls, if

necessary, to meet water quality standards (*Defenders of Wildlife v. Browner* (9<sup>th</sup> Cir. 1999) 191 F.3d 1159, 1166.), (discussed below under Receiving Water Limitations).

MEP is the technology-based standard established by Congress in Clean Water Act section 402(p)(3)(B)(iii) that municipal dischargers of storm water must meet. Technology-based standards establish the level of pollutant reductions that dischargers must achieve. MEP is generally achieved by emphasizing pollution prevention and source control BMPs as the first lines of defense in combination with structural and treatment methods where appropriate. The MEP approach is an ever evolving, flexible, and advancing concept, which considers technical and economic feasibility. As knowledge about controlling urban runoff continues to evolve, so does that which constitutes MEP.

In a precedential order (State Water Board Order WQ 2000-11 (In the Matter of the petitions of the Cities of Bellflower et al.)), the State Water Board has stated as follows:

While the standard of MEP is not defined in the storm water regulations or the Clean Water Act, the term has been defined in other federal rules. Probably the most comparable law that uses the term is the Superfund legislation, or CERCLA, at section 121(b). The legislative history of CERCLA indicates that the relevant factors, to determine whether MEP is met in choosing solutions and treatment technologies, include technical feasibility, cost, and state and public acceptance. Another example of a definition of MEP is found in a regulation adopted by the Department of Transportation for onshore oil pipelines. MEP is defined as to “the limits of available technology and the practical and technical limits on a pipeline operator . . . .”

These definitions focus mostly on technical feasibility, but cost is also a relevant factor. There must be a serious attempt to comply, and practical solutions may not be lightly rejected. If, from the list of BMPs, a permittee chooses only a few of the least expensive methods, it is likely that MEP has not been met. On the other hand, if a permittee employs all applicable BMPs except those where it can show that they are not technically feasible in the locality, or whose cost would exceed any benefit to be derived, it would have met the standard. MEP requires permittees to choose effective BMPs, and to reject applicable BMPs only where other effective BMPs will serve the same purpose, the BMPs would not be technically feasible, or the cost would be prohibitive. Thus while cost is a factor, the Regional Water Board is not required to perform a cost-benefit analysis.

The final determination of whether a municipality has reduced pollutants to the maximum extent practicable can only be made by the permitting agency, and not by the discharger.

Because of the numerous advances in storm water regulation and management and the size of the Department’s MS4, this Order does not require the Department to fully incorporate and

implement all advances in a single permit term. The Order allows for prioritization of efforts to ensure the most effective use of available funds.

This Order will have an impact on costs to the Department above and beyond the costs from the Department's prior permit. Such costs will be incurred in complying with the post-construction, hydrograph modification, Low Impact Development, and monitoring and reporting requirements of this Order. Additional costs will also be incurred in correcting non-compliant discharges. Recognizing that there are cost increases associated with the Order, the State Water Board has prepared a cost analysis to approximate the anticipated cost associated with implementing this permit. The resulting cost analysis is discussed later in this Fact Sheet under the section on "Cost of Compliance and Other MEP Considerations." The cost analysis has been prepared based on available data and is not a cost-benefit analysis.

The individual and collective activities required by this Order and contained in the Department's Storm Water Management Plan (SWMP) meet the MEP standard.

## **RECEIVING WATER LIMITATIONS**

Under federal law, an MS4 permit must include "controls to reduce the discharge of pollutants to the maximum extent practicable . . . and such other provisions as . . . the State determines appropriate for the control of such pollutants." (Clean Water Act §402(p)(3)(B)(iii).) The State Water Board has previously determined that limitations necessary to meet water quality standards are appropriate for the control of pollutants discharged by MS4s and must be included in MS4 permits. (State Water Board Orders WQ 91-03, 98-01, 99-05, 2001-15; see also *Defenders of Wildlife v. Browner* (9th Cir. 1999) 191 F3d 1159.). The Proposed Order accordingly prohibits discharges that cause or contribute to violations of water quality standards.

The Proposed Order further sets out that, upon determination that a Permittee is causing or contributing to an exceedance of applicable water quality standards, the Permittee must engage in an iterative process of proposing and implementing additional control measures to prevent or reduce the pollutants causing or contributing to the exceedance. This iterative process is modeled on receiving water limitations set out in State Water Board precedential Order WQ 99-05 and required by that Order to be included in all municipal storm water permits.

The Ninth Circuit held in *Natural Resources Defense Council, Inc. v. County of Los Angeles* (2011) 673 F.3d 880 that engagement in the iterative process does not provide a safe harbor from liability for violations of permit terms prohibiting exceedances of water quality standards. The Ninth Circuit holding is consistent with the position of the State Water Board and Regional Water Boards that exceedances of water quality standards in an MS4 permit constitute violations of permit terms subject to enforcement by the Boards or through a citizen suit. While the Boards have generally directed dischargers to achieve compliance by improving control measures through the iterative process, the Board retains the discretion to

take other appropriate enforcement and the iterative process does not shield dischargers from citizen suits.

The State Water Board has received multiple comments, from the Department and from other interested parties, expressing confusion and concern about the Order provisions regarding receiving water limitations and the iterative process. The Department has commented that the provisions as currently written do not provide the Department with a viable path to compliance with the proposed Order. Other commenters, including environmental parties, support the current language.

As stated above, the provisions in this Order regarding receiving water limitations and the iterative process are based on precedential Board orders. Accordingly, substantially identical provisions are found in the proposed statewide Phase II MS4 NPDES permit, as well as the Phase I NPDES permits issued by the Regional Water Boards. In the context of the proposed Phase II MS4 permit, similar comments have been received. Because of the broad applicability of any policy decisions regarding the receiving water limitations and iterative process provisions, the State Water Board has proposed a public workshop to consider this issue and seek public input.

Rather than delay consideration of adoption of the tentative Order in anticipation of any future changes to the receiving water limitations and iterative process provisions that may result from the public workshop and deliberation, the Board has added a specific reopener clause at Section 11.d. to facilitate any future revisions as necessary.

## **NUMERIC EFFLUENT LIMITATIONS AND BLUE RIBBON PANEL OF EXPERTS**

Under 40 Code of Federal Regulations section 122.44(k)(2)&(3); the State Water Board may impose BMPs for control of storm water discharges in lieu of numeric effluent limitations.<sup>17</sup>

In 2005, the State Water Board assembled a blue ribbon panel to address the feasibility of including numeric effluent limits as part of NPDES municipal, industrial, and construction storm water permits. The panel issued a report dated June 19, 2006, which included recommendations as to the feasibility of including numeric limitations in storm water permits, how such limitations should be established, and what data should be required (SWRCB, 2006).

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<sup>17</sup> On November 12, 2010, U.S. EPA issued a revision to a November 22, 2002 memorandum in which it had “affirm[ed] the appropriateness of an iterative, adaptive management best management practices (BMP) approach” for improving storm water management over time. In the revisions, U.S. EPA recommended that, in the case the permitting authority determines that MS4 discharges have the reasonable potential to cause or contribute to a water quality excursion, the permitting authority, where feasible, include numeric effluent limitations as necessary to meet water quality standards. However, the revisions recognized that the permitting authority’s decision as to how to express water quality based effluent limitations (WQBELs), i.e. as numeric effluent limitations or BMPs, would be based on an analysis of the specific facts and circumstances surrounding the permit. U.S. EPA has since invited comment on the revisions to the memorandum and will be making a determination as to whether to “either retain the memorandum without change, to reissue it with revisions, or to withdraw it.”

[http://www.epa.gov/npdes/pubs/sw\\_tmdlwla\\_comments\\_pdf](http://www.epa.gov/npdes/pubs/sw_tmdlwla_comments_pdf)

The report concluded that “It is not feasible at this time to set enforceable numeric effluent criteria for municipal BMPs and in particular urban discharges. However, it is possible to select and design them much more rigorously with respect to the physical, chemical and/or biological processes that take place within them, providing more confidence that the estimated mean concentrations of constituents in the effluents will be close to the design target.”

Consistent with the findings of the Blue Ribbon Panel and precedential State Water Board orders (State Water Board Orders Nos. WQ 91-03 and WQ 91-04), this Order allows the Department to implement BMPs to comply with the requirements of the Order.

In 1980, the State Water Resources Control Board adopted concentration-based numeric effluent limitations for total nitrogen, total phosphate, total iron, turbidity, and grease and oil for storm water discharges in the Lake Tahoe Basin. The Lahontan Regional Water Board included revised versions of those limitations in Table 5.6-1 of the Water Quality Control Plan for the Lahontan Region (Basin Plan). The numeric effluent limitations in Table 5.6-1 were included in previous iterations of the Department's MS4 permit. This Order does not include these referenced numeric effluent limitations. The TMDL for sediment and nutrients in Lake Tahoe, approved by U.S. EPA on August 16, 2011, removed statements from the Basin Plan requiring the effluent limitations in Table 5.6-1 to apply to municipal jurisdictions and the Department. The Lake Tahoe TMDL would constitute cause for permit revocation and reissuance in accordance with 40 Code of Federal Regulations section 122.62(a)(3), so the removal of the referenced numeric effluent limitations is consistent with 40 Code of Federal Regulations section 122.44(l)(1). Further, any water quality based effluent limitations in MS4 permits are imposed under section 402(p)(3)(B) of the Clean Water Act rather than under section 301(b)(1)(C), and are accordingly not subject to the antibacksliding requirements of section 402(o). The Order requires compliance with pollutant load reduction requirements established by the Lake Tahoe TMDL for total nitrogen, total phosphorus, and fine sediment particles.

## **OTHER PROVISIONS OF THIS ORDER**

### **Storm Water Management Plan (SWMP)**

The SWMP describes the procedures and practices that the Department proposes to reduce or eliminate the discharge of pollutants to storm drainage systems and receiving waters. On May 17, 2001, the State Water Board approved a Storm Water Management Plan submitted by the Department. That SWMP was updated in 2003 (Department, 2003c) and the updates were approved by the Executive Director of the State Water Board on February 13, 2003. On January 15, 2004, the Department submitted a proposed Storm Water Management Plan as part of its NPDES permit application to renew its previous statewide storm water permit (Order No. 99-06-DWQ). The State Water Board and Regional Water Board staff and the Department discussed and revised Best Management Practices (BMP) controls and many

other components proposed in each section of the SWMP during numerous meetings from January 2004 to 2006. The Department submitted a revised SWMP in June 2007 (Department, 2007c). The 2004 and 2007 SWMPs have not been approved by the State Water Board and the Department has continued to implement the 2003 SWMP. The Department is in the process of revising aspects of the 2003 SWMP to address the Findings of Violation and Order for Compliance issued by U.S. EPA in 2011 (U.S. EPA Docket No. CWA-09-2011-0001).

This Order requires the Department to update, maintain and implement an effective SWMP that describes how the Department will meet requirements of this Order. Within one year of the effective date of the Order, the Department shall submit for Executive Director approval a SWMP consistent with the provisions and requirement of the Order. The SWMP is an integral and enforceable component of this Order and is required to be updated on an annual basis.

In ruling upon the adequacy of federal regulations for discharges from small municipal storm sewer systems, the court in *Environmental Defense Center v. United States EPA* (9<sup>th</sup> Cir. 2003) 344 F.3d 832 held that NPDES “notices of intent” that required the inclusion of a proposed storm water management program (SWMP) are subject to the public participation requirements of the federal Clean Water Act because they are functionally equivalent to NPDES permit applications and because they contain “substantive information” about how the operator will reduce its discharges to the maximum extent practicable. By implication, the public participation requirements of the Clean Water Act may also apply to proposals to revise the Department’s SWMP. Although the Proposed Order contains significantly more detailed and prescriptive requirements for achievement of MEP than previously adopted orders for the Department, some of the substantive information about how MEP will be achieved is arguably still set out in the SWMP. This Order accordingly provides for public participation in the SWMP revision process. However, because there may be a need for numerous revisions to the SWMP during the term of this Order, a more streamlined approach to SWMP revisions is needed to provide opportunities for public hearings while preserving the State Water Board’s ability to effectively administer its NPDES storm water permitting program. (See *Costle v. Pacific Legal Foundation* (1980) 445 U.S. 198, 216-221, *Natural Resources Defense Council v. Costle* (9th Cir. 1977) 568 F.2d 1369, 1382.)

This Order establishes that revisions to the SWMP requiring Executive Director approval will be publicly noticed for thirty days on the State Water Board’s website (except as otherwise specified). During the public notice period, a member of the public may submit a written comment or request that a public hearing be conducted. A request for a public hearing shall be in writing and shall state the nature of the issues proposed to be raised in the hearing. Upon review of the request or requests for a public hearing, the Executive Director may, in his or her discretion, schedule a public hearing to take place before approval of the SWMP revision. The Executive Director shall schedule a hearing if there is a significant degree of public interest in the proposed revision. If no public hearing is conducted, the Executive Director may approve the SWMP revision if it meets the conditions set forth in this Order.

Any SWMP revision approved by the Executive Director will be posted on the State Water Board's website.

The Department references various policies, manuals, and other guidance related to storm water in the SWMP. These documents are intended to facilitate implementation of the SWMP and must be consistent with all requirements of the Order.

In addition to the annual submittal of the proposed SWMP revisions, this Order also requires the Department to submit workplans that explain how the program will be implemented in each District. The purpose of the workplans is to bring the proposed statewide program of the SWMP to the practical and implementable level at the District, watershed, and water body level.

#### *Legal Authority*

The Department has submitted a certification of adequate legal authority to implement the program. Through implementation of the storm water program, the Department may find that the legal authority is, in fact, not adequate. This Order requires the Department to reevaluate the legal authority each year and recertify that it is adequate. The Department is required to submit the Certification of the Adequacy of Legal Authority as part of the Annual Report each year. If it becomes clear that the legal authority is not adequate to fully implement the SWMP and the requirements of this Order, the Department must seek the authority necessary for implementation of the program.

### **SWMP Implementation Requirements**

#### *Management and Organization*

The Department must maintain adequate funding to implement an effective storm water program and must submit an analysis of the funding each year. This includes a report on the funding that is dedicated to storm water as well as an estimate of the funding that has been allocated to various program elements that are not included in the storm water program funding. An example of this would be to estimate the funding that has been made available to the Maintenance Program to implement the development of Maintenance Facility Pollution Prevention Plans (FPPP) and to implement the Best Management Practices (BMPs) that are necessary for water quality.

The Department's facilities and rights-of-way may cross or overlap other MS4s. The Department is required to coordinate their activities with other municipalities and local governments that have responsibility for storm water runoff. This Order requires the Department to prepare a Municipal Coordination Plan describing the approach that the Department will take in establishing communication, coordination, cooperation and collaboration with other storm water management programs.

#### *Discharge Monitoring and Reporting Program*

Since 1998, the Department has conducted monitoring of runoff from representative transportation facilities throughout California. The key objectives of the characterization

monitoring were to produce scientifically credible data on runoff from the Department's facilities, and to provide useful information in designing effective storm water management strategies. Between 2000 and 2003, the Department conducted a three-year characterization monitoring study (Department, 2003b). The study generated over 60,000 data points from over 180 monitoring sites. Results were compared with California Toxics Rule (CTR) objectives and other relevant receiving water quality objectives (U.S. EPA, 2000b). Copper, lead, and zinc were estimated to exceed the CTR objectives for dissolved and total fractions in greater than 50 percent of samples. Diazinon and chlorpyrifos were also found to exceed the California Department of Fish and Game recommended chronic criteria in a majority of samples.

The discharge monitoring program has been structured to focus on the highest priority water quality problems in order to ensure the most effective use of limited funds. A tiered approach is established that gives first priority to monitoring in ASBS and TMDL watersheds. Monitoring in these locations must be conducted pursuant to the applicable requirements of the ASBS Special Protections or TMDL, without limitation as to the number of sites. The second monitoring tier requires the Department to examine and prioritize existing monitoring locations where existing data show elevated levels of pollutants. Fifteen percent of the highest priority sites must be scheduled for retrofit, with a maximum of 100 sites per year.

Monitoring constituents were chosen by the State Water Board from the results of the Department's comprehensive, multi-component storm water characterization monitoring program conducted in 2002 and 2003 and various other characterization studies.

Toxicity in storm water discharges from the Department's rights-of-way has been reported in a number of studies. A 2005 report prepared for the Department by the University of California at Davis "Toxicity of Storm Water from Caltrans Facilities" reported significant occurrences of acute and chronic toxicity (Department, 2005). Toxicity Identification Evaluations showed toxicity from a number of compounds, including heavy metals, organic compounds, pesticides and surfactants. Toxicity testing is required under the Order, and a workplan for conducting Toxicity Reduction Evaluations is required to be included in the SWMP.

Monitoring data must be filed electronically in the Storm Water Multiple Application Report and Tracking System (SMARTS). Receiving water monitoring data must be comparable<sup>18</sup> with the Surface Water Ambient Monitoring Program (SWAMP), (SWAMP, 2010), and must be uploaded to the California Data Exchange Network (CEDEN).

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<sup>18</sup> U.S. EPA defines comparability as the measure of confidence with which one data set, element, or method can be considered as similar to another. Functionally, SWAMP comparability is defined as adherence to the SWAMP Quality Assurance Program Plan and the Surface Water Ambient Monitoring Program Information Management Plan.

### *Incident Reporting - Non-Compliance and Potential/Threatened Non-Compliance*

The Department may at times be out of compliance with the requirements of this Order. Incidents of non-compliance and potential or threatened non-compliance must be reported to the State and Regional Water Boards. This Order identifies the conditions under which non-compliance reporting will be required. This Order distinguishes between emergency, field, and administrative (procedural) incidents that require notification to the State and Regional Water Boards, and requires that a summary of non-compliance incidents and the subsequent actions taken by the Department to reduce, eliminate and prevent the reoccurrence of the non-compliance be included in the Annual Report.

Emergency, field and administrative incidents are defined in Attachment I and have separate reporting requirements. Generally, failure to meet any permit requirement that is local or regional in nature will be reported to the Regional Water Boards. Attachment I outlines the reporting timelines for the three categories. This reporting will be conducted through the Storm Water Multiple Application Report and Tracking System (SMARTS)<sup>19</sup>. Distribution of this report internally between the State Water Board and any Regional Water Boards will be conducted through this system.

### *Project Planning and Design*

In Order WQ 2000-11, the State Water Board considered Standard Urban Storm Water Mitigation Plans (SUSMPs) related to new development and redevelopment. The SUSMPs include a list of BMPs for specific development categories, and a numeric design standard for structural or treatment control BMPs. The numeric design standard created objective and measurable criteria for the amount of runoff that must be treated or infiltrated by BMPs. While this Order does not regulate construction activities, it does regulate the post-construction storm water runoff pursuant to municipal storm water regulations. SUSMPs are addressed in this Order through the numeric sizing criteria that apply to treatment BMPs at specified new and redevelopment projects and through requirements to implement Low Impact Development through principles of source control, site design, and storm water treatment and infiltration.

The Order provides the Department with an alternative compliance method for complying with the Treatment Control BMP numeric sizing criteria for projects where on-site treatment is infeasible. Under that method, the Department may propose complying with the requirements by installing and maintaining equivalent treatment BMPs at an offsite location (meaning outside of Project Limits) within the watershed, or by contributing funds to achieve the same amount of treatment at a regional project within the watershed. This compliance method will provide some flexibility to the Department in meeting the treatment control requirements.

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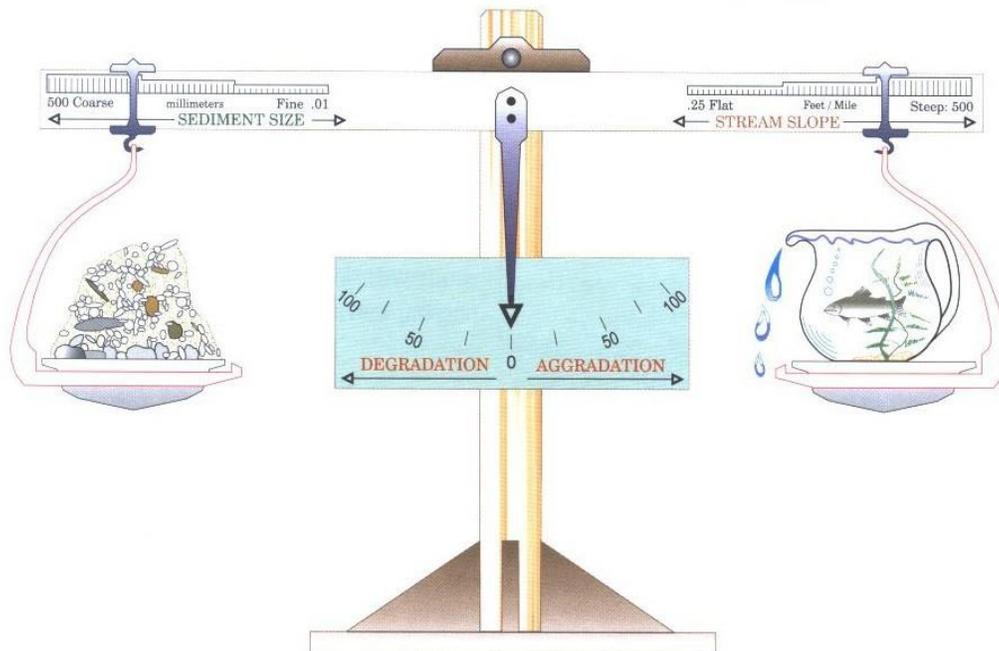
<sup>19</sup> <https://smarts.waterboards.ca.gov/smarts/faces/SwSmartsLogin.jsp>

### Hydromodification and Channel Protection

Department development and redevelopment projects have the potential to negatively impact stream channels and downstream receiving waters. The potential impacts of hydromodification by Department projects must be assessed in the project planning and design stage, and measures taken to mitigate them. This section describes the rationale and approach for the hydromodification and channel protection requirements.

A dominant paradigm in fluvial geomorphology holds that streams adjust their channel dimensions (width and depth) in response to long-term changes in sediment supply and bankfull discharge. The bankfull stage corresponds to the discharge at which channel maintenance is the most effective, that is, the discharge at which the moving sediment, forming or removing bars, and forming or changing bends and meanders, are doing work that results in the average morphologic characteristics of channels (Finkenbine, 2000). A.W. Lane showed the generalized relationship between sediment load, sediment size, stream discharge and stream slope, as shown in Figure 1, (Rosgen, 1996). A change in any one of these variables sets up a series of mutual adjustments in the companion variables resulting in a direct change in the physical characteristics of the stream channel.

**Figure 1 - Schematic of the Lane Relationship**



$$(\text{Sediment LOAD}) \times (\text{Sediment SIZE}) \quad \propto \quad (\text{Stream SLOPE}) \times (\text{Stream DISCHARGE})$$

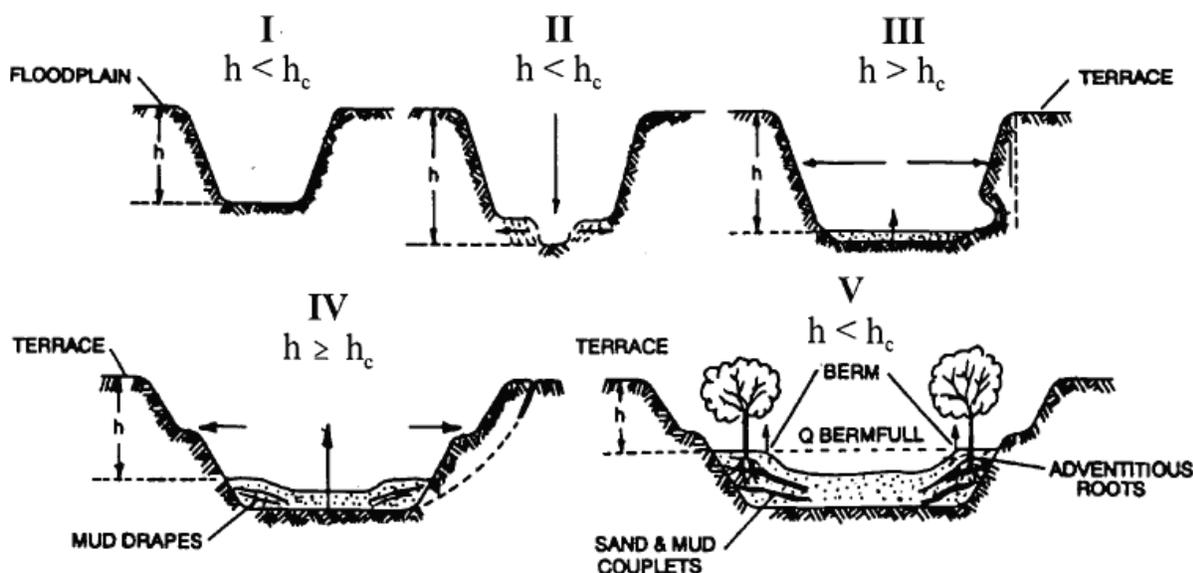
**After Lane (1955) as cited in Rosgen (1996)**

Stream slope times stream discharge (the right side of the scale) is an approximation of stream power, a unifying concept in fluvial geomorphology (Bledsoe, 1999). Urbanization generally increases stream power and affects the resisting forces in a channel (represented as sediment load and sediment size on the left side of the scale).

During construction, sediment loads can increase from 2 to 40,000 times over pre-construction levels (Goldman, 1986). Most of this sediment is delivered to stream channels during large, episodic rain events (Wolman, 2001). This increased sediment load leads to an initial aggradation phase where stream depths may decrease as sediment fills the channel, leading to a decrease in channel capacity and an increase in flooding and overbank deposition. A degradation phase initiates after construction is completed.

Schumm et al (Schumm, 1984) developed a channel evolution model that describes the series of adjustments from initial downcutting, to widening, to establishing new floodplains at lower elevations (Figure 2).

**Figure 2 - Channel Changes Associated with Urbanization**



$h$  = bank height

$h_c$  = critical bank height (the bank is susceptible to failure when bank heights are greater than critical bank height. Stable banks have low angles and heights)

*After Incised Channel Evolution Sequence in Schumm et al. 1984*

Channel incision (Stage II) and widening (Stages III and to a lesser degree, Stage IV) are due to a number of fundamental changes on the landscape. Connected impervious area and compaction of pervious surfaces increase the frequency and volume of bankfull discharges (Stein, 2005; Booth, 1997), resulting in an increase in stream power. Increased drainage density (miles of stream length per square mile of watershed) also affects receiving channels (May, 1998; SCVURPPP, 2002). Increased drainage density and hydraulic efficiency leads to an increase in the frequency and volume of bankfull discharges because the time of concentration is shortened. Flows from engineered pipes and channels are also often “sediment starved” and seek to replenish their sediment supply from the channel.

Encroachment of stream channels can also lead to an increase in stream slope, which leads to an increase in stream power. In addition, watershed sediment loads and sediment size (with size generally represented as the median bed and bank particle size, or  $d_{50}$ ) decrease during urbanization (Finkenbine, 2000; Pizzuto, 2000). This means that even if pre- and post- development stream power are the same, more erosion will occur in the post-development stage because the smaller particles are less resistant.

As shown in Stages II and III, the channel deepens and widens to accommodate the increased stream power (Hammer, 1973; Booth, 1990) and decrease in sediment load and sediment size. Channels may actually narrow as entrained sediment from incision is deposited laterally in the channel (Trimble, 1997). After incised channels begin to migrate laterally (Stage III), bank erosion begins, which leads to general channel widening (Trimble, 1997). At this point, a majority of the sediment that leaves a drainage area comes from within the channel, as opposed to the background and construction related hillslope contribution (Trimble, 1997). Stage IV is characterized by more aggradation and localized bank instability. Stage V represents a new quasi-equilibrium channel morphology in balance with the new flow and sediment supply regime. In other words, stream power is in balance with sediment load and sediment size.

The magnitude of the channel morphology changes discussed above varies along a stream network as well as with the age of development, slope, geology (sand-bedded channels may cycle through the evolution sequence in a matter of decades whereas clay-dominated channels may take much longer), watershed sediment load and size, type of urbanization, and land use history. It is also dependent on a channel's stage in the channel evolution sequence when urbanization occurs. Management strategies must take into account a channel's stage of adjustment and account for future changes in the evolution of channel form (Stein, 2005).

The hydromodification requirements in this Order are based on established Federal Highway Administration procedures for assessing stream stability at highway crossings. These procedures are geomorphically based and have historically been used to inform bridge and culvert design and to ensure that these structures are not impacted by decreased lateral and vertical stability (FHWA, 2001; FHWA, 2006). Maintaining lateral and vertical stability will not only protect highway structures but will serve the broader interest of maintaining stable stream form and function.

These hydromodification requirements are risk based and reflect the concept that stable channels (as determined from a Level 1 rapid analysis) do not have to undergo any further analysis and that hydrology-based design standards are protective.

If stream channels are determined to be laterally and or vertically unstable, the analysis procedures are much more rigorous and the mitigation measures are potentially more extensive. There is support in the literature for the type of tiered, risk-based approach taken in this Order (Booth, 1990; Watson, 2002; Bledsoe, 2002; Bledsoe et al., 2008).

California Senate Bill 857 (2006) amended Article 3.5 of the Streets and Highways Code to require the Department to assess and remediate barriers to passage of anadromous fish at stream crossings along the State Highway System. The bill also requires the Department to, among other things, prepare an annual report to the legislature on the status of the Department's efforts in locating, assessing, and remediating barriers to fish passage. Waters of the State supporting the beneficial use of fish migration could be adversely impacted by improperly designed or maintained stream crossings, or through natural channel evolution processes. Accordingly, this Order requires the Department to also submit the annual report required under SB 857 to the State Water Board.

#### *Low Impact Development (LID)*

On January 20, 2005, the State Water Board adopted sustainability as a core value for all California Water Boards' activities and programs, and directed State Water Board staff to consider sustainability in all future policies, guidelines, and regulatory actions. Sustainability can be achieved through appropriate implementation of the LID techniques required by this Order.

The proper implementation of LID techniques not only results in water quality protection benefits and a reduction of land development and construction costs, but also enhances property values, and improves habitat, aesthetic amenities, and quality of life (U.S. EPA, 2007). Further, properly implemented LID techniques reduce the volume of runoff leaving a newly developed or re-developed area thereby lowering the peak rate of runoff, and thus minimizing the adverse effects of hydromodification on stream habitat (SWRCB, 2007). The requirements of this Order facilitate the implementation of LID strategies to protect water quality, reduce runoff volume, and to promote sustainability.

Unlike traditional storm water management, which collects and conveys storm water runoff through storm drains, pipes, or other conveyances to a centralized storm water facility, LID takes a different approach by using site design and storm water management to maintain the site's pre-development runoff rates and volumes. The goal of LID is to mimic a site's pre-development hydrology by using design techniques that infiltrate, filter, store, evaporate, and detain runoff close to the source of rainfall. LID has been a proven approach in other parts of the country and is seen in California as an alternative to conventional storm water management.

LID is a tool that can be used to better manage natural resources and limit the pollution delivered to waterways. To achieve optimal benefits, LID needs to be integrated with watershed planning and appropriate land use programs. LID by itself will not deliver all the water quality outcomes desired; however, it does provide enhanced storm water treatment and mitigates increased volume and flow rates (SWRCB, 2007).

This Order approaches LID through source control design principles, site design principles and storm water treatment and infiltration principles. Source control and site design principles are required as applicable to provide enough flexibility such that projects are not forced to include inappropriate or impractical measures. Not all of the storm water treatment

and infiltration principles identified in the Order are required to be implemented but are listed in order of preference with the most environmentally protective and effective alternatives listed first.

#### *BMP Development and Implementation*

The Department has developed a BMP program for control of pollutants from existing facilities and for new and reconstructed facilities. This BMP program includes development, construction, maintenance and evaluation of BMPs, and investigation of new BMPs. The goal of BMP implementation is to control the discharge of pollutants to the applicable standards.

While erosion control BMPs are typically used on construction sites, some are used as permanent, post-construction BMPs. Typical erosion control BMPs involve use of straw or fiber rolls and mats. These rolls and mats are often held together by synthetic mesh or netting. Synthetic materials are persistent in the environment and have been found to be a source of pollutants, trash (Brzozowski, 2009), and hazard to wildlife through entrapment (Brzozowski, 2009; Barton and Kinkead, 2005; Walley et al, 2005; Stuart et al, 2001). For erosion control products used as permanent, post-construction BMPs, this Order requires the use of biodegradable materials, and the removal of any temporary erosion control products containing synthetic materials when they are no longer needed. Biodegradable materials are required in erosion control products used by the Departments of Transportation in the states of Delaware and Iowa (Brzozowski, 2009). Use of synthetic (plastic) materials is also prohibited through a Standard Condition in Streambed Alteration Agreements by the California Department of Fish and Game, Region 1 (Van Hattem, personal communication, 2009).

#### *Potential Unintended Public Health Concerns Associated with Structural BMPs*

The Department worked collaboratively with the California Department of Public Health (CDPH) on a comprehensive, multi-component monitoring program of more than 120 structural BMPs for mosquito production (Department, 2004). The data revealed that certain BMPs may unintentionally create habitat suitable for mosquitoes and other vectors. The California Health and Safety Code prohibits landowners from knowingly providing habitat for or allowing the production of mosquitoes and other vectors, and gives local vector control agencies broad inspection and abatement powers. This Order requires the Department to comply with applicable provisions of the Health and Safety Code and to cooperate and coordinate with CDPH and local mosquito and vector control agencies on vector control issues in the Department's MS4.

#### *Construction*

The Department's construction activities were previously regulated under the MS4 permit (Order 99-06-DWQ), which required the Department to comply with the substantive provisions of the CGP but not the requirement to file separate notices of intent for each construction project. Some Regional Water Boards have had difficulty enforcing the provisions of the CGP when enrollment under that permit is not required. This Order requires the Department to file for separate coverage for each construction project under the

CGP. This change is expected to increase the Department's accountability for discharges from construction sites and improve the ability of the Regional Water Boards to take enforcement actions as necessary.

Though discharges from construction activities are not regulated under this Order, any discharges from a site occurring after completion of construction (i.e. post-construction discharges) are fully subject to the requirements of this Order.

Some Department construction-related activities such as roadway and parking lot repaving and resurfacing may mobilize pollutants, even though they may not trigger coverage under the CGP. Such activity may discharge pollutants to the environment, however. BMPs for the control of such discharges are specified in the Department's Project Planning and Design Guide and Construction Site BMP Field Manual and Trouble Shooting Guide, and in the California Stormwater Quality Association (CASQA) California Stormwater BMP Handbook (Department, 2010; Department, 2003a); (CASQA, 2009). The Department is required to implement BMPs to control such discharges.

Because some Department construction projects may not involve grading or land disturbance of one acre or more, these smaller projects do not trigger requirements to enroll under the Construction General Permit. This Order requires the Department to implement BMPs to control discharges from such projects to the MEP. Failure to implement appropriate BMPs is a violation of this Order.

#### *Maintenance Program Activities*

Preservation of vegetation is an effective method for the control of pollutants in runoff; however the Department must control vegetation in its rights-of-way for purposes of traffic safety and nuisance. The Department currently implements a vegetation control program with a stated purpose of minimizing the use of agricultural chemicals and maximizing the use of appropriate native and adapted vegetation for erosion control, filtering of runoff, and velocity control.

Notwithstanding the Department's commitment to reduce the use of agricultural chemicals, the Department reported a total amount of 208,549 pounds of herbicide used in the 2008-2009 Storm Water Management Program Annual Report (Department (2010a); CTSW-RT-10-182-32.1). Reported reasons for increased herbicide usage included:

1. Local weather conditions, such as increased rainfall, leading to increased weed production.
2. The need to address new mandates for fire suppression (fuel abatement) adjacent to roadways.
3. Requests from local cities and counties.
4. Increase in or outbreaks of noxious weeds in areas adjacent to farmland.

This Order contains detailed requirements for the control of vegetation and reporting requirements for the use of agricultural chemicals.

The Department's maintenance facilities discharge pollutants to the MS4. This Order requires the Department to prepare Facility Pollution Prevention Plans (FPPPs) for all maintenance facilities. The Department is also required to implement BMP programs at each facility as necessary and periodically inspect each facility.

Spill cleanup is part of the Department's maintenance program. This Order requires the Department to ensure that spills on its rights-of-way are fully and appropriately cleaned up, and to provide appropriate notifications to local municipalities which may be affected by the spill. The Department is also required to notify the appropriate Regional Water Board of any spill with the potential to impact receiving waters.

This Order requires the Department to monitor and clean storm drain inlets when they have reached 50 percent capacity. The Department must initiate procedures contained in an Illegal Connection/Illicit Discharge (IC/ID) and Illegal Dumping Response Plan where storm water structures are found to contain excessive material resulting from illegal dumping, and it must determine if enhanced BMPs are needed at the site.

This Order requires the Department to implement the BMPs and other requirements of the SWMP and this Order to reduce and eliminate IC/IDs. It also requires the Department to prepare a Storm Drain System Survey Plan and an Illegal Dumping Response Plan.

#### *Facilities Operations*

There is potential for the discharge of pollutants from Department facilities during rain events. The discharge of pollutants from facilities not covered by the IGP will be reduced to the MEP through the appropriate implementation of BMPs.

This Order requires the Department to file an NOI for coverage under the IGP for industrial facilities as specified in Attachment 1 of the IGP. This requirement is expected to increase the Department's accountability for discharges from industrial facilities and improve the ability of the Regional Water Boards to take enforcement actions as necessary.

#### *Department Activities Outside the Department's Right-of-Way*

Facilities and operations outside the Department's ROW may support various Department activities. Facilities may include concrete or asphalt batch plants, staging areas, concrete slurry processing or other material recycling operations, equipment and material storage yards, material borrow areas, and access roads. Facilities may be operated by the Department or by a third party. The Department is required to include provisions in its contracts that require the contractor to obtain and comply with applicable permits for facilities and operations outside the Department's ROW when these facilities are active for the primary purpose of accommodating Department activities.

#### *Non-Department Projects and Activities*

Non-Department projects and activities include construction projects or other activities conducted by a third party within the Department's ROW. The Department is responsible for runoff from all non-Department projects and activities in its rights-of-way unless a separate

permit is issued to the other entity. At times, local municipalities or private developers may undertake construction projects or other activities within the Department's ROW. The Department may exercise control or oversight over these third party projects or activities through encroachment permits or other means. This Order sets project planning and design requirements for non-Department projects.

#### *Management Activities for Non-Storm Water Discharges*

Non-storm water discharges are dry weather flows that do not originate from precipitation events. Non-storm water discharges are illicit discharges and are prohibited by the federal regulations (40 C.F.R., § 122.26 (d)(2)(iv)(B)(1)) unless exempted or separately permitted. Procedures for prohibiting illicit discharges and illegal connections, and for responding to illegal dumping and spills are needed to prevent environmental damage and must be described in the SWMP.

#### *Training and Public Education*

Education is an important element of municipal storm water runoff management programs. U.S. EPA (2005) finds that "An informed and knowledgeable community is crucial to the success of a storm water management program since it helps ensure the following: Greater support for the program as the public gains a greater understanding of the reasons why it is necessary and important, [and] greater compliance with the program as the public becomes aware of the personal responsibilities expected of them and others in the community, including the individual actions they can take to protect or improve the quality of area waters."

U.S. EPA also states "The public education program should use a mix of appropriate local strategies to address the viewpoints and concerns of a variety of audiences and communities, including minority and disadvantaged communities, as well as children."

This Order requires the Department to implement a Training and Public Education program. The Training and Public Education program focuses on three audiences: Department employees, Department contractors, and the general public. The Department must implement programs for all three audiences. The Training and Public Education program is considered a BMP and an analysis of its effectiveness is needed.

#### *Program Evaluation*

This Order requires the Department to evaluate the effectiveness and adequacy of the storm water program on an annual basis. This includes both water quality monitoring and a self-audit of the program. The audit is intended to determine the effectiveness of the storm water and non-storm water programs through the evaluation of factors and program components such as:

1. Storm water and non-storm water discharges, including pollutant concentrations from locations representative of the Department's properties, facilities, and activities;
2. Maintenance activity control measures;
3. Facility pollution prevention plans;

4. Permanent control measures; and
5. Highway operation control measures.

In addition to water quality monitoring and the self-audit, the Department must perform an Overall Program Effectiveness Evaluation each year to determine the effectiveness of the program in achieving environmental and water quality objectives. The scope of the evaluation is expected to increase each year in response to the continuing collection of environmental monitoring data.

### *Reporting*

Comprehensive reporting is needed to determine compliance with this Order and to track the effectiveness of the Department's storm water program over time. A summary of the reports required from the Department is presented in Attachment IX of the Order. The State Water Board and Regional Water Boards have the authority under various sections of the California Water Code to request additional information as needed.

The Department must track, assess and report on program implementation to ensure its effectiveness. In addition to the individual reports referenced above, the Department is required to submit an annual report to the State Water Board by October 1 of each year. The Annual Report must evaluate compliance with permit conditions, evaluate and assess the effectiveness of BMPs, summarize the results of the monitoring program, summarize the activities planned for the next reporting cycle, and, if necessary, propose changes to the SWMP.

### **Total Maximum Daily Loads (TMDL)**

Section 303(d) of the Clean Water Act requires States to identify waters ("impaired" water bodies) that do not meet water quality standards after applying certain required technology-based effluent limits. States are required to compile this information in a list and submit the list to the U.S. EPA for review and approval. This list is known as the Section 303(d) list of impaired waters.

As part of the listing process, States are required to prioritize waters/watersheds for future development of TMDLs. A TMDL is defined as the sum of the individual waste load allocations (WLAs) for point sources of pollution, plus the load allocations (LAs) for nonpoint sources of pollution, plus the contribution from background sources of pollution and a margin of safety. The State Water Board and Regional Water Boards have ongoing efforts to monitor and assess water quality, to prepare the Section 303(d) list, and to subsequently develop TMDLs.

TMDLs are developed by either the Regional Water Boards or U.S. EPA in response to Section 303(d) listings. TMDLs developed by Regional Water Boards include implementation provisions and can be incorporated as Basin Plan amendments. TMDLs developed by U.S. EPA typically contain the total load and load allocations required by Section 303(d), but do not contain comprehensive implementation provisions. Subsequent

steps after Regional Water Board TMDL development are: approval by the State Water Board, approval by the Office of Administrative Law, and ultimately, approval by U.S. EPA.

The Department has been assigned mass based and concentration based WLAs for constituents contributing to a TMDL in specific regions. The Department is subject to TMDLs in the North Coast, San Francisco Bay, Central Coast, Los Angeles, Central Valley, Lahontan, Colorado River, Santa Ana, and San Diego Regions. These TMDLs are summarized in Table 1 of this Fact Sheet below, and Table IV.2 of Attachment IV of this Order.

**Table 1. Department Statewide TMDLs**

<b>Water Body</b>	<b>Pollutant</b>	<b>U.S. EPA Approved/Established</b>
<b><i>North Coast Region</i></b>		
Albion River *	Sediment	December 2001
Big River *	Sediment	December 2001
Lower Eel River *	Temperature & Sediment	December 18, 2007
Middle Fork Eel River *	Temperature & Sediment	December 2003
South Fork Eel River *	Sediment & Temperature	December 16, 1999
Upper Main Eel River and Tributaries (including Tomki Creek, Outlet Creek and Lake Pillsbury) *	Sediment & Temperature	December 29, 2004
Garcia River	Sediment	March 16, 1998
Gualala River *	Sediment	November 29, 2004
Klamath River	Temperature, Dissolved Oxygen, Nutrient, & Microcystin	December 28, 2010
Lost River	Nitrogen and Biochemical Oxygen Demand	December 30, 2008
Mad River *	Sediment & Turbidity	December 21, 2007
Navarro River *	Temperature & Sediment	December 27, 2000
Noyo River *	Sediment	December 16, 1999
Redwood Creek *	Sediment	December 30, 1998
Scott River	Sediment and Temperature	August 11, 2006
Shasta River	Dissolved Oxygen & Temperature	January 26, 2007
Ten Mile River *	Sediment	December 2000

<b>Water Body</b>	<b>Pollutant</b>	<b>U.S. EPA Approved/Established</b>
Trinity River *	Sediment	December 20, 2001
South Fork Trinity River and Hayfork Creek *	Sediment	December 1998
Van Duzen River & Yager Creek *	Sediment	December 16, 1999
<b><i>San Francisco Bay Region</i></b>		
Napa River	Sediment	January 20, 2011
Richardson Bay	Pathogens	December 18, 2009
San Francisco Bay	PCBs	March 29, 2010
San Francisco Bay	Mercury	February 12, 2008
San Pedro and Pacifica State Beach	Bacteria	August 1, 2013
San Francisco Bay Urban Creeks	Diazinon & Pesticide-Related Toxicity	May 16, 2007
Sonoma Creek	Sediment	September 8, 2010
<b><i>Central Coast Region</i></b>		
San Lorenzo River (includes Carbonera Lompico, Shingle Mill Creeks)	Sediment	February 19, 2004
Morro Bay (includes Chorro Creek, Los Osos Creek, and the Morro Bay Estuary)	Sediment	January 20, 2004
<b><i>Los Angeles Region</i></b>		
Ballona Creek	Metals (Ag, Cd, Cu, Pb, & Zn) and Selenium	December 22, 2005 and reaffirmed on October 29, 2008
Ballona Creek	Trash	August 1, 2002 and February 8, 2005
Ballona Creek Estuary	Toxic Pollutants (Ag, Cd, Cu, Pb, Zn, Chlordane, DDTs, Total PCBs, and Total PAHs)	December 22, 2005
Ballona Creek, Ballona Estuary and Sepulveda Channel	Bacteria	March 26, 2007
Ballona Creek Wetlands *	Sediment and Invasive Exotic Vegetation	March 26, 2012
Calleguas Creek and its Tributaries and Mugu	Metals and Selenium	March 26, 2007

<b>Water Body</b>	<b>Pollutant</b>	<b>U.S. EPA Approved/Established</b>
Lagoon		
Calleguas Creek its Tributaries and Mugu Lagoon	Organochlorine Pesticides, Polychlorinated Biphenyls, and Siltation	March 14, 2006
Colorado Lagoon	Organochlorine Pesticides, Polychlorinated Biphenyls, Sediment Toxicity, Polycyclic Aromatic Hydrocarbons, and Metals	June 14, 2011
Dominguez Channel, Greater Los Angeles and Long Beach Harbor Waters	Toxic Pollutants: Metals (Cu, Pb, Zn), DDT, PAHs, and PCBs	March 23, 2012
Legg Lake	Trash	February 27, 2008
Long Beach City Beaches and Los Angeles & Long Beach Harbor Waters *	Indicator Bacteria	March 26, 2012
Los Angeles Area (Echo Park Lake) *	Nitrogen, Phosphorus, Chlordane, Dieldrin, PCBs, and Trash	March 26, 2012
Los Angeles Area (Lake Sherwood) *	Mercury	March 26, 2012
Los Angeles Area (North, Center, and Legg Lakes) *	Nitrogen and Phosphorus	March 26, 2012
Los Angeles Area (Peck Road Park Lake) *	Nitrogen, Phosphorus, Chlordane, DDT, Dieldrin, PCBs, and Trash	March 26, 2012
Los Angeles Area (Puddingstone Reservoir) *	Nitrogen, Phosphorus, Chlordane, DDT, PCBs, Hg, and Dieldrin	March 26, 2012
Los Angeles River and Tributaries	Metals	December 22, 2005 and October 29, 2008 & Reopened and Modified on November 3, 2011
Los Angeles River	Trash	July 24, 2008
Los Angeles River Watershed	Bacteria	March 23, 2012
Los Cerritos *	Metals	March 17, 2010
Machado Lake	Pesticides and Polychlorinated Biphenyls	March 20, 2012
Machado Lake	Trash	February 27, 2008

<b>Water Body</b>	<b>Pollutant</b>	<b>U.S. EPA Approved/Established</b>
Machado Lake	Eutrophic, Algae, Ammonia, and Odors (Nutrient)	March 11, 2009
Malibu Creek Watershed	Bacteria	January 10, 2006, Revised November 8, 2013**
Malibu Creek and Lagoon *	Sedimentation and Nutrients to Address Benthic Community Impairments	July 2, 2013
Malibu Creek Watershed	Trash	June 26, 2009
Marina del Rey Harbor	Toxic Pollutants	March 16, 2006
Marina del Rey, Harbor Back Basins, Mothers' Beach	Bacteria	March 18, 2004, Revised November 7, 2013**
Revolon Slough and Beardsley Wash	Trash	August 1, 2002 and February 8, 2005
San Gabriel River *	Metals (Cu, Pb, & Zn) and Selenium	March 26, 2007
Santa Clara River Estuary and Reaches 3, 5, 6, and 7	Coliform	January 13, 2012
Santa Clara River Reach 3 *	Chloride	June 18, 2003
Santa Monica Bay *	DDTs and PCBs	March 26, 2012
Santa Monica Bay Nearshore & Offshore	Debris (trash & plastic pellets)	March 20, 2012
Santa Monica Bay Beaches	Bacteria	June 19, 2003, Revised November 7, 2013**
Upper Santa Clara River	Chloride	April 6, 2010
Ventura River Estuary	Trash	February 27, 2008
Ventura River and its Tributaries	Algae, Eutrophic Conditions, and Nutrients	June 28, 2013
<b>Central Valley Region</b>		
Cache Creek, Bear Creek, Sulphur Creek and Harley Gulch	Mercury	February 7, 2007
Clear Lake	Nutrients	September 21, 2007
Sacramento – San Joaquin Delta	Methylmercury	October 20, 2011
<b>Lahontan Region</b>		

<b>Water Body</b>	<b>Pollutant</b>	<b>U.S. EPA Approved/Established</b>
Lake Tahoe	Sediment and Nutrients	August 16, 2011
Truckee River	Sediment	September 16, 2009
<b><i>Colorado River Region</i></b>		
Coachella Valley Storm Water Channel	Bacterial Indicators	April 27, 2012
<b><i>Santa Ana Region</i></b>		
Big Bear Lake	Nutrients for Hydrological Conditions	September 25, 2007
Lake Elsinore and Canyon Lake	Nutrients	September 30, 2005
Rhine Channel Area of the Lower Newport Bay *	Chromium and Mercury	June 14, 2002
San Diego Creek and New Port Bay, including the Rhine Channel *	Metals (Cadmium, Copper, Lead, & Zinc)	June 14, 2002
San Diego Creek and Upper Newport *	Cadmium	June 14, 2002
San Diego Creek Watershed	Organochlorine Compounds (DDT, Chlordane, PCBs, and Toxaphene)	November 12, 2013
Upper & Lower Newport Bay	Organochlorine Compounds (DDT, Chlordane, & PCBs)	November 12, 2013
<b><i>San Diego Region</i></b>		
Chollas Creek	Diazinon	November 3, 2003
Chollas Creek	Dissolved Copper, Lead, and Zinc	December 18, 2008
Rainbow Creek	Total Nitrogen and Total Phosphorus	March 22, 2006
Project 1 – Revised Twenty Beaches and Creek in the San Diego Region (Including Tecolote Creek)	Indicator Bacteria	June 22, 2011
* U.S. EPA Established TMDL		
** OAL Approved, U.S. EPA Approval Pending		

The TMDL-based requirements of this Order are not limited to the maximum extent practical (MEP) standard. The TMDL-based requirements have been imposed in accordance with 40 Code of Federal Regulations section 122.44(d)(1)(vii)(B). Pursuant to 40 Code of Federal Regulations section 122.44(d)(1)(vii)(B), the effluent limitations for NPDES permits must be consistent with the assumptions and requirements of any available WLA for the discharge prepared by the state and approved by EPA, or established by EPA. In addition, Water Code section 13263, subdivision (a), requires that waste discharge requirements implement

any relevant water quality control plans (basin plans), including TMDL requirements that have been incorporated into the basin plans.

Effluent limitations for NPDES-regulated storm water discharges that implement WLAs in TMDLs may be expressed in the form of best management practices (BMPs). (See 33 U.S.C. §1342(p)(3)(B)(iii); 40 C.F.R. §122.44(k)(2)&(3).) Where effluent limitations are expressed as BMPs, there should be adequate demonstration in the administrative record of the permit, including in the Fact Sheet, that the BMPs will be sufficient to comply with the WLAs.<sup>20</sup> (See 40 C.F.R. §§ 124.8, 124.9 & 124.18.) The NPDES permit must also specify the monitoring necessary to determine compliance with permit limitations. (See 40 C.F.R. § 122.44(i).) Where effluent limitations are specified as BMPs, the permit should also specify the monitoring necessary to assess if the expected load reductions attributed to BMP implementation are achieved (e.g., BMP performance data). The permit should additionally provide a mechanism to make adjustments to the required BMPs as necessary to ensure their adequate performance.<sup>21</sup>

As detailed below, this Order establishes BMP-based requirements for TMDL implementation that are consistent with the requirements and assumptions of the relevant WLAs. This Order further requires implemented BMPs to be monitored for effectiveness and to be adaptively managed for modifications as necessary to achieve WLAs.

### **Overview**

The State Water Board and Regional Water Boards have reviewed the WLAs, implementation requirements, and monitoring requirements specified in the adopted and approved Regional Water Board Basin Plans or in U.S. EPA-established TMDLs applicable to the Department. In most of the relevant TMDLs, the Department's contribution to impairment is a small portion of the overall contribution from multiple sources (less than five percent). While the Department is generally a small contributor to impairment, the statewide reach of its highway system means that it is a contributor in numerous impaired watersheds. The Department must comply with applicable TMDLs across the state.

The fact that one discharger – the Department – must implement requirements for over 84 TMDLs administered by nine Regional Water Boards poses a unique challenge in permitting. Many of the TMDLs are designed to address the same pollutants causing impairment, and progress in achievement of the WLA for these pollutant categories requires implementation of similar control measures coupled with monitoring and adaptive management. In past

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<sup>20</sup> Establishing Total Maximum Daily Load Wasteload Allocations (WLAs) for Storm Water Sources and NPDES Permit Requirements Based on Those WLAs," Memorandum, U.S. EPA, November 22, 2002. On November 12, 2010, U.S. EPA issued a revision to the November 22, 2002, memorandum, recommending that "where the TMDL includes WLAs for storm water sources that provide numeric pollutant load or numeric surrogate pollutant parameter objectives, the WLA should, where feasible, be translated into numeric WQBELs in the applicable storm water permits." The revision further stated, however, that the permitting authority's decision as to how to express water quality based effluent limitations (WQBELs), i.e. as numeric effluent limitations or BMPs, would be based on an analysis of the specific facts and circumstances surrounding the permit.

<sup>21</sup> *Ibid.*

regulatory actions, however, the Department has been directed to comply with the TMDL requirements by reference to the sections of the relevant basin plan and through coordination with the relevant Regional Water Board. As a result, the Department has devoted significant effort to coordination and exercises to determine the next steps, with limited progress in installing on-the-ground control measures to achieve actual water quality improvements. This Order provides a focused and streamlined process for TMDL compliance so that the Department may proceed as quickly as possible to installation of control measures and monitoring, and adaptive management of those control measures to result in water quality improvements. The Order's TMDL requirements provide consistency in determining compliance requirements, where appropriate. To allow for consistency, with resulting time and cost-efficiency, in achieving compliance with the TMDL requirements applicable to the Department, the State Water Board has developed a set of pollutant category requirements to be implemented by the Department.

The pollutant categories are as follows:

1. Sediment/Nutrients/Mercury/Siltation/Turbidity TMDLs
2. Metals/Toxics/Pesticides TMDLs
3. Trash TMDLs
4. Bacteria TMDLs
5. Diazinon TMDLs
6. Selenium TMDLs
7. Temperature TMDLs
8. Chloride TMDLs

Table IV.2 of Attachment IV of this Order lists all TMDLs applicable to the Department. For each TMDL, Table IV.2 cross-references one or more pollutant category. The Department must implement the cross-referenced pollutant category requirements to achieve compliance with the TMDL provisions of the Order. Where TMDL-specific, rather than, or in addition to, pollutant category-specific permit requirements are appropriate (because of the unique local conditions or specific requirements in the TMDL), those requirements are also noted in Table IV.2. In addition, Table IV.2 cross-references the monitoring, reporting and adaptive management requirements applicable to all pollutant categories.

Attachment IV of this Order recognizes that, because the Department must comply with numerous TMDLs, the Department must phase in implementation requirements for TMDLs over several years. To achieve the highest water quality benefit as quickly as feasible in the permit term, this phase-in must be accomplished in a manner that addresses discharges with the highest impact on water quality first. Accordingly, Attachment IV requires the Department, by October 1, 2014, to prepare and submit an inventory of all impaired reaches subject to TMDLs to which the Department discharges with prioritized implementation of controls for these reaches based on a set of qualitative criteria. In preparing the initial prioritization, the Department must consider the degree of impairment of the water body, measured by the percent pollution reduction needed to achieve the WLA, the contributing drainage area from the Department's right of way (ROW) relative to the watershed draining to the reach, and the relative proximity of the ROW to the receiving water.

The State Water Board will allow a 30-day public comment period on the Department's initial prioritization and will work with the Department and the Regional Water Boards to compile a final prioritization to be approved by the State Water Board Executive Director. Criteria for final prioritization to be considered by the Department, the State Water Board and Regional Water Boards include:

- a. Opportunities for synergistic benefits with existing or anticipated projects or activities within the reach, e.g., cooperative efforts with other dischargers or projects within an ASBS.
- b. Multiple TMDLs that can be addressed by a single BMP within a reach.
- c. TMDL deadlines specified in a Basin Plan.
- d. Regional Water Board and State Water Board priorities.
- e. Accessibility for construction and/or maintenance (i.e. safety considerations).
- f. Multi-benefit projects that provide benefits in addition to water quality improvement, such as groundwater recharge or habitat enhancement.

In finalizing the prioritization, the State Water Board and Regional Water Boards will consider the compliance date for attainment of the WLAs established in the Basin Plans and may adjust the prioritization accordingly. It is the intent of the State Water Board to have the Department meet listed TMDL deadlines where feasible.

Upon State Water Board Executive Director approval of final prioritization, the Department must implement control measures to achieve 1650 Compliance Units (CUs) per year. One CU is equivalent to one acre of the Department's ROW, from which the runoff is retained, treated, or otherwise controlled prior to discharge to the relevant reach. BMPs installed during construction activities in TMDL watersheds may receive CU credit for that portion of the treatment volume that exceeds the baseline treatment control requirements specified in the Order. A CU may be claimed when the BMP retrofit project enters the Project Initiation Document (PID) phase of implementation per the requirements of the Order. If a BMP retrofit project is not completed within the approved time schedule, the CU(s) will be revoked unless the Executive Director approves a delay.

The determination of the number of CUs the Department must complete each year is based on the objective of addressing every TMDL in Attachment IV within 20 years. A primary factor considered in the determination of the number of CUs to be completed each year is the compliance due date for the final WLA for many of the relevant TMDLs. The State Water Board considered two approaches in determining the annual number of CUs.

The first approach is based on a simple calculation of the number of acres of ROW that must be treated to ensure that all TMDL watersheds are addressed over a 20 year time frame. Data submitted by the Department indicate that there are 68,000 acres of ROW within TMDL watersheds.

It is not possible or necessary to treat 100 percent of the runoff from TMDL watersheds. In evaluating monitoring sites for discharges into ASBS, staff found that approximately 64

percent of the sites considered could not be addressed, either due to access limitations or safety considerations. Similar conditions are expected to exist in TMDL watersheds, although the percentage will not be as high because the terrain found along most of California's coastline is more difficult and rugged than the terrain that typically exists in the rest of the state. Accordingly, for purposes of this calculation based on the Department's preliminary estimates, the percentage of inaccessible/unsafe sites is reduced by one-half for TMDL watersheds, or 32 percent, translating into approximately 22,000 fewer acres ( $68,000 \times 32 \text{ percent} = 22,000$ ) that must be treated. Therefore, the Department will have to address approximately 46,000 acres of ROW to comply with the TMDL requirements of Attachment IV. With the objective of addressing all TMDLs in Attachment IV within 20 years, the Department must treat or otherwise address 2300 acres per year ( $46,000/20 = 2300$ ) throughout the state within the TMDL watersheds listed in Attachment IV.

The second approach for determination of CUs considered by the State Water Board is based on the Department's updated estimates of ROWs that must be treated. This proposal provided by the Department segregates the TMDLs into eight pollutant categories, similar to those presented in Attachment IV, including sediments, metals, trash and bacteria. The Department proposed annual CU commitments based upon the individual categories, with 600 CUs for sediments, a combined 710 CUs for metals and trash, and 340 CUs for bacteria, for an annual total of 1650 CUs. The proposal does not include other pollutant categories in which the acreage and controls for sediments, metals, trash, and bacteria would overlap with the acreage and controls for these other pollutants. This overlap of coverage was identified for the above categorical annual commitments so that the total ROW acreage requiring treatment equates to 33,000 acres.

Though the two approaches produce similar results, the State Water Board confirms that the second approach is sufficient for TMDL-implementation planning at the current stage of TMDL implementation; therefore the second compliance unit determination approach described above is implemented in this Order. The State Water Board believes that 1650 CUs represent a reasonable balance of resources and environmental protection, and will be sufficient to address the TMDLs in Attachment IV in the foreseeable future. The Department is ultimately responsible for demonstrating that it has complied with the TMDLs in Attachment IV by meeting the WLAs and other TMDL performance criteria, independent of its annual obligation to receive credit for compliance units. 1650 CUs per year may be more or less than is needed to comply with the TMDLs in Attachment IV within 20 years. This permit expires in 2018; therefore Attachment IV of this Order requires the Department to present to the State Water Board, at a public meeting to be scheduled approximately 180 days prior to the expiration of the Order, a TMDL Progress Report containing an evaluation of the progress achieved during this permit term. The State Water Board will then evaluate the compliance unit approach and the Department's progress in meeting the 20 year objective before consideration of subsequent requirements in a subsequently renewed permit.

Using an average cost \$176,000 per BMP/acre<sup>22</sup>, the proposed annual cost to meet this requirement relying solely on retrofits is approximately \$290,000,000. The Department's contribution to impairment in any given TMDL is generally a small portion of the overall contribution from multiple sources. In many cases, synergistic effects can be achieved and water quality improvements are better served through coordinated efforts with other parties to the TMDL. To encourage collaborative implementation, Attachment IV of this Order allows CUs for collaborative efforts based on the amount of financial participation made by the Department. To determine an appropriate financial equivalence staff used the cost data submitted by the Department of \$176,000 per BMP/acre or per CU. However, to encourage collaborative efforts, staff proposes a 50 percent discount for participation in these types of agreements. Attachment IV accordingly sets the CU equivalent at \$88,000. Based on the same approach described above, and relying solely on contributions to collaborative efforts, the annual cost to the Department is approximately \$145,000,000.

Attachment IV allows for two types of collaborative implementation: Cooperative Implementation Agreements between the Department and other responsible parties to conduct work to comply with a TMDL, and a Cooperative Implementation Grant Program funded by the Department and administered by the State Water Board. The grant program will be used to fund capital projects in impaired watersheds in which the Department has been assigned a WLA or otherwise has responsibility for implementation of the TMDL. Cooperative implementation will satisfy some or all of the Department's obligations under a TMDL, whether or not discharges from the Department's ROW are controlled or treated.

Cooperative implementation has the following advantages:

- Allows for retrofit projects off the ROW, at locations that may otherwise have space, access, or safety limitations within the ROW;
- Provides for the involvement of local watershed partners who have an interest and expertise in the best way to protect, manage, and enhance water quality in the watershed;
- Allows for implementation of BMPs and other creative solutions not typically available to the Department;
- Allows for larger watershed scale projects; and
- Leverages resources from other entities.

In addition, the Cooperative Implementation Grant Program eliminates the Department's complex budgeting and project approval process to expedite the implementation of BMPs in impaired watersheds.

If the Department elects to fund a Cooperative Implementation Grant Program, the Department and the State Water Board will enter into a formal agreement to specify the terms of the grant program and the commitments and responsibilities of the parties. The agreement will specify the following:

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<sup>22</sup> Construction capital cost based on information provided by Department staff.

- The Department will pay all State Water Board costs in administering the grant program. No credit for compliance units will be given for administrative costs paid to the State Water Board.
- The Department will track and report on the projects funded under the grant program.
- Grantees will be responsible for the long term management, operation, and maintenance of BMPs.
- Grants are limited to other responsible parties named in the TMDL.
- Projects shall address storm water runoff and treat or control the same Pollutants of Concern that the Department is responsible for.
- Priority is given to projects that address impairments in the highest priority reaches identified in the prioritization process specified in Attachment IV, Section I.A.
- If the grant program is discontinued, any unexpended funds will be returned to the Department and the corresponding compliance units will be revoked and added to subsequent annual compliance unit totals.

Attachment IV reflects the State Water Board's commitment to streamlining TMDL compliance for the Department to proceed as quickly as feasible to implement on-the-ground control measures and obtain measurable improvement in water quality. In the prioritization process, the Department and the Water Boards will consider the final compliance deadlines under the TMDLs; however, the State Water Board recognizes that the requirements in Attachment IV do not mirror all specific interim deadlines for studies, reports, and pollutant reductions in the TMDLs included to demonstrate progress toward meeting the WLAs. The requirements in Attachment IV are general yet consistent with specific planning, study, and reporting requirements in the TMDLs.

The Department is required annually to include in the TMDL Status Review Report its proposal for reaches to be addressed in the upcoming year, with selected control measures and projected schedule for implementation. The Department is also required to report a set of information that encompasses updates on cooperative and individual implementation activities completed, as well as an analysis of the effectiveness of existing BMPs and activities in meeting the WLAs. This information will be reviewed by the State Water Board and will be publicly available. Control measures and implementation schedules proposed for the upcoming year are subject to the approval of the Executive Director, or designee.

Attachment IV does not list the final required WLAs for each TMDL. With few exceptions, the WLAs are to be achieved jointly by a number of storm water dischargers and accordingly are of limited use in determining and enforcing the Department's specific responsibilities under the TMDL. The State Water Board finds that effective implementation and enforcement of Attachment IV is better achieved through clear requirements for implementation of controls, and monitoring and adaptive management of such controls, than by implementation of joint WLAs into the permit requirements.

Nevertheless, the WLAs, both Department-specific and joint with other dischargers, are discussed in the sections below. While the WLAs are not incorporated into Attachment IV as permit requirements, the discussion establishes that Attachment IV is consistent with the

requirements and assumptions of the WLAs. In general, the Department is a relatively small contributor to the impairment to be addressed by the relevant TMDLs.<sup>23</sup> Attachment IV requires a focused effort to address the priority discharges through measurable and streamlined progress in implementation of controls, effectively addressing the relatively small contribution from the Department. The Department must verify progress through reporting of subsequent monitoring and adaptive management activities.

As an additional step in determining compliance toward achievement of WLAs, the Department must submit a TMDL Progress Report with its application for permit reissuance in January of 2018, analyzing the effectiveness of the control measures installed for each reach and whether the control measures have been or will be sufficient to achieve WLAs and other performance standards by the final TMDL compliance deadlines. The TMDL Progress Report will be subject to public review and comment and will inform the State Water Board as it considers subsequent requirements in a subsequently reissued permit.

#### **A. General Requirements for all TMDLs: Comprehensive TMDL Monitoring, Reporting, and Adaptive Management**

As previously discussed, an NPDES permit must specify the monitoring necessary to determine compliance with effluent limitations. Where effluent limitations are specified as BMPs, the permit should specify the monitoring necessary to assess if the expected load reductions attributed to BMP implementation are achieved. The permit should additionally provide a mechanism to make adjustments to the required BMPs as necessary to ensure their adequate performance. Attachment IV requires continuation of existing monitoring plans as approved by the Regional Water Board Executive Officer. Where there is no approved monitoring plan in place for a TMDL, the Department is required to submit a plan to the State Water Board by January 1, 2015, with a time schedule to implement the plan. The submitted plan must be designed to assess the effectiveness of implemented BMPs and to inform BMP selection. The Department shall use the monitoring data to conduct an on-going assessment of the performance and effectiveness of BMPs and shall use the assessment to inform modifications to control measures to achieve WLAs and other applicable performance standards.

BMP effectiveness monitoring and the adaptive management strategy related to BMP implementation allows for flexibility in source control methods until the most appropriate BMPs are identified and installed for the control of a pollutant. The Department will evaluate the effectiveness of the controls that were implemented each year and submit the results of the evaluation in the TMDL Status Review Report, which is submitted as part of the Annual Report. If the controls implemented are shown to be ineffective, then the Department must either re-design the BMP or implement a new type of control measure to address the inadequacies of the current design. The process of assessing the performance and

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<sup>23</sup> In the few instances where the Department's contribution is a relatively high percentage of the total contribution from identified sources, as identified in this Fact Sheet, the State Water Board would expect the Department to prioritize addressing such discharges and evaluating the performance and effectiveness of the selected BMPs.

effectiveness of BMPs and using that assessment to modify or replace inadequate BMPs ensures that the Department will make progress toward achieving the requirements of the TMDLs within the permit term.

The Department must also prepare and submit a TMDL Progress Report to the State Water Board as part of its permit reissuance application. That report must include: (1) a summary of the effectiveness of the control measures installed for each reach that has been addressed, as a result of BMP effectiveness assessment, (2) a determination as to whether the control measures have been or will be sufficient to achieve WLAs and other performance standards by the final compliance deadlines, (3) where the control measures are determined not to be sufficient to achieve WLAs or other performance standards by the final compliance deadlines, a proposal for improved control measures to address the relevant pollutants, and (4) a summary of the estimated amount of pollutants that were prevented from entering into the receiving waters. The TMDL Progress Report will be subject to public review and comment and will inform the requirements of the reissued permit.

## **B. Sediments/Nutrients/Mercury/Siltation/Turbidity Pollutant Category**

### **General Description of Pollutant Category**

The TMDLs in this pollutant category identify sediment from roads as a significant or primary source of these pollutants. Excessive sediment loads have resulted in the non-attainment of water quality objectives for sediment, suspended material, and settleable material. Excess sediment delivery to stream channels is associated with several natural processes as well as anthropogenic sources.

### **Sources of Pollutant and How Pollutants Enters the Waterway**

Natural sources include geologically unstable areas that are subject to landslides, as well as smaller sediment sources such as gullies and stream-bank failures. Anthropogenic sources include road-related stream crossing failures, gullies, fill failures, and landslides precipitated by road-related surface erosion and cut bank failures. Road-related activities which can increase sediment discharge to a waterway include the construction and maintenance of paved and unpaved roadways, watercourse crossing construction, reconstruction, maintenance, use, and obliteration, and many activities conducted on unstable slopes. Unstable areas are areas with a naturally high risk of erosion and areas or sites that will not reasonably respond to efforts to prevent, restore or mitigate sediment discharges. Unstable areas are characterized by slide areas, gullies, eroding stream banks, or unstable soils that are capable of delivering sediment to a watercourse. Slide areas include shallow and deep seated landslides, debris flows, debris slides, debris torrents, earthflows, headwall swales, inner gorges and hummocky ground. Unstable soils include unconsolidated, non-cohesive soils and colluvial debris.

Mercury is negatively impacting the beneficial uses of many waters of the state. As of 2010, more than 180 water bodies are designated as impaired by mercury, and fish in these waters can have mercury concentrations that pose a health risk for humans and wildlife that eat the fish, including threatened and endangered species. The beneficial uses impacted by

mercury include, but may not be limited to, COMM, WILD, and RARE beneficial uses. Also REC-1 has been used for many waters to indicate fish consumption as part of fishing. Sources of mercury include gold and mercury mines, naturally mercury enriched soils, atmospheric deposition, improper disposal of mercury containing items, such as batteries and dental amalgam. Mercury from many of these sources can end up in storm water and industrial and municipal wastewater.

### **Watershed Contribution**

The Department is a relatively minor source of pollutants and small percentage of the watershed. The Department will address the highest problem areas and therefore, addressing the problem at the appropriate level for the Sediment, Nutrients, Mercury, Siltation and Turbidity TMDLs.

### **Control Measures**

Attachment IV requires the Department to implement control measures to prevent erosion and sediment discharge. The measures that control the discharge of sediment can be effective in controlling releases of nutrients and mercury. This can be achieved by protecting hillsides, intercepting and filtering runoff, avoiding concentrated flows in natural channels and drains, and not modifying natural runoff flow patterns.

In addition to TMDL requirements, the Department has developed a BMP program for control of pollutants from existing facilities and for new and reconstructed facilities. This BMP program includes implementation, maintenance and evaluation of BMPs, and the investigation of new BMPs. The goal of BMP implementation is to control the discharge of pollutants to achieve the applicable standards. Erosion control BMPs are typically used on construction sites, although some are also used as permanent, post-construction BMPs.

### **Department's Contribution**

The Department's discharge contribution is discussed under the individual TMDLs below. The TMDLs in this pollutant category attribute most anthropogenic sediment related beneficial use impairments to logging activities and, to a lesser degree, some agricultural activities. Logging activities routinely include extensive construction and maintenance of unpaved roads which range over large areas, whereas the Department maintains a network of paved highways which account for a small fraction of the total area devoted to all paved roadways within the boundaries of these TMDLs.

The requirements in Attachment IV are generally sufficient to address the sediment TMDLs that originate from a comparatively minor pollutant source, and this is accomplished by focusing on the most problematic areas and activities within this relatively low-volume subset of anthropogenic discharges for this pollutant category.

## NORTH COAST REGION SEDIMENT TMDLS

As discussed under individual TMDLs below, the TMDLs in this pollutant category attribute most anthropogenic sediment-related beneficial use impairments to logging activities and, to a lesser degree, some agricultural activities. Logging activities in the North Coast region routinely include extensive construction and maintenance of unpaved roads which range over large areas of the Coast Range's vertical topography, whereas the Department maintains a network of paved highways which accounts for a small fraction of the total area devoted to all paved roadways within the boundaries of these TMDLs.

### WLAS

The North Coast Regional Water Board has adopted the "Total Maximum Daily Load Implementation Policy Statement for Sediment-Impaired Receiving Waters in the North Coast Region" on November 29, 2004. The goals of the Policy are to control sediment waste discharges to impaired water bodies so that the TMDLs are met, sediment water quality objectives are attained, and beneficial uses are no longer adversely affected by sediment. This policy requires the use of NPDES permits and waste discharge requirements to achieve compliance with sediment-related water quality standards.

The sediment control requirements in Attachment IV (TMDL Requirements) of this Order are intended to reduce the adverse impacts of excessive sediment discharges to sediment-impaired waters, including impacts to the cold water salmonid fishery and the COLD, COMM, RARE, SPWN, and MIGR beneficial uses. The beneficial uses associated with the cold water salmonids fishery are often the most sensitive to sediment discharges. The North Coast Regional Water Board's basin plan has the following narrative water quality objectives which apply to sediment-related discharges to receiving waterbodies:

Parameter	Water Quality Objectives
<b>Suspended Material</b>	Waters shall not contain suspended material in concentrations that cause nuisance or adversely affects beneficial uses.
<b>Settleable Material</b>	Waters shall not contain substances in concentrations that result in deposition of material that causes nuisance or adversely affect beneficial uses.
<b>Sediment</b>	The suspended sediment load and suspended sediment discharge rate of surface water shall not be altered in such a manner as to cause nuisance or adversely affect beneficial uses.
<b>Turbidity</b>	Turbidity shall not be increased more than 20 percent above naturally occurring background levels. Allowable zones of dilution within which higher percentages can be tolerated may be defined for specific discharges upon the issuance of discharge permits or waiver thereof.

### Department's Contribution:

The Department's specific discharge contribution is discussed under the individual TMDLs below.

### ***Albion River Sediment TMDL, December 2001***

#### **Final WLA**

U.S. EPA states that there are no significant individual point sources of sediment in the Albion River watershed.

#### **Final WLA Specific to the Department**

U.S. EPA states that there are no significant individual point sources of sediment in the Albion River watershed. As a consequence, its wasteload allocation is set to zero.

#### **Final Deadlines**

U.S. EPA did not specify deadlines for implementation.

#### **Department's Contribution (relative contribution to pollutant loading)**

Approximately five percent of the total miles of roads within the watershed are paved, whereas logging road construction, logging road usage, and other activities associated with logging operations constitute the majority of anthropogenic sediment discharges. The Department's paved roadways thus constitute some undetermined fraction of the total paved road mileage: its wasteload allocation is set to zero.

### ***Big River Sediment TMDL, December 2001***

#### **Final WLA**

U.S. EPA states that there are no significant individual point sources of sediment in the Big River watershed, so the wasteload allocation is zero.

#### **Final WLA Specific to the Department**

U.S. EPA states that there are no significant individual point sources of sediment in the Big River watershed.

#### **Final Deadlines**

U.S. EPA did not specify deadlines for implementation.

#### **Department's Contribution (relative contribution to pollutant loading)**

Approximately three (3) percent of the miles of roadways within the watershed are paved, whereas logging road construction, logging road usage, and other activities associated with logging operations constitute the majority of anthropogenic sediment discharges. The Department is not listed as a source of point source discharges of sediment.

## Lower Eel River Sediment & Temperature TMDL, December 18, 2007

### Final Sediment WLA

For the Department's facilities, construction sites, and municipalities, the wasteload allocation is expressed as equivalent to the load allocations, as specified in the following table:

Sediment Source		Average Daily		Average Daily		Percent Reduction 1955 -2003
		1955 – 2003 Loading	Load Allocation	1955 – 2003 Loading	Load Allocation	
		(tons/mi <sup>2</sup> /yr)	(tons/mi <sup>2</sup> /yr)	(tons/mi <sup>2</sup> /day)	(tons/mi <sup>2</sup> /day)	
<b>Natural Load Allocation</b>		718	718	2.0	2.0	0%
<b>Roads</b>	<b>Episodic</b>	43	9	0.1	0.02	80%
	<b>Chronic</b>	115	17	0.3	0.05	85%
<b>Timber Harvest</b>		590	147	1.6	0.4	75%
<b>Skid Trail</b>		7	1	0.02	0.5	90%
<b>Bank Erosion</b>		21	6	0.1	0.03	70%
<b>Total Human-related Load Allocation</b>		775	180	2.1	0.5	77%
<b>Total Load Allocations Natural and Human-Related Sources</b>		1,493	898	4.1	2.5	

### Final WLA Specific to the Department

As stated above, U.S. EPA's wasteload allocation for the temperature TMDL assigned to the Department and other point source dischargers is zero net increase in receiving water temperature.

### Final Deadlines

As noted above, U.S. EPA did not set a specific sediment WLA for the Department.

### Department's Contribution (relative contribution to pollutant loading)

The Department's relative sediment contribution is not known.

***Eel River (Middle-Fork) Eden Valley and Round Valley HSAs Temperature and Sediment TMDL, December 2003***

**Final Sediment WLA**

U.S. EPA states that because discharge from point sources cannot be readily determined, and because possible loading from point sources is not distinguished from general management-related loading in the source analysis, U.S. EPA considers the rates set as load allocations (i.e., for nonpoint sources) to also represent wasteload allocations (i.e., for those point sources that would be covered by general NPDES permits).

*Table 7: Sediment TMDLs and Allocation (t/m<sup>2</sup>/yr)*

<b>Source</b>	<b>Black Butte</b>	<b>Elk Creek</b>	<b>Round Valley</b>	<b>Upper MF</b>	<b>Williams Thatcher</b>	<b>BASINWIDE Load</b>
<b>TOTAL Natural</b>	<b>724</b>	<b>1,059</b>	<b>374</b>	<b>410</b>	<b>417</b>	<b>574</b>
<b>Percent Reduction over current</b>	<b>0%</b>	<b>0%</b>	<b>0%</b>	<b>0%</b>	<b>0%</b>	<b>0%</b>
<b>Subtotals Landslides</b>	<b>9</b>	<b>12</b>	<b>10</b>	<b>2</b>	<b>2</b>	<b>6</b>
<b>Percent Reduction over current</b>	0%	5%	5%	0%	5%	5%
<b>Subtotal Small Management Sources</b>	<b>7</b>	<b>41</b>	<b>9</b>	<b>8</b>	<b>19</b>	<b>23</b>
<b>Percent Reduction over current</b>	0%	32%	95%	0%	89%	70%
<b>Total Management-Related</b>	<b>16</b>	<b>53</b>	<b>19</b>	<b>10</b>	<b>21</b>	<b>29</b>
<b>Percent Reduction over current</b>	0%	27%	91%	0%	88%	65%
<b>TMDL – ALL SOURCES</b>	<b>740</b>	<b>1,112</b>	<b>393</b>	<b>420</b>	<b>438</b>	<b>603</b>
<b>Percent Reduction over current</b>	0%	2%	32%	0%	26%	8%
<b>Percent Natural</b>	98%	95%	95%	98%	95%	95%
<b>Percent Management</b>	2%	5%	5%	2%	5%	5%

**Final Sediment WLA Specific to the Department**

As discussed above, U.S. EPA did not assign a specific sediment WLA to the Department.

### **Final Sediment Deadlines**

U.S. EPA did not specify deadlines for implementation.

### **Department's Sediment Contribution** (relative contribution to pollutant loading)

U.S. EPA states that the Department's discharges of sediment, like other point sources of anthropogenic sediment discharges in this TMDL, are comparatively minor sources of this pollutant.

## ***South Fork Eel River Temperature & Sediment TMDL, December 16, 1999***

U.S. EPA's source analysis indicates that the sediment loading due to nonpoint erosion from roads and other anthropogenic activities accounts for a substantial portion of the total sediment loading in this watershed.

The waste load allocation for point sources are for sediment only, i.e., they are not directly related to the temperature portion of the TMDL, nor does U.S. EPA set a waste load allocation for point sources under the temperature portion of the TMDL. However, U.S. EPA also states that any improvements in stream temperature from reduced sedimentation contribute to the cumulative benefits of both sediment and temperature load reductions, and this assumption is accommodated in U.S. EPA's calculations for the margin of safety in this TMDL.

### **Final Sediment WLA**

U.S. EPA set the wasteload allocation to zero because it found that there are no point sources of sediment in this watershed.

### **Final Sediment WLA Specific to the Department**

As stated above, U.S. EPA states that there are no point source discharges of sediment within this TMDL, so the Department's wasteload allocation is set to zero.

### **Final Sediment Deadlines**

U.S. EPA did not specify deadlines for implementation.

### **Department's Sediment Contribution** (relative contribution to pollutant loading)

U.S. EPA states that there are no discharges from point sources within this TMDL, and because of this finding, the Department's potential contribution to anthropogenic sediment loading is insignificant.

## ***Upper Main Eel River Temperature & Sediment TMDL, December 29, 2004***

### **Final Sediment WLA**

For the sediment TMDL, U.S. EPA states that point sources are not significant, and sets the waste load allocation to zero.

**Final Sediment WLA Specific to the Department**

U.S. EPA views point source contributions to sediment loading in this TMDL, so the Department's wasteload allocation is set to zero.

**Final Deadlines**

U.S. EPA did not specify deadlines for implementation.

**Department's Sediment Contribution (relative contribution to pollutant loading)**

U.S. EPA considers all point sources of anthropogenic sediment loading to be insignificant for purposes of this TMDL.

***Garcia River Sediment & Temperature TMDL, March 16, 1998*****Final Sediment WLA**

The wasteload allocation is effectively set to zero for "controllable" anthropogenic discharges of sediment, including those associated with roads, since all controllable discharges of sediment from roadways are prohibited.

**Final Sediment WLA Specific to the Department**

Although not specifically included in this TMDL, the wasteload allocation for all "controllable" anthropogenic discharges of sediment from roadways is effectively set to zero.

**Final Sediment Deadlines**

The structure of this 2002 TMDL requires responsible parties to choose an option for controlling 'sediment delivery', and some 'due dates' have already passed, e.g., January 2005 was the deadline for the Long Term Road System Plan- it is unclear which option, if any, has been selected by the Department.

**Department's Sediment Contribution (relative contribution to pollutant loading)**

The Department's relative sediment pollutant loading is not known.

***Gualala River Sediment & Temperature TMDL, November 29, 2004*****Final Sediment WLA**

U.S. EPA set the wasteload allocation for sediment discharges to zero, noting that point sources of sediment pollution are insignificant within the area described in this TMDL.

**Final Sediment WLA Specific to the Department**

There is no wasteload allocation specifically assigned to the Department, but as mentioned above, U.S. EPA set these to zero because of their comparative insignificance as sources.

**Final Sediment Deadlines**

U.S. EPA did not specify deadlines for implementation.

**Department's Sediment Contribution** (relative contribution to pollutant loading)

Approximately three percent of the miles of roadways included within this TMDL are paved. The Department's potential contribution to pollutant loading is some unspecified fraction of the former, whereas logging road construction, logging road usage, and other activities associated with logging operations constitute the majority of anthropogenic sediment discharges. Due to its relative insignificance as a source of sediment pollution the Department's wasteload allocation is set to zero.

***Klamath River in California Temperature, Dissolved Oxygen, Nutrients, and Microcystin TMDL, December 28, 2010***

**Final Nutrients WLA**

Daily mass-based nutrient (total phosphorus and total nitrogen) and organic matter load allocations are assigned to segments of the Klamath River and its tributaries.

<b>Source Area</b>	<b>Daily TP Load Allocations (lbs/day)</b>	<b>Daily TN Load Allocations (lbs/day)</b>
<b>Stateline</b>	245+	3,139+
<b>Upstream of Copco 1 Reservoir</b>	(61)+	(330)+
<b>Stateline to Iron Gate Dam inputs</b>	22+	339+
<b>Δ Iron Gate Hatchery</b>	0+	0+
<b>Tributaries between Iron Gate Dam and the Shasta River</b>	49+	317+
<b>Shasta River</b>	75+	220+
<b>Tributaries between Shasta River and Scott River</b>	17+	97+
<b>Scott River</b>	87+	1,279+
<b>Tributaries between Scott River and Salmon River</b>	187+	1,050+
<b>Salmon River</b>	193+	1,583+
<b>Tributaries between Salmon River and Trinity River</b>	90+	504+
<b>Trinity River</b>	762+	5,783+
<b>Tributaries between Trinity River and Turwar Creek</b>	179+	1,004+
<b>Total Maximum Daily Load</b>	<b>1,845</b>	<b>14,985</b>

**Final Nutrients WLA Specific to the Department**

There are no WLAs that are assigned specifically to the Department. The Department is expected to address nutrient inputs into the Klamath River watershed through control of sediment from its road and highway facilities.

### Final Nutrients Deadlines

There are no final deadlines for achievement of WLAs. However, the Department shall submit annual reports to the North Coast Regional Water Board documenting progress in implementing.

### Department's Nutrients Contribution (relative contribution to pollutant loading)

The Department's relative contribution to the nutrient pollutant loading is not known.

### ***Lost River Nitrogen Biochemical Oxygen Demand to address Dissolved Oxygen and pH Impairments December 30, 2008***

The Lower Lost River TMDL was developed by the North Coast Regional Water Quality Control Board and approved by U.S. Environmental Protection Agency (U.S. EPA) (regional board resolution number R1-2010-0026). It established TMDLs for Nitrogen and Biochemical Oxygen Demand to address Dissolved Oxygen and pH Impairments. The Lower Lost River TMDLs implementation plan which was established by U.S. EPA is included in the Klamath River TMDL. Both the Klamath River TMDL and the Lower Lost River TMDL were both approved on December 28, 2010.

### Final Nitrogen WLAs

Segment	Total Dissolved Inorganic Nitrogen WLA (average kg/day)	Total Carbonaceous Biochemical Oxygen Demand (CBOD) (average kg/day)
Lost River from Border of Tule Lake Refuge	79.5	197.0
Tule Lake Refuge TMDLs	181.5	90.10
Lower Klamath Refuge TMDLs	76.2	889.9

### Final Nitrogen WLAs Specific to the Department

Segment	Dissolved inorganic nitrogen, (average kg/day)	Carbonaceous Biochemical Oxygen Demand (CBOD) (average kg/day)
Lost River from border of Tule Lake Refuge	0.3	0.5
Tule Lake Refuge TMDLs	0.3	0.5
Lower Klamath Refuge TMDLs	0.3	0.5

### Final Nitrogen Deadlines

There are no deadlines associated with these TMDLs.

**Department's Nitrogen Contribution (relative contribution to pollutant loading)**

Segment	Percentage of Total Dissolved Inorganic Nitrogen WLA	Percentage of Total Carbonaceous Biochemical Oxygen Demand (CBOD) WLA
Lost River from border of Tule Lake Refuge	100	100
Tule Lake Refuge TMDLs	3.0	10.1
Lower Klamath Refuge TMDLs	100	100

***Mad River Sediment and Turbidity TMDL, December 21, 2007***

U.S. EPA states that almost all sources of sediment in the Mad River watershed are from diffuse, nonpoint sources, including runoff from roads, timber operations, and natural background. In the Mad River basin, individual point sources are negligible sources of sediment and suspended sediment. To ensure protection of the cold water beneficial use, EPA has determined that it is appropriate to consider the rates set forth in these TMDLs as load allocations to also represent wasteload allocations for the *diffuse* discharges in the watershed that are subject to NPDES permits, as discussed below.

**Final WLAs for Sediment and Turbidity**

Wasteload allocations for diffuse, permitted point sources function similarly to and are represented by the nonpoint source load allocations, and wasteload allocations for permitted point sources are provided concentration-based wasteload allocations equivalent to what is included in the permits in order to account for incidental sediment and suspended sediment discharges. The TMDLs for sediment and turbidity include separate but identical load allocations for nonpoint sources and wasteload allocations for the diffuse point sources for each subarea. These WLAs are equivalent to and represented by the LAs, and the LAs are expressed on a unit loading basis (tons/mi<sup>2</sup>/year); therefore, they are not added to the LAs in the TMDL equation.

*Table 20. Total Sediment Load Allocations Summary for the Mad River Watershed*

Sediment Source	Average Annual		Average Daily		Percent Reduction over 1976 – 2006 Period
	1976 – 2006 Loading (tons/mi <sup>2</sup> /yr)	Load Allocation (tons/mi <sup>2</sup> /yr)	1976 – 2006 Loading (tons/mi <sup>2</sup> /yr)	Load Allocation (tons/mi <sup>2</sup> /yr)	
<b>Natural Load Allocation</b>	<b>894</b>	<b>894</b>	<b>2.4</b>	<b>2.4</b>	<b>0%</b>
<b>Roads</b>	Landslides	1,298			
	Surface	242			
<b>Roads Subtotal</b>	<b>1,540</b>	<b>174</b>	<b>4.2</b>	<b>0.5</b>	<b>89%</b>
<b>Harvest</b>	Landslide	38			
	Surface	2			

Sediment Source	Average Annual		Average Daily		Percent Reduction over 1976 – 2006 Period
	1976 – 2006 Loading (tons/mi <sup>2</sup> /yr)	Load Allocation (tons/mi <sup>2</sup> /yr)	1976 – 2006 Loading (tons/mi <sup>2</sup> /yr)	Load Allocation (tons/mi <sup>2</sup> /yr)	
<b>Harvest Subtotal</b>	40	5	0.1	0.01	89%
<b>Total Human-related Load</b>	1,580	179	4.3	0.5	89%
<b>Total Load: All Sources</b>	<b>2,474</b>	<b>1,073</b>	<b>6.8</b>	<b>2.9</b>	<b>57%</b>
<b>Note:</b> values have been rounded.					

Suspended sediment is estimated as a proportion of total sediment load, and the reductions for the suspended sediment load are shown in Table 21 (below). The reductions reflect similar priorities as for the total sediment load. Suspended sediment is estimated as a proportion of total sediment load, and the reductions for the suspended sediment load are shown in Table 21. The reductions reflect similar priorities as for the total sediment load.

Table 21. Suspended Sediment Load Allocations Summary for the Mad River Watershed

Sediment Source		Average Annual		Average Daily		Percent Reduction over 1976 – 2006 Period
		1976 – 2006 Loading (tons/mi <sup>2</sup> /yr)	Load Allocation (tons/mi <sup>2</sup> /yr)	1976 – 2006 Loading (tons/mi <sup>2</sup> /yr)	Load Allocation (tons/mi <sup>2</sup> /yr)	
<b>Natural Load Allocation</b>		809	809	2.2	2.2	0 %
<b>Road</b>	<b>Landslides</b>	1,174				
	<b>Surface</b>	219				
<b>Roads Subtotal</b>		<b>1,393</b>	<b>158</b>	<b>3.8</b>	<b>0.4</b>	<b>89%</b>
<b>Harvest</b>	<b>Landslides</b>	34				
	<b>Surface</b>	2				
<b>Harvest Subtotal</b>		<b>36</b>	<b>4</b>	<b>0.1</b>	<b>0.01</b>	<b>89%</b>
<b>Total Human-related Load</b>		<b>1,430</b>	<b>162</b>	<b>3.9</b>	<b>0.4</b>	<b>89%</b>
<b>Total Load: All Sources</b>		<b>2,238</b>	<b>971</b>	<b>6.1</b>	<b>2.7</b>	<b>57%</b>

### Final WLAs for Sediment and Turbidity Specific to the Department

U.S. EPA grouped the Department’s discharges under its NPDES municipal storm water permit with other “diffuse” NPDES-permitted storm water discharges occurring in this TMDL. U.S. EPA’s source analysis did not distinguish between land areas subject to NPDES regulation and nonpoint sources of sediment and turbidity. U.S. EPA’s TMDLs thus include separate but identical load allocations (LAs) for nonpoint sources and wasteload allocations (WLAs) for the “diffuse” point sources for each subarea. These WLAs are equivalent to and

represented by the LAs, and the LAs are expressed on a unit loading basis (tons/mi<sup>2</sup>/year); therefore, they are not added to the LAs in the TMDL equation.

For the diffuse permitted sources such as the Department's discharges under its municipal storm water permit, the waste load allocation is expressed as equivalent to the load allocation for (all) roads. The load allocations for roads are listed in the tables given above.

U.S. EPA also states that the Regional Water Board may wish to refine these TMDLs and allocations further in the future.

#### **Final Sediment and Turbidity Deadlines**

U.S. EPA did not specify deadlines for implementation.

#### **Department's Sediment and Turbidity Contribution**

U.S. EPA states that non-NPDES nonpoint sources are responsible for nearly all sediment loading in the watershed, but does not estimate the Department's potential contribution to sediment and turbidity waste loading in this TMDL. Only six percent of the roads in this watershed are paved, and some unspecified portions of the latter are State highways.

### ***Navarro River Sediment and Temperature TMDL, December 27, 2000***

#### **Final Sediment WLA**

The Navarro River TMDLs for temperature and sediment are based on separate analyses. Reduced sediment loads could be expected to lead to increased frequency and depth of pools, and to reduced wetted channel width/depth ratios.

#### **Final Sediment WLA Specific to the Department**

The Department is not specifically mentioned as a source of pollutant loading for temperature and sediment, nor are any other point sources of these pollutants. The wasteload allocation for the Department is therefore presumed to be set to zero.

#### **Final Sediment Deadlines**

U.S. EPA did not specify deadlines for implementation of this TMDL.

#### **Department's Sediment Contribution**

As mentioned above, neither Department nor other point sources are identified as sources of pollutant loading for temperature or sediment, so U.S. EPA has determined that these potential sources are insignificant in this TMDL.

### ***Noyo River Sediment TMDL, December 16, 1999***

#### **Final Sediment WLA**

U.S. EPA apportioned the total load among several non-point sources of sediment, after accounting for background load. As a consequence, this TMDL does not include wasteload allocations for point sources.

#### **Final Sediment WLA Specific to the Department**

U.S. EPA did not specify deadlines for implementation of this TMDL.

#### **Department's Sediment Contribution (relative to pollutant loading)**

As stated above, U.S. EPA did not establish wasteload allocations for point sources of sediment.

### ***Redwood Creek Sediment TMDL, U.S. EPA Established December 30, 1998***

#### **Final Sediment WLA**

U.S. EPA did not establish wasteload allocations for point sources in this TMDL.

#### **Final WLA**

U.S. EPA established this TMDL on December 30, 1998 and it became effective immediately.

#### **Final WLA Specific to the Department and the Department's Contribution**

As stated above, U.S. EPA did not establish wasteload allocations for point sources of sediment.

#### **Final Deadlines**

U.S. EPA did not specify deadlines for implementation of this TMDL.

#### **Department's Contribution (relative to pollutant loading)**

The Department's contribution relative sediment pollutant loading is not known.

### ***Scott River Sediment and Temperature TMDL, August 11, 2006***

#### **Final Sediment WLA**

U.S. EPA states that there are no point sources of sediment and/or temperature related discharges within the area encompassed by this TMDL, so the wasteload allocation is set to zero.

#### **Final Sediment WLA Specific to the Department**

None.

### **Final Sediment Deadlines**

U.S. EPA directed Regional Water Board staff to evaluate the Department's state-wide NPDES permit in the North Coast Region by September 8, 2008. The purpose of the evaluation was to determine the adequacy and effectiveness of the Department's storm water program in preventing and reducing elevated water temperatures in the North Coast Region, including the Scott River watershed.

### **Department's Sediment Contribution (relative to pollutant loading)**

As noted above, U.S. EPA did not establish specific wasteload allocations for point sources, so the wasteload allocations are set to zero. The Department's point source contribution is therefore judged to be insignificant.

## ***Ten Mile River Sediment TMDL, December 2000***

### **Final Sediment WLA**

U.S. EPA states that there are no point sources of sediment discharges within the area included within this TMDL: wasteload allocations are therefore set to zero.

### **Final Sediment WLA Specific to the Department**

As stated above, U.S. EPA did not establish wasteload allocations for point sources such as the Department in this TMDL, so the wasteload allocations are set to zero.

### **Final Sediment Deadlines**

U.S. EPA did not specify deadlines for implementation of this TMDL.

### **Department's Sediment Contribution (relative pollutant loading)**

The Department's relative sediment contribution is judged to be insignificant.

## ***Trinity River Sediment TMDL, December 20, 2001***

### **Final Sediment WLA**

U.S. EPA did not subdivide waste load and load allocations into specific sources such as roads and timber harvest, unlike several of its other sediment-related TMDLs in Region 1. U.S. EPA divided the basin into subareas because of the wide range of sediment delivery rates within each of the several subareas. U.S. EPA further states that although nonpoint sources are responsible for most sediment loading in the watershed, point sources also discharge some sediment.

The TMDL identified wasteload allocations for point sources and load allocations for nonpoint sources as pollutant loading rates (tons/square mile/year) for subareas within the Trinity Basin. The source analysis supporting these allocations evaluated sediment loading at a subarea scale, and did not attempt to distinguish sediment loading at the scale of specific land ownership, nor did the source analysis specifically distinguish between land areas subject to NPDES regulation and land areas not subject to NPDES regulation. As a

consequence, the TMDL includes separate but identical load allocations for nonpoint sources and wasteload allocations for point sources for each subarea. The joint LA/WLA's for each subarea are given in the following tables:

Table 5-2. TMDL and Allocations by Source Category for Upper Area

Source Categories		Subareas within the Upper Assessment Area				
		Reference Subwatersheds <sup>1</sup>	Westside Tributaries <sup>2</sup>	Upper Trinity <sup>3</sup>	East Fork Tributaries <sup>4</sup>	East Side Tributaries <sup>5</sup>
<b>Current Sediment Delivery Rate</b>						
<b>Background (non-management)</b>		1,125	421	2,759	258	241
<b>Management</b>	<b>Roads</b>	129	101	162	319	48
	<b>Timber Harvest</b>	240	31	1,084	46	22
	<b>Legacy (Roads, Mining)</b>	7	25	21	26	96
	<b>Total Mgmt.</b>	376	157	1,267	391	96
<b>Total Sediment Delivery</b>		1,051	578	4,026	649	337
<b>Total as percent of background</b>		133%	137%	146%	252%	140%
<b>Loading Capacity (TMDL) and Allocations (tons/mi<sup>2</sup>/yr)</b>						
<b>TMDL (= 1.25 X Background)</b>		1,406	526	3,449	323	301
<b>Background Allocation</b>		1,125	421	2,759	258	241
<b>Total Management Allocation (= TMDL – Background)</b>		281	105	690	65	60
<b>Percent reduction needed in management to attain TMDL</b>		25%	33%	46%	83%	37%
<ol style="list-style-type: none"> <li>1. Stuarts Fork, Swift Creek, Coffee Creek</li> <li>2. Stuart Arm Area, Stoney Creek, Mule Creek, East Fork Stuart Fork, West Side Trinity Lake, Hatchet Creek, Buckeye Creek;</li> <li>3. Upper Trinity River, Tangle Blue, Sunflower, Graves, Bear Upper Trinity Mainstem Area, Ramshorn Creek, Ripple Creek, Minnehaha Creek, Snowside Gulch Area, Scorpion Creek</li> <li>4. East Fork Trinity, Cedar Creek, Squirrel Gulch Area</li> <li>5. East Side Tributaries, Trinity Lake</li> </ol>						

Table 5.3 TMDL and Allocations by Source Category for Upper Middle Area

Source Categories	Subareas within the Upper Assessment Area						
	Weaver and Rush Creeks (72 mi <sup>2</sup> )	Deadwood Creek, Hoadley Gulch and Poker Bar Area (47 mi <sup>2</sup> )	Lewiston Lake Area (25 mi <sup>2</sup> )	Grass Valley Creek <sup>1</sup> (37 mi <sup>2</sup> )	Indian Creek (34 mi <sup>2</sup> )	Reading and Brown Creek (104 mi <sup>2</sup> )	
<b>Current Sediment Delivery Rates (tons/mi<sup>2</sup>/yr)</b>							
<b>Background (non-management)</b>	675	273	195	175	324	263	
<b>Management</b>	Roads	144	220	83	287	1,570	125
	Timber Harvest	61	280	37	1,136	330	204
	Legacy (Roads, Mining)	81	62	69	65	68	42
	<b>Total Mgmt.</b>	286	562	189	1,488	1,968	372
<b>Total Sediment Delivery</b>	961	835	384	1,663	2,292	635	
<b>Total as percent of background</b>	142%	305%	197%	950%	707%	241%	
<b>Loading Capacity (TMDL) and Allocations (tons/mi<sup>2</sup>/yr)</b>							
<b>TMDL (= 1.25 X Background)</b>	844	341	244	219	405	329	
<b>Background Allocation</b>	675	273	195	175	324	263	
<b>Total Management Allocation (= TMDL – Background)</b>	169	68	49	44	81	66	
<b>Percent reduction needed in management to attain TMDL</b>	41%	88%	74%	97%	96%	82%	
1. The rates in Grass Valley Creek do not account for the amount of sediment trapped by Buckhorn Dam and Hamilton Ponds.							

Table 5.4 TMDL and Allocations by Source Category for Lower Middle Assessment Area

Source Categories		Subareas within the Lower Middle Assessment Area				
		Reference Subwatersheds <sup>1</sup> (434 mi <sup>2</sup> )	Canyon Creek (64 mi <sup>2</sup> )	Upper Tributaries <sup>2</sup> (72 mi <sup>2</sup> )	Middle Tributaries <sup>3</sup> (54 mi <sup>2</sup> )	Lower Tributaries <sup>2</sup> (96 mi <sup>2</sup> )
<b>Current Sediment Delivery Rates (tons/mi<sup>2</sup>/yr)</b>						
<b>Background (non-management)</b>		1,568	1,302	268	210	221
<b>Management</b>	<b>Roads</b>	11	2,482	60	37	41
	<b>Timber Harvest</b>	4	4	29	16	20
	<b>Legacy (Roads, mining)</b>	9	17	46	28	29
	<b>Total Mgmt.</b>	24	2,503	135	81	90
<b>Total Sediment Delivery</b>		1,592	3,805	403	291	311
<b>Total as percent of background</b>		102%	292%	150%	139%	141%
<b>Loading Capacity (TMDL) and Allocations (tons/mi<sup>2</sup>/yr)</b>						
<b>TMDL (= 1.25 X Background)</b>		1,592	1,628	335	263	276
<b>Background Allocation</b>		1,568	1,302	268	210	221
<b>Total Management Allocation (= TMDL – Background)</b>		24	326	67	53	55
<b>Percent reduction needed in management to attain TMDL</b>		0	87%	50%	35%	39%
1. New River, Big French, Manzanita, North Fork, East Fork North Fork. 2. Dutch, Soldier, Oregon Gulch, Conner Creek Area. 3. Big Bar Area, Prairie Creek, Little French Creek. 4. Swede, Italian, Canadian, Cedar Flat, Mill, McDonald, Hennessy, Quinby Creek Area, Hawkins, Sharber.						

Table 5.5. TMDL and Allocations by Source Category for Lower Assessment Area

Source Categories	Subareas within the Lower Assessment Area. Outside of Hoopa Valley Tribe Reservation Boundaries					
	Reference Subwatersheds Horse Linto Creek: 64 mi <sup>2</sup> )	Mill Creek and Tish Tang (39mi <sup>2</sup> )	Willow Creek (43 mi <sup>2</sup> )	Campbell Creek and Supply Creek (11 mi <sup>2</sup> )	Lower Mainstem Area and Coon Creek (32mi <sup>2</sup> )	
<b>Current Sediment Delivery Rates (tons/mi<sup>2</sup>/yr)</b>						
<b>Background (non-management)</b>	2,110	839	374	7,845	252	
<b>Management</b>	<b>Roads</b>	483	703	854	14,349	76
	<b>Timber Harvest</b>	87	83	201	785	15
	<b>Legacy (Roads, Mining)</b>	26	26	26	26	22
	<b>Total Mgmt.</b>	596	812	1,081	15,160	113
<b>Total Sediment Delivery</b>	2,706	1,651	1,455	23,005	365	
<b>Total as percent of background</b>	128%	197%	389%	293%	145%	
<b>Loading Capacity (TMDL) and Allocations (tons/mi<sup>2</sup>/yr)</b>						
<b>TMDL (= 1.25 X Background)</b>	2,638	1,049	468	9,806	315	
<b>Background Allocation</b>	2,110	839	374	7,845	245	
<b>Total Management Allocation (= TMDL – Background)</b>	528	210	94	1,961	63	
<b>Percent reduction needed in management to attain TMDL</b>	11%	74%	91%	87%	44%	
<b>Note:</b> Since Background rates for Lower Mainstem Area and Coon Creek were not available from GMA (2001), U.S. EPA used the same rate as was calculated for the Quinby Creek Area is comparable in size and underlain by the same geology type (Galice Formation).						

### Final Sediment Deadlines

U.S. EPA did not specify deadlines for implementation.

### Final Sediment WLA Specific to the Department

U.S. EPA issued joint LAs and WLA's, as noted above, so source-specific wasteload allocations were not developed for this TMDL.

### Department's Sediment Contribution (relative pollutant loading)

It is not possible to estimate the Department's point source contribution from the source analysis developed by U.S. EPA.

### ***South Fork Trinity River Watershed Sediment Total Maximum Daily Load (U.S. EPA, 1998)***

#### **Final Sediment WLA**

U.S. EPA states that there are no point source discharges, and set the waste load allocation to zero.

#### **Final Sediment WLA Specific to the Department**

There is no waste load allocation for the Department's discharges. In keeping with U.S. EPA's rationale, this means that the waste load allocation for the Department's sediment discharges is zero.

#### **Final Deadlines**

No deadlines were specified.

#### **Department's Pollutant Contribution**

The Department is mentioned as a possible source of sediment discharges, but the relative contribution of its potential discharges were not measured or estimated. The State highways it mentions in the geographic area included in the TMDL are portions of Highways 36 and 101.

### ***Van Duzen River Watershed Sediment Total Maximum Daily Load (U.S. EPA, 1999)***

#### **Final Sediment WLA**

U.S. EPA states that there are no point source discharges, and set the waste load allocation to zero.

#### **Final Sediment WLA Specific to the Department**

There is no waste load allocation for the Department's discharges. In keeping with U.S. EPA's rationale, this means that the waste load allocation for the Department's sediment discharges is zero.

#### **Final Sediment TMDL Deadlines**

No deadlines were specified.

#### **Department's Pollutant Contribution**

The Department is mentioned as a possible source of sediment discharges, but the relative contribution of its potential discharges were not measured or estimated. The State highways it mentions in the geographic area included in the TMDL are portions of Highways 3, 36, and 299.

## SAN FRANCISCO BAY REGION SEDIMENT AND MERCURY TMDLS

### ***Napa River Sediment TMDL, January 20, 2011***

#### **Final Sediment WLA**

The wasteload allocations are listed in the following table:

Point Source Category	Current Load		Reduction Needed (percentage)	Wasteload Allocations	
	Metric (Tons/year)	Percentage of Natural Background		Metric (Tons/year)	Percent of Natural Background
Construction Storm Water Order No. 99-08-DWQ	500	0.3	0	500	.03
Municipal Storm Water NPDES Permit No. CAS000001	800	0.5	0	800	0.5
Industrial Storm Water NPDES Permit No. CAS000001	500	0.3	0	500	0.3
Department Storm Water-Order No. 99-06-DWQ	600	0.4	0	600	0.4
<b>Wastewater Treatment Plant Discharges<sup>a</sup></b>					
City of St. Helena NPDES Permit No. CA0038016	30	<0.1	0	30	<0.1
Town of Yountville/CA Veteran's Home NPDES Permit No. CA0038121	30	<0.1	0	30	<0.1
City of Calistoga NPDES Permit No. CA0037966	40	<0.1	0	40	<0.1
<b>TOTAL</b>	<b>2,500</b>	<b>2</b>		<b>2,500</b>	<b>2</b>

a. For wastewater treatment plant discharges, compliance with existing permit effluent limit of 30 mg/L of TSS is consistent with these wasteload allocations.

**Note:** Above estimates for loads, percent reductions, and allocations are rounded to two significant figures.

#### **Final Sediment WLA Specific to the Department**

The Department's wasteload allocation is 600 metric tons/year.

### **Final Sediment Deadlines**

The Department is deemed to be implementing appropriate control measures if it discharges in compliance with its municipal storm water permit, and if it conducts the monitoring program included in its storm water permit.

### **Department's Sediment Contribution** (relative to pollutant loading)

The Regional Water Board indicates that the Department is a fairly minor anthropogenic source of sediment discharges, and attributes its current discharges to only 0.4% of natural background loading. As a consequence, the Regional Water Board has determined that compliance with its NPDES permit will enable the Department to meet its sediment wasteload allocation.

### ***Sonoma Creek Sediment TMDL, September 8, 2010***

#### **Final WLA**

Although roadways are cited as a major source of sediment loading in the Sonoma Creek watershed, the Regional Water Board has determined that compliance with its NPDES permit for storm water will enable the Department to meet its wasteload allocation for sediment.

#### **Final Sediment WLA Specific to the Department**

The Department's wasteload allocation is 100 tons/year, which is its current (2005) estimated annual discharge of sediment within the area encompassed by this TMDL.

#### **Final Sediment Deadlines**

In collaboration with stakeholders in the watershed, Water Board staff will develop a detailed monitoring program to assess progress of TMDL attainment and provide a basis for reviewing and revising TMDL elements or implementation actions. As an initial milestone, by fall 2011, the Regional Water Board and watershed partners were required to complete monitoring plans to evaluate: a) attainment of water quality targets; and b) suspended sediment and turbidity conditions. Initial data collection, based on the protocols established in these monitoring plans was anticipated to begin in the winter of 2011-2012.

#### **Department's Sediment Contribution** (relative to pollutant loading)

The Regional Water Board estimates that the Department's point source discharges of sediment constitute approximately 8% of total point sources discharges of sediment.

### ***San Francisco Bay Mercury TMDL, February 12, 2008***

The San Francisco Bay Mercury TMDL was adopted by the San Francisco Bay Regional Water Quality Control Board as Resolution Number R2-2006-0052 on August 9, 2006. It was approved by U.S. EPA on February 12, 2008.

### Final Mercury WLA

There are no WLAs specific to the Department. Instead, the Department's WLA is an unspecified portion of the WLA assigned to the city or municipal NPDES permit in which the Department's roads or facilities reside.

### Final Mercury WLA Specific to the Department

No deadlines specified.

### Final Mercury Deadlines

The WLAs must be attained by February 12, 2028.

### Department's Mercury Contribution (relative contribution to pollutant loading)

The Department's contribution is unknown.

## CENTRAL COAST SEDIMENT TMDLS

Although roadways are cited as a major source of sediment loading in some Central Coast watersheds, the Central Coast Regional Water Board has determined that compliance with the Department's NPDES permit will meet the Department's wasteload allocation.

### ***San Lorenzo River (includes Carbonera Lompico, and Shingle Mill Creeks) Sediment TMDL, February 19, 2004***

#### Final Sediment WLA

The sediment load to the San Lorenzo River derives from both nonpoint sources and point sources. The TMDL combines nonpoint source LAs and point source WLAs for each segment of this TMDL, as specified in the following table:

Sediment Source Category	Allocation (tons/year)			
	Shingle Mill Creek	Carbonera Creek	Lompico Creek	San Lorenzo River
Upland Timber Harvest Plan (THP) Roads	0	419	362	25,215
Streamside THP Roads on Steep Slopes	0	182	164	10,949
Upland Public/ Private Roads	146	1,235	367	13,835
Streamside Public/Private Roads on Steep Slopes	77	135	239	6,178

Sediment Source Category	Allocation (tons/year)			
	Shingle Mill Creek	Carbonera Creek	Lompico Creek	San Lorenzo River
THP Land	0	23	16	1,057
Other Urban and Rural Land	310	2,622	965	43,368
Mass Wasting	0	4,082	6,440	157,388
Channel/Bank Erosion	324	3,030	989	48,149
<b>Total Allocation = TMDL<sup>3</sup></b>	857	11,728	9,542	306,139

**Note:**

<sup>3</sup> The term "TMDL" is used here for familiarity. The allowable loads for the San Lorenzo River and its tributaries are actually expressed as a Total Annual Loads (tons/year). This expression of load accounts for seasonal variation in sediment loads explained by the seasonality of rainfall in this region of the Central Coast.

**Final Sediment WLA Specific to the Department**

As stated above, no specific waste load allocation was assigned to the Department.

**Final Sediment Deadlines**

Compliance with its municipal storm water permit is deemed to be sufficient to meet the Department's waste load allocation for sediment.

**Department's Sediment Contribution** (relative contribution to pollutant loading)

This TMDL does not estimate the relative contribution of the Department's roadways/facilities to sediment discharges, but this source appears to be moderate based on this TMDL's source analysis.

***Morro Bay (includes Chorro Creek, Los Osos Creek, and the Morro Bay Estuary) Sediment TMDL, January 20, 2004***

**Final WLA**

The sediment load to Morro Bay, Los Osos Creek and Chorro Creek derives from both nonpoint sources and point sources. The TMDL combines nonpoint source LAs and point source WLAs for each segment of this TMDL, as specified in the following table:

### Final Sediment WLA Specific to the Department

Loading Allocations (TMDL expressed as annual load)	Watershed	Total (Tons/Yr) Rounded to the nearest ton
	Chorro Creek at Reservoir	6,541
	Dairy Creek	440
	Pennington Creek	966
	San Luisito Creek	7,315
	San Bernardo Creek	10,269
	Minor Tributaries	4,489
	<b>Chorro Creek (Subtotal)</b>	<b>30,020</b>
	Los Osos Creek	3,052
	Warden Creek and Tributaries	1,812
	<b>Los Osos Creek (Subtotal)</b>	<b>4,864</b>
	<b>Morro Bay Watershed (Total)</b>	<b>34,885</b>

### Final Sediment WLA Specific to the Department

Although no specific wasteload allocation was assigned to the Department, this TMDL states that discharges which are in compliance with their respective storm water (and other) NPDES permits are meeting their portion of shared responsibility for achieving sediment load reduction.

### Final Sediment Deadlines

Implementation will rely on the State’s Plan for NPS pollution control (CWC §13369) and continued implementation of existing regulatory controls as appropriate for point sources, including storm water pursuant to NPDES surface water discharge regulations and Waste Discharge Requirements under Porter-Cologne. Final compliance with sediment load reductions is scheduled to be achieved by 2054 (50 years from the adoption of the TMDL).

### Department’s Sediment Contribution (relative contribution to pollutant loading)

The Department’s contribution to sediment loading was not estimated in this TMDL.

## LOS ANGELES REGION SEDIMENT/NUTRIENTS/MERCURY TMDLS

### Department’s Pollution Contribution:

Although roadways are cited as a major source of sediment loading in some watersheds, for purposes of current sediment-related TMDLs, the Los Angeles Regional Water Board has determined that compliance with its NPDES permit will meet the Department’s wasteload allocations for sediment.

**Ballona Creek Wetlands Sediment and Invasive Exotic Vegetation TMDLs,  
March 26, 2012**

**Final Sediment WLA**

U.S. EPA established wasteload allocations (WLAs) for sediment to address the impairments identified for the Ballona Creek Wetlands. WLAs are assigned to the Los Angeles County MS4 and their co-permittees, and the Department, who are responsible for the loading of sediment into Ballona Creek Wetlands. The WLAs are the total allowable sediment load that can be discharged into Ballona Creek Wetlands. This total sediment load includes both suspended sediment and sediment bed load that are transported from Ballona Creek Watershed into Ballona Creek Wetlands. Invasive exotic vegetation listed on the California Noxious Weed list are given a WLA and LA of zero.

Since the current existing discharge of sediment load is not contributing to the listed impairments or otherwise causing a negative impact to Ballona Creek Wetlands, this TMDL establishes joint WLAs based on existing conditions. The allowable WLA is set at 58,354 yd<sup>3</sup>/yr (or 44,615 m<sup>3</sup>/yr). The joint wasteload allocation is as follows:

Responsible Jurisdiction	Input	Sediment Wasteload Allocation <sup>1</sup> (yd <sup>3</sup> /yr)	Existing Total Sediment Load (yd <sup>3</sup> /yr)
Los Angeles County MS4 , Co-Permittees & Department	Ballona Creek Watershed	58,354	58,354

**Final Sediment WLA Specific to the Department**

As stated above, there is no WLA specific to the Department. The joint point source WLA is 58,354 cubic yards of sediment per year, which is equivalent to the current estimated total sediment loading contributed by these sources.

**Final Sediment Deadlines**

U.S. EPA did not specify deadlines for implementation of this TMDL.

**Department’s Contribution** (relative contribution to pollutant loading)

The Department’s relative contribution to anthropogenic sediment loading is not estimated or quantified in this TMDL. However, the joint WLAs are set to the current estimated sediment discharges, which the Department can meet through compliance with its NPDES municipal storm water permit.

**Calleguas Creek and its Tributaries & Mugu Lagoon Metals (including Mercury) and Selenium TMDL, March 26, 2007**

**Final Mercury WLA**

The Department shares group mass-based WLAs for mercury for Calleguas Creek and Revolon Slough with other Permitted Storm water Dischargers (PSDs). Final WLAs are mass-based and are dependent upon annual flow ranges.

*Final Mass-based WLAs for Annual Flow Ranges, Mercury in Suspended Sediment*

<b>Flow Range, Millions of Gallons per Year</b>	<b>Calleguas Creek (lbs/yr)</b>	<b>Revolon Slough (lbs/yr)</b>
0-15,000 MGY	0.4	0.1
15,000-25,000 MGY	1.6	0.7
Above 25,000 MGY	9.3	1.8

**Final Mercury WLA Specific to the Department**

There is no specific allocation for the Department.

**Final Mercury Deadlines**

The final WLAs must be achieved within 15 years after the effective date of the amendment, or March 26, 2022.

**Department's Mercury Contribution** (relative contribution to pollutant loading)

The Department's areal proportion of the watershed is not known.

**The Los Angeles Area Lakes and Reservoir**

TMDLs specific to the Department include targets for the following lakes:

- Echo Park Lake: nitrogen phosphorus, chlordane, dieldrin, PCBs, and trash
- Lake Sherwood: mercury
- Legg Lakes (North, Center and Legg): nitrogen and phosphorus
- Peck Road Park Lake: nitrogen and phosphorus
- Puddingstone Reservoir: nitrogen, phosphorus, chlordane, DDT, PCBs, Hg, and Dieldrin

Wasteload allocations were assigned to responsible jurisdictions based on existing loading of nitrogen and phosphorus to each lake. To allow flexibility in implementing the nutrient TMDLs, responsible jurisdictions receiving required reductions have the option to submit a request to the Regional Board for alternative concentration-based wasteload allocations. These jurisdictions can receive alternative concentration-based wasteload allocations not to exceed 1.0 and 0.1 milligrams per liter total nitrogen and total phosphorus, respectively.

During wet weather, runoff from industrial sites has the potential to contribute pollutant loadings. During dry weather, the potential contribution of pollutant loadings from industrial storm water is low because non-storm water discharges are prohibited or authorized by the

permit only under the following circumstances: when they do not contain significant quantities of pollutants, where Best Management Practices are in place to minimize contact with significant materials and reduce flow, and when they are in compliance with Regional Board and local agency requirements.

***Los Angeles Area (Echo Park Lake) Total Nitrogen, Total Phosphorus, Chlordane, Dieldrin, PCBs, and Trash TMDLs, March 26, 2012)***

**Final Nutrient WLAs**

	<b>Total Phosphorus, (lbs/year)</b>	<b>Total Nitrogen, (lbs/year)</b>
<b>TOTAL</b>	83.3	682

**Final Nutrient WLAs Specific to the Department**

<b>Subwatershed</b>	<b>Total Phosphorus, (lbs/year)</b>	<b>Total Nitrogen, (lbs/year)</b>
<b>Northern</b>	0.608	4.77
<b>Southern</b>	0.051	0.403

**Final Nutrient Deadlines**

There are no final deadlines specified for the Department.

***Department's Nutrient Contributions (relative contribution to pollutant loading)***

<b>Subwatershed</b>	<b>Percentage of the Total Phosphorus Load</b>	<b>Percentage of the Total Nitrogen Load</b>
<b>Northern</b>	0.6 %	0.7 %
<b>Southern</b>	0.05 %	0.06 %

**Los Angeles Area (North, Center & Legg Lakes) Nitrogen and Phosphorus, TMDLs, March 26, 2012**

**Final Nutrient WLA Nitrogen & Phosphorous TMDLs**

	<b>Total Phosphorus (lbs/year)</b>	<b>Total Nitrogen (lbs/year)</b>
<b>TOTAL</b>	1,541	9,135

**Final WLAs Specific to the Department**

<b>Subwatershed</b>	<b>Total Phosphorus, (lbs/year)</b>	<b>Total Nitrogen, (lbs/year)</b>
<b>Direct to Center Lake</b>	4.6	15.5
<b>Direct to Legg Lake</b>	1.2	4.0
<b>Direct to North Lake</b>	19.1	64.1
<b>Northwestern</b>	9.4	29.3
<b>Northeastern</b>	10.9	34.0

Alternative concentration-based WLAs are available to the Department if it satisfies certain criteria as detailed in the TMDL. Those WLAs are:

<b>Subwatershed</b>	<b>Maximum Allowable WLA for Total Phosphorus (mg/L)</b>	<b>Maximum Allowable WLA for Total Nitrogen (mg/L)</b>
<b>Direct to Center Lake</b>	0.1	1.0
<b>Direct to Legg Lake</b>	0.1	1.0
<b>Direct to North Lake</b>	0.1	1.0
<b>Northwestern</b>	0.1	1.0
<b>Northeastern</b>	0.1	1.0

**Final Nutrient Deadlines**

There are no final deadlines specified for the Department.

**Department's Nutrient Contribution** (relative contribution to pollutant loading)

<b>Subwatershed</b>	<b>Percentage of the Total Phosphorus Load</b>	<b>Percentage of the Total Nitrogen Load</b>
<b>Direct to Center Lake</b>	0.2 %	0.2 %
<b>Direct to Legg Lake</b>	0.1 %	<0.1 %
<b>Direct to North Lake</b>	1.0 %	0.6 %
<b>Northwestern</b>	0.5 %	0.3 %
<b>Northeastern</b>	0.6 %	0.3 %

**Los Angeles Area (Peck Road Park Lake) Nitrogen, Phosphorus, Chlordane, DDT, Dieldrin, PCBs, and Trash TMDLs, March 26, 2012**

**Final Nutrient WLAs**

	<b>Total Phosphorus (lbs/year)</b>	<b>Total Nitrogen (lbs/year)</b>
<b>TOTAL</b>	19,319	186,845

**Final Nitrogen & Phosphorus WLA Specific to the Department**

<b>Subwatershed</b>	<b>Total Phosphorus (lbs/year)</b>	<b>Total Nitrogen (lbs/year)</b>
<b>Eastern</b>	158	1,165
<b>Western</b>	34.2	251

**Final Nutrient Deadlines**

There are no final deadlines specified for the Department.

**Department's Nutrient Contribution (relative contribution to pollutant loading)**

<b>Subwatershed</b>	<b>Percentage of the Total Phosphorus Load</b>	<b>Percentage of the Total Nitrogen Load</b>
<b>Eastern</b>	0.8 %	0.6 %
<b>Western</b>	0.2 %	0.1 %

**Los Angeles Area (Puddingstone Reservoir) Nitrogen, Phosphorus, Chlordane, DDT, PCBs, Mercury, and Dieldrin TMDLs, March 26, 2012**

**Final Nutrient WLAs for Puddingstone Reservoir**

*Final Nitrogen and Phosphorus WLAs*

	<b>Total Phosphorus (lbs/year)</b>	<b>Total Nitrogen (lbs/year)</b>
<b>TOTAL</b>	4,226	18,756

**Final Nitrogen, Phosphorus WLAs Specific to the Department**

<b>Subwatershed</b>	<b>Total Phosphorus (lbs/year)</b>	<b>Total Nitrogen (lbs/year)</b>
<b>Northern</b>	167	745
<b>Southern</b>	14.8	68.2

Alternative concentration-based WLAs are available to the Department if it satisfies certain criteria as detailed in the TMDL. Those WLAs are:

Subwatershed	Maximum Allowable WLA for Total Phosphorus (mg/L)	Maximum Allowable WLA for Total Nitrogen (mg/L)
Northern	0.1	1.0
Direct Southern	0.1	1.0

### Final Nutrient Deadlines

There are no final deadlines specified for the Department.

### Department's Nutrient Contribution (relative contribution to pollutant loading)

Subwatershed	Percentage of the Total Phosphorus Load	Percentage of the Total Nitrogen Load
Northern	3.6 %	3.4 %
Southern	0.3 %	0.3 %

### Final Mercury WLA for Puddingstone Reservoir

Final Waste Load Allocations are assigned to the Department for sub-watersheds for Puddingstone Reservoir, and must be met at the Department's discharge points.

### Final Mercury WLA for Puddingstone Reservoir Specific to the Department

*Mercury WLAs for Puddingstone Reservoir*

Subwatershed	Area (ac)	Existing Annual Hg Load (g/yr)	Percent of Load	Final Wasteload Allocation (g/yr)
Puddingstone-Northern	110	1.32	1.85	0.702
Puddingstone-Southern	11.6	0.0960	0.13	0.051

Fish Harbor is impaired for mercury in sediment. The Department is named as a responsible party for WLAs to Fish Harbor. The final concentration-based WLA for sediment in Fish Harbor is 0.15 mg per kilogram of dry sediment.

### Final Mercury Deadlines for Puddingstone Reservoir

The Department is subject to the prescribed point source interim WLAs which are effective as of March 23, 2012. Compliance with all final WLAs is required by March 23, 2032.

**Department's Mercury Contribution for Puddingstone Reservoir** (relative contribution to pollutant loading)

Subwatershed	Annual Hg Load (g/yr)	Percent of Total Load
Northern	1.32	1.85
Southern	0.096	0.13
<b>Total</b>	<b>1.42</b>	<b>1.99</b>

**Los Angeles Area (Lake Sherwood) Mercury TMDL, March 26, 2012**

**Final Mercury WLA**

Final waste load allocations are assigned to the Department for one sub-watershed, Lake Sherwood, and must be met at the Department's discharge points.

**Final Mercury WLA Specific to the Department**

*Mercury WLAs for Lake Sherwood*

Subwatershed	Area (ac)	Existing Annual Hg Load (g/yr)	Percent of Load	Final Wasteload Allocation (g/yr)
Carlisle Canyon	2.75	0.049	0.12	0.014

**Final Mercury Deadlines**

There are no final deadlines specified for the Department.

**Department's Mercury Contribution** (relative contribution to pollutant loading)

Subwatershed	Annual Hg Load (g/yr)	Percent of Total Load
Carlisle Canyon	0.049	0.12
<b>Entire Watershed</b>	<b>0.049</b>	<b>0.001</b>

**Machado Lake Eutrophic, Algae, Ammonia, and Odors (Nutrients), March 11, 2009**

**Final Nutrients WLA**

Final concentration-based Waste Load Allocations are established for total phosphorus and total nitrogen (defined as the sum of the concentrations of Total Kjeldhal Nitrogen, Nitrate as N, and Nitrite as N). For most storm water permittees, the final WLA for total phosphorus is 0.1 mg/L. For total nitrogen, the final WLA is 1.0 mg/L.

**Final Nutrients WLA Specific to the Department**

For the Department, the final WLA for total phosphorus is 0.1 mg/L. For total nitrogen, the final WLA is 1.0 mg/L.

**Final Nutrients Deadlines**

The Department must achieve its final WLAs by September 11, 2018.

**Department's Nutrients Contribution** (relative contribution to pollutant loading)

The Department's contribution to the overall loading is not defined in the TMDL. The draft Machado Lake Nutrients TMDL Implementation Plan, submitted on March 11, 2011 by the Department states that the Department's roadways and facilities comprise approximately 1.2 percent of the Machado Lake Watershed.

**Malibu Creek & Lagoon TMDL for Sedimentation and Nutrients, July 2, 2013**

Sediment loading into Malibu Lagoon is much higher than naturally expected. The excess sediment accumulates in the Lagoon tidal channels and carries greater nutrient loads and cause algae blooms with likely adverse impacts on benthic macroinvertebrates.

**Final Sedimentation WLA**

Allocations for Sedimentation as listed in Table 10-2. (Based on SCAG 2008 land use and Jurisdictional maps provided by MS4 Co-permittees.)

Type of Allocation	Responsible Party	Impervious Area (total acres)	Pervious Area (acres)	Allocation Fraction	Sedimentation Allocation (tons/yr)
WLA	WLA Los Angeles Co. below	887	10,612	17.4%	1,012
WLA	Department below Malibou Lake	60	61	0.8%	44
LA	Unincorporated area draining to Las Virgenes Creek**	8	267	0.3%	16
LA	Protected land below Malibou Lake*	253	16,820	13.7	796
LA	Load Allocation at outlet of Malibou Lake	3,669	37,550	67.9%	3,950
<b>Total</b>		<b>4,878</b>	<b>65,310</b>	<b>100.0 %</b>	<b>5,817</b>

**Final Sedimentation WLA Specific to the Department**

See Table 10-2 above for the Department's below Malibou Lake.

**Final Sedimentation Deadlines**

U.S. EPA did not develop final deadlines for this TMDL.

**Department's Sedimentation Contribution** (relative contribution to pollutant loading)

See the Department's Nutrients Contribution below.

### Final Nutrients WLA

There are no total final WLAs for Malibu Creek and Lagoon. Below are the concentration-based numeric targets as listed in Table 10-4 of this TMDL.

Season	Total Nitrogen (mg/l)	Total Phosphorus (mg/l)
<b>Summer</b> (Apr 15 – Nov 15)	0.65	0.1
<b>Winter</b> (Nov 16 - Apr 14)	1.0	0.2

### Final Nutrients WLA Specific to the Department

Final WLAs are established Total Nitrogen (TN) and Total Phosphorus (TP) for summer and winter as listed in Table 10-4 of this TMDL.

Summer TN, mg/l (Apr 15 – Nov 15)	Winter TN, mg/l (Nov 16 – Apr 14)	Summer TP, mg/l (Apr 15 – Nov 15)	Winter TP, mg/l (Nov 16 – Apr 14)
1.0	4.0	0.1	0.2

### Final Nutrients Deadlines

EPA did not develop final deadlines for this TMDL.

### Department's Nutrients Contribution (relative contribution to pollutant loading)

The Department's total area within the watershed is 206 acres, of a total of 65,310 acres or 0.317% of the total watershed.

The Department's contribution to the nutrient loads is not specified in the TMDL, but it can be assumed that the contribution is nearly the same as the allocation fraction for sediment in Table 10-2, at 0.8%. Multiplying the monthly watershed loads for winter and summer from Tables 5-3 and 5-4, respectively, by the Department's allocation fraction provides an approximation of the Department's total contribution to the monthly load.

Source	Summer TN Load kg/mo (Apr 15 – Nov 15)	Winter TN Load kg/mo (Nov 16 – Apr 14)	Summer TP Load kg/mo (Apr 15 – Nov 15)	Winter TP Load kg/mo (Nov 16 – Apr 14)
<b>Total Load</b>	789	20,442	140	2,842
<b>Department Runoff</b> (estimate based on area)	6.31	164	1.12	22.7

### ***Ventura River and its Tributaries Algae, Eutrophic Conditions, and Nutrients TMDL, June 28, 2013***

This TMDL establishes dry-weather and wet-weather WLAs for nitrogen and a dry-weather TMDL for phosphorus.

### Final Nutrients WLA

The final dry-weather Total Nitrogen and Total Phosphorus loads are not explicitly stated in the TMDL.

### Final Nutrients WLA Specific to the Department

The final total dry-weather total nitrogen WLA for the Department is 1.1 pound/day. The final dry-weather total phosphorus WLA for the Department is 0.11 pound/day.

Wet-weather allocations for “nitrogen”, defined as the sum of Nitrate-N and Nitrite-N, are the same for all storm water dischargers and are site-specific to the reaches of the watershed:

Reach	Nitrate-N + Nitrite-N (mg/L)
Estuary	7.4
Reach 1	7.4
Reach 2	10
Cañada Larga	10
Reach 3	5
San Antonio Creek	5
Reach 4	5
Reach 5	5

### Final Nutrients Deadlines

Wet-weather WLAs for the Department apply on the effective date of the TMDL. Dry-weather WLAs for the Department must be achieved by June 28, 2019.

### Department’s Nutrients Contribution

The Department’s proportional contributions to the final WLAs are estimated to be approximately 1 percent each.

## CENTRAL VALLEY REGION NUTRIENTS AND MERCURY TMDLS

### *Clear Lake Nutrients TMDL, September 21, 2007*

#### Final Nutrients WLA

The final WLA for phosphorus for Clear Lake is 2100 kg per year.

#### Final Nutrients WLA Specific to the Department

The Department is given a final WLA for phosphorus of 100 kg per year.

#### Final Nutrients Deadlines

The Department shall achieve its WLAs by September 21, 2017.

#### Department’s Nutrients Contribution (relative contribution to pollutant loading)

The Department contributes 4.8 percent to the final phosphorus WLA.

**Cache Creek, Bear Creek, Sulphur Creek and Harley Gulch Mercury TMDL, February 7, 2011**

**Final Methylmercury WLA**

*Implementation Summary Cache Creek and Bear Creek Methylmercury Allocations*

Source	Acceptable Annual Load (g/yr)
Cache Creek (Clear Lake to North Fork Confluence)	11
North Fork Cache Creek	12.4
Harley Gulch	0.04
Davis Creek	0.7
Bear Creek @ Highway 20	3
In-channel production and un-gauged tributaries	32
Bear Creek @ Bear Valley Road	0.9
Sulphur Creek	0.8
In-channel production and un-gauged tributaries	1

**Final Mercury WLA Specific to the Department**

No specific WLA assigned to the Department.

**Final Mercury Deadlines**

None specified.

**Department's Mercury Contribution** (relative contribution to pollutant loading)

The Department's relative contribution to pollutant loading is not known.

**Sacramento-San Joaquin River Delta Estuary Methylmercury TMDL, October 20, 2011**

**Final Methylmercury WLA**

*Delta Methylmercury Allocations*

Permittee	NPDES Permit	Waste Load Allocation (g/yr)
<b>Central Delta</b>		
County of Contra Costa	CAS083313	0.75
City of Lodi	CAS000004	0.053
Port of Stockton MS4	CAS084077	0.39
County of San Joaquin	CAS000004	0.57
Stockton Area MS4	CAS083470	3.6
<b>SUBTOTAL</b>		<b>5.4</b>
<b>Marsh Creek</b>		
County of Contra Costa	CAS083313	0.30
<b>SUBTOTAL</b>		<b>0.30</b>
<b>Mokelumne River</b>		

Permittee	NPDES Permit	Waste Load Allocation (g/yr)
County of San Joaquin	CAS000004	0.016
<b><i>SUBTOTAL</i></b>		<i>0.016</i>
<b>Sacramento River</b>		
City of Rio Vista	CAS000004	0.0078
Sacramento Area MS4	CAS082597	1.0
County of San Joaquin	CAS000004	0.11
County of Solano	CAS000004	0.041
City of West Sacramento	CAS000004	0.36
County of Yolo	CAS000004	0.041
<b><i>SUBTOTAL</i></b>		<i>1.6</i>
<b>San Joaquin River</b>		
City of Lathrop	CAS000004	0.097
Port of Stockton MS4	CAS084077	0.0036
County of San Joaquin	CAS000004	0.79
Stockton Area MS4	CAS083470	0.18
City of Tracy	CAS000004	0.65
<b><i>SUBTOTAL</i></b>		<i>1.7</i>
<b>West Delta</b>		
County of Contra Costa	CAS083313	3.2
<b><i>SUBTOTAL</i></b>		<i>3.2</i>
<b>Yolo Bypass</b>		
County of Solano	CAS000004	0.021
City of West Sacramento	CAS000004	0.28
County of Yolo	CAS000004	0.083
<b><i>SUBTOTAL</i></b>		<i>0.38</i>
<b>TOTAL</b>		<b>12.596</b>

**Final Methylmercury WLA Specific to the Department**

There are no WLAs specific to the Department. However, allocations for each of the defined municipal entities in the above table include all current and future permitted dischargers within the geographic boundaries of these municipalities and unincorporated areas, including the Department.

**Final Methylmercury Deadlines**

The final WLAs for dischargers in the Delta and Yolo bypass shall be met as soon as possible, but no later than January 1st, 2030.

**Department’s Methylmercury Contribution** (relative contribution to pollutant loading)

The Department’s contribution to the methylmercury load is not known.

## LAHONTAN REGION SEDIMENT/NUTRIENTS TMDLS

### ***Lake Tahoe Sediment and Nutrients TMDL, August 16, 2011***

Attachment IV incorporates TMDL-specific permit requirements for the sediments and nutrients TMDL for Lake Tahoe. The TMDL requires the Department to meet pollutant load reduction requirements and to develop and implement a comprehensive Pollutant Load Reduction Plan (PLRP).

#### **Final Sediment WLA**

The pollutant load reduction requires the Department to reduce fine sediment particle (FSP), total phosphorus (TP), and total nitrogen (TN) loads by ten percent, seven percent and eight percent respectively by September 30, 2016. The Department shall prepare a Pollutant Load Reduction Plan (PLRP) describing how it expects to meet the pollutant load reductions.

#### **Final Sediment Deadlines**

This plan is to be submitted no later than July 15, 2013. By July 15, 2014, the Department shall submit a Progress Report documenting pollutant load reductions accomplished between May 1, 2004 (baseline year) and October 15, 2011. The Department shall also prepare and submit a Storm Water Monitoring Plan for review and approval by the Regional Board by July 15, 2013 and implement the approved plan.

Final deadlines for both nitrogen and phosphorus WLAs are for 65 years after the effective date of the TMDL (August 16, 2076).

#### **Department's Sediment Contribution** (relative contribution to pollutant loading)

##### *Final Nutrient WLA*

<b>Constituent</b>	<b>Basin-Wide Load (MT/yr)</b>	<b>Urban Upland Load</b>	<b>Final Urban Upland Reduction %</b>	<b>Final WLA, (MT/yr)</b>
<b>Nitrogen</b>	345	63	50	31.5
<b>Phosphorus</b>	38	18	46	8.28

#### **Final Nutrient WLA Specific to the Department**

The Department's specific contributions to the loads are not defined. The Department is part of a group of Urban Upland (storm water) dischargers. The Department was required to submit a 2004 baseline load estimate specific to its jurisdiction by August 16, 2013.

#### **Final Nutrient Deadlines**

Final deadlines for both nitrogen and phosphorus WLAs are for 65 years after the effective date of the TMDL (August 16, 2076).

**Department's Nutrient Contribution** (relative contribution to pollutant loading)  
The Department's relative contribution to pollutant loading is not known.

***Truckee River Sediment TMDL, September 16, 2009***

TMDL attainment will be evaluated through the TMDL targets: these targets express desired conditions in the watershed, rather than sediment mass reductions. This was deemed to be appropriate because sediment mass reductions are not a practical indication of beneficial use protection due to the inherent natural variability of sediment delivery and the uncertainties associated with accurately measuring sediment loads and reductions.

**Final Sediment WLA**

For the most part, point source dischargers' compliance with their respective NPDES permits are deemed to be evidence of compliance with their respective responsibilities to help achieve desired watershed conditions, as described above.

**Final Sediment WLA Specific to the Department**

The Department's compliance with its storm water permit is deemed to be evidence of compliance with its responsibility to help achieve desired watershed conditions, as described above.

**Final Sediment TMDL Deadlines**

The Truckee River instream sediment targets are currently being met and will be further evaluated for TMDL attainment.

**Department's Contribution** (relative contribution to pollutant loading)

The Department's relative contribution to sediment pollutant loading is not known.

**SANTA ANA REGION NUTRIENTS AND MERCURY TMDLS**

***Big Bear Lake Nutrients for Dry Hydrological Conditions TMDL, September 25, 2007***

This TMDL contains waste load allocations for phosphorus loads under dry hydrological conditions, defined as an average tributary inflow to Big Bear Lake ranging from 0 to 3,049 acre-feet, average lake levels ranging from 6,671 to 6,735 feet and annual precipitation ranging from 0 to 23 inches.

**Final Nutrients WLA**

The total Waste Load Allocation is 475 pounds/year.

**Final Nutrients WLA Specific to the Department**

There is no WLA specific to the Department.

**Final Nutrients Deadlines**

The WLA must be achieved by December 31, 2015.

**Department’s Nutrients Contribution** (relative contribution to pollutant loading)

The Department’s relative contribution to nutrient pollutant loading is not known.

***Lake Elsinore and Canyon Lake Nutrients TMDL, September 30, 2005***

The Department has already committed to cooperative implementation actions, monitoring actions, special studies and implementation actions jointly with other responsible agencies as an active paying member of the Lake Elsinore/Canyon Lake TMDL Task Force. If the Department doesn’t fulfill its Lake Elsinore/Canyon Lake Task Force obligations or if the Department chooses to opt out of the cooperative approach with the TMDL Task Force for implementation actions, monitoring actions, and/or special studies then the Department will have to implement the requirements listed in Table IV.2. of Attachment IV.

**Final Nutrients WLA**

<b>Waterbody</b>	<b>Final Total Phosphorus Waste Load Allocation (kg/year)</b>	<b>Final Total Nitrogen Waste Load Allocation (kg/year)</b>
<b>Canyon Lake</b>	487	6,248
<b>Lake Elsinore</b>	3,845	7,791

**Final Nutrients WLA Specific to the Department**

There are no WLAs specific to the Department.

**Final Nutrients Deadlines**

Final allocation compliance is to be achieved by December 31, 2020.

**Department’s Nutrient Contribution** (relative contribution to pollutant loading)

The Department’s relative contribution to the nutrient pollutant loading is not available.

***Rhine Channel Area of Lower Newport Bay Chromium and Mercury, U.S. EPA Established on June 14, 2002***

**Mercury Final WLA**

A WLA for mercury to Rhine Channel is 0.225 kilograms/year.

**Mercury Final WLA Specific to the Department**

The final mass-based Mercury WLA for the Department is 0.0027 kilograms/year.

### **Mercury Final Deadlines**

The Santa Ana Regional Water Quality Control Board anticipated a Basin Plan Amendment addressing implementation of the above TMDLs in 2007; these amendments have not yet been completed

### **Department's Mercury Contribution** (relative contribution to pollutant loading)

The Department's relative contribution to the mercury loading is approximately three percent. This WLA was developed by taking the available load and dividing it roughly in proportion to the land areas associated with the remaining source categories (including the Department).

## **SAN DIEGO REGION SEDIMENT AND NUTRIENTS TMDLS**

Historical loading of sediment to some coastal wetlands within Region 9 has resulted in impacts to natural wetland functions. The excess deposition and movement of sediment within remaining coastal wetlands has greatly altered the natural conditions. Urbanized development of the watershed and the channel straightening has modified both the sediment supply and the ability of flows to transport sediments. Additionally, channelization of streams has cut off the banks and floodplains of natural rivers within these watersheds. Sediments carried in flows are not stored within the banks but are rather transported to the outlet of coastal estuaries where they are deposited. Recurring dredging operations in coastal areas also affect sediment transport and deposition patterns in these watersheds. Wetland and estuarine habitats tend to be fragmented by existing roads, infrastructure, and surrounding urbanized development.

In some Region 9 watersheds, natural processes of erosion have been accelerated due to anthropogenic watershed disturbances, resulting in impairment of additional principally biological resources, but also recreational uses, including: RARE, MIGR, SPWN, WILD, EST, MAR, BIOL, REC1, REC2, NAV.

### ***Rainbow Creek Total Nitrogen and Total Phosphorus TMDL, March 22, 2006***

#### **Final Nutrient WLA**

The final WLA for nitrogen is 82 kilograms/year. The final WLA for phosphorus is eight kilograms/year.

#### **Final Nutrient WLA Specific to the Department**

The final WLA for nitrogen for the Department is 49 kilograms/year. The final WLA for phosphorus for the Department is five kilograms/year.

#### **Final Nutrient Deadlines**

The Department shall achieve the final WLA by December 31, 2021.

**Department's Nutrient Contribution** (relative contribution to pollutant loading)  
The Department's contribution to the nitrogen and phosphorus WLAs is three percent of the total.

## **C. Metals/Toxics/Pesticides TMDL Pollutant Category**

### **General Description of Pollutant Category**

Toxic pollutants, including but not limited to Pesticides, Polycyclic Aromatic Hydrocarbons (PAHs) and Polychlorinated Biphenyls (PCBs), cause several impairments to California's water quality.

### **Sources of Pollutant & How it Enters the Waterway**

The main transport mechanism for these pollutants is through fine sediment. Once the contaminated fine sediments wash off the roadways and into storm drains or nearby receiving waters they re-suspend in the water column and become bioavailable.

Metals including copper, zinc, lead, cadmium, nickel and chromium are toxic to aquatic life and cause impairments to California's waterbodies. Toxic metals are present in water as both dissolved and total recoverable fractions. During times of high precipitation (storm events), the primary transport mechanism for metals, especially in the total recoverable fraction, is again the mobilization of fine sediment. Accumulated contaminated fine sediment washes off roadways and into storm drains or nearby receiving waters. Metals in the sediment become bioavailable while suspended in the water column. During times of low precipitation, flows that reach storm drains or discharge points are typically insufficient to mobilize fine sediment, but dissolved metal ions are still bioavailable and reach discharge points.

Mechanical components of automobiles, especially those that are subjected to frictional stresses are either known or supposed sources of these metals (i.e., copper from brake pads and zinc from synthetic rubber tires). Some toxic metals are also present in petroleum-based lubricants and in gasoline and diesel fuel (i.e. cadmium).

### **Watershed Contribution**

The Department is identified in many TMDLs as a source of toxic pollutants because they own and operate the roadways which act as conveyance systems of fine sediments. However, in most cases the Department makes up a relatively minor load for toxic pollutants because the models used to develop TMDLs rely on the percentage of land use to determine WLAs.

The Department is named in the TMDLs below as a source of metals in storm water because it owns, operates and maintains roadways and facilities present in these watersheds. As with toxics, in most cases, the Department is assigned a relatively minor proportion of the entire storm water WLA for each metal because its roadways and facilities comprise a small proportion of the total watershed area.

## **Control Measures**

The requirements in Part C of Attachment IV of this permit address both dissolved and sediment-bound sources of toxics and metals. Section C.1 addresses treatment of the fine sediment fraction of toxics and metals and requires that the Department implement structural controls/BMPs.

Dissolved fraction metal impairments require an inventory of outfalls/discharge points to waterbodies within each prioritized reach impaired by dissolved fraction metals and to propose and implement appropriate controls consistent with the report.

The Reach Prioritization and Implementation Requirements in Section I.A. and I.B. of Attachment IV place a priority on identifying and addressing the highest source generating areas. This strategy will control the largest sources of fine sediment for a minor pollutant source and allow for attainment of the applicable WLAs consistent with the Toxic Pollutants and Metals TMDLs identified in Table IV.2 of Attachment IV.

In Section III.C.1, the options for controlling sediment-bound toxics and metals are essentially the same. The types of BMPs expected to be implemented to address fine sediment discharges under C.1 are those expected to be implemented to address sediment discharges for the sediment TMDLs discussed above.

Section III.C.2 explains that Dissolved Fraction Metals levels in storm water are reduced when contaminated sediment is removed or mitigated, but additional structural and non-structural BMPs may still be necessary to achieve compliance. In some cases, this may require building or instituting BMPs in addition to those used for metals in fine sediments for the same discharge points. Structural BMPs might include Infiltration or detention basins/trenches, filtration using metal-absorbing media, etc.

Section III.C.3. Pesticides. The Department is to comply with the Vegetation Control provision that specifies practices for the safe handling and use of pesticides, including compliance with federal, state and local regulations, and label directions.

## **SAN FRANCISCO BAY REGION TOXIC TMDLS**

### ***San Francisco Bay PCBs TMDL, March 29, 2010***

The TMDL identifies storm water runoff as a major source for PCB transport and includes the Department's roadways, non-roadway facilities, and rights-of-way.

#### **Final PCBs WLA**

The total WLA for all storm water runoff sources is two kilograms/year.

#### **Final PCBs WLA Specific to the Department**

All storm water runoff sources share a two kilograms/year WLA.

**Final PCBs Deadlines**

The WLA of two kilograms/year is broken up by county and is to be achieved within 20 years or March 29, 2030.

**Department's PCBs Contribution (relative contribution to pollutant loading)**

The TMDL also directs the storm water sources to implement this TMDL through the applicable NPDES permits.

***San Francisco Bay Urban Creeks Diazinon and Pesticide Toxicity, May 16, 2007*****Final Pesticide Toxicity WLA**

The TMDL states that most urban runoff flows through storm drains operated by all storm water entities including the Department. The WLA for each storm water entity is 1 TUC<sub>a</sub> (TUC<sub>a</sub> = 100/No Observed Adverse Effect Concentration) and one TUC<sub>c</sub> (TUC<sub>c</sub> = 100/No Observed Effect Concentration) in water and sediment.

**Final Pesticide Toxicity WLA Specific to the Department**

The Department's level of responsibility is not identified.

**Final Pesticide Toxicity Deadlines**

The TMDL specifies that all NPDES permits for runoff management agencies, including the Department, require implementation of best management practices and control measures that reduce pesticides in urban runoff to the maximum extent practicable. No final compliance date is specified, however, the Regional Water Board may require additional control measures if the Department fails to meet the TMDL targets.

**Department's Contribution (relative contribution to pollutant loading)**

The Department's relative contribution to pesticide toxicity pollutant loading is not known.

**LOS ANGELES REGION METALS AND TOXICITY TMDLS*****Ballona Creek Metals & Selenium TMDL, December 22, 2005 and reaffirmed on December 29, 2008***

The TMDL identifies storm water as a significant contributor to loadings of copper, lead and zinc (and selenium) to Ballona Creek and Sepulveda Canyon Channel in both dry weather and wet weather.

**Final Metals WLA**

Storm water allocations are divided among the MS4 and general permits named in the TMDL based on an areal weighting approach.

### Final Metals WLA Specific to the Department

The Department is assigned separate dry-weather and wet-weather Waste Load Allocations (WLAs). Dry-weather conditions apply to days when the maximum daily flow in Ballona Creek is less than 40 cubic feet per second (cfs), and wet-weather conditions apply to days when the maximum daily flow in Ballona Creek is equal to or greater than 40 cfs. Both dry-weather and wet-weather WLAs are mass-based, although alternate concentration-based dry-weather WLAs are allowed due to the expense of obtaining accurate flow measurements.

*Dry-weather WLAs g/day, Total Recoverable Metal:*

Waterbody	Copper	Lead	Zinc
Ballona Creek	11.2	6.0	143.1
Sepulveda Channel	5.1	2.7	64.7

*Wet-weather WLAs, g/day, Total Recoverable Metal; V is daily flow volume in liters:*

Waterbody	Copper	Lead	Zinc
All	$2.37 * V * 10^{-7}$	$7.78 * V * 10^{-7}$	$1.57 * V * 10^{-6}$

*Alternate dry-weather WLAs, µg/L, Total Recoverable Metal:*

Waterbody	Copper	Lead	Zinc
All	24	13	304

### Final Metals Deadlines

The Department is responsible for meeting its assigned mass-based WLAs, but has the option to work with the other MS4 permittees. Each municipality and permittee is required to meet the storm water waste load allocation at designated TMDL effectiveness monitoring points. The MS4 permittees including the Department may use a combination of structural and non-structural BMPs to achieve compliance with the storm water WLAs. Total compliance is to be achieved by January 11, 2021.

### Department's Metals Contribution (relative contribution to pollutant loading)

The Department's relative contribution to metals pollutant loading is not known.

### **Ballona Creek Estuary Toxic Pollutants TMDL, December 22, 2005**

### Final OC-Compounds & PAHs WLA

The storm water WLAs are apportioned between the MS4 permittees, the Department, the general construction, and the general industrial storm water permits based on an areal weighting approach.

### Final WLA Specific to the Department

The Department is assigned the following WLAs based on the 1.3 percent land area associated with the Department:

#### Metals Storm Water WLAs Apportioned between Permits

Cadmium (kg/yr)	Copper (kg/yr)	Lead (kg/yr)	Silver (kg/yr)	Zinc (kg/yr)
0.11	3.2	4.4	0.09	14

#### Organics Storm Water WLAs Apportioned between Permits

Total Chlordane (g/yr)	Total DDTs (g/yr)	Total PCBs (g/yr)	Total PAHs (g/yr)
0.05	0.15	2	400

### Final WLA Deadlines

The implementation schedule for the MS4 and the Department permittees consists of a phased approach, with compliance to be achieved in prescribed percentages of the watershed with total compliance to be achieved within 15 years of the TMDL effective date or December 22, 2020.

### Department's WLA Contribution (relative contribution to pollutant loading)

The Department's relative contribution to the pollutant loading is unknown.

### ***Calleguas Creek OC Pesticides, PCBs, and Siltation TMDL, March 14, 2006***

### Final OC Pesticides & PCBs WLA

In accordance with current U.S. EPA practice, a group concentration-based WLA has been developed for MS4s, including the Department's MS4. The grouped allocation will apply to all NPDES-regulated municipal storm water discharges in the Calleguas Creek Watershed. Storm water WLAs will be incorporated into the NPDES permit as receiving water limits measured at the downstream points of each subwatershed and are expected to be achieved through the implementation of BMPs as outlined in the implementation plan.

### Interim WLAs as an In-stream Annual Average (ng/g)

Pollutant	Mugu Lagoon	Calleguas Creek	Revolon Slough	Arroyo Las Posas	Arroyo Simi	Conejo Creek
Total Chlordane	25.0	17.0	48.0	3.3	3.3	3.4
4,4-DDD	69.0	66.0	400.0	290.0	14.0	5.3
4,4-DDE	300.0	470.0	1,600.0	950.0	170.0	20.0
4,4-DDT	39.0	110.0	690.0	670.0	25.0	2.0
Dieldrin	19.0	3.0	5.7	1.1	1.1	3.0

Pollutant	Mugu Lagoon	Calleguas Creek	Revolon Slough	Arroyo Las Posas	Arroyo Simi	Conejo Creek
<b>Total PCBs</b>	180.0	3,800.0	7,600.0	25,700.0	25,700.0	3,800.0
<b>Toxaphene</b>	22,900.0	260.0	790.0	230.0	230.0	260.0

#### Final WLAs as an In-stream Annual Average

Pollutant	Mugu Lagoon (ng/g)	Calleguas Creek (ng/g)	Revolon Slough (ng/g)	Arroyo Las Posas (ng/g)	Arroyo Simi (ng/g)	Conejo Creek (ng/g)
<b>Total Chlordane</b>	3.3	3.3	0.9	3.3	3.3	3.3
<b>4,4-DDD</b>	2.0	2.0	2.0	2.0	2.0	2.0
<b>4,4-DDE</b>	2.2	1.4	1.4	1.4	1.4	1.4
<b>4,4-DDT</b>	0.3	0.3	0.3	0.3	0.3	0.3
<b>Dieldrin</b>	4.3	0.2	0.1	0.2	0.2	0.2
<b>Total PCBs</b>	180.0	120.0	130.0	120.0	120.0	120.0
<b>Toxaphene</b>	360.0	0.6	1.0	0.6	0.6	0.6

#### Final OC Pesticides & PCBs WLA Specific to the Department

See Tables above.

#### Final OC Pesticides & PCBs Deadlines

The above Final WLAs (ng/g) as an in-stream annual average are to be achieved by March 24, 2026, but the schedule and allocations can be altered based on the results of several special studies required in the TMDL implementation plan.

#### Department's OC Pesticides & PCBs Contribution (relative contribution to pollutant loading)

The Department's relative pesticide and PCB contribution is not known.

#### ***Calleguas Creek and its Tributaries & Mugu Lagoon Metals and Selenium TMDL, March 26, 2007***

#### Final Metals WLAs

Urban storm water runoff was identified as a source for metals pollution in the TMDL. The Department shares group WLAs for nickel, copper and selenium with other Permitted Storm water Dischargers (PSDs). Concentration-based interim limits for nickel, copper and selenium are effective from the date of the TMDL for all PSDs. Final WLAs are mass-based.

There are final WLAs for both dry-weather and wet-weather conditions. The dry-weather WLAs apply to days when flows in the stream are less than the 86<sup>th</sup> percentile flow rate for each reach. The wet-weather WLAs apply to days when flows in the stream exceed the 86<sup>th</sup> percentile flow rate for each reach. Dry weather limits are based on chronic California Toxics Rule (CTR) criteria. Wet weather limits are based on acute CTR criteria.

*Interim Concentration-based Wet and Dry Weather Limits*

Metal	Calleguas and Conejo Creek			Revolon Slough		
	Dry CMC µg/L	Dry CCC µg/L	Wet CMC µg/L	Dry CMC µg/L	Dry CCC µg/L	Wet CMC µg/L
<b>Copper</b>	23	19	204	23	19	204
<b>Nickel</b>	15	13	*	15	13	*

\* The current loads do not exceed the TMDL under wet conditions: interim limits not required

*Final Mass-based Dry-weather WLAs, lbs/day, Total Recoverable Metal in Water Column*

Metal	Calleguas and Conejo Creek			Revolon Slough		
	Low	Average	Elevated	Low	Average	Elevated
<b>Copper</b> (lbs/day)	0.04 * WER – 0.02	0.12 * WER – 0.02	0.18 * WER – 0.03	0.03 * WER – 0.01	0.06 * WER – 0.03	0.13 * WER – 0.02
<b>Nickel</b> (lbs/day)	0.100	0.120	0.440	0.050	0.069	0.116

*Final Mass-based Wet-weather WLAs, lbs/day, total recoverable metal in water column*

Metal	Calleguas Creek	Revolon Slough
<b>Copper</b> (lbs/day)	$(0.00054*Q^2 + 0.032*Q - 0.17)*WER - 0.06$	$(0.0002*Q^2 + 0.0005*Q)*WER$
<b>Nickel</b> (lbs/day)	$0.014*Q^2 + 0.82*Q$	$0.027*Q^2 + 0.47*Q$

A WER is applied to final numeric targets for copper for the Mugu Lagoon, Calleguas Creek 2, and Revolon/Beardsley reaches; the WER defaults to a value of one (1) unless a site-specific study is approved. The mass-based WLAs apply to the Permitted Storm water Dischargers as a group, and the Department has no specific proportional WLA.

**Final Metals WLA Specific to the Department**

The WLAs above apply to all permitted storm water dischargers, including the Department. The Department has no specific final WLAs.

**Final Metals Deadlines**

All PSDs have required interim reductions of 25 percent and 50 percent by March 26, 2012 and March 26, 2017, respectively. The final WLAs must be achieved within 15 years after the effective date of the amendment (March 26, 2022). Implementation shall be achieved through BMPs. The Department was originally tasked with submitting an Urban Water Quality Control Plan by March 26, 2012. Implementation is meant to be achieved using BMPs. The Department was required to conduct a source control study and submit an

Urban Water Quality Management Program for copper, nickel, selenium and mercury by March 26, 2009.

**Department's Metals Contribution (relative contribution to pollutant loading)**

The Department's contribution to the metal loads is unknown.

**Colorado Lagoon OC Pesticides, PCBs, Sediment Toxicity, PAHs and Metals TMDL, June 14, 2011**

The TMDL identifies the point sources of OC pesticides, PCBs, PAHs, and metals discharged to Colorado Lagoon are urban runoff and storm water discharges from the MS4 and the Department. The Colorado Lagoon watershed is divided into five sub-basins that discharge storm water and urban dry weather runoff to Colorado Lagoon. Each of the sub-basins is served by a major storm sewer trunk line and supporting appurtenances that collect and transport storm water and urban dry weather runoff to Colorado Lagoon.

**Final WLAS for OC Pesticides, PCBs, and PAHs**

The Department and the City of Long Beach shall each be responsible for achieving the following final mass-based WLAs assigned to the Line I Storm Drain as it conveys storm water from both the Department's facilities and the City of Long Beach:

*Final Mass-based WLA for MS4 Discharges*

<b>Total Chlordane</b>	<b>Dieldrin (mg/yr)</b>	<b>Total PAHs (mg/yr)</b>	<b>Total PCBs (mg/yr)</b>	<b>Total DDTs (mg/yr)</b>
3.65	0.15	29,321.50	165.49	11.52

In addition, concentration-based WLAs for sediment are assigned to MS4 permittees including the City of Long Beach, LACFCD, and the Department. Concentration-based WLAs for sediment are applied as average monthly limits. Compliance with the concentration-based WLAs for sediment shall be determined by pollutant concentrations in the sediment in the lagoon at points in the West Arm, North Arm, and Central Arm that represent the cumulative inputs from the MS4 drainage system to the lagoon. Concentration-based interim WLAs for sediment are set to allow time for removal of contaminated sediment through proposed implementation actions. Interim WLAs are based on the 95<sup>th</sup> percentile value of sediment data collected from 2000-2008. The following interim and final WLAs will be included in MS4 permits in accordance with NPDES guidance and requirements:

*Concentration-based WLAs*

<b>Pollutants</b>	<b>Interim WLAs (µg/dry kg)</b>	<b>Final WLAs (µg/dry kg)</b>
<b>Total Chlordane</b>	129.65	0.50
<b>Dieldrin</b>	26.20	0.02
<b>Total PAHs</b>	4,022	4,022
<b>Total PCBs</b>	89.90	22.7
<b>Total DDTs</b>	149.80	1.58

**Final WLAs for Metals**

The Department is jointly responsible with the City of Long Beach in attaining final mass-based WLAs for lead and zinc in sediment and storm water conveyed to Colorado Lagoon via the Line I Storm Drain. In addition, concentration-based interim limits are established for all storm water dischargers, including the Department.

*Interim Concentration-based WLAs for Metals in Sediment*

<b>Metal</b>	<b>Average Monthly Sediment</b>	
	<b>Interim WLA (µg/kg)</b>	<b>Final WLA (µg/kg)</b>
<b>Lead</b>	399,500	46,700
<b>Zinc</b>	565,000	150,000

*Final Mass-based WLAs for Metals in Line I Storm Drain*

<b>Metal</b>	<b>mg/yr</b>
<b>Lead</b>	340,455.99
<b>Zinc</b>	1,093,541.72

Proposed BMPs that may apply to the Line I Storm Drain include:  
 Low-flow diversion, trash separation devices, vegetated bioswales, cleaning of existing culverts, or direct removal of accumulated sediment

**Final OC Pesticides, PCBs & PAHs WLA Specific to the Department**

See tables above.

**Final OC Pesticides, PCBs & PAHs Deadlines**

The Department is subject to the prescribed point source interim WLAs which are effective as of July 28, 2011. Compliance with all final WLAs is required by July 28, 2018.

**The Department's OC Pesticides, PCBs & PAHs Contribution (relative contribution to pollutant loading)**

The Department's relative contribution to the OC Pesticides, PCBs, and PAHs pollutant loading is not known.

**Dominguez Channel and Greater Los Angeles and Long Beach Harbor Toxic Pollutants TMDL, March 23, 2012**

The toxic pollutants included in this TMDL include Copper, lead, zinc, DDT, PAHs, and PCBs.

**Final WLAs for OC Pesticides PCBs, and PAHs**

Interim and final WLA are assigned to storm water discharges including those from the Department’s MS4. Dominguez Channel freshwater allocations are set for wet weather only because exceedances have only been observed in wet weather. Mass-based allocations have been set where sufficient data was available to calculate mass-based allocations; otherwise, concentration-based allocations have been set. Interim and final WLAs shall be included in permits in accordance with state and federal regulations and guidance.

An interim freshwater toxicity allocation of two chronic toxicity units (TUc) applies to all point sources to Dominguez Channel during wet weather including the Department. A final freshwater toxicity allocation of one (1) TUc applies to all point sources to Dominguez Channel during wet weather including the Department.

Interim sediment allocations for Dominguez Channel Estuary and greater Los Angeles and Long Beach Harbor waters are assigned to storm water discharges based on the 95<sup>th</sup> percentile of sediment data collected from 1998-2006. The final mass-based allocations for PAHs expressed as an annual loading (kilograms/year) of pollutants in the sediment deposited to the Dominguez Channel Estuary, Los Angeles River Estuary, and the Greater Los Angeles and Long beach Harbor Waters. The final mass-based allocations for Total DDT and Total PCBs, expressed annual loading (grams/year) of pollutants in the sediment deposited to the Dominguez Channel Estuary, Los Angeles River Estuary, and the Greater Los Angeles and Long Beach Harbor Waters.

*OC Pesticides PCBs, and PAHs Interim and Final WLAs*

<b>Interim Concentration-Based Sediment Allocations</b>			
	<b>Total PAHs (mg/kg)</b>	<b>Total DDTs (mg/kg)</b>	<b>Total PCBs (mg/kg)</b>
<b>Dominguez Channel Estuary</b>	31.60	1.727	1.490
<b>Long Beach Inner Harbor</b>	4.58	0.070	0.060
<b>Los Angeles Inner Harbor</b>	90.30	0.341	2.107
<b>Long Beach Outer Harbor</b>	4,022	0.075	0.248
<b>Los Angeles Outer Harbor</b>	4,022	0.097	0.310
<b>Los Angeles River Estuary</b>	4.36	0.254	0.683
<b>San Pedro Bay</b>	4,022	0.057	0.193
<b>Cabrillo Marina</b>	36.12	0.186	0.199
<b>Consolidated Slop</b>	386.00	1.724	1.920
<b>Cabrillo Beach Area</b>	4,022	0.145	0.033
<b>Fish Harbor</b>	2102.7	40.5	36.6

<b>Final Mass-Based Sediment Allocations for the Department</b>			
	<b>Total PAHs (kg/yr)</b>	<b>Total DDTs (g/yr)</b>	<b>Total PCBs (g/yr)</b>
<b>Dominguez Channel Estuary</b>	0.0023	0.004	0.004
<b>Consolidated Slip</b>	0.00009	0.00014	0.00006
<b>Inner Harbor</b>	0.0017	0.0010	0.0011
<b>Outer Harbor</b>	0.00021	0.000010	0.00004
<b>Fish Harbor</b>	0.000021	0.0000010	0.000006
<b>Cabrillo Marina</b>	0.0000016	0.00000028	0.00000024
<b>San Pedro Bay</b>	0.077	0.002	0.019
<b>LA River Estuary</b>	0.333	0.014	0.047

<b>Final Concentration-based Sediment WLAs for Other Bioaccumulative Compounds (dry sediment)</b>		
<b>Total Chlordane (µg/kg)</b>	<b>Dieldrin (µg/kg)</b>	<b>Toxaphene (µg/kg)</b>
0.5	0.02	0.10

#### **Final OC Pesticides PCBs, and PAHs WLAs for Metals**

Interim and final WLAs for copper, lead and zinc are assigned to storm water discharges including those from the Department's MS4. Freshwater allocations for Dominguez Channel are set for wet weather only because exceedances have only been observed in wet weather. Wet weather conditions in Dominguez Channel and all of its upstream tributaries apply to any day when the maximum daily flow is greater than 62.7 cfs at any point in Dominguez Channel. Mass-based allocations have been set where sufficient data were available to calculate mass-based allocations; otherwise, WLAs are concentration-based.

Interim allocations for Dominguez Channel and Torrance Lateral are assigned to storm water dischargers, including the Department, and are based on the 95<sup>th</sup> percentile of total metals data collected from January 2006 to January 2010 using a log-normal distribution. Interim sediment allocations for Dominguez Channel Estuary and greater Los Angeles and Long Beach Harbor waters are assigned to storm water discharges based on the 95<sup>th</sup> percentile of sediment data collected from 1998-2006.

#### *Interim Concentration-Based WLAs for Dominguez Channel and Torrance Lateral*

<b>Total Copper (µg/L)</b>	<b>Total Lead (µg/L)</b>	<b>Total Zinc (µg/L)</b>
207.51	122.88	898.87

*Interim Concentration-Based Sediment Allocations (mg/kg sediment)*

<b>Waterbody</b>	<b>Copper (mg/kg)</b>	<b>Lead (mg/kg)</b>	<b>Zinc (mg/kg)</b>
<b>Dominguez Channel Estuary</b>	220.0	510.0	789.0
<b>Long Beach Inner Harbor</b>	142.3	50.4	240.6
<b>Los Angeles Inner Harbor</b>	154.1	145.5	362.0
<b>Long Beach Outer Harbor</b>	67.3	46.7	150
<b>Los Angeles Outer Harbor</b>	104.1	46.7	150
<b>Los Angeles River Estuary</b>	53.0	46.7	183.5
<b>San Pedro Bay</b>	76.9	66.6	263.1
<b>Cabrillo Marina</b>	367.6	72.6	281.8
<b>Consolidated Slip</b>	1470.0	1100.0	1705.0
<b>Cabrillo Beach Area</b>	129.7	46.7	163.1
<b>Fish Harbor</b>	558.6	116.5	430.5

Wet-weather freshwater metals allocations are assigned to Dominguez Channel and all of its upstream reaches and tributaries above Vermont Avenue. Mass-based (grams/day) WLAs are divided between the Department and other MS4 permittees by subtracting the other storm water or NPDES WLAs, air deposition and margin of safety from the total loading capacity. Metals targets used to calculate these WLAs were based on an assumed hardness of 50 mg/L and 90<sup>th</sup> percentile annual flow rates for Dominguez Channel (62.7 cfs).

*The Department's Final mass-based water WLAs for Dominguez Channel*

<b>Total Copper</b>	<b>Total Lead</b>	<b>Total Zinc</b>
32.3 (g/day)	142.6 (g/day)	232.6 (g/day)

For the Torrance Lateral subwatershed, concentration-based freshwater WLAs for both water and sediment are assigned to all dischargers, including the Department. Metals targets used to calculate these WLAs were based on an assumed hardness of 50 mg/L and 90<sup>th</sup> percentile annual flow rates.

*The Department's Final concentration-based WLAs for Torrance Lateral*

<b>Media (units)</b>	<b>Total Copper</b>	<b>Total Lead</b>	<b>Total Zinc</b>
<b>Water</b> ( µg/L, unfiltered)	9.7	42.7	69.7
<b>Sediment</b> (mg/kg, dry)	31.6	35.8	121

The final mass-based allocations for metals are expressed as an annual loading (kilograms/year) of pollutants in the sediment deposited to the Dominguez Channel Estuary, Los Angeles River Estuary, and the Greater Los Angeles and Long Beach Harbor Waters. The Interim and Final WLAs are:

<b>Reach</b>	<b>Total Copper (kg/yr)</b>	<b>Total Lead (kg/yr)</b>	<b>Total Zinc (kg/yr)</b>
<b>Dominguez Channel Estuary</b>	0.384	0.93	4.7
<b>Consolidated Slip</b>	0.043	0.058	0.5

Reach	Total Copper (kg/yr)	Total Lead (kg/yr)	Total Zinc (kg/yr)
Inner Harbor	0.032	0.641	2.18
Outer Harbor	0.0018	0.052	0.162
Fish Harbor	0.0000005	0.00175	0.0053
Cabrillo Marina	0.00019	0.0028	0.007
San Pedro Bay	0.88	2.39	9.29
LA River Estuary	5.1	9.5	34.8

In addition to the above, Fish Harbor is impaired for mercury in sediments, Consolidated Slip is impaired for mercury, cadmium and chromium in sediments and Dominguez Channel Estuary is impaired for cadmium in sediments. These waterbodies are assigned no interim WLAs but are assigned final concentration-based WLAs. The Department is NOT named as a responsible party for WLAs to Consolidated Slip.

*Final concentration-based sediment WLAs for other metals, dry sediment*

Reach	Cadmium mg/kg	Chromium mg/kg	Mercury mg/kg
Dominguez Channel Estuary	1.2	-	-
Fish Harbor	-	-	0.15

Note: The Department is NOT specifically named as a responsible party for implementation actions to Dominguez Channel proper in the 1st Phase of implementation to reduce the amount of sediment transport from point sources that directly or indirectly discharge to the Dominguez Channel and the Harbor waters, even though it has specific WLAs.

**Final Toxic Pollutant WLA Specific to the Department**

See tables above.

**Final Toxic Pollutant Deadlines**

The Department is subject to the prescribed point source interim WLAs which are effective as of March 23, 2012. Compliance with all final WLAs is required by March 23, 2032.

**Department's Toxic Pollutant Contribution** (relative contribution to pollutant *loading*)

The Department's relative contribution to the toxic pollutant loading is not known.

**Los Angeles Area Lakes for Organochlorine Pesticides and PCBs**

To assess compliance with the organochlorine (OC) compounds TMDLs, monitoring should include monitoring of fish tissue at least every three years as well as once yearly sediment and water column sampling. For the OC pesticides and PCBs TMDLs a demonstration that fish tissue targets have been met in any given year must at minimum include a composite sample of skin off fillets from at least five common carp each measuring at least 350mm in length. At a minimum, compliance monitoring should measure the following in-lake water quality parameters: total suspended sediments, total PCBs, total chlordane, dieldrin, and total DDTs; as well as the following in-lake sediment parameters: total organic carbon, total PCBs, total chlordane, dieldrin, and total DDTs. WLAs are assigned to storm water inputs.

These sources should be measured near the point where they enter the lakes once a year during a wet weather event. Sampling should be designed to collect sufficient volumes of suspended solids to allow for the analysis of at minimum: total organic carbon, total suspended solids, total PCBs, total chlordane, dieldrin, and total DDTs. Measurements of the temperature, dissolved oxygen, pH and electrical conductivity should also be taken.

U.S. EPA established TMDLs do not include implementation plans so all WLAs are considered in effect as of the approval date.

***Los Angeles Area (Echo Park Lake) Nitrogen, Phosphorus, Chlordane, Dieldrin, and Trash TMDLs, U.S. EPA Established on March 26, 2012***

The entire watershed of Echo Park Lake is contained in MS4 jurisdictions, and watershed loads are therefore assigned WLAs. The Department's areas and facilities that operate under a general industrial storm water permit also receive WLAs. There are TMDLs for PCBs, Chlordane, and Dieldrin, and each has specific WLAs for the Department which are detailed below. The TMDLs have two sets of WLAs, one of which relies on meeting various fish tissue targets that would supersede the initial set of WLAs. Each WLA must be met at the point of discharge.

**Final WLAs**

*PCBs WLA*

<b>Subwatershed</b>	<b>Responsible Jurisdiction</b>	<b>Input</b>	<b>Suspended Sediment WLAs</b> (µg/kg dry weight)	<b>Water Column WLAs</b> (ng/L)
<b>Northern</b>	Department	State Highway Storm water	1.77	0.17
<b>Southern</b>	Department	State Highway Storm water	1.77	0.17

*If the Fish Tissue targets are met:*

<b>Subwatershed</b>	<b>Responsible Jurisdiction</b>	<b>Input</b>	<b>Suspended Sediment WLAs</b> (ug/kg dry weight)	<b>Water Column WLAs</b> (ng/L)
<b>Northern</b>	Department	State Highway Storm water	59.8	0.17
<b>Southern</b>	Department	State Highway Storm water	59.8	0.17

*Total Chlordane TMDL*

Subwatershed	Responsible Jurisdiction	Input	Suspended Sediment WLAs (ug/kg dry weight)	Water Column WLAs (ng/L)
Northern	Department	State Highway Storm water	2.10	0.59
Southern	Department	State Highway Storm water	2.10	0.59

*If Fish Tissue Targets are met:*

Subwatershed	Responsible Jurisdiction	Input	Suspended Sediment WLAs (ug/kg dry weight)	Water Column WLAs (ng/L)
Northern	Department	State Highway Storm water	3.24	0.59
Southern	Department	State Highway Storm water	3.24	0.59

*Dieldrin TMDL*

Subwatershed	Responsible Jurisdiction	Input	Suspended Sediment WLAs (ug/kg dry weight)	Water Column WLAs (ng/L)
Northern	Department	State Highway Storm water	0.80	0.14
Southern	Department	State Highway Storm water	0.80	0.14

*If the Fish Tissue targets are met:*

Subwatershed	Responsible Jurisdiction	Input	Suspended Sediment WLAs (ug/kg dry weight)	Water Column WLAs (ng/L)
Northern	Department	State Highway Storm water	1.90	0.14
Southern	Department	State Highway Storm water	1.90	0.14

**Final OC Compounds WLA Specific to the Department**

See tables above.

**Final OC Compounds Deadlines**

U.S. EPA did not establish deadlines.

**Department's OC Compounds Contribution** (relative contribution to pollutant loading)  
 The Department's relative contribution to the OC Pesticide pollutant loading is unknown.

**Los Angeles Area (Peck Road Park Lake) Nitrogen, Phosphorus, Chlordane, DDT, Dieldrin, PCBs, and Trash**

**Final OC Compounds WLA**

The entire watershed of Peck Road Park Lake is contained in MS4 jurisdictions, and watershed loads are therefore assigned WLAs. The Department areas and facilities that operate under a general industrial storm water permit also receive WLAs. There are TMDLs for PCBs, Chlordane, DDTs, and Dieldrin and each has specific WLAs for the Department which are detailed below. The TMDLs have two sets of WLAs, one of which relies on meeting various fish tissue targets that would supersede the initial set of WLAs. Each WLA must be met at the point of discharge.

**Final OC Compounds WLA Specific to the Department**

Subwatershed	Responsible Jurisdiction	Input	Suspended Sediment WLAs (ug/kg dry weight)	Water Column WLAs (ng/L)
Eastern	Department	State Highway Storm water	1.29	0.17
Western	Department	State Highway Storm water	1.29	0.17

*If the Fish Tissue targets are met:*

Subwatershed	Responsible Jurisdiction	Input	Suspended Sediment WLAs (ug/kg dry weight)	Water Column WLAs (ng/L)
Eastern	Department	State Highway Storm water	59.8	0.17
Western	Department	State Highway Storm water	59.8	0.17

*Total Chlordane TMDL*

Subwatershed	Responsible Jurisdiction	Input	Suspended Sediment WLAs (ug/kg dry weight)	Water Column WLAs (ng/L)
Eastern	Department	State Highway Storm water	1.73	0.59
Western	Department	State Highway Storm water	1.73	0.59

If the Fish Tissue targets are met:

Subwatershed	Responsible Jurisdiction	Input	Suspended Sediment WLAs (ug/kg dry weight)	Water Column WLAs (ng/L)
Eastern	Department	State Highway Storm water	3.24	0.59
Western	Department	State Highway Storm water	3.24	0.59

Total DDTs TMDL

Subwatershed	Responsible Jurisdiction	Input	Suspended Sediment WLAs (ug/kg dry weight)	Water Column WLAs (ng/L)
Eastern	Department	State Highway Storm water	5.28	0.59
Western	Department	State Highway Storm water	5.28	0.59

Dieldrin TMDL

Subwatershed	Responsible Jurisdiction	Input	Suspended Sediment WLAs (ug/kg dry weight)	Water Column WLAs (ng/L)
Eastern	Department	State Highway Storm water	0.43	0.14
Western	Department	State Highway Storm water	0.43	0.14

If the Fish Tissue targets are met:

Subwatershed	Responsible Jurisdiction	Input	Suspended Sediment WLAs (ug/kg dry weight)	Water Column WLAs (ng/L)
Eastern	Department	State Highway Storm water	1.90	0.14
Western	Department	State Highway Storm water	1.90	0.14

**Final OC Compounds WLA Specific to the Department**

See tables above.

**Final OC Compounds Deadlines**

U.S. EPA did not establish deadlines.

**Department’s OC Compounds Contribution** (relative contribution to pollutant loading)

The Department’s relative contribution to the OC Pesticides and PCBs pollutant loading is not known.

**Los Angeles Area (Puddingstone Reservoir) Nitrogen, Phosphorus, Chlordane, DDT, PCBs, Mercury, and Dieldrin TMDLs, U.S. EPA Established on March 26, 2012**

**Final OC Compounds WLA**

In the Puddingstone Reservoir watershed, WLAs are required for all permittees in the northern subwatershed and the Department's areas in the southern subwatershed. There are TMDLs for PCBs, Chlordane, DDTs, and Dieldrin and each has specific WLAs for the Department which are detailed below.

**Final OC Compounds WLA Specific to the Department**

The TMDLs have two sets of WLAs, one of which relies on meeting various fish tissue targets that would supersede the initial set of WLAs. Each WLA must be met at the point of discharge.

**Total PCBs TMDL**

Subwatershed	Responsible Jurisdiction	Input	Suspended Sediment WLAs (ug/kg dry weight)	Water Column WLAs (ng/L)
Northern	Department	State Highway Storm water	0.59	0.17
Southern	Department	State Highway Storm water	0.59	0.17

*If the Fish Tissue targets are met:*

Subwatershed	Responsible Jurisdiction	Input	Suspended Sediment WLAs (ug/kg dry weight)	Water Column WLAs (ng/L)
Northern	Department	State Highway Storm water	59.8	0.17
Southern	Department	State Highway Storm water	59.8	0.17

**Total Chlordane TMDL**

Subwatershed	Responsible Jurisdiction	Input	Suspended Sediment WLAs (ug/kg dry weight)	Water Column WLAs (ng/L)
Northern	Department	State Highway Storm water	0.75	0.57
Southern	Department	State Highway Storm water	0.75	0.57

*If the Fish Tissue targets are met:*

<b>Subwatershed</b>	<b>Responsible Jurisdiction</b>	<b>Input</b>	<b>Suspended Sediment WLAs (ug/kg dry weight)</b>	<b>Water Column WLAs (ng/L)</b>
<b>Northern</b>	Department	State Highway Storm water	3.24	0.57
<b>Southern</b>	Department	State Highway Storm water	3.24	0.57

**Total DDTs TMDL**

<b>Subwatershed</b>	<b>Responsible Jurisdiction</b>	<b>Input</b>	<b>Suspended Sediment WLAs (ug/kg dry weight)</b>	<b>Water Column WLAs (ng/L)</b>
<b>Northern</b>	Department	State Highway Storm water	3.94	0.59
<b>Southern</b>	Department	State Highway Storm water	3.94	0.59

*If the Fish Tissue targets are met:*

<b>Subwatershed</b>	<b>Responsible Jurisdiction</b>	<b>Input</b>	<b>Suspended Sediment WLAs (ug/kg dry weight)</b>	<b>Water Column WLAs (ng/L)</b>
<b>Northern</b>	Department	State Highway Storm water	5.28	0.59
<b>Southern</b>	Department	State Highway Storm water	5.28	0.59

**Dieldrin TMDL**

<b>Subwatershed</b>	<b>Responsible Jurisdiction</b>	<b>Input</b>	<b>Suspended Sediment WLAs (ug/kg dry weight)</b>	<b>Water Column WLAs (ng/L)</b>
<b>Northern</b>	Department	State Highway Storm water	0.22	0.14
<b>Southern</b>	Department	State Highway Storm water	0.22	0.14

If the Fish Tissue targets are met:

Subwatershed	Responsible Jurisdiction	Input	Suspended Sediment WLAs (ug/kg dry weight)	Water Column WLAs (ng/L)
Northern	Department	State Highway Storm water	1.90	0.14
Southern	Department	State Highway Storm water	1.90	0.14

**Final OC Compounds WLA Specific to the Department**

See tables above.

**Final OC Compounds Deadlines**

U.S. EPA did not establish deadlines.

**Department’s OC Compounds Contribution** (relative contribution to pollutant loading)

The Department’s relative contribution to pollutant loading is not known.

**Los Angeles River Watershed Metals TMDL, September 6, 2007**

**Final Metals WLA**

This TMDL includes wet-weather and dry-weather WLAs for copper, lead, and zinc. Wet-weather conditions are when the maximum daily flow of the Los Angeles River is greater than or equal to 500 cfs. Dry-weather conditions are where maximum daily flow is less than 500 cfs; critical flows are also listed for each of the reaches in this TMDL.

**Final Metals WLA Specific to the Department**

For dry-weather conditions, the Department is assigned grouped WLAs with other MS4 permittees.

WERs are explicitly included in these WLAs, but default to a value of 1 (unit less) unless site-specific values are approved by the Regional Water Board. Concentration-based limits are also allowed for dry weather due to the expense of obtaining accurate flow measurements; in this case, the concentration-based limits are equal to dry-weather reach-specific dry-weather numeric targets.

**Final Mass-based Dry-weather WLAs for Storm water and MS4s, Total Recoverable Metals**

Waterbody	Critical Flow (CFS)	Copper (kg/day)	Lead (kg/day)	Zinc (kg/day)
LAR 6	7.20	0.53 x WER	0.33 x WER	-
LAR 5	0.75	0.05 x WER	0.03 x WER	-
LAR 4	5.13	0.32 x WER	0.12 x WER	-

Waterbody	Critical Flow (CFS)	Copper (kg/day)	Lead (kg/day)	Zinc (kg/day)
LAR 3	4.84	0.06 x WER	0.03 x WER	-
LAR 2	3.86	0.13 x WER	0.07 x WER	-
LAR 1	2.58	0.14 x WER	0.07 x WER	-
Bell Creek	0.79	0.06 x WER	0.04 x WER	-
Tujunga Wash	0.03	0.001x WER	0.0002xWER	-
Burbank Channel	3.3	0.15 x WER	0.07 x WER	-
Verdugo Wash	3.3	0.18 x WER	0.10 x WER	-
Arroyo Seco	0.25	0.01 x WER	0.01 x WER	-
Rio Hondo Reach 1	0.50	0.01 x WER	0.006 x WER	0.16 x WER
Compton Creek	0.90	0.04 x WER	0.02 x WER	-

Note: All WERs are equal to 1 (unit less)

*Final Concentration-based reach-specific numeric targets, total recoverable metals*

Waterbody	Copper (µg/L)	Lead (µg/L)	Zinc (µg/L)
LA River Reach 6	WER <sup>1</sup> * 30	WER <sup>1</sup> * 19	-
LA River Reach 5	WER <sup>1</sup> * 30	WER <sup>1</sup> * 19	-
LA River Reach 4	WER <sup>2</sup> * 26	WER <sup>1</sup> * 10	-
LA River Reach 3 above LA-Glendale WRP	WER <sup>2</sup> * 23	WER <sup>1</sup> * 12	-
LA River Reach 3 below LA-Glendale WRP	WER <sup>2</sup> * 26	WER <sup>1</sup> * 12	-
LA River Reach 2	WER <sup>2</sup> * 22	WER <sup>1</sup> * 11	-
LA River Reach 1	WER <sup>2</sup> * 23	WER <sup>1</sup> * 12	-
Bell Creek	WER <sup>1</sup> * 30	WER <sup>1</sup> * 19	-
Burbank Western Channel (above WRP)	WER <sup>2</sup> * 26	WER <sup>1</sup> * 14	-
Burbank Western Channel (below WRP)	WER <sup>2</sup> * 19	WER <sup>1</sup> * 9.1	-
Verdugo Wash	WER <sup>2</sup> * 23	WER <sup>1</sup> * 12	-
Compton Creek	WER <sup>1</sup> * 19	WER <sup>1</sup> * 8.9	-
Arroyo Seco	WER <sup>2</sup> * 22	WER <sup>1</sup> * 11	-
Rio Hondo Reach 1	WER <sup>1</sup> * 13	WER <sup>1</sup> * 5.0	WER <sup>1</sup> * 131
Monrovia Canyon	-	WER <sup>1</sup> * 8.2	-

**Note:**  
<sup>1</sup> WER is equal to 1 (unit less)  
<sup>2</sup> WER for this constituent in this reach is 3.96

Wet-weather allocations are apportioned among storm water permit holders based on percent area of the watershed served by storm drains.

*Final Mass-based wet-weather WLAs, Total Recoverable Metals*

<b>Metal</b>	<b>Waste Load Allocation ( kg/day) Total Recoverable</b>
<b>Cadmium</b>	WER * 5.3 * 10 <sup>-11</sup> * daily volume (L) – 0.03
<b>Copper</b>	WER * 2.9 * 10 <sup>-10</sup> * daily volume (L) – 0.2
<b>Lead</b>	WER * 1.06 * 10 <sup>-09</sup> * daily volume (L) – 0.07
<b>Zinc</b>	WER * 2.7 * 10 <sup>-09</sup> * daily volume (L) – 1.6

**Final Metals Deadlines**

By January 11, 2024, the jurisdictional group shall demonstrate that 100 percent of the group’s total drainage area served by the storm drain system is effectively meeting the dry-weather WLAs and 50 percent of the group’s total drainage area served by the storm drain system is effectively meeting the wet-weather WLAs. By January 11, 2028, the jurisdictional group shall demonstrate that 100 percent of the group’s total drainage area served by the storm drain system is effectively meeting both the dry-weather and wet-weather WLAs. MS4s and the Department may meet the TMDL using a phased implementation approach using a combination of structural and non-structural BMPs.

**Department’s Metals Contribution** (relative contribution to pollutant loading)

Unknown

***Los Cerritos Channel Metals TMDL, March 17, 2010***

**Final Metals WLA**

This TMDL assigns the Department wet-weather WLAs for copper, lead and zinc and a dry-weather WLA for copper only. Wet weather is defined as where the maximum daily flow of Los Cerritos Channel is greater than 23 cfs, and dry weather is where the maximum daily flow of the Channel is less than 23 cfs. For dry-weather copper targets, a site-specific translator was used, defined as the median value of the ratio of direct measurements to CTR criteria. Only the Department and other MS4s have a mass-based WLA for copper for dry weather, and this is divided among permittees based on estimates of respective percentage of total watershed area.

Final mass-based wet-weather WLAs are divided among the Department, other MS4 permittees, General Construction permittees and General Industrial permittees based on an estimate of the percentage of land area covered under each permit. The Department’s estimated percent area of the watershed is 0.8 percent.

**Final Metals WLA Specific to the Department**

<b>Copper Dry-weather WLA, Total Recoverable Metal</b>	
<b>Copper</b>	1.0 g/day

<b>Metals Wet-weather WLAs, Total Recoverable Metal (V is daily flow volume in liters)</b>		
<b>Copper g/day</b>	<b>Lead g/day</b>	<b>Zinc g/day</b>
$0.070 * V * 10^{-6}$	$0.397 * V * 10^{-6}$	$0.680 * V * 10^{-6}$

### **Final Metals Deadlines**

U.S. EPA did not include implementation measures for the TMDL, and as such implementation procedures are the responsibility of the Los Angeles Regional Water Board. Implementation measures for this TMDL are currently being developed by the Los Angeles Regional Water Board.

### **Department's Metals Contribution (relative contribution to pollutant loading)**

The Department's relative contribution to the metals pollutant loading is not known.

### ***Machado Lake Pesticides and PCBs TMDL, March 20, 2012***

The point sources of pesticides and PCBs into Machado Lake are storm water and urban runoff discharges including those from the Department's MS4. Storm water and urban runoff dischargers to Machado Lake occur through the following sub-drainage systems: Wilmington Drain, Project 77 and Project 510.

### **Final Pesticides and PCBs WLA**

The following WLAs apply to all point sources:

<b>Pollutants</b>	<b>WLAs (ug/kg dry weight)</b>
<b>Total PCBs</b>	59.8
<b>DDT (all congeners)</b>	4.16
<b>DDE (all congeners)</b>	3.16
<b>DDD (all congeners)</b>	4.88
<b>Total DDT</b>	5.28
<b>Total Chlordane</b>	3.24
<b>Dieldrin</b>	1.9

### **Final Pesticides and PCBs WLA Specific to the Department**

See table above.

### **Final Pesticides and PCBs Deadlines**

The TMDL WLAs are applied with a three-year averaging period and shall be incorporated into MS4 permits, including the Department's MS4 permit, and general construction and industrial storm water NPDES permits and any other non-storm water NPDES permits.

Storm water dischargers may coordinate compliance with the TMDL. Permitted storm water dischargers can implement a variety of implementation strategies to meet the required WLAs, such as non-structural and structural BMPs, and/or diversion and treatment to reduce sediment transport from the watershed to the lake. Compliance with the TMDL may be based on a coordinated Monitoring and Reporting Program. The Department is subject to the prescribed point source WLAs with a final compliance date of September 30, 2019.

**Department’s Pesticides and PCBs Contribution** (relative contribution to pollutant loading)

The Department’s relative contribution to the OC Pesticides and PCBs pollutant loading is not known.

**Marina Del Rey Harbor Toxics Pollutants TMDL, March 26, 2006**

**Final Toxic Pollutant WLAs**

The Department is assigned mass-based WLAs for copper, lead and zinc along with other storm water permittees in the watershed. The Copper, Lead, and Zinc WLAs are apportioned between the permittees based on an estimate of the percentage of land area covered under each permit.

*Total Mass-based Storm Water Metal WLAs:*

<b>Copper</b> (kg/yr)	<b>Lead</b> (kg/yr)	<b>Zinc</b> (kg/year)
2.06	2.83	9.11

*Total Mass-based Storm Water Organics WLAs:*

<b>Total Chlordane</b> (g/yr)	<b>Total PCBs</b> (g/yr)
0.03	1.38

**Final Toxic Pollutants WLAs Specific to the Department**

*Mass-based Metals WLAs for Caltrans*

<b>Copper</b> (kg/yr)	<b>Lead</b> (kg/yr)	<b>Zinc</b> (kg/year)
0.022	0.03	0.096

*Mass-based Organics WLAs for the Department:*

<b>Total Chlordane</b> (g/yr)	<b>Total PCBs</b> (g/yr)
0.0003	0.015

### **Final Toxic Pollutant Deadlines**

The implementation schedule for the MS4 permittees and the Department consists of a phased approach. A combination of non-structural and structural BMPs may be used to achieve compliance with the WLAs, with compliance to be achieved in prescribed percentages of the watershed. Total compliance is to be achieved within 10 years or March 22, 2016. However, the Regional Board may extend the implementation period up to 15 years or March 22, 2021, if an integrated water resources approach is employed.

### **Department Toxic Pollutant Contribution** (relative contribution to pollutant loading)

The Department is assigned approximately one percent of the WLA for each pollutant, based on an estimate of area within the watershed.

### ***San Gabriel River Metals & Selenium TMDL, U.S. EPA Established on March 26, 2007***

#### **Final Metals WLA**

The Department is assigned WLAs for dry-weather and wet-weather for copper, lead and zinc (as well as selenium). For San Gabriel River Reach 2, the critical flow for wet weather is 260 cfs; for Coyote Creek, the critical flow is 156 cfs. The combined storm water WLA is allocated to individual permits based on percent area of the developed portion of the watershed.

For dry-weather copper, all MS4 storm water permittees, including the Department, are assigned concentration-based WLAs specific to San Gabriel River Reach 1, Coyote Creek, and the San Gabriel River Estuary.

#### *Dry-weather Concentration-Based Copper WLAs for Storm water Permittees*

<b>Waterbody</b>	<b>Concentration-based WLA (µg/L)</b>
<b>Estuary</b>	3.7
<b>San Gabriel Reach 1</b>	18
<b>Coyote Creek</b>	20

The TMDL establishes wet-weather WLAs to San Gabriel River Reach 2 for lead, and the Department is part of a grouped mass-based WLA. For Coyote Creek, mass-based WLAs are applied to copper, lead, and zinc. These WLAs are further divided among municipal storm water, industrial storm water, and construction storm water permits that are expressed as an area-based proportion of the total WLA. The Department and other MS4s share WLAs because there are not enough data on the relative reach-specific extent of these permittees' areas. The mass-based WLAs for the grouped Department's and MS4s are defined as the

daily storm volume times the numeric target of the metal for the waterbody times the estimated percentage of watershed covered by these permits.

*WLAs for San Gabriel River Reach 2, Coyote Creek and to all of their respective Tributaries*

<b>Reach</b>	<b>Copper (kg/day)</b>	<b>Lead (kg/day)</b>	<b>Zinc (kg/day)</b>
<b>San Gabriel Reach 2</b>	--	Daily storm vol * 166 µg/L * 49%	--
<b>Coyote Creek</b>	Daily storm vol * 27 µg/L * 91.5%	Daily storm vol * 106 µg/L * 91.5%	Daily storm vol * 158 µg/L * 91.5%

**Final Metals WLA Specific to the Department**

No specific WLAs.

**Final Metals Deadlines**

U.S. EPA did not include implementation measures for the TMDL, and implementation procedures are the responsibility of the Los Angeles Regional Water Board. Implementation measures or this TMDL are currently being developed by the Los Angeles Regional Water Board.

**Department’s Metals Contribution** (relative contribution to pollutant loading)

The Department’s contribution to the metals loads is not known.

***Santa Monica Bay PCBs and DDTs TMDLs, U.S. EPA Established on March 26, 2012***

**Final PCBs and DDTs WLA**

The grouped WLAs are apportioned to the Los Angeles County MS4 permit, the Department’s MS4 permit, and enrollees under the general construction and industrial storm water permits. Mass-based WLAs are to be partitioned among the four groups based on the percent area of each major group in the watersheds draining to Santa Monica Bay. Permittees covered under the general construction and storm water permittees are not expected to perform individual sampling; instead, monitoring should be conducted on a coordinated, watershed-wide basis consistent with the WLAs in the TMDL. The establishment of watershed efforts to identify and address sources of DDTs and PCBs within the watersheds and reporting of the total storm water loadings of DDT and PCB to Santa Monica Bay is encouraged.

The analysis of DDT and PCBs on suspended particle loadings from the mass emission stations will provide more robust measures of mass loadings. If additional data indicate that existing storm water loadings differ from the storm water WLAs defined in the TMDL, the Los Angeles Regional Water Board should consider re-opening the TMDL to better reflect actual loadings.

BMPs and pollutant removal are the most suitable courses of action to reduce DDT and PCBs in the Santa Monica Bay Watershed. Attention should be focused on those watersheds with the highest potential loadings to Santa Monica Bay, such as those that are more heavily urbanized. BMPs should also be targeted to reduce potential PCB loads from industrial and construction runoff as studies have shown that these may be a major source of PCBs. U.S. EPA also recommends implementation of a PCB Source Identification and Control program within storm water permits to evaluate and identify controllable sources of PCBs.

**Final PCBs and DDT WLAs Specific to the Department**

*Final PCBs and DDTs WLAs*

<b>Total PCBs</b> (g/yr)	<b>Total DDTs</b> (g/yr)
3.9	0.75

**Final PCBs and DDTs Deadlines**

U.S. EPA recommends that storm water WLAs be evaluated based on a three year averaging period. This will provide more robust assessment for compliance and should smooth out variability due to wet years. This is consistent with timeframes provided for the Los Angeles Harbor/Long Beach TMDL.

**Department’s PCBs and DDTs Contribution** (relative contribution to pollutant loading)

The footprint of the Department’s MS4 is 2.7 percent of the area within the Santa Monica Bay watersheds.

**SANTA ANA REGION METALS/TOXICS/PESTICIDES TMDLS**

***Rhine Channel Area of Lower Newport Bay Chromium and Mercury, U.S. EPA Established on June 14, 2002***

**Final Chromium WLA**

For Rhine Channel, the final Chromium WLA is 7.44 kg/yr in sediment.

**Final Chromium WLA Specific to the Department**

The final mass-based Chromium WLA for the Department is 0.89 kilograms/year in sediment.

**Final Chromium Deadlines**

The Santa Ana Regional Water Board anticipated a Basin Plan Amendment addressing implementation of the above TMDLs in 2007; these amendments have not yet been completed.

**Department’s Chromium Contribution** (relative contribution to pollutant loading)

The Department's relative contribution to the Chromium loading is approximately three percent of the total, based on area.

***San Diego Creek and Newport Bay, including Rhine Channel Metals (Copper and Zinc) TMDL, U.S. EPA Established on June 14, 2002***

**Final Metals WLA**

WLAs are established for cadmium, copper, lead and zinc in the San Diego Creek watershed, for cadmium, copper, lead and zinc in Newport Bay, and for cadmium, copper, lead, zinc and chromium (and mercury) in Rhine Channel. San Diego Creek is a fresh water stream, while Newport Bay and Rhine Channel are saltwater.

**Final Metals WLA Specific to the Department**

For San Diego Creek, the Department is assigned concentration-based WLAs for cadmium, copper, lead, and zinc. There are no wet-weather or dry-weather WLAs, but there are four sets of WLAs for each metal for four different flow tiers. All flow tiers have an acute and chronic WLA, except for the highest flow tier, which only has an acute WLA.

*Concentration-based WLAs for San Diego Creek Watershed by Flow Tiers, µg/L*

Metal	< 20 cfs); H = 400 mg/L		21 – 181 cfs		182 - 815 cfs		> 815 cfs
	Acute	Chronic	Acute	Chronic	Acute	Chronic	Acute
Cu	50	29.3	40	24.3	30.2	18.7	25.5
Pb	281	10.9	224	8.8	162	6.3	134
Zn	379	382	316	318	243	244	208

\* Applies to Upper Newport Bay Only

For Newport Bay, mass-based WLAs for cadmium, copper, lead and zinc were assigned to the Department. These WLAs were developed on estimates made using Best Professional Judgment because insufficient data were available to accurately estimate relative contributions to existing loads. The Department's share of the estimated loads is based on the relative proportion of watershed land area among the Department and adjacent permit-holders.

*Final mass-based WLAs in Newport Bay, Dissolved Metals*

Metal	Cu	Pb	Zn
<b>Total</b>	423 lbs/yr	2,171 lbs/yr	22,866 lbs/yr

Additional concentration-based limits apply only to sources which discharge directly to the Bay, including storm water dischargers from storm drains direction to Bay segments.

*Newport Bay Concentration-based Dissolved Metal TMDLs, WLAs/LAs*

<b>Metal</b>	<b>Dissolved saltwater Acute TMDLs and allocations (µg/L)</b>	<b>Dissolved saltwater chronic TMDLs and allocations (µg/L)</b>
<b>Cu</b>	4.8	3.1
<b>Pb</b>	210	8.1
<b>Zn</b>	90	81

\* Applies to Upper Newport Bay Only

**Final Metals Deadlines**

U.S. EPA did not include implementation measures for the TMDL.

**Department’s Metals Contribution (relative contribution to pollutant loading)**

The Department’s relative contribution to the metals pollutant loading is not known.

***San Diego Creek and Upper Newport Bay Cadmium TMDL, U.S. EPA Established on June 14, 2002***

**Final Cadmium WLA**

*Concentration-based WLAs for San Diego Creek Watershed by Flow Tiers*

<b>Metal</b>	<b>&lt; 20 cfs; H = 400 mg/L</b>		<b>21 – 181 cfs</b>		<b>182 - 815 cfs</b>		<b>&gt; 815 cfs</b>
	<b>Acute</b>	<b>Chronic</b>	<b>Acute</b>	<b>Chronic</b>	<b>Acute</b>	<b>Chronic</b>	<b>Acute</b>
<b>Cd (µg/L)</b>	19.1	6.2	15.1	5.3	10.8	4.2	8.9

\* Applies to Upper Newport Bay Only

*Newport Bay Concentration-based Dissolved Metal TMDLs, WLAs/LAs*

<b>Metal</b>	<b>Dissolved saltwater Acute TMDLs and allocations (µg/L)</b>	<b>Dissolved saltwater chronic TMDLs and allocations (µg/L)</b>
<b>Cd</b>	42	9.3

\* Applies to Upper Newport Bay Only

**Final Cadmium WLA Specific to the Department**

See Table above.

**Final Cadmium Deadlines**

U.S. EPA did not include implementation measures for the TMDL.

**Department’s Cadmium Contribution**

The Department’s relative contribution to the cadmium pollutant loading is not known.

**San Diego Creek Watershed, Organochlorine Compounds and PCBs TMDLs, November 12, 2013**

**Final OC Compounds WLA**

The Department is listed as a primary source of pollutant loads to the San Diego Creek watershed. The mass-based WLAs were expressed as both daily and annual values. Pollutants include Total DDT, Chlordane, Total PCBs and Toxaphene.

WLAs Expressed as a Daily Value (grams/day)					
Watershed	Input	Total DDT	Chlordane	Total PCBs	Toxaphene
San Diego Creek	Department (11%)	0.11	0.07	0.03	0.002
WLAs Expressed as a Annual Value (grams/year)					
Watershed	Input	Total DDT	Chlordane	Total PCBs	Toxaphene
San Diego Creek	Department (11%)	39.2	25.2	12.4	0.6

**Final OC Compounds WLA Specific to the Department**

See Tables above.

**Final OC Compounds Deadlines**

Compliance with the TMDLs and WLAs is to be achieved as soon as possible, but no later than December 31, 2020. The way that this deadline applies to a particular discharger differs depending on whether the discharger is participating in the Working Group. Ultimate compliance with permit limitations based on WLAs is expected to be based upon iterative implementation of effective BMPs to manage the discharge of fine sediments containing organochlorine compounds, along with monitoring to measure BMP effectiveness.

**Department’s OC Compounds Contribution** (relative contribution to pollutant loading)

Based upon the percentage of the total urban land use comprised by Urban-Roads, Department’s facilities and roadways make up 11 percent of the land area and are assigned a proportion of the overall WLAs accordingly.

**Upper & Lower Newport Bay Organochlorine Compounds TMDL, November 12, 2013**

**Final OC Compounds WLA**

*Upper Newport Bay and Lower Newport Bay OC Compounds WLAs*

WLAs Expressed as a Daily Value (grams/day)					
Watershed	Input	Total DDT	Chlordane	Total PCBs	Toxaphene
Upper Newport Bay	Department (11%)	0.04	0.03	0.02	-
Lower Newport Bay	Department (11%)	0.02	0.01	0.07	-

WLAs Expressed as a Annual Value (grams/year)					
Watershed	Input	Total DDT	Chlordane	Total PCBs	Toxaphene
Upper Newport Bay	Department (11%)	15.8	9.2	9.1	-
Lower Newport Bay	Department (11%)	5.8	3.4	23.9	-

**Final OC Compounds WLA Specific to the Department**

See Tables above.

**Final OC Compounds Deadlines**

Compliance with the TMDLs and WLAs is to be achieved as soon as possible, but no later than December 31, 2020. The way that this deadline applies to a particular discharger differs depending on whether the discharger is participating in the Working Group. Ultimate compliance with permit limitations based on WLAs is expected to be based upon iterative implementation of effective BMPs to manage the discharge of fine sediments containing organochlorine compounds, along with monitoring to measure BMP effectiveness.

**Department's OC Compounds Contribution** (relative contribution to pollutant loading)

Based upon the percentage of the total urban land use comprised by Urban-Roads, Department's facilities and roadways make up 11 percent of the land area and are assigned a proportion of the overall WLAs accordingly.

## SAN DIEGO REGION METALS TMDL

### ***Chollas Creek Dissolved Copper, Lead and Zinc TMDLs, December 18, 2008***

#### **Final Metals WLA**

WLAs are concentration-based and set as the acute and chronic limits in the California Toxics Rule times 90 percent for all permitted dischargers, in units of µg/L, as dissolved metals. The final WLAs are based on statistical measures of hardness used in calculating permit requirements.

#### **Final Concentration-based WLAs**

*Chollas Creek, Copper, Lead, and Zinc WLAs, Dissolved Metal*

<b>Metal</b>	<b>Numeric Target for Acute Conditions: Criteria Maximum Concentration, (µg/L)</b>	<b>Numeric Target for Chronic Conditions: Criteria Continuous Concentration, (µg/L)</b>
<b>Copper</b>	$(1) * (0.96) * \{e^{[0.9422 * \ln(\text{hardness}) - 1.700]}\} * 0.9$	$(1) * (0.96) * \{e^{[0.8545 * \ln(\text{hardness}) - 1.702]}\} * 0.9$
<b>Lead</b>	$(1) * \{1.46203 - [0.145712 * \ln(\text{hardness})]\} * \{e^{[1.273 * \ln(\text{hardness}) - 1.460]}\} * 0.9$	$(1) * \{1.46203 - [0.145712 * \ln(\text{hardness})]\} * \{e^{[1.273 * \ln(\text{hardness}) - 4.705]}\} * 0.9$
<b>Zinc</b>	$(1) * (0.978) * \{e^{[0.8473 * \ln(\text{hardness}) + 0.884]}\} * 0.9$	$(1) * (0.986) * \{e^{[0.8473 * \ln(\text{hardness}) + 0.884]}\} * 0.9$

#### **Final Metals WLA Specific to the Department**

There are no WLAs specific to the Department.

#### **Final Metals Deadlines**

The Department along with other responsible parties must meet 100 percent of Chollas Creek Metals TMDL WLA reductions by December 18, 2028.

#### **Department's Contribution** *(relative contribution to pollutant loading)*

The Department's contribution to the metal loads is not known.

### **D. Trash TMDL Pollutant Category**

#### **General Description of Pollutant Category**

As discussed under the ten individual TMDLs below, the TMDLs in the trash pollutant category establish that the Department varies in the significance of a source of trash and debris. The scale of the Department as a source depends on the magnitude and location of the impacted water body and corresponding land uses. For the individual TMDLs, the Department is not the sole responsible party for source of trash and debris. Other point source responsible parties include Los Angeles County MS4 permittees, Ventura County MS4 permittees, and industrial permittees.

Since trash generation rates are dependent on land use, the requirements for the Department in Attachment IV Section III.D.1 focus on significant trash generating areas. These areas include: highway on- and off-ramps in high density residential, commercial and industrial land uses, rest areas and park-and-rides, state highways in commercial and industrial land uses, and mainline highway segments to be identified by the Department through pilot studies and/or surveys. The requirements in Attachment IV are expected to address the highest source of trash from the Department by focusing management practices on the highest problem areas.

Attachment IV Section III.D.1 establishes a prohibition of discharge of trash to receiving waters. All of the individual TMDLs set a numeric target of zero trash, since the receiving water body lacks an assimilative capacity for any piece of the trash. Attaining the numeric target is difficult due to the transport mechanisms of the trash, specifically for the Department whose users are temporary and transitory. Attachment IV Section III.D.2 sets forth two compliance options to achieve the prohibition of discharge. The compliance options focus on implementation of management practices, treatment controls, and institutional controls in the significant trash generating areas and the coordination with neighboring municipalities to implement treatment and institutional controls in significant trash generating areas and priority land use areas (high density residential, industrial, commercial, mixed urban, and public transportation stations).

#### **Sources of Pollutant & How it Enters the Waterway**

Trash and debris are the man-made products that are improperly discarded and transported to surface water bodies. Trash is considered a 'gross pollutants' and excludes sediments, oil and grease, and vegetation. Trash can include cigarette butts, paper, fast food containers, plastic grocery bags, cans and bottles, used diapers, construction site debris, industrial plastic pellets, old tires and appliances. Trash and debris cause impairments to beneficial uses of surface water bodies, including rivers, lakes, enclosed bays and estuaries, and ocean waters.

#### **Watershed Contribution**

Trash impacts aquatic habitat and life. Mammals, turtles, birds, fish, and crustaceans are threatened following the ingestion or entanglement of trash. Ingestion and entanglement can be fatal for freshwater, estuarine, saline and marine aquatic life. Similarly, habitat alterations and degradations due to trash can make natural habitats unsuitable for spawning, migration, and preservation of aquatic life. These negative effects of trash to aquatic life can impact several beneficial uses. The aquatic life beneficial uses that can be impacted by negative effects of trash include: Warm Freshwater Habitat (WARM); Cold Freshwater habitat (COLD); Inland Saline Water Habitat (SAL); Estuarine Habitat (EST); Marine Habitat (MAR); Wildlife Habitat (WILD); Preservation of Biological Habitats (BIOL); Rare, Threatened, or Endangered Species (RARE); Migration of Aquatic Organisms (MIGR); Spawning, Reproduction, and/or Early Development (SPWN); and Wetland Habitat (WET).

Trash impacts human activity by means of jeopardizing public health and safety and posing harm and hindrance in recreational, navigational, and commercial activities. The human

beneficial uses impacted by trash and debris include: Navigation (NAV); Water Contact Recreation (REC-1); Non-Contact Water Recreation (REC-2); Commercial and Sport Fishing (COMM); Aquaculture (AQUA); Shellfish Harvesting (SHELL); and Industrial Service Supply (IND).

Trash and debris, which is intentionally or accidentally discarded in watershed drainage areas, enter a water body through a transport mechanism. Transport mechanisms include the following:

1. Storm drains: trash is deposited throughout the watershed and is carried to a water body during and after significant rainstorms through storm drains.
2. Wind/wave action: trash can also blow into the waterways directly.
3. Direct disposal: direct dumping of trash to water body.

The amount and type of trash and debris that is washed into the storm drain system is generally a function of the surrounding land use. It is generally accepted that commercial, industrial, high density residential land use contribute larger loads of gross pollutants per area compared to low residential and open space and park land use areas.

### ***Control Measures***

Full capture system is a type of treatment control that is a device or series of devices that traps all particles that are 5 mm or greater and has a design treatment capacity that is not less than the peak flow rate, Q, resulting from a one-year, one-hour, storm in the subdrainage area. For the Department, there are three types of full capture systems that fall under the category of Gross Solids Removal Devices (GSRDs). Gross Solids Removal Devices (GSRDs) were developed by the Department to be retrofitted into existing highway drainage systems or implemented in future highway drainage systems. GSRDs are structures that remove litter and solids five mm and larger from the storm water runoff using various screening technologies. Overflow devices are incorporated, and the usual design of the overflow release device is based upon the design storm for the roadway. Though designed to capture litter, the devices can also capture some of the vegetation debris. The devices shown below are generally limited to accept flows from pipes 30 inches in diameter and smaller.

The three types of potential GSRDs the Department could utilize are linear radial and two versions using an inclined screen. A linear radial device is relatively long and narrow, with flow entering one end and exiting the other end. It is suited for narrow and flat rights-of-way with limited space. It utilizes modular well screen casings with 5 mm louvers and is contained in a concrete vault, although it also could be attached to a headwall at a pipe outfall. While runoff flows enter into the screens, they pass radially through the louvers and trap litter in the casing. A smooth bottom to convey litter to the end of the screen sections is required, so a segment of the circumference of each screen is uncovered. The louvered sections have access doors for cleaning by vacuum truck or other equipment. Under most placement conditions the goal would be to capture within the casing one year's volume of

litter. This device has been configured with an overflow/bypass for larger storm events and if the unit becomes plugged.

Two Inclined Screen Devices have also been developed. Each device requires about 1-meter of hydraulic head and is better suited for fill sections. In the Type 1 device, the storm water runoff flows over the weir and falls through the inclined bar rack. The screen has five-mm maximum spacing between the bars. Flow passes through the screen and exits via the discharge pipe. The trough distributes influent over the inclined screen. Storm water pushes captured litter toward the litter storage area. The gross solids storage area is sloped to drain to prevent standing water. This device has been configured with an overflow/bypass for larger storm events and if the unit becomes plugged. It has a goal of litter capture and storage for one year. The Type 2 Inclined Screen only comes in a sloped sidewall version.

Full capture devices and treatment controls are highly effective to capture and retain trash when properly maintained. However, there are locations that might be infeasible to install treatment controls. The Department may elect to employ institutional controls, which are non-structural best management practices that may include street sweeping and anti-litter education and outreach programs. Street sweeping minimizes trash loading to the river by removing trash from streets and curbs. Maintaining a regular street sweeping schedule reduces the buildup of trash on streets and prevents trash from entering catch basins and the storm drain system. Street sweeping can also improve the appearance of roadways. There are at least three types of street sweepers the Department may employ: 1) mechanical, 2) vacuum filter, and 3) regenerative air sweepers. Public education can be an effective implementation alternative to reduce the amount of trash entering water bodies. The public is often unaware that trash littered on the street ends up in receiving waters, much less the cost of abating it. The Department may elect to continue to participate in educational programs like 'Adopt-A-Highway' and 'Don't Trash California'.

As specified in Attachment IV Section III.D.3, the Department shall submit an annual status report of the selected treatment and institutional control measures implemented to comply with the prohibition of discharge of trash. In addition to the annual status report, the Department should conduct a pilot survey to further determine highway characteristics and sections that should be included in the category of significant trash generating areas. The pilot study will further assure compliance with the prohibition of discharge and reduction of trash to receiving water bodies from high trash generation areas from the Department's jurisdiction.

## LOS ANGELES REGION TRASH TMDLS

### ***Ballona Creek Trash TMDL, August 1, 2002 and February 8, 2005***

#### **Final WLA**

The numeric target for this TMDL is zero trash in the water. Storm drains were identified as a major source of trash. WLAs were assigned to permittees of the Los Angeles County MS4 permit and the Department.

#### **Final WLA Specific to the Department**

The Department is assigned the following baseline WLAs of trash.

<b>Weight</b> (lbs/mile <sup>2</sup> )	<b>Volume</b> (ft <sup>3</sup> /mile <sup>2</sup> )
7479.36	892.64

#### **Final Deadlines**

The implementation schedule for the MS4 and the Department permittees consists of a phased approach with compliance to be achieved in prescribed percentages. Total compliance, 100 percent reduction of trash from the Baseline WLA, is to be achieved within twelve years from the effective date of the TMDL (September 30, 2015).

#### **Department's Contribution (relative contribution to pollutant loading)**

The Department's Baseline WLA relative to all other point sources (municipal permittees) is 13 percent.

### ***Legg Lake Trash TMDL, February 27, 2008***

#### **Final WLA**

The numeric target for this TMDL is zero trash in Legg Lake and on the shoreline. Both point sources and nonpoint sources are identified as sources of trash in Legg Lake. WLAs were assigned to the permittees of the Los Angeles County MS4 permit and the Department.

#### **Final Trash WLA Specific to the Department**

The Department is assigned the following baseline WLAs assuming a trash generation rate of 6677 (gallons of uncompressed litter per mile<sup>2</sup> per year).

<b>Point Source Area</b> (mile <sup>2</sup> )	<b>Baseline WLA</b> (gal/yr)
0.09	586.92

**Final Trash Deadlines**

The implementation schedule for the Department consists of a phased approach with compliance to be achieved in prescribed percentages. Total compliance, 100 percent reduction of trash from the Baseline WLA, is to be achieved within eight years from the effective date of the TMDL (March 6, 2016).

**Department’s Trash Contribution** (relative contribution to pollutant loading)

The Department’s Baseline WLA relative to all other point sources (municipal permittees) is 7.9 percent.

***Los Angeles Area (Echo Park Lake) Nitrogen, Phosphorus, Chlordane, Dieldrin, PCBs, and Trash TMDL, March 26, 2012***

**Final Trash WLA**

The numeric target for this TMDL is zero trash in Echo Park Lake and on the shoreline. Both point sources and nonpoint sources are identified as sources of trash. WLAs could be assigned to permittees of the Los Angeles County MS4 permit and the Department.

The Department is estimated to have the following baseline WLAs assuming a trash generation rate of 6,677 (gallons of uncompressed litter per mile<sup>2</sup> per year).

Point Source Area (mile <sup>2</sup> )	Current Point Source Trash Load (gal/yr)
0.022	150

**Final Trash WLA Specific to the Department**

No WLAs were assigned to the Department.

**Final Trash Deadlines**

There is no compliance and implementation schedule for the Echo Park Lake Trash TMDL.

**Department’s Trash Contribution** (relative contribution to pollutant loading)

As there is no assigned WLA, the Department’s contribution to the estimated point source trash loads is 16.7 percent.

***Los Angeles Area (Peck Road Park) Lake Nitrogen, Phosphorus, Chlordane, DDT, Dieldrin, PCBs, and Trash TMDL, March 26, 2012***

**Final Trash WLA**

The numeric target for this TMDL is zero trash in Peck Road Lake and on the shoreline. Both point sources and nonpoint sources are identified as sources of trash. WLAs could be assigned to permittees of the Los Angeles County MS4 permit and the Department.

**Final Trash WLA Specific to the Department**

No WLAs were assigned to the Department.

**Final Trash Deadlines**

There is no compliance and implementation schedule for the Peck Road Park Lake Trash TMDL.

**Department’s Trash Contribution (relative contribution to pollutant loading)**

As there are no assigned WLAs, the Department’s contribution to the estimated point source trash loads is 3.9 percent or 950 gal/yr.

***Los Angeles River Trash TMDL, December 24, 2008***

**Final Trash WLA**

The numeric target for the Los Angeles River Watershed Trash TMDL is zero trash in the water. Storm drains were identified as a major source of trash in the Los Angeles River. WLAs were assigned to permittees of the Los Angeles County MS4 permit and the Department.

**Final Trash WLA Specific to the Department**

The Department is assigned the following baseline WLAs for trash.

WLA (gal)	WLA (lbs)
59421	66,566

**Final Trash Deadlines**

The implementation schedule for the MS4 and the Department consists of a phased approach with compliance to be achieved in prescribed percentages. Total compliance, 100 percent reduction of trash from the Baseline WLA, is to be achieved within seven years from the effective date of the TMDL (September 30, 2014).

**Department’s Trash Contribution (relative contribution to pollutant loading)**

The Department’s Baseline WLA relative to all other point sources (municipal permittees) is 11.8 percent.

***Machado Lake Trash TMDL, February 27, 2008***

**Final Trash WLA**

The numeric target for this TMDL is zero trash in Machado Lake and on the shoreline. Both point sources and nonpoint sources are identified as sources of trash in Machado Lake. WLAs were assigned to permittees of the Los Angeles County MS4 permit and the Department.

### Final Trash WLA Specific to the Department

The Department is assigned the following baseline WLA assuming a trash generation rate of 5,334 (gallons of uncompressed litter per mile<sup>2</sup> per year).

Point Source Area (mile <sup>2</sup> )	Baseline WLA (gal/yr)
0.63	4,215.84

### Final Trash Deadlines

The implementation schedule for the Department consists of a phased approach with compliance to be achieved in prescribed percentages. Total compliance, 100 percent reduction of trash from the Baseline WLA, is to be achieved within eight years of the effective date of the TMDL (March 6, 2016).

### Department's Trash Contribution (relative contribution to pollutant loading)

The Department's Baseline WLA relative to all other point sources (municipal permittees) is 4.5 percent.

## ***Malibu Creek Watershed Trash TMDL, June 26, 2009***

### Final Trash WLAs

The numeric target for the Malibu Creek Watershed Trash TMDL is zero trash in or on the water and on the shoreline. For point sources, zero means that no trash is discharged into the water body of concern, shoreline, and channels. Both point source and nonpoint sources of trash were identified in the water bodies in the Malibu Creek Watershed. For point sources, WLAs were assigned to permittees of the Los Angeles County MS4 permit and Ventura County MS4 permit and the Department.

### Final Trash WLA Specific to the Department

The Department is assigned the following WLAs assuming a trash generation rate of 640 (gallons of uncompressed litter).

Point Source Area (mile <sup>2</sup> )	Baseline WLA (gal/yr)
0.32	10,813

### Final Trash Deadlines

The implementation schedule for the MS4 and the Department consists of a phased approach with compliance to be achieved in prescribed percentages. Total compliance, 100 percent reduction of trash from the Baseline WLA, is to be achieved within eight years of the effective date of the TMDL (July 7, 2017).

### Department's Trash Contribution (relative contribution to pollutant loading)

The Department's Baseline WLA relative to all other point sources (municipal permittees) is 65.5 percent.

***Revolon Slough and Beardsley Wash Trash TMDL, August 1, 2002, February 8, 2005, and February 27, 2008***

**Final Trash WLA**

The numeric target for the Revolon Slough and Beardsley Wash TMDL is zero trash within Revolon Slough, Beardsley Wash and their tributaries. Both point source and nonpoint sources of trash were identified in the Revolon Slough and Beardsley Wash. For point sources, WLAs were assigned to permittees of the Ventura County MS4 permit and the Department.

**Final Trash WLA Specific to the Department**

The Department is assigned the following WLA (gal/year) assuming a trash generation rate of 640 (gallons of uncompressed litter).

<b>Point Source Area (mile<sup>2</sup>)</b>	<b>Baseline WLA (gal/yr)</b>
1.68	11,215.45

**Final Trash Deadlines**

The implementation schedule for the Department consists of a phased approach with compliance to be achieved in prescribed percentages. Total compliance, 100 percent reduction of trash from the Baseline WLA, is to be achieved within eight years of the effective date of the TMDL (March 6, 2016).

**Department's Trash Contribution** (relative contribution to pollutant loading)

The Department's Baseline WLA relative to all other point sources (municipal permittees) is 64.1 percent.

***Santa Monica Bay Nearshore & Offshore Debris (trash and plastic pellets), March 20, 2012***

**Final Trash WLA**

The numeric target for the Santa Monica Bay Debris TMDL is zero trash in Santa Monica Bay. For point sources, zero trash is defined as no trash discharged into water bodies within the Santa Monica Bay Watershed and into Santa Monica Bay or on the shoreline of Santa Monica Bay. For nonpoint sources, zero trash is defined as no trash on the shoreline or beaches, or in harbors adjacent to Santa Monica Bay. The numeric target for plastic pellets in the Santa Monica Bay Debris TMDL is zero plastic pellets in Santa Monica Bay. Both point source and nonpoint sources of trash were identified in Santa Monica Bay Nearshore and Offshore areas. For point sources, WLAs were assigned to permittees of the Los Angeles County MS4 permit and Ventura County MS4 permit and the Department.

### Final Trash WLA Specific to the Department

The Baseline WLA for the Department was based on a trash generation rate of 33,452.8 gallons per mile<sup>2</sup> per year.

Point Source Area (mile <sup>2</sup> )	Baseline WLA (gal/year)
1.08	36,129.0

### Final Trash Deadlines

The implementation schedule for the Department consists of a phased approach with compliance to be achieved in prescribed percentages. Total compliance, 100 percent reduction of trash from the Baseline WLA, is to be achieved within eight years of the effective date of the TMDL (March 12, 2020).

### Department's Trash Contribution (relative contribution to pollutants)

The Department's Baseline WLA relative to all other point sources (municipal permittees) is 32.8 percent.

## ***Ventura River Estuary Trash TMDL, February 27, 2008***

### Final Trash WLA

The numeric target for the Ventura River Estuary Trash TMDL is zero trash in or on the water and on the shoreline. Both point source and nonpoint sources of trash were identified in the Ventura River Estuary.

### Final Trash WLA Specific to the Department

The Department is assigned the following WLAs assuming a trash generation rate of 640 (gallons of uncompressed litter).

Point Source Area (mile <sup>2</sup> )	Baseline WLA (gal/yr)
0.31	2,049.86

### Final Trash Deadlines

The implementation schedule for the Department consists of a phased approach with compliance to be achieved in prescribed percentages. Total compliance, 100 percent reduction of trash from the Baseline WLA, is to be achieved within eight years of the effective date of the TMDL (March 8, 2016).

### Department's Trash Contribution (relative contribution to pollutants)

The Department's Baseline WLA relative to all other point sources (municipal permittees) is 34.8 percent.

## **E. Bacteria TMDL Pollutant Category**

### **General Description of Pollutant Category**

Receiving waters are often adversely affected by urban storm water runoff containing bacteria. Several reaches and tributaries have been impaired due to excessive amounts of coliform bacteria. There is a causal relationship between adverse health effects and recreational water quality, as measured by bacterial indicator densities. Fecal coliform bacteria may be introduced from a variety of sources including storm water runoff, dry-weather runoff, onsite wastewater and animal wastes. In addition, humans may be exposed to waterborne pathogens through recreation water use or by harvesting and consuming filter-feeding shellfish.

Attachment IV of this permit requires the Department to prioritize reaches, including those within watersheds under a bacteria TMDL, and then further to select each year the reaches for implementing control measures to address the highest priority reaches.

### **Sources of Pollutant & How it Enters the Waterway**

Major contributors are flows and associated bacteria loading from storm water conveyance systems. The extent of bacteria loading from natural sources such as birds, waterfowl and other wildlife, however, are unknown as data does not exist to quantify the impact of wildlife on the waterbodies.

### **Watershed Contribution**

The TMDLs in the Bacteria Pollutant Category show that the Department is a relatively minor source of pollutants.

### **Control Measures**

This prioritization strategy will control the largest sources of bacteria first and allow for attainment of the applicable WLAs consistent with the bacteria TMDLs identified in Part E of Attachment IV. The Department must install structural and nonstructural controls utilizing BMPs to variously control dry weather discharges and wet weather discharges.

The Department has options that would be effective for controlling non-storm water runoff during dry weather. The Department is required to implement control measures to ensure that the effective prohibition of non-storm water discharges is implemented. This can be achieved through infiltration, diversion, or other methods. Generally, there should be no flow from areas during dry weather. Overwatering, broken sprinklers and irrigation pipes can be a source of dry weather flows. The Department can limit dry weather discharges by ensuring that broken sprinklers and irrigation pipes are fixed within 72 hours. To control overwatering and the resulting runoff, the Department could review watering schedules for irrigated areas on an annual basis.

To control runoff during wet weather, the Department should work with responsible agencies to jointly comply with the TMDL whenever possible. If the Department does not work with the other responsible agencies, non-structural and structural BMPs would be necessary.

Increasing infiltration through the slowing of runoff and improving soil structure and texture to encourage infiltration of storm water are non-structural ways to reduce runoff. In addition, structural BMPs like biofiltration strips, biofiltration swales and detention basins can work in concert with the non-structural BMPs to capture of the runoff.

Wet-weather flows for the most part impact water contact recreation beneficial uses (REC-1). The Department shall implement control measures to prevent or eliminate the discharge of bacteria from its ROW through a combination of source control and treatment BMPs. These treatment BMPs shall include retention/detention, infiltration, diversion of storm water or through preemptive activities such as sweeping, clean-up of illegal dumping, and public education on littering.

### ***SAN FRANCISCO BAY BACTERIA TMDLS***

#### ***Richardson Bay Pathogens TMDL, December 18, 2009***

The TMDL identifies storm water runoff as a potential pathogen source, along with sanitary sewer systems and houseboats and vessel marinas. The Department is listed in the storm water runoff source category along with other implementing parties.

#### **Final Pathogens WLA**

The WLA for Fecal Coliform in the pollutant category of storm water runoff is a median of < 14 MPN/100 ml and a 90<sup>th</sup> percentile limit of <43 MPN/100 ml (no more than 10 percent of total samples during any 30-day period may exceed this number)

The implementation plan for storm water runoff has the following actions:

1. Implement applicable storm water management plan.
2. Update/amend storm water management plan, as appropriate, to include specific measures to reduce pathogen loading, including additional education and outreach efforts, and installation of additional pet waste receptacles.
3. Report progress on implementation of pathogen reduction measures to the Water Board.

For most pollutants, TMDLs are expressed on a mass-load basis (e.g., kilograms per year). For pathogen indicators such as fecal coliform, however, it is the number of organisms in a given volume of water (i.e., their density), and not their total number (or mass) that is significant with respect to public health risk and protection of beneficial uses. The density of fecal coliform organisms in a discharge and/or in the receiving waters is the technically relevant criteria for assessing the impact of discharges, water quality, and public-health risk. U.S. EPA guidance recommends establishing density-based TMDLs for pollutants that are not readily controllable on a mass basis. Therefore, we propose density-based TMDLs and pollutant load allocations, expressed in terms of fecal coliform concentrations.

Establishment of a density-based, rather than a mass-based, TMDL carries the advantage of eliminating the need to conduct a complex and potentially error-prone analysis to link loads and projected densities. A load-based pathogens TMDL would require calculation of acceptable loads based on acceptable bacterial densities and anticipated discharge volumes, and then back-calculation of expected densities under various load reduction scenarios. Since discharge volumes in Richardson Bay are highly variable and difficult to measure, such an analysis would inevitably involve a great deal of uncertainty with no increased water quality benefit.

### **Pathogen WLA Specific to the Department**

As stated in the TMDL, the Department's wasteload allocations for discharges from municipal separate storm sewers are set by NPDES permits No. CAS000004 [Storm Water Discharges from Small Municipal Separate Storm Sewer Systems (MS4s)] and CAS000003 (National Pollutant Discharge Elimination System (NPDES) Statewide Storm Water Permit Waste Discharge Requirements (WDRs) for State Of California Department Of Transportation).

### **Final Pathogens Deadline**

The completion date for these implementation actions is "as specified in approved storm water management plan and in applicable NPDES permit." Region 2 does not anticipate that the Department's storm water management plan will need to be revised because they believe that the source of bacteria in highway runoff is wildlife.

The TMDL also notes that in 2013, the Water Board will evaluate monitoring results and assess progress towards attaining TMDL targets and load allocations.

**Department's Pathogens Contribution** (relative contribution to pollutant loading)  
The Department's relative contribution to pathogen pollutant loading is not known.

### ***San Pedro and Pacifica State Beach Bacteria TMDL, August 1, 2013***

The San Pedro and Pacifica State Beach Bacteria TMDL was developed by the San Francisco Bay Regional Water Quality Control Board and approved by U.S. EPA on August 1, 2013. The TMDL identifies sanitary sewer systems, horse facilities and municipal storm water runoff and dry weather flows as sources that have the potential to discharge bacteria, if not properly managed, to San Pedro Creek and Pacifica State Beach.

### **Final Bacteria WLA**

The TMDL established a desired, or target condition for the water contact recreation use in San Pedro Creek and at Pacifica State Beach based on the water quality objectives for indicator bacteria. The wasteload allocations are based on the water quality objectives shown in the table below:

Bacteriological Water Quality Objectives for San Pedro Creek and Pacifica State Beach		
Indicator Type	Pacifica State Beach (Marine REC-1) MPN/100 mL	San Pedro Creek (Freshwater REC-1) MPN/100 mL <sup>1</sup>
	<b>Single Sample Maximum</b>	<b>90<sup>th</sup> Percentile/No Sample Greater Than</b>
<b>E. coli</b>	NA	235
<b>Fecal Coliform</b>	400	400
<b>Enterococcus</b>	104	NA
<b>Total Coliform</b>	10,000 <sup>2</sup>	10,000
	<b>Geometric Mean<sup>3</sup></b>	<b>Geometric Mean/Log Mean/Median</b>
<b>E. coli</b>	NA	
<b>Fecal Coliform</b>	200	126
<b>Enterococcus</b>	35	200
<b>Total Coliform</b>	1,000	NA 240
<b>Notes:</b>		
1. Based on a minimum of five consecutive samples equally spaced over a 30-day period.		
2. Total coliform density shall not exceed 1,000/100 ml, if the ratio of fecal-to-total coliform exceeds 0.1.		
3. Calculated based on the five most recent samples from each site during a 30-day period.		
NA: not applicable.		

For this TMDL, a reference system and antidegradation approach has been incorporated the wasteload allocations as an allowable number of times that the water quality objectives can be exceeded. The following table lists the allowable exceedances:

Numeric Targets, TMDLs and Allocations Based on Allowable Exceedances of Single-Sample Objective for San Pedro Creek and Pacifica State Beach					
	San Pedro Creek		Pacifica State Beach		
	Dry Weather	Wet Weather <sup>5</sup>	Summer Dry Weather (Apr. 1 - Oct. 31)	Winter Dry Weather (Nov. 1 - Mar. 31)	Wet Weather <sup>5</sup>
<b>Allowable Exceedances of Single-Sample Objectives (assuming daily sampling is conducted)</b> <small>1,2,3</small>	4	26	0	2	30
<b>Allowable Exceedances of Single-Sample</b>	1	4	0	1	5

<b>Numeric Targets, TMDLs and Allocations Based on Allowable Exceedances of Single-Sample Objective for San Pedro Creek and Pacifica State Beach</b>					
	<b>San Pedro Creek</b>		<b>Pacifica State Beach</b>		
	<b>Dry Weather</b>	<b>Wet Weather<sup>5</sup></b>	<b>Summer Dry Weather</b> (Apr. 1 - Oct. 31)	<b>Winter Dry Weather</b> (Nov. 1 - Mar. 31)	<b>Wet Weather<sup>5</sup></b>
<b>Objectives (assuming weekly sampling is conducted)<sup>4</sup></b>					
<b>Notes:</b> 1. Allowable exceedances are calculated by multiplying exceedance rates observed in the reference system(s) by the number of days during each respective period in the reference year (1994). 2. To end up with whole numbers, where the fractional remainder for the calculated allowable exceedance days exceeds 0.1, then the number of days is rounded up. 3. The calculated number of exceedance days assumes that daily sampling is conducted. 4. To determine the allowable number of exceedance events given a weekly sampling regime, as practiced for monitoring San Pedro Creek and Pacifica State Beach, the number of exceedance days was adjusted by solving for "X" in the following equation: $X = (\text{exceedance days} \times 52 \text{ weeks}) / 365 \text{ days}$ . 5. Wet weather is defined as any day with 0.1 inches of rain or more and the following three days.					

### **Final Bacteria Deadlines**

The TMDLs, load allocations and wasteload allocations for Pacifica State Beach shall be attained within eight years of the effective date of the TMDL (August 1, 2021). The TMDLs, load allocations and wasteload allocations to San Pedro Creek shall be attained within 15 years of the effective Date of the TMDL (August 1, 2028).

Storm water discharges from the Department's stretch of Highway 1 crossing the northwestern edge of the San Pedro Creek watershed are not a significant source of indicator bacteria because that section of the highway does not include any typical bacteria-generating sources such as homeless encampments, restroom facilities, garbage bins, etc. The Department's existing BMPs and storm water NPDES permit requirements, as of the effective date of the TMDL (August 1, 2013), are sufficient to attain and maintain its portion of the wasteload allocation.

### **Department's Bacteria Contribution** (relative contribution to pollutant loading)

The Department's relative contribution to bacteria pollutant loading is not known.

## LOS ANGELES REGION BACTERIA TMDLS

### ***Ballona Creek, Ballona Estuary, and Sepulveda Channel Bacteria TMDL, March 26, 2007***

#### **Final Bacteria WLA**

The Department is noted as a source of storm water runoff. The Department and municipal storm water permittees and co-permittees are assigned waste load allocations (WLAs) expressed as the number of daily or weekly sample days that may exceed the single sample targets equal to the TMDLs established for the impaired reaches and WLA assigned to waters tributary to impaired reaches. The County of Los Angeles, the Department, and the Cities of Los Angeles, Culver City, Beverly Hills, Inglewood, West Hollywood, and Santa Monica are the responsible jurisdictions and responsible agencies for the Ballona Creek Watershed.

For the single sample objectives of the impaired REC-1 and LREC-1 reaches, the proposed WLA for summer dry-weather is zero (0) days of allowable exceedances, and those for winter dry-weather and wet-weather are three (3) days and seventeen (17) days of exceedance, respectively. In the instances where more than one single sample objective applies, exceedance of any one of the limits constitutes an exceedance day. The proposed waste load allocation for the rolling 30-day geometric mean for the responsible agencies and jurisdictions is zero (0) days of allowable exceedances.

For the single sample objectives of the impaired REC-2 reach, the proposed WLA for all periods is a 10 percent exceedance frequency of the REC-2 single sample water quality objectives. The proposed waste load allocation for the rolling 30-day geometric mean for the responsible agencies and jurisdictions is zero (0) days of allowable exceedances.

In addition to assigning TMDLs for the impaired reaches, Waste Load Allocations and Load Allocations are assigned to the tributaries to these impaired reaches. These WLAs and LAs are to be met at the confluence of each tributary and its downstream reach (see Table 7.21.2b of Attachment A to Resolution No. 2006-011). See Chapter 3 of Region 4's Basin Plan for bacteriological objectives for Water Contact Recreation for Marine and Fresh Waters, for Limited Water Contact Recreation and for Non-contact Water Recreation.

#### **Final Bacteria WLA Specific to the Department**

There is no specific WLA assigned to the Department. The responsible jurisdictions and responsible agencies within the watershed are jointly responsible for complying with the waste load allocation in each reach.

#### **Final Bacteria Deadlines**

See Final WLA above.

**Department's Bacteria Contribution** (relative contribution to pollutant loading)

The Department's jurisdiction within the cities and unincorporated areas in the Ballona Creek Watershed totals 1206 acres. This equals 1.5 percent of the watershed.

***Long Beach City Beaches Indicator Bacteria TMDL, March 26, 2012***

The TMDL identifies storm water runoff from the Department's properties such as the highway system, park and ride facilities, and maintenance yards as a potential source of bacteria. The Department has jurisdiction of some areas in the Los Angeles River (LAR) Estuary direct drainage, but not in the Long Beach City beaches direct drainage.

**Final Bacteria WLA**

To implement the single sample bacteria water quality objectives (total coliform, fecal coliform, enterococcus, and fecal-to-total coliform ratio) for waters designated REC-1, an allowable number of exceedance days for three seasons (summer dry, winter dry and winter wet) is set for marine waters using a reference system/anti-degradation approach. This approach ensures that bacteriological water quality is at least as good as that of a reference system and that no degradation of the existing bacteriological water quality is permitted where the existing condition is better than that of the selected reference system(s). The exceedance days are used to set load allocations (LA) and waste load allocations (WLAs) in these TMDLs.

Storm water systems covered under the City of Long Beach, Los Angeles County and the Department's MS4 permits are assigned WLAs in the form of exceedance days. During summer dry conditions, reductions in exceedance days are estimated to be 13-120 days during a 120 day period (11 percent to 100 percent of the time), depending on the location of the monitoring site. During winter wet conditions, reductions in exceedance days are estimated to be 11-45 days during a 75-day period (15 percent to 60 percent of the time) depending on the location of the monitoring site. During winter dry conditions, reductions in exceedance days are estimated to be 0-11 days during an 80 day period (zero (0) percent to 14 percent of the time) depending on the location of the monitoring site.

**Final Bacteria WLA Specific to the Department**

See Final WLA above.

**Final Bacteria Deadlines**

As this TMDL was established by U.S. EPA, U.S. EPA only described recommendations to the Regional Board that could be used. No timelines were noted.

**Department's Bacteria Contribution** (relative contribution to pollutant loading)

The loading of bacteria specifically from the Department's properties has not been determined in the LAR Estuary direct drainage. However a conservative estimate of 128 acres or approximately two percent of the LAR Estuary drainage area is noted in the TMDL.

## **Los Angeles River Watershed Bacteria, March 23, 2012**

### **Final Bacteria WLA**

The Los Angeles River Watershed Bacteria TMDL was developed by the Los Angeles Regional Water Quality Control Board and approved by U.S. EPA. The TMDL identifies storm water from the MS4 Permittees (the Department along with the County of Los Angeles and the Incorporated Cities therein and the City of Long Beach) as the principal source of bacteria in both dry weather and wet weather.

### **Final Bacteria WLA Specific to the Department**

This TMDL uses a “reference system/anti-degradation approach” to implement the water quality objectives per the implementation provisions in Chapter 3 of the Basin Plan. On the basis of the historical exceedance frequency at Southern California reference reaches, a certain number of daily exceedances of the single sample bacteria objectives are permitted. The allowable number of exceedance days is set such that (1) bacteriological water quality at any site is at least as good as at the reference site(s) and (2) there is no degradation of existing bacteriological water quality. This approach recognizes that there are natural sources of bacteria that may cause or contribute to exceedances of the single sample objectives and that it is not the intent of the Regional Board to require treatment or diversion of natural coastal creeks or to require treatment of natural sources of bacteria from undeveloped areas.

For MS4 dischargers, the final dry-weather WLAs and wet-weather WLA for the single sample targets are listed below:

<b>Allowable Number of Exceedance Days</b>	<b>Daily Sampling</b>	<b>Weekly Sampling</b>
<b>Dry Weather</b>	5	1
<b>Non-High Flow Suspension (HFS) Waterbodies Wet Weather</b>	15	2
<b>HFS Waterbodies Wet Weather</b>	10 (not including HFS days)	2 (not including HFS days)

The final WLAs for the geometric mean target during any time at any river segment and tributary in the Los Angeles River Watershed is zero (0) days of allowable exceedances.

### **Final Bacteria Deadlines**

The Department has from 8.5 to 25 years (September 23, 2020 to March 23, 2037) to achieve final WLAs depending on the segment of the waterbody. Table 7-39.3 in Attachment A to Resolution No. R10-007 lists other interim implementation compliance dates.

**Department's Bacteria Contribution** (relative contribution to pollutant loading)  
 The Department's MS4 permit covers approximately 6,950 acres, which is equivalent to around one percent of the urban watershed.

**Malibu Creek and Lagoon Bacteria TMDL, June 7, 2012**

The TMDL identifies on-site wastewater treatment plants, storm water runoff, dry weather runoff and wildlife (birds) as possible sources of bacterial contamination.

**Final WLA**

*Malibu Creek and Lagoon Bacteria TMDL: Final Annual Allowable Exceedance Days for Single Sample Limits by Sampling Location*

Compliance Deadline		January 24, 2012		July 15, 2021	
Station ID	Location Name	Dry Weather ^		Wet Weather ^	
		Daily sampling (No. days)	Weekly sampling (No. days)	Daily sampling (No. days)	Weekly sampling
LA RWQCB	Triunfo Creek	5	1	15	2
LA RWQCB	Lower Las Virgenes Creek	5	1	15	2
LA RWQCB	Lower Medea Creek	5	1	15	2
LVMWD (R-9)	Upper Malibu Creek, above Las Virgenes Creek	5	1	15	2
LVMWD (R-2)	Middle Malibu Creek, below Tapia discharge 001	5	1	15	2
LVMWD (R-3)	Lower Malibu Creek, 3 mi below Tapia	5	1	15	2
LVMWD (R-4)	Malibu Lagoon, above PCH	5	1	15	2
LVMWD (R-11)	Malibu Lagoon, below PCH	9*	2*	17	3
	Other sampling stations as identified in the Compliance Monitoring Plan as approved by the Executive Officer including at least one sampling station in each subwatershed, and areas where frequent REC-1 use is known to occur.	5	1	15	2

Compliance Deadline		January 24, 2012		July 15, 2021	
Station ID	Location Name	Dry Weather ^		Wet Weather ^	
		Daily sampling (No. days)	Weekly sampling (No. days)	Daily sampling (No. days)	Weekly sampling (No. days)
<b>Notes:</b> The number of allowable exceedances is based on the lesser of (1) the reference system or (2) existing levels of exceedance based on historical monitoring data. The allowable number of exceedance days is calculated based on the 90th percentile storm year in terms of wet days at the LAX meteorological station. ^ A dry day is defined as a non-wet day. A wet day is defined as a day with a 0.1 inch or more of rain and the three days following the rain event. * The number of allowable exceedance days is for the winter dry-weather period. No exceedance days are allowed for the summer dry-weather period.					

### Final Bacteria WLA Specific to the Department

No exceedances are allowed for the geometric mean limits. The allowable days of exceedance for the single sample limits differ depending on season, dry weather or wet weather, and by sampling locations as described in the Table above (Malibu Creek and Lagoon Bacteria TMDL: Final Annual Allowable Exceedance Days for Single Sample Limits by Sampling Location)

### Final Bacteria Deadlines

This TMDL will be implemented in two phases as outlined in the TMDL. By January 24, 2012, compliance with the allowable number of dry-weather exceedance days must be achieved. By July 15, 2021, compliance with the allowable number of wet-weather exceedance days and the geometric mean targets must be achieved.

### Department's Bacteria Contribution (relative contribution to pollutant loading)

The Department's relative contribution to bacteria pollutant loading is not known.

### ***Marina del Rey Harbor (MdRH) Mother's Beach and Back Basin Bacteria TMDL, March 18, 2004, revised November 7, 2013***

The TMDL identifies dry-weather urban runoff and storm water conveyed by storm drains as the primary sources of elevated bacterial indicator densities to MdRH Mothers' Beach and back basins during dry and wet weather. Potential sources of bacterial contaminations at Mothers' Beach and the back basins of MdRH include marina activities such as waste disposal from boats, boat deck and slip washing, swimmer "wash-off," restaurant washouts and natural sources from birds, waterfowl and other wildlife.

### Final Bacteria WLA

Implementation of the bacteria objectives and the associated TMDL numeric targets is achieved using a "reference system/anti-degradation approach" as set forth in Chapter 3 of

the Basin Plan. As required by the Clean Water Act and California Water Code, Basin Plans include beneficial uses of waters, water quality objectives to protect those uses, an anti-degradation policy, collectively referred to as water quality standards, and other plans and policies necessary to implement water quality standards. This TMDL and its associated waste load allocations, which shall be incorporated into relevant permits, and load allocations are the vehicles for implementation of the Region’s standards.

The geometric mean targets may not be exceeded at any time. For purposes of this TMDL, the geometric means shall be calculated weekly as a rolling geometric mean using five or more samples, for six week periods starting all calculation weeks on Sunday. For the single sample targets, each existing monitoring site is assigned an allowable number of exceedance days for three time periods: (1) summer dry-weather (April 1 to October 31), (2) winter dry-weather (November 1 to March 31), and (3) wet-weather (defined as days with 0.1 inch of rain or greater and the three days following the rain event).

The County of Los Angeles, Los Angeles County Flood Control District, City of Los Angeles, and Culver City are the Los Angeles County MS4 permittees identified as the responsible jurisdictions and responsible agencies for the Marina del Rey Watershed. All proposed WLAs for summer dry weather are zero (0) days of allowable exceedances.<sup>24</sup> The proposed WLAs for winter dry weather and wet weather vary by monitoring location as identified in the following table:

Marina del Rey Harbor Mothers’ Beach and Back Basins Bacteria TMDL: Final Allowable Exceedance Days by Sampling Location

Compliance Deadline		March 18, 2007		March 18, 2007		July 15, 2021	
		Summer Dry Weather ^		Winter Dry Weather ^		Wet Weather ^	
		Apr 1 – Oct 31		Nov 1 – Mar 31		Nov 1 – Oct 31	
Station ID	Location Name	Daily sampling (No. days)	Weekly sampling (No. Days)	Daily sampling (No. days)	Weekly sampling (No. days)	Daily sampling (No. days)	Weekly sampling (No. days)
MdRH-1	Mothers’ (Marina) Beach, at playground area	0	0	9	2	17	3

<sup>24</sup> In order to fully protect public health, no exceedances are permitted at any monitoring location during summer dry-weather (April 1 to October 31). In addition to being consistent with the two criteria, waste load allocations of zero (0) days of allowable exceedances are further supported by the fact that the California Department of Public Health has established minimum protective bacteriological standards – the same as the numeric targets in this TMDL – which, when exceeded during the period April 1 to October 31, result in posting a beach with a health hazard warning (California Code of Regulations, Title 17, Section 7958).

Compliance Deadline		March 18, 2007		March 18, 2007		July 15, 2021	
		Summer Dry Weather ^		Winter Dry Weather ^		Wet Weather ^	
		Apr 1 – Oct 31		Nov 1 – Mar 31		Nov 1 – Oct 31	
MdRH-2	Mothers' (Marina) Beach, at lifeguard tower	0	0	9	2	17	3
MdRH-3	Mothers' (Marina) Beach, between lifeguard tower and boat dock	0	0	9	2	17	3
MdRH-4	Basin D, near first slips outside swim area	0	0	9	2	17	3
MdRH-5	Basin E, in front of tide-gate from Oxford Basin	0	0	9	2	17	3
MdRH-6	Basin E, center of basin	0	0	9	2	17	3
MdRH-7	Basin E, in front of Boone-Olive Pump Outlet	0	0	9	2	17	3
MdRH-8	Back of Main Channel	0	0	9	2	17	3
MdRH-9	Basin F, center of basin	0	0	9	2	8	1

Compliance Deadline	March 18, 2007	March 18, 2007	July 15, 2021
	Summer Dry Weather ^	Winter Dry Weather ^	Wet Weather ^
	Apr 1 – Oct 31	Nov 1 – Mar 31	Nov 1 – Oct 31
<p><b>Notes:</b></p> <p>The number of allowable exceedances is based on the lesser of (1) the reference system or (2) existing levels of exceedance based on historical monitoring data.</p> <p>The allowable number of exceedance days during winter dry-weather is calculated based on the 10th percentile storm year in terms of dry days at the LAX meteorological station.</p> <p>The allowable number of exceedance days during wet-weather is calculated based on the 90th percentile storm year in terms of wet days at the LAX meteorological station.</p> <p>^ A dry day is defined as a non-wet day.</p> <p>A wet day is defined as a day with a 0.1 inch or more of rain and the three days following the rain event.</p>			

**Final Bacteria WLA Specific to the Department**

See Final WLA above.

**Final Bacteria Deadlines**

This TMDL will be implemented over an 18-year period. By March 18, 2007, there shall be no allowable exceedances of the single sample limits at any location during summer dry weather (April 1 to October 31) or winter dry weather (November 1 to March 31). By July 15, 2021, compliance with the allowable number of wet weather exceedance days and the geometric mean targets must be achieved.

**Department’s Bacteria Contribution (relative contribution to pollutant loading)**

The Department’s jurisdiction covers one percent of the watershed.

***Santa Clara River Estuary and Reaches 3, 5, 6, and 7 Indicator Bacteria TMDL, January 13, 2012***

The TMDL identifies dry- and wet-weather urban runoff discharges from the storm water conveyance systems as significant contributors of bacteria loading to the Santa Clara River and Estuary. Mass emission data collected by MS4 Permittees show elevated levels of bacteria in the river. Data from natural landscapes in the region indicate that open space loading is not a significant source of bacteria.

**Final Bacteria WLA**

The Statewide Storm Water Permit for Department Activities (CAS000003) are assigned WLAs of zero (0) allowable exceedance days of the single sample targets for both dry and wet weather and no exceedances of the geometric mean targets because they are not expected to be significant source of indicator bacteria. Compliance with an effluent limit based on the bacteria water quality objectives will be used to demonstrate compliance with the WLA.

## **Final Bacteria WLA Specific to the Department**

See Final WLA above.

## **Final Deadlines**

The TMDL states that WLAs assigned to the Department's permit must be attained on the effective date of the TMDL.

## **Department's Contribution** (relative contribution to pollutant loading)

The Department's relative contribution to pollutant loading is unknown.

## ***Santa Monica Bay Beaches Bacteria TMDL June 19, 2003, Revised November 7, 2013***

### ***Final WLA***

With the exception of isolated sewage spills, dry weather urban runoff and storm water runoff conveyed by storm drains and creeks is the primary source of elevated bacterial indicator densities to Santa Monica Beaches (SMB). Limited natural runoff and groundwater may also potentially contribute to elevated bacterial indicator densities during winter dry weather. Because the bacterial indicators used as targets in the TMDL are not specific to human sewage, storm water runoff from undeveloped areas may also be a source of elevated bacterial indicator densities. For example, storm water runoff from natural areas may convey fecal matter from wildlife and birds or bacteria from soil. This is supported by the finding that, at the reference beach, the probability of exceedance of the single sample targets during wet weather is 0.22.

Implementation of the bacteria objectives in Chapter 3 of the Basin Plan and the associated TMDL numeric targets is achieved using a "reference system/anti-degradation approach" rather than the alternative "natural sources exclusion approach" or strict application of the single sample objectives. As required by the Clean Water Act and Porter-Cologne Water Quality Control Act, Basin Plans include beneficial uses of waters, water quality objectives to protect those uses, an anti-degradation policy, collectively referred to as water quality standards, and other plans and policies necessary to implement water quality standards. This TMDL and its associated waste load allocations, which shall be incorporated into relevant permits, and load allocations are the vehicles for implementation of the Region's standards.

The geometric mean targets may not be exceeded at any time. For the single sample targets, each existing shoreline monitoring site is assigned an allowable number of exceedance days during three time periods as defined in the table below (summer dry weather, winter dry weather, and wet weather [defined as days with 0.1 inch of rain or greater and the three days following the rain event]). The allowable exceedance days for each associated shoreline monitoring site are identified in the following table:

### Allowable Number of Days that may Exceed any Single Sample Bacterial Indicator Target for Existing Shoreline Monitoring Stations

Compliance Deadline			15-Jul-06		1-Nov-09		15-Jul-21	
Station ID	Location Name	Subwatershed	Summer Dry Weather <sup>^</sup>		Winter Dry Weather <sup>^</sup>		Wet Weather Year-round	
			Daily sampling (No. days)	Weekly sampling (No. days)	Daily sampling (No. days)	Weekly sampling (No. days)	Daily sampling (No. days)	Weekly sampling (No. days)
<b>SMB 1-1</b>	<b>Leo Carillo Beach (REFERENCE)</b>	<b>Arroyo Sequit</b>	<b>0</b>	<b>0</b>	<b>9</b>	<b>2</b>	<b>17</b>	<b>3</b>
SMB 1-2	El Pescador State Beach	Los Alisos	0	0	1	1	5	1
SMB 1-3	El Matador State Beach	Encinal Canyon	0	0	1	1	3	1
SMB 1-4	Trancas Creek	Trancas Canyon	0	0	9	2	17	3
SMB 1-5	Zuma Creek	Zuma Canyon	0	0	9	2	17	3
SMB 1-6	Walnut Creek	Ramirez Canyon	0	0	9	2	17	3
SMB O-1#	Paradise Cove	Ramirez Canyon	0	0	9	2	15	3
SMB 1-7	Ramirez Creek	Ramirez Canyon	0	0	9	2	17	3
SMB 1-8	Escondido Creek	Escondido Canyon	0	0	9	2	17	3
SMB 1-9	Latigo Canyon Creek	Latigo Canyon	0	0	9	2	17	3
SMB 1-10	Solstice Creek	Solstice Canyon	0	0	5	1	17	3
SMB O-2#	Puerco Canyon storm drain	Corral Canyon	0	0	0	0	6	1
SMB 1-11	Wave wash of unnamed creek on Puerco Beach	Corral Canyon	0	0	9	2	17	3
SMB 1-12	Marie Canyon Storm Drain on	Corral Canyon	0	0	9	2	17	3
SMB 1-13	Sweetwater Creek on Carbon	Carbon Canyon	0	0	9	2	17	3
SMB 1-14	Las Flores Creek	Las Flores	0	0	6	1	17	3
SMB 1-15	Big Rock Beach at 19948 Pacific	Piedra Gorda	0	0	9	2	17	3
SMB 1-16	Pena Creek	Pena Canyon	0	0	3	1	14	2
SMB 1-17	Tuna Canyon Creek	Tuna Canyon	0	0	7	1	12	2
SMB 1-18	Topanga Creek	Topanga Canyon	0	0	9	2	17	3
SMB 4-1	San Nicholas Canyon Creek	Nicholas Canyon	0	0	4	1	14	2
SMB 2-1	Castlerock (Parker Mesa) Storm	Castlerock	0	0	9	2	17	3
SMB 2-2	Santa Ynez Storm Drain	Santa Ynez	0	0	9	2	17	3
SMB 2-3	Will Rogers State Beach at 17200	Santa Ynez	0	0	9	2	17	3
SMB 2-4	Pulga Canyon storm drain	Pulga Canyon	0	0	9	2	17	3
SMB 2-5	Temescal Storm Drain	Pulga Canyon	0	0	9	2	17	3
SMB 2-6	Bay Club Storm Drain	Santa Ynez	0	0	9	2	17	3
SMB 2-7	Santa Monica Canyon, Will	Santa Monica	0	0	9	2	17	3
SMB 2-8	Venice Pier, Venice	Ballona	0	0	9	2	17	3
SMB 2-9	Topsail Street extended	Ballona	0	0	9	2	17	3
SMB 2-10	Dockweiler State Beach at Culver	Dockweiler	0	0	9	2	17	3
SMB 2-11	North Westchester Storm Drain	Dockweiler	0	0	0	0	17	3
SMB 2-12	World Way extended	Dockweiler	0	0	9	2	17	3
SMB 2-13	Imperial Highway storm drain	Dockweiler	0	0	4	1	17	3
SMB 2-14	Opposite Hyperion Plant, 1 mile	Dockweiler	0	0	9	2	17	3
SMB 2-15	Grand Avenue Storm Drain	Dockweiler	0	0	9	2	17	3

Compliance Deadline			15-Jul-06		1-Nov-09		15-Jul-21	
Station ID	Location Name	Subwatershed	Summer Dry Weather <sup>^</sup>		Winter Dry Weather <sup>^</sup>		Wet Weather Year-round	
			Daily sampling (No. days)	Weekly sampling (No. days)	Daily sampling (No. days)	Weekly sampling (No. days)	Daily sampling (No. days)	Weekly sampling (No. days)
SMB 3-1	Montana Ave. Storm Drain	Santa Monica	0	0	9	2	17	3
SMB 3-2	Wilshire Blvd., Santa Monica	Santa Monica	0	0	9	2	17	3
SMB 3-3	Santa Monica Municipal Pier at	Santa Monica	0	0	9	2	17	3
SMB 3-4	Santa Monica Beach at	Santa Monica	0	0	9	2	17	3
SMB 3-5	Ashland Av. storm drain (Venice)	Santa Monica	0	0	9	2	17	3
SMB 3-6	Rose Ave. Storm Drain on	Santa Monica	0	0	6	1	17	3
SMB 3-7	Venice City Beach at Brooks	Ballona	0	0	9	2	17	3
SMB 3-8	Venice Pavilion at projection of	Ballona	0	0	9	2	17	3
SMB 3-9	Strand Street extended	Santa Monica	0	0	9	2	17	3
SMB 5-1	Manhattan State Beach at 40th	Hermosa	0	0	1	1	4	1
SMB 5-2	Terminus of 28th Street Drain in	Hermosa	0	0	9	2	17	3
SMB 5-3	Manhattan Beach Pier	Hermosa	0	0	3	1	6	1
SMB 5-4	Near 26th Street on Hermosa	Hermosa	0	0	3	1	12	2
SMB 5-5	Hermosa Beach Pier	Hermosa	0	0	2	1	8	2
SMB 6-1	Herondo Storm Drain	Redondo	0	0	9	2	17	3
SMB 6-2	Redondo Municipal Pier - 100	Redondo	0	0	3	1	14	2
SMB 6-3	4' x 4' outlet at projection of	Redondo	0	0	5	1	17	3
SMB 6-4	120' north of Topaz groin	Redondo	0	0	9	2	17	3
SMB 6-5	Storm Drain at Projection of	Redondo	0	0	4	1	11	2
SMB 6-6	Malaga Cove, Palos Verdes	Redondo	0	0	1	1	3	1
SMB 7-1	Malaga Cove	Palos Verdes	0	0	1	1	14	2
SMB 7-2	Bluff Cove	Palos Verdes	0	0	1	1	0	0
SMB 7-3	Long Point	Palos Verdes	0	0	1	1	5	1
SMB 7-4	Abalone Cove	Palos Verdes	0	0	0	0	1	1
SMB 7-5	Portuguese Bend Cove	Palos Verdes	0	0	1	1	2	1
SMB 7-6	Royal Palms	Palos Verdes	0	0	1	1	6	1
SMB 7-8	Wilder Annex	Palos Verdes	0	0	1	1	2	1
SMB 7-9	Outer Cabrillo Beach	Palos Verdes	0	0	1	1	3	1
SMB MC-1	Malibu Point, Malibu Colony Dr.	Malibu Canyon	0	0	9	2	17	3
SMB MC-2	Surfrider Beach (breach point of	Malibu Canyon	0	0	9	2	17	3
SMB MC-3	Malibu Pier on Carbon Beach	Malibu Canyon	0	0	9	2	17	3

Notes: The allowable number of exceedance days during winter dry weather is calculated based on the 10th percentile year in terms of non-wet days at the LAX meteorological station.  
The number of allowable exceedances during winter dry weather is based on the lesser of (1) the reference system or (2) existing levels of exceedance based on historical shoreline data.  
<sup>^</sup>Dry weather days are defined as those with <0.1 inch of rain and those days not less than 3 days after a rain day. Rain days are defined as those with >=0.1 inch of rain.  
Detailed descriptions of the sampling locations are provided in the Santa Monica Bay Beaches Bacterial TMDLs Coordinated Shoreline Monitoring Plan.  
#Monitoring began in 2010 and data was examined from April 2010 to November 2011

**Final Bacteria WLA Specific to the Department**

See Final WLA above.

**Final Bacteria Deadlines**

The final implementation targets in terms of allowable wet-weather exceedance days must be achieved at each individual beach location no later than July 15, 2021.

**Department’s Contribution** (relative contribution to pollutant loading)

The Department’s relative contribution to bacteria pollutant loading is not known.

**COLORADO RIVER REGION BACTERIA TMDL**

***Coachella Valley Storm Water Channel (CVSC) Bacterial Indicators TMDL, April 27, 2012***

The TMDL identifies flows from urban MS4s as violating applicable water quality objectives for REC I and REC II. Birds and other animals are possible sources of bacteria in the CVSC.

**Final Bacterial Indicator WLA**

Wasteload allocations (WLAs) for bacteria indicator dischargers into CVSC are described below:

Allocation Type	Discharger	E. Coli Allocations
Point Source (WLAs)	Department	A log mean (Geomean) of the MPN of ≤126/100ml (based on a minimum of not less than five samples during a 30-day period), or 400 MPN/100ml for a single sample.

**Final Bacterial Indicator WLA Specific to the Department**

See Final WLA above.

**Final Bacterial Indicator Deadlines**

The final implementation targets in terms of allowable wet-weather exceedance days must be achieved at each individual beach location no later than July 15, 2021.

**Department’s Bacterial Indicator Contribution** (relative contribution to pollutant loading)

The Department’s relative contribution to bacteria pollutant loading is not known.

## SAN DIEGO REGION BACTERIA TMDL

### ***Project I – Twenty Beaches and Creeks in the San Diego Region (including Tecolote Creek) TMDL, June 22, 2011***

The TMDL identifies dry and wet weather runoff as the source of bacterial loading.

#### **Final Indicator Bacteria WLA**

In general, controllable point and nonpoint sources generating less than five percent of the total loads (e.g., The Department and/or Agriculture) were assigned WLAs and LAs equal to their existing loads, resulting in no load reduction requirements.

The dry weather mass-load based TMDLs were assigned entirely to discharges from MS4 land uses because the runoff that transports bacteria to surface waters during dry weather is expected to occur in urban areas. The allocation of the dry weather mass-based TMDL assumes that no surface runoff discharge to receiving waters occurs from the Department, Agriculture, or Open Space land use categories (i.e.,  $WLA_{\text{Caltrans}} = 0$ ,  $LA_{\text{Agriculture}} = 0$ , and  $LA_{\text{OpenSpace}} = 0$ ), meaning the entire dry weather mass-based TMDL (i.e., allowable mass load) is allocated to Municipal MS4 land use categories (i.e.,  $WLA_{\text{MS4}} = \text{TMDL}$ ).

For the wet weather TMDLs, discharges of surface runoff are expected from all land use types, thus allocations were assigned to each land use category (i.e., Municipal MS4s, the Department, Agriculture, and Open Space). The Department's wet weather WLAs were set equal to existing loads, since the Department's discharges were found to account for less than 1 percent of the wet weather load. Allocations were assigned based on discharges of "existing" bacteria loads predicted with a wet weather watershed model. In general, the Department WLAs, Agriculture LAs (in all but four of the modeled watersheds), and Open Space LAs were set equal to the "existing" bacteria loads predicted by the wet weather watershed model. The remainder of allowable bacteria load that can be discharged to the receiving waters as part of the TMDL was assigned as the Municipal MS4s WLAs (or proportionally divided between the Municipal MS4s and Agriculture land use categories in four of the modeled watersheds).

#### **Final Indicator Bacteria WLA Specific to Department**

See Final WLA above.

#### **Final Indicator Bacteria Deadlines**

TMDL Compliance Schedule: Full implementation of the TMDLs for indicator bacteria shall be completed within 10 to 20 years (April 4, 2021 to April 4, 2031) from the effective date of the Basin Plan amendment. The compliance schedule for implementing the load and wasteload reductions required to achieve the wet weather and dry weather TMDLs is phased in over time.

The dry weather TMDLs must be achieved in the receiving waters as soon as possible, but no later than 10 years (April 4, 2021) from the effective date of the Basin Plan amendment

that establishes the TMDLs. For dischargers that undertake wet weather load reduction programs only for bacteria, the wet weather TMDLs must be achieved in the receiving waters as soon as possible, but no later than 10 years (April 4, 2021) from the effective date.

For dischargers in watersheds that undertake concurrent wet weather load reduction programs for other pollutant constituents (e.g. metals, pesticides, trash, nutrients, sediment, etc.) together with the bacteria load reduction requirements in these TMDLs, an alternative compliance schedule may be proposed and incorporated by the San Diego Water Board into the implementing orders. The wet weather TMDL compliance schedules may be extended, but no more than a total of 20 years (April 4, 2031) from the effective date of the Basin Plan amendment. The dry weather TMDL compliance schedule cannot be extended to be more than 10 years (April 4, 2021) from the effective date of the Basin Plan amendment.

**Department's Indicator Bacteria Contribution** (relative contribution to pollutant loading)

The Department's relative contribution to bacteria pollutant loading is unknown.

**F. Diazinon TMDL Pollutant Category**

**General Description of Pollutant Category**

Diazinon is an organophosphate insecticide has been banned for residential use; it is still used in agriculture.

**Sources of Pollutant & How it Enters the Waterway**

It is a broad spectrum contact insecticide. Residential use was for general-purpose gardening use and indoor pest control of ants, fleas, cockroaches, silverfish, mosquitos and spiders in residential, non-food buildings.

**Watershed Contribution**

The Department does not use Diazinon. The Department is identified as a source of Diazinon because they own and operate storm water conveyance systems in association with roadways and facilities. In some areas the Department's storm water systems are connected to municipal storm water systems.

**Control Measures**

Attachment IV, Section III.F, prohibits the discharge of Diazinon. This prohibition is consistent with the TMDLs for Diazinon which generally limit the discharge of this pesticide to non-toxic levels. Since the Department does not use Diazinon it is in compliance with the prohibition of discharge. Attachment IV, Part F does not require additional monitoring beyond what is specified in the permit.

## SAN FRANCISCO BAY REGION DIAZINON TMDL

### ***San Francisco Bay Urban Creeks Diazinon and Pesticide Toxicity May 16, 2007***

The TMDL states that most urban runoff flows through storm drains operated by all storm water entities including the Department. The use of diazinon is prohibited in the Department's NPDES permit, and no additional measures are required.

#### **Final Diazinon WLA**

The WLA for each storm water entity is 100 ng/L as a one-hour average.

#### **Final Diazinon WLA Specific to the Department**

The Department's level of responsibility is not identified.

#### **Final Diazinon Deadlines**

The TMDL does not specify any interim or final compliance dates but states that the requirements included in the permits are inadequate to meet the targets the San Francisco Bay Water Board will require additional control measures or additional actions by others.

#### **Department's Diazinon Contribution** (relative contribution to pollutant loading)

The Department's relative contribution to the diazinon pollutant loading is not known.

## SAN DIEGO REGION DIAZINON TMDL

### ***Chollas Creek Diazinon TMDL, November 3, 2003***

#### **Final Diazinon WLA**

The below concentration-based waste load allocations are applied equally to all diazinon discharge sources in the Chollas Creek watershed:

Waterbody	Diazinon (ng/L)	
	Acute (1 hour ave)	Chronic (4 day ave)
Chollas Creek	72	45

#### **Final Diazinon WLA Specific to the Department**

The final WLA for the Department is noted above.

#### **Final Diazinon Deadlines**

The TMDL states that the phased compliance schedule will apply only to attainment of numeric limitations for diazinon and all other requirements of this TMDL will be immediately effective upon incorporation into applicable NPDES permits.

### **Department Diazinon Contribution**

In the supporting technical documentation, the San Diego Regional Water Board stated that the Department is responsible for the major freeways and roadways making up approximately four percent of the land in the watershed; that the Department reports diazinon is not used; and that the Department has an integrated pest management plan. Since the Department does not use Diazinon it is in compliance with the prohibition of discharge.

## **G. Selenium TMDL Pollutant Category**

### **General Description of Pollutant Category**

#### **Sources of Pollutant & How it Enters the Waterway**

Selenium is naturally occurring in geologic formations, soils and aquatic sediments. Storm water runoff, dewatering, ground water seepage, irrigation of high selenium content soils, and oil refineries are identified as sources of selenium to surface waters in southern California. Generally, atmospheric deposition was determined to be a not significant source. Selenium bioaccumulates to levels that cause severe impacts on invertebrates, fish, birds that prey on fish, and humans.

#### **Watershed Contribution**

Selenium in soil may be a contributing source, and naturally occurring selenium in groundwater may be a significant source.

#### **Control Measures**

As discussed under the individual TMDLs below, the TMDLs in this pollutant category generally establish that the Department is a relatively minor source of selenium since the sources of selenium are not transportation related. The Department is expected to continue its current pollutant control activities in order to remain in compliance with the TMDLs.

## **LOS ANGELES REGION SELENIUM TMDL**

### ***Ballona Creek Metals and Selenium TMDL, December 22, 2005 and reaffirmed on October 29, 2008.***

This TMDL addresses dry- and wet-weather discharges of metals and selenium in Ballona Creek and Sepulveda Canyon Channel. There are significant differences in the sources of metals and selenium loadings during dry and wet weather because hardness values and flow conditions in Ballona Creek and Sepulveda Canyon Channel vary between dry and wet weather. A grouped mass-based waste load allocation is developed for the storm water permittees that includes the Department.

**Final Selenium WLA**

The Department and MS4 storm water NPDES permittees will be found to be effectively meeting the dry-weather WLAs if the instream pollutant concentrations or load at the first downstream monitoring location is equal to or less than the corresponding concentration- or load based WLA.

*Selenium Dry-weather Storm Water WLAs Apportioned between Storm Water Permits (grams total recoverable metals/day)*

Permittee	Waste Load Allocation (grams/day)
<b>Ballona Creek</b>	
MS4 Permittees	169
Department	2
<b>Sepulveda Channel</b>	
MS4 Permittees	76
General Industrial	1

*Selenium Wet-weather Storm Water WLAs Apportioned between Storm Water Permits (total recoverable metals)*

Permittee	Waste Load Allocation (grams/day)
MS4 Permittees	4.73E-06 x Daily storm volume (L)
Department	6.59E-08 x Daily Storm Volume (L)
General Construction	1.37E-07 x Daily storm volume (L)
General Industrial	3.44E-08 x Daily storm volume (L)

The Department and MS4 NPDES permittees will be found to be effectively meeting the wet-weather WLAs if the loading at the most downstream monitoring location is equal to or less than the wet-weather WLA.

**Final Selenium WLA Specific to the Department**

See Tables above for specific Department WLAs.

**Final Deadlines**

The implementation schedule for the MS4 permittees and the Department consists of a phased approach, with compliance to be achieved in prescribed percentages of the watershed, with total compliance to be achieved within 15 years. The Department shall demonstrate that 100 percent of the total drainage area served by the MS4 system is effectively meeting the dry-weather and wet-weather WLAs.

Whereas the Department is responsible for meeting their mass-based waste load allocations they may choose to work with the MS4 Permittees.

**Department’s Selenium Contribution** (relative contribution to pollutant loading)

The Department’s relative contribution to the selenium loading is not known.

## ***Calleguas Creek, its Tributaries and Mugu Lagoon Metals and Selenium TMDL, March 26, 2007***

Significant sources were identified as urban runoff, agricultural runoff, groundwater seepage and POTW effluent. The Department is a participant in the watershed-wide water monitoring program.

### **Final Selenium WLA**

Dry-weather is defined as days when flows in the stream are less than the 86<sup>th</sup> percentile flow rate for each reach; wet weather is defined as flows greater than 86<sup>th</sup> percentile. The daily maximum interim limit is set equal to the 99<sup>th</sup> percentile of available discharge data, the monthly average interim limit is set equal to the 95<sup>th</sup> percentile. The interim WLAs for dry-weather in Revolon Slough are 14 µg/L criteria maximum concentration (CMC), and 13 µg/L criteria continuous concentration (CCC) for wet-weather. There is no interim wet-weather WLA because current loads do not exceed the TMDL. In this TMDL interim limits and WLAs are applied to receiving waters.

### **Final Selenium WLA Specific to the Department**

Final WLAs for selenium in Revolon Slough are:

Dry weather: In lbs/day are 0.004 low flow, 0.003 average flow, 0.004 elevated flow.

Wet weather: In lbs/day is  $0.027*Q^2+0.47*Q$ , where Q equals the daily storm volume.

Current loads do not exceed the loading capacity during wet weather, therefore no additional action by the Department is needed during wet weather.

### **Final Deadlines**

The TMDL states that storm water dischargers are expected to achieve compliance through implementation of BMPs. A group watershed monitoring plan was required and receiving water monitoring compliance points are specified for all dischargers subject to the TMDL. A 25 percent reduction was required by March 2012, and a 50 percent reduction is required by March 2017. Final compliance is required by March 2022. The TMDL states that achievement of required reductions will be evaluated based on progress towards BMP implementation as outlined in the UWQMPs and in consideration of background loading information. The requirements of Attachment IV, Section III.G are consistent with the requirements of the TMDL.

### **Department's Selenium Contribution** (relative contribution to pollutant loading)

The Department's relative contribution to the selenium pollutant loading is not known.

## ***San Gabriel River and Impaired Tributaries Metals and Selenium TMDL, March 26, 2007***

The San Gabriel River and impaired tributaries metals and selenium TMDL was established by U.S. EPA (and therefore there are no milestones, compliance schedule, or monitoring requirements) and includes a dry-weather TMDL for selenium in San Jose Creek Reach 1.

The TMDL notes that selenium is present in local marine sedimentary rocks and presumes that much of the selenium in San Jose Creek results from natural soils, and that this assumption is corroborated by the fact that many of the impairments in San Jose Creek occur after the channel becomes soft-bottomed. Other potential sources were identified as mobilization of groundwater, such as by dewatering, irrigation of soils naturally high in selenium, and discharges from petroleum-related activities.

The requirements of Attachment IV, Section III.G are consistent with the requirements of the TMDL.

### **Final WLA for Selenium**

The TMDL sets a dry-weather selenium WLA of five (5) µg/L for all storm water discharges to San Jose Creek. The TMDL states that a review of the storm water permits indicates that the Department discharges entirely to municipal storm water systems.

### **Final Selenium WLA Specific to the Department**

No specific selenium WLAs are assigned to the Department. The dry-weather WLAs for the storm water permittees are shared by the MS4 permittees and the Department because there is not enough data on the relative extent of MS4 and the Department's areas.

### **Final Deadlines for Selenium**

The MS4 permittees and the Department shall demonstrate that 100 percent of the total drainage area served by the storm drain system is effectively meeting both the dry-weather and wet-weather WLAs and attaining water quality standards for metals and selenium.

### **Department's Selenium Contribution** (relative contribution to pollutant loading)

The Department's relative contribution to selenium pollutant loading is not known.

## **H. Temperature TMDL Pollutant Category**

### **General Description of Pollutant Category**

The North Coast Region Basin Plan defines the water quality objective for temperature as follows:

- (1) For estuaries, the Basin Plan incorporates by reference the statewide plan entitled "Water Quality Control Plan for Control of Temperature in the Coastal and Interstate Waters and Enclosed Bays of California."
- (2) The following temperature objectives apply to surface waters:

The natural receiving water temperature of intrastate waters shall not be altered unless it can be demonstrated to the satisfaction of the Regional Water Board that such alteration in temperature does not adversely affect beneficial uses. At no time or place shall the temperature of any COLD water be increased by more than five degrees Fahrenheit

above natural receiving water temperature. At no time or place shall the temperature of WARM intrastate waters be increased more than five degrees Fahrenheit above natural receiving water temperature.

The designated beneficial uses affected by thermal pollution of receiving waters include: cold freshwater habitat (COLD); rare, threatened, and endangered species (RARE); migration of aquatic organisms (MIGR); and spawning, reproduction, and/or early development of fish (SPWN); commercial and sport fishing (COMM); and contact and non-contact water recreation (REC-1 and REC-2).

### **Sources of Pollutant & How it Enters the Waterway**

Anthropogenic processes that influence water temperature include changes to stream shade, stream flow via changes in groundwater accretion, streamflow via surface water use, changes to local microclimates, and channel geometry. Road construction and maintenance can, for example, involve the removal of some riparian vegetation, thus increasing ambient water temperature along the affected segment of a surface water body unless this impact is minimized via re-planting and/or by reducing the amount of vegetation removed.

Natural sources of sediment which can increase receiving water temperatures include geologically unstable areas that are subject to landslides, as well as smaller sediment sources such as gullies and stream-bank failures. Anthropogenic sources include road-related stream crossing failures, gullies, fill failures, and landslides precipitated by road-related surface erosion and cut bank failures. Road-related activities which can increase sediment discharge to a waterway include the construction and maintenance of paved and unpaved roadways, watercourse crossing construction, reconstruction, maintenance, use, and obliteration, and many activities conducted on unstable slopes. Unstable areas are areas with a naturally high risk of erosion and areas or sites that will not reasonably respond to efforts to prevent, restore or mitigate sediment discharges. Unstable areas are characterized by slide areas, gullies, eroding stream banks, or unstable soils that are capable of delivering sediment to a watercourse. Slide areas include shallow and deep seated landslides, debris flows, debris slides, debris torrents, earthflows, headwall swales, inner gorges and hummocky ground. Unstable soils include unconsolidated, non-cohesive soils and colluvial debris.

### **Watershed Contribution**

The Department is a relatively minor source of pollutants and small percentage of the watershed. The Department will address the highest problem areas soonest and therefore address the problem at the appropriate level for the temperature and sediment TMDLs.

### **Control Measures**

Dischargers responsible for vegetation removal are encouraged (and sometimes required) to preserve and restore such vegetation where possible. This may include planting riparian trees, minimizing the removal of vegetation that provides shade to a water body, and minimizing activities that might suppress the growth of new or existing vegetation. Reductions in sediment loads are expected to increase the number and depth of pools in

streams and rivers, and to reduce wetted channel width/depth ratios. These changes would tend to result in lower stream temperatures overall and in more lower-temperature pool habitat.

The Department is required to implement control measures to prevent erosion and sediment discharge. The measures that control the discharge of sediment can be effective in reducing thermal pollution in receiving waters. This can be achieved by protecting hillsides, intercepting and filtering runoff, avoiding concentrated flows in natural channels and drains, and avoidance of alterations of natural runoff flow patterns.

The sediment control requirements in Attachment IV are intended to reduce the adverse impacts of excessive sediment discharges to sediment-impaired waters, including impacts to the cold water salmonid fishery and the COLD, COMM, RARE, SPWN, and MIGR beneficial uses. The beneficial uses associated with the cold water salmonids fishery are often the most sensitive to sediment discharges.

The Sediment TMDL Implementation Policy also directs staff to develop: (1) the Work Plan, which describes how and when permitting and enforcement tools are to be used; (2) the Guidance Document on Sediment Waste Discharge Control; (3) the Sediment TMDL Implementation Monitoring Strategy; and (4) the Desired Conditions Report. Of these items, the Guidance Document on Sediment Waste Discharge Control and the Sediment TMDL Implementation Monitoring Strategy are still under development by the North Coast Region. At present, the requirements in Attachment IV are generally sufficient to address the sediment/temperature TMDLs in the North Coast Region that originate from a comparatively minor pollutant source, and this is accomplished by focusing on the most problematic areas and activities within this relatively low-volume subset of anthropogenic discharges for this pollutant category.

Attachment IV requires continuation of existing monitoring plans, or monitoring consistent with the TMDLs' requirements as approved by the Regional Water Board Executive Officer. A primary focus of the monitoring required by Attachment IV is management practice effectiveness monitoring and "Adaptive Management" for BMP implementation requirements ensures compliance with the sediment/temperature TMDLs.

The North Coast Regional Water Board is also in the process of amending its basin plan for the control of thermal pollution. These revisions will add a policy for implementing the water quality objective for temperature. The amendment will also add additional action plans to implement total maximum daily loads for temperature in the Navarro, and Eel, and Mattole watersheds.

The proposed revisions to the Basin Plan include changes to Chapter 4 –Implementation Plans. The Regional Water Board directed staff to prepare an amendment incorporating a temperature implementation policy into the Basin Plan by adoption of resolution R1-2012-0013. The proposed Basin Plan amendment will describe the approach to implementing the interstate water quality objective for temperature in one cohesive policy. It will identify the

regulatory mechanisms staff will employ to ensure achievement of the water quality objective for temperature, it will describe the significance of stream shade as a factor determining stream temperatures, and it will direct staff to address temperature concerns through existing authorities and processes.

The proposed Basin Plan amendment will also establish implementation plans for the Navarro, Mattole, Upper Main Eel, Middle Main Eel, Lower Eel, Middle Fork Eel, North Fork Eel, and South Fork Eel River temperature TMDLs.

## **NORTH COAST REGION TEMPERATURE TMDLS**

### ***Eel River (Lower HA) Temperature and Sediment TMDL, U.S. EPA Established on December 18, 2007***

#### **Final Temperature WLA**

For the diffuse permitted sources, such as municipal and industrial storm water discharges, the Department's facilities, construction sites, and municipalities, as well as for discharges that are subject to NPDES permits but are not currently permitted, the waste load allocation (WLA) is expressed as follows: zero net increase in receiving water temperature.

#### **Final Temperature WLA Specific to the Department**

As stated above, U.S. EPA's wasteload allocation for the temperature TMDL assigned to the Department and other point source dischargers is zero net increase in receiving water temperature.

#### **Final Temperature Deadlines**

U.S. EPA did not specify deadlines for implementation.

#### **Department's Contribution (relative contribution to pollutant loading)**

U.S. EPA states that although nonpoint sources are responsible for most heat loading in the watershed, point sources may also discharge some heat in the watershed.

### ***Eel River (Middle-Fork) Eden Valley, and Round Valley HSAs Temperature and Sediment TMDL, U.S. EPA Established on December 2003***

#### **Final Temperature WLA**

Although U.S. EPA states that because appropriate heat loads, water temperatures and tree heights cannot be generalized on a basin-wide scale, this reduction is best achieved by allowing trees to grow so as to provide the equivalent amount of shade that would be provided under natural conditions. In addition, measures to reduce sediment discharge and promote establishment or protection of additional refugia pool areas will facilitate attainment of water quality standards. In this sense, the temperature and sediment TMDLs overlap to some degree.

**Final Temperature WLA Specific to the Department**

Please see above discussion of the temperature WLA.

**Final Temperature Deadlines**

U.S. EPA did not specify deadlines for implementation.

**Department's Temperature Contribution** (relative contribution to pollutant loading)

U.S. EPA states that although nonpoint sources are responsible for most heat loading in the watershed, point sources may also discharge some heat in the watershed.

***Eel River (South Fork) HA Temperature and Sediment TMDL, U.S. EPA Established on December 16, 1999***

U.S. EPA's source analysis indicates that the sediment loading due to nonpoint erosion from roads and other anthropogenic activities accounts for a substantial portion of the total sediment loading in this watershed.

The waste load allocation for point sources are for sediment only, i.e., they are not directly related to the temperature portion of the TMDL, nor does U.S. EPA set a waste load allocation for point sources under the temperature portion of the TMDL. However, U.S. EPA also states that any improvements in stream temperature from reduced sedimentation contribute to the cumulative benefits of both sediment and temperature load reductions, and this assumption is accommodated in U.S. EPA's calculations for the margin of safety in this TMDL.

**Final Temperature WLAs**

As stated above, there is no wasteload allocation for point sources.

**Final Temperature WLA Specific to the Department**

As stated above, there is no specific wasteload allocation for the Department.

**Final Temperature Deadlines**

U.S. EPA did not specify deadlines for implementation.

**Department's Temperature Contribution to Thermal Loading** (relative contribution to pollutant loading)

U.S. EPA attributes most sediment and thermal pollutant loading in the TMDL to nonpoint sources, and considers the Department's and other point source contributions to be comparatively minor.

***Eel River (Upper Main HA) Temperature and Sediment TMDL, U.S. EPA Established on December 29, 2004***

**Final Temperature WLA**

U.S. EPA states that there are no point source discharges included in the temperature TMDL for purposes of attaining temperature reductions via “shade allocation,” so the waste load allocation is set to zero. U.S. EPA states that permitted sources of increased water temperatures and sediment loading, if they occur in the future, will be attributable only to construction-related storm water discharges.

**Final Temperature WLA Specific to the Department**

As stated above, U.S. EPA stated that there are no point source discharges for thermal pollution, so the wasteload allocation for all point source discharges (including the Department) is set to zero.

**Final Temperature Deadlines**

U.S. EPA did not specify deadlines for implementation.

**Department’s Temperature Contribution** (relative contribution to pollutant loading)

U.S. EPA considers all point sources of temperature pollution to be insignificant for purposes of this TMDL.

***Klamath River in California Temperature, Dissolved Oxygen, Nutrients, and Microcystin TMDL, December 28, 2010***

**Final Temperature WLA**

The Iron Gate Fish Hatchery was identified as the only point-source heat load in the Klamath River watershed: The interstate water quality objective for temperature prohibits the discharge of thermal waste to the Klamath River, and therefore the waste load allocation for Iron Gate Hatchery is set to zero, as monthly average temperatures. The TMDL addresses elevated temperatures from natural and non-point anthropogenic sources. The non-point sources include: (1) excess solar radiation, expressed as its inverse, shade; (2) heat loads associated with increased sediment loads; (3) heat loading from impoundments; and (4) heat loads from Oregon. The assigned load allocations for temperature are expressed as follows (as adapted from Table 4-15 in the basin plan):

<b>Source</b>	<b>Allocation</b>
Excess Solar Radiation (expressed as effective shade)	The shade provided by topography and full potential vegetation conditions at a site, with an allowance for natural disturbances such as floods, wind throw, disease, landslides, and fire.
Increased Sediment Loads	Zero temperature increase caused by substantial human-caused sediment-related channel alterations.
Impoundment Discharges	Zero temperature increase above natural temperatures <sup>1</sup>
Excess Solar Radiation	The shade provided by topography and full potential

Source	Allocation
(expressed as effective shade)	vegetation conditions at a site, with an allowance for natural disturbances such as floods, wind throw, disease, landslides, and fire.
Increased Sediment Loads	Zero temperature increase caused by substantial human-caused sediment-related channel alterations. <sup>2</sup>
Impoundment Discharges	Zero temperature increase above natural temperatures

1. Natural temperatures are those water temperatures that exist in the absence of anthropogenic influences, and are equal to natural background.
2. Substantial human-caused sediment-related channel alteration: “A human-caused alteration of stream channel dimensions that increases channel width, decreases depth, or removes riparian vegetation to a degree that alters stream temperature dynamics and is caused by increased sediment loading.”

**Final Temperature WLA Specific to the Department**

The Department was not assigned a waste load allocation for temperature.

**Final Deadlines**

No deadlines were specified.

**Department’s Pollutant Contribution** (relative contribution to pollutant loading)

The Department is listed as a source of thermal pollution: however, the relative magnitude of the Department’s contribution to thermal pollution was not specified or estimated.

***Navarro River Sediment and Temperature TMDL, U.S. EPA Established on December 27, 2000***

**Final Temperature WLA**

U.S. EPA states that there are no known point sources of heat to the Navarro or its tributaries. The source analysis therefore focused on non-point sources. The wasteload allocation any for point sources which might be present is thus presumed to set to zero.

The Navarro River TMDLs for temperature and sediment are based on separate analyses. Reduced sediment loads could be expected to lead to increased frequency and depth of pools and to reduced wetted channel width/depth ratios. These changes would tend to result in lower stream temperatures overall and in more lower-temperature pool habitat.

Improvements in stream temperature that may result from reduced sedimentation were not considered in the analysis.

**Final Temperature WLA Specific to the Department**

The Department is not specifically mentioned as a source of pollutant loading for temperature, therefore the wasteload allocation for the Department is presumed to be set to zero.

**Final Temperature Deadlines**

U.S. EPA did not specify deadlines for implementation of this TMDL.

**Department's Temperature Contribution (relative contribution to pollutant loading)**

As mentioned above, neither the Department nor other point sources are identified as sources of pollutant loading for temperature or sediment, so U.S. EPA has determined that these potential sources are insignificant in this TMDL.

***Scott River Sediment and Temperature TMDL, August 11, 2006*****Final Temperature WLA**

U.S. EPA states that there are no point sources for temperature related discharges within the area encompassed by this TMDL, so the waste load allocation is set to zero.

**Final Temperature WLA Specific to the Department**

U.S. EPA directed Regional Water Board staff shall evaluate the effects of the Department's state-wide NPDES permit, storm water permit, and waste discharge requirements (collectively known as the Department's Storm Water Program) by September 8, 2008. The evaluation shall determine the adequacy and effectiveness of the Department's Storm Water Program in preventing, reducing, and controlling sediment waste discharges and elevated water temperatures in the North Coast Region, including the Scott River watershed.

**Final Temperature Deadlines**

U.S. EPA did not establish specific wasteload allocations for point sources, so the wasteload allocations are set to zero.

**Department's Contribution (relative contribution to pollutant loading)**

The Department's relative contribution to the temperature pollutant loading is not known.

***Shasta River Dissolved Oxygen and Temperature TMDL, U.S. EPA Established on December 26, 2007*****Final Temperature WLA**

There are no point source heat loads in the Shasta River watershed, and therefore no waste load allocations apply.

**Final Temperature WLA Specific to the Department**

The Department was not assigned a waste load allocation for temperature: as stated above, there are no point sources of heat loads in the Shasta River watershed.

**Final Deadlines**

No deadlines were specified.

**Department's Pollutant Contribution**

The Department's relative contribution to the temperature pollutant loading in Shasta River Watershed is not known.

**I. Chloride Pollutant Category****General Description of Pollutant Category**

The Department is named as a responsible party in the Santa Clara River watershed chloride TMDL.

**Sources of Pollutant & How it Enters the Waterway**

Chloride in the Santa Clara River watershed is principally due to increased salt loadings from imported water and the use of self-regenerating water softeners.

**Watershed Contribution**

The Department does not import water and does not use self-generating water softeners.

**Control Measures**

The Department is expected to be in compliance with the chloride WLA without any additional control actions as long as the Department is in compliance with this Order.

**LOS ANGELES REGION CHLORIDE TMDLS*****Santa Clara River Reach 3 Chloride TMDL, U.S. EPA Established on June 18, 2003***

There are two major sources that discharge into Reach 3, the Santa Paula and Fillmore WRPs, that comprise approximately 80 percent of the total estimated load under flow conditions.

The Department is one of five minor point sources that discharge to Reach 3. Although the Department is a minor source, the minor discharges to the Santa Clara River are typically related to dewatering and construction projects that are covered by other NPDES permits.

**Final Chloride WLA****Estimated Chloride Loads to Reach 3 Under Low Flow Conditions**

<b>Point Sources</b>	<b>Waste Load Allocation (mg/L)</b>
<b>Fillmore WRP</b>	80
<b>Santa Paula WRP</b>	80
<b>MS4 Stormwater</b>	80

<b>Point Sources</b>	<b>Waste Load Allocation (mg/L)</b>
<b>Construction General Permit</b>	80
<b>Department</b>	80
<b>Other Minor Permits</b>	80
<b>NonPoint Sources</b>	<b>Load Allocation (mg/L)</b>
<b>Other Tributaries to Reach 3*</b>	80
<b>Sespe Creek</b>	40
<b>Santa Clara Reach 4</b>	100
<b>Total</b>	<b>80</b>
* Although other tributaries to Reach 3 were not included in the linkage analysis above, their contributions to Reach 3 chloride loads and flows are believed to be insignificant.	

### Final Chloride WLA Specific to the Department

Specific WLA for the Department is 80 mg/L.

### Final Chloride Deadlines

U.S. EPA established this TMDL and it became effective on June 18, 2003. The Department is expected to be in compliance with the Chloride WLA without any additional control actions as long as the Department is in compliance with this Order.

### Department's Chloride Contribution (relative contribution to pollutant loading)

The Department's relative contribution to the chloride pollutant loading in the Santa Clara River Reach 3 is not known.

### **Upper Santa Clara River Chloride TMDL, April 6, 2010**

The principal source of chloride in the Upper Santa Clara River is discharges from the Saugus WRP and Valencia WRP, which are estimated to contribute 70 percent. These sources of chloride accumulate and degrade groundwater in the lower area east of Piru Creek in the basin.

### Final Chloride WLA

Other minor NPDES discharges receive conditional WLAs shown below.

<b>Reach</b>	<b>Concentration-based Conditional WLA for Chloride (mg/L)</b>
<b>6</b>	150 (12-month Average)
	230 (Daily Maximum)
<b>5</b>	150 (12-month Average)
	230 (Daily Maximum)
<b>4B</b>	117 (3-month Average)
	230 (Daily Maximum)

### Final Chloride WLA Specific to the Department

The Department is assigned the above concentration based WLAs.

### **Final Chloride Deadlines**

The interim and final WLAs for TDS and sulfate contained in the Basin Plan Amendment are essentially established for the principal sources. The Department does not import water and does not use self-generating water softeners. The Department is expected to be in compliance with the Chloride WLA without any additional control actions as long as the Department is in compliance with this Order.

### **Department's Chloride Contribution** (relative contribution to pollutant loading)

The Department's relative contribution to the chloride pollutant loading in the Upper Santa Clara River is not known.

## **Region Specific Requirements**

The Regional Water Boards have identified specific areas within their Regions requiring special conditions (Attachment V). These special conditions are needed to account for the unique value of the resource(s) within the Region, special pollutant or pollution control issues within the Region, or storm water management and compliance issues applicable to the Region. These special requirements need not be applied statewide but are applicable only to Department discharges within the Regions as specified in Attachment V. Region specific requirements are included for the North Coast, San Francisco Bay, and Lahontan Regional Water Boards.

### *North Coast Region*

1. Sediment. Region specific requirements addressing sediment discharges in sediment-impaired watersheds in the North Coast Region are based on the "Total Maximum Daily Load Implementation Policy Statement for Sediment-Impaired Receiving Waters in the North Coast Region," as included in the Basin Plan and Resolution No. R1-2004-0087. The Policy requires the use of NPDES permits and waste discharge requirements to achieve compliance with sediment-related water quality standards. The requirements in Attachment V to systematically inventory, prioritize, control, monitor, and adapt, as well as to include a time schedule in the annual District Workplan, are consistent with region-wide excess sediment control regulations.

The sediment requirements are intended to reduce the adverse impacts of excessive sediment discharges to sediment-impaired waters, including impacts to the cold water salmonid fishery and the COLD, COMM, RARE, SPWN, and MIGR beneficial uses. The beneficial uses associated with the cold water salmonid fishery are often the most sensitive to sediment discharges. Risks to salmonids from excessive sediment are well documented in scientific literature and include:

- the filling of pools and subsequent reduction in available in-stream salmonid habitat;
- burial of spawning gravels;
- gill abrasion and death due to extremely high turbidity levels;
- reduction in macroinvertebrate populations available as food for salmonids; and

- alterations in channel geometry to a wider, shallower channel which is subject to increases in solar heating.
2. Riparian Vegetation Requirements. Region specific requirements to protect and restore riparian vegetation are based on the Water Quality Objective for temperature. The temperature objective states, in part, that the natural receiving water temperature shall not be altered unless it can be demonstrated that such alteration does not adversely affect beneficial uses. Removal of riparian vegetation associated with Department activities has the potential to decrease shade, increase solar radiation, and raise water temperatures, and may therefore cause an exceedance of the temperature objective.

The requirements in Attachment V direct the Department to protect and restore riparian vegetation to the greatest extent feasible. In many cases, activities involving the removal of riparian vegetation will require a 401 water quality certification, which will contain more specific conditions regarding the removal and/or establishment of vegetation.

These requirements are intended to prevent alterations to natural receiving water temperature from Department activities. The primary mechanism in which riparian vegetation influences water temperature is through the shade. Loss of riparian vegetation and the shade that it provides can lead to increased solar radiation, hotter water temperatures, and adverse impacts to beneficial uses. The beneficial uses most sensitive to increases in water temperature are often those associated with the cold water salmonid fishery. Risks to salmonids are well documented in scientific literature and include:

- reduced feeding rates and growth rates;
- impaired development of embryos and alevins;
- changes in the timing of life history events, such as upstream migration, spawning, and seaward migration;
- increased disease infection rates and disease mortality; and
- direct mortality.

### *San Francisco Bay Region*

The Urban Runoff Management, Comprehensive Control Program section of the Basin Plan (Chapter 4.14) requires municipalities and local agencies, including the Department, to address existing water quality problems and prevent new problems associated with urban runoff through the development and implementation of a comprehensive control program focused on reducing current levels of pollutant loading to storm drains to the maximum extent practicable.

The Highway Runoff Control Program section of the Basin Plan (Chapter 4.14.2) requires the Department to manage and monitor pollutant sources from its ROW through development and implementation of a highway runoff management plan.

The Basin Plan comprehensive and highway runoff program requirements are designed to be consistent with federal regulations (40 C.F.R., §§ 122-124) and are implemented through issuance of NPDES permits to owners and operators of MS4s. A summary of the regulatory provisions is contained in Title 23 of the California Code of Regulations at section 3912. The Basin Plan identifies beneficial uses and establishes water quality objectives for surface waters in the Region, as well as effluent limitations and discharge prohibitions intended to protect those uses. The region-specific requirements in Attachment V of this Order implement the plans, policies, and provisions of the Regional Water Board's Basin Plan.

#### 1. Trash Load Reduction.

a. Legal Authority. The following legal authorities apply to the trash load reduction requirements specified in Attachment V:

- Clean Water Act sections 402(p)(3)(B)(ii-iii), CWC section 13377, and Federal NPDES regulations 40 Code of Federal Regulations sections 122.26(d)(2)(i)(B, C, D, E, and F) and 40 Code of Federal Regulations section 122.26(d)(2)(iv).
- Federal NPDES regulations 40 Code of Federal Regulations section 122.26(d)(2)(iv)(B) requires, "shall be based on a description of a program, including a schedule, to detect and remove (or require the discharger to the municipal storm sewer to obtain a separate NPDES permit for) illicit discharges and improper disposal into the storm sewer."
- Federal NPDES regulation 40 Code of Federal Regulations section 122.26(d)(2)(iv)(B)(2) requires, "a description of procedures to conduct on-going field screening activities during the life of the permit, including areas or locations that will be evaluated by such field screens."
- Federal NPDES regulation 40 Code of Federal Regulations section 122.26(d)(2)(iv)(B)(3) requires, "a description of procedures to be followed to investigate portions of the separate storm sewer system that, based on the results of the field screen, or other appropriate information, indicate a reasonable potential of containing illicit discharges or other sources of non-storm water."
- Federal NPDES regulations 40 Code of Federal Regulations section 122.26(d)(2)(iv)(B)(4) requires, "a description of procedures to prevent, contain, and respond to spills that may discharge into the municipal separate storm sewer."
- San Francisco Bay Basin Plan, Chapter 4 – Implementation, Table 4-1 Prohibitions, Prohibition 7, which is consistent with the State Water Board's Enclosed Bays and Estuaries Policy, Resolution 95-84, prohibits the discharge of rubbish, refuse, bark, sawdust, or other solid wastes into surface waters or at any place where they would contact or where they would be eventually transported to surface waters, including flood plain areas. This prohibition was adopted by the Regional Water Board in the 1975 Basin Plan, primarily to protect recreational uses such as boating.

- b. Extent, Impacts, and Conclusions. Trash<sup>25</sup> and litter are a pervasive problem near and in creeks and in San Francisco Bay having major impacts on the environment, including aquatic life and habitat in those waters. Ubiquitous, unacceptable levels of trash in waters of the San Francisco Bay Region warrant a comprehensive and progressive program of education, warning, and enforcement, and certain areas warrant consideration of structural controls and treatment. Trash in urban waterways of coastal areas can become *marine debris*, known to harm fish and wildlife and cause adverse economic impacts.<sup>26</sup> It accumulates in streams, rivers, bays, and ocean beaches throughout the San Francisco Bay Region, particularly in urban areas.

Trash adversely affects numerous beneficial uses of waters, particularly recreation and aquatic habitat. Not all litter and debris delivered to streams are of equal concern with regard to water quality. Besides the obvious negative aesthetic effects, most of the harm of trash in surface waters is to wildlife in the form of entanglement or ingestion.<sup>27,28</sup> Some elements of trash exhibit significant threats to human health, such as discarded medical waste, human or pet waste, and broken glass.<sup>29</sup> Also, some household and industrial wastes can contain toxic batteries, pesticide containers, and fluorescent light bulbs containing mercury. Large trash items such as discarded appliances can present physical barriers to natural stream flow, causing physical impacts such as bank erosion. From a management perspective, the persistent accumulation of trash in a waterbody is of particular concern, and signifies a priority for prevention of trash discharges. Also of concern are trash *hotspots* where illegal dumping, littering, and/or accumulation of trash occur.

The narrative water quality objectives applicable to trash are Floating Material (Waters shall not contain floating material, including solids, liquids, foams, and scum, in concentrations that cause nuisance or adversely affect beneficial uses), Settleable Material (Waters shall not contain substances in concentrations that result in the deposition of material that cause nuisance or adversely affect beneficial uses), and Suspended Material (Waters shall not contain suspended material in concentrations that cause nuisance or adversely affect beneficial uses).

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<sup>25</sup> For the purposes of this provision, trash is defined to consist of litter and particles of litter. Man-made litter is defined in California Government Code section 68055.1 (g): *Litter* means all improperly discarded waste material, including, but not limited to, convenience food, beverage, and other product packages or containers constructed of steel, aluminum, glass, paper, plastic, and other natural and synthetic materials, thrown or deposited on the lands and waters of the state, but not including the properly discarded waste of the primary processing of agriculture, mining, logging, sawmilling, or manufacturing.

<sup>26</sup> Moore, S.L., and M.J. Allen. 2000. Distribution of anthropogenic and natural debris on the mainland shelf of the Southern California Bight. *Mar. Poll. Bull.* 40:83-88.

<sup>27</sup> Laist, D. W. and M. Liffmann. 2000. *Impacts of marine debris: research and management needs*. Issue papers of the International Marine Debris Conference, Aug. 6-11, 2000. Honolulu, HI, pp. 16–29.

<sup>28</sup> McCauley, S.J. and K.A. Bjorndahl. 1998. Conservation implications of dietary dilution from debris ingestion: sublethal effects in post-hatchling loggerhead sea turtles. *Conserv. Biol.* 13(4):925-929.

<sup>29</sup> Sheavly, S.B. 2004. *Marine Debris: an Overview of a Critical Issue for our Oceans*. 2004 International Coastal Cleanup Conference, San Juan, Puerto Rico. The Ocean Conservancy.

The Regional Water Board, at its February 11, 2009 hearing, adopted a resolution proposing that 26 waterbodies be added to the 303(d) list for trash. The adopted Resolution and supporting documents are contained in Attachment 10.1 – 303(d) Trash Resolution and Staff Report, February 2009.

Data collected by Regional Water Board staff using the SWAMP Rapid Trash Assessment (RTA) Protocol,<sup>30</sup> over the 2003–2005 period,<sup>31</sup> suggest that the current approach to managing trash in waterbodies is not reducing the adverse impact on beneficial uses. The levels of trash in the waters of the San Francisco Bay Region are high, even with the Basin Plan prohibitions and potentially large fines. During dry weather conditions, a significant quantity of trash, particularly plastic, is making its way into storm drains and being transported downstream to San Francisco Bay and the Pacific Ocean. On the basis of 85 surveys conducted at 26 sites throughout the Bay Area, staff have found an average of 2.93 pieces of trash for every foot of stream, and all the trash was removed when it was surveyed, indicating high return rates of trash over the 2003–2005 study period.

A number of key conclusions can be made from the RTA study:

- Lower watershed sites have higher densities of trash.
  - All watersheds studied in the San Francisco Bay Region have high levels of trash.
  - There are trash source hotspots, usually associated with parks, schools, or poorly kept commercial facilities.
  - Dry season deposition of trash, associated with wind and dry season runoff, contributes measurable levels of trash to downstream locations.
  - The majority of trash is plastic at lower watershed sites where trash accumulates in the wet season. This suggests that urban runoff is a major source of floatable plastic found in the ocean and on beaches as marine debris.
  - Parks that have more evident management of trash by city staff and local volunteers, including cleanup within the creek channel, have measurably less trash and higher RTA scores.
- c. Trash Reduction measures shall demonstrate compliance through timely implementation of controls in all high trash generating areas for the prohibition of discharge of trash and include the following:
- Implementation of full capture systems, treatment controls, and/or enhanced maintenance controls for storm drains or catchment that service the significant trash generating areas.
  - Coordinate with neighboring MS4 permittees to construct, operate and maintain those controls listed above.

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<sup>30</sup> SWAMP Rapid Trash Assessment Protocol, Version 8

<sup>31</sup> SWAMP S.F. Bay Region Trash Report, January 23, 2007

- Assess for the effectiveness of enhanced maintenance controls implemented in high generating trash areas, as well as coordination with local municipalities.
  - Abate trash from construction and reconstruction projects.
  - Include trash capture devices on the outlets of treatment systems for new and redeveloped highway projects to achieve the full trash capture standard.
  - Report in each Annual Report, as part of the TMDL STATUS REVIEW REPORT a per District summary of trash reduction controls and their effectiveness.
- d. Costs of Trash Control. Costs for either enhanced trash management measure implementation or installation and maintenance of trash capture devices are significant, but when spread over several years, and when viewed on a per-capita basis, are reasonable. To meet Basin Plan and local MS4 requirements, trash capture devices have already been installed by other municipalities in the Bay Area.

Cost information on various trash capture devices is included in the Santa Clara Valley Urban Runoff Pollution Prevention Program (SCVURPPP) BMP Trash Toolbox (July 2007). The Toolbox contains cost information for both trash capture devices and enhanced trash management measure implementation, covers a broad range of options, and also discusses operation and maintenance costs.

2. Storm Water Pump Stations. In late 2005, Regional Water Board staff investigated an occurrence of low salinity and dissolved oxygen conditions in Old Alameda Creek (Alameda County) and Alviso Slough (Santa Clara County). In the case of Old Alameda Creek, discharge of black-colored water from the Alvarado pump station to the slough was observed at the time of the data collection on September 7, 2005, confirming dry weather urban runoff as the source of the violations of the five (5) mg/L dissolved oxygen water quality objective. Such conditions were measured again on September 21, 2005.

On October 17, 2005, waters in Alviso Slough were much less saline than the salt ponds and had the lowest documented dissolved oxygen of the summer, suggesting a dry weather urban runoff source. The dissolved oxygen sag was detected surface to bottom at 2.3 mg/L at a salinity of less than one part per thousand (ppt), mid-day, when oxygen levels should be high at the surface. The sloughs have a typical depth of six feet.

Board staff's investigations of these incidents, documented in a memorandum,<sup>32</sup> found that "storm water pump stations, universally operated by automatic float triggers, have been confirmed as the cause in at least one instance, and may represent an overlooked source of controllable pollution to the San Francisco Bay Estuary and its tidal sloughs... [that] discharges of dry weather urban runoff from these pump stations are not being managed to protect water quality, and [that] surveillance monitoring has detected measurable negative water quality consequences of this current state of pump station management."

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<sup>32</sup> Internal Water Board Memo dated December 2, 2005: "Dry Weather Urban Weather Urban Runoff Causing or Contributing to Water Quality Violations: Low Dissolved Oxygen (DO) in Old Alameda Creek and Alviso Slough."

Pump station discharges of dry weather urban runoff can cause violations of water quality objectives. These discharges are controllable point sources of pollution that are virtually unregulated. The Regional Water Board has determined that the measures included in Attachment V are necessary to address these discharges and water quality problems.

### *Lahontan Region*

1. The Lahontan Basin Plan encourages the infiltration of storm water runoff to treat pollutants in discharges and mitigate the effects of increased runoff to surface waters from the addition of impervious surfaces. The 20-year, one-hour design storm has been historically applied and accepted as an effective requirement to mitigate discharges of storm water to surface waters in the sensitive high mountain watersheds of the Lahontan Region. Water Board staff has estimated that facilities designed to treat or infiltrate the 20-year, one-hour storm event effectively capture approximately 85 percent of the average annual runoff volume in the Lake Tahoe Basin. However, it is recognized that the natural environment provides adequate infiltration and/or treatment in areas where there is little or no connectivity to surface waters. Therefore the Lahontan Water Board encourages the Department to focus implementation of storm water treatment facilities in those areas that discharge directly to surface waters to maximize water quality benefits. This requirement is applicable to existing highways and facilities in the Mammoth Lakes Area Hydrologic Unit.
2. The Natural Environment as Treatment (NEAT) study has helped identify the priority areas within the Lake Tahoe Hydrologic Unit where storm water treatment and control measure implementation has the most benefit for water quality protection. Similarly, the NEAT study has helped identify those areas where there may be limited water quality benefits associated with implementing structural treatment and control measures. The NEAT approach is also applicable in other areas. This provision is needed to focus available resources on the areas where the most water quality benefit can be achieved.
3. The October 15 to May 1 grading prohibition is necessary to reduce erosion and sedimentation from disturbed areas within the sensitive high elevation areas within the Lahontan Region. These are areas where snow fall restricts the ability to control storm water pollution through the winter months. This requirement mitigates winter erosion issues by requiring disturbed soil areas to be winterized prior to the onset of snow, and allows for exceptions where there is a compelling need.

### **Regional Water Board Authorities**

Regional Water Boards and their staff will oversee implementation and compliance with this Order. As appropriate, they will review reports, conduct inspections, and take enforcement actions on violations of this Order.

### **Cost of Compliance and Other MEP Considerations**

#### *General Cost Considerations in Storm Water Regulation and Management*

The Department will incur incremental costs in implementing this Order, such as the cost of complying with the Order's storm water treatment BMP, post-construction, hydromodification, Low Impact Development, and monitoring and reporting requirements. The Department will also incur additional costs in following the iterative process as required by the Order. The cost of complying with TMDL waste load allocations is not considered since TMDLs are not subject to the MEP standard.

In adopting Order WQ 2000-11, the State Water Board found that cost is a relevant factor, among others such as feasibility and public acceptance that should be considered in determining MEP. The State Water Board considered the costs in preparing this Order and has determined that the costs reflect the MEP standard. The State Water Board further found in adopting Order WQ 2000-11 that in considering the cost of compliance, it is also important to consider the costs of impairment; that is, the negative impact of pollution on the economy and the positive impact of improved water quality. So, while it is appropriate and necessary to consider the cost of compliance, it is also important to consider the larger economic impacts of implementation of the storm water management program.

Many studies have been undertaken to assess the cost of compliance with storm water permits. Most studies have focused on municipal programs as opposed to "linear MS4s" or Departments of Transportation. A study by the Los Angeles Regional Water Board reported wide variability in the cost of compliance among municipal permit holders which was not easily explained (LARWQCB, 2003).

In 1999, U.S. EPA reported on multiple studies it conducted to determine the cost of urban runoff management programs. A study of Phase II municipalities determined that the annual cost of the Phase II program was expected to be \$9.16 per household. U.S. EPA also studied 35 Phase I municipalities, finding costs to be similar to those anticipated for Phase II municipalities, at \$9.08 per household annually (U.S. EPA, 1999a).

A program cost study was also conducted by the Los Angeles Regional Water Board, where program costs reported in the municipalities' annual reports were assessed. The Water Board estimated the average per household cost to implement the MS4 program in Los Angeles County was \$12.50.

The State Water Board also commissioned a study by California State University, Sacramento to assess costs of the Phase I MS4 program. This study is current and includes an assessment of costs incurred by the City of Encinitas in implementing its program. Annual cost per household ranged from \$18-46, with the City of Encinitas representing the upper end of the range (SWRCB, 2005). The cost of the City of Encinitas' program is understandable, given the city's coastal location, reliance on tourism, and additional costs resulting from a consent decree with environmental groups regarding its program. For these reasons, as well as the general recognition the city receives for implementing a superior program, the city's program cost can be considered as the high end of the spectrum for municipal storm water management program costs.

The California Department of Finance (Finance, 2003) conducted a comprehensive review of the Department's storm water program. Finance noted widely divergent compliance cost estimates produced by regulators and environmental organizations versus consultant's estimates. Finance also had difficulty identifying compliance costs because of the way storm water activities are integrated with other functions and allocated among the different divisions within the Department, and because they are funded from different sources. Finance made three findings related to cost:

- The projected costs of compliance are escalating.
- Storm water compliance costs are integrated into many of the Department's business processes and are not accurately tracked.
- As storm water compliance costs increase, the amount of funding available for highway projects decreases, which reduces the number of projects that can be constructed.

The review concluded that balancing costs and benefits is a difficult policy decision and there should be a recognition of the trade-offs associated with resource allocation decisions given the Department's limited resources.

It is important to note that storm water program costs are not all attributable to compliance with MS4 permits. Many program components and their associated costs existed before any MS4 permits were issued. For example, for the Department, storm drain maintenance, street sweeping and trash/litter collection costs cannot be solely or even principally attributable to MS4 permit compliance since these practices have long been implemented before the MS4 permit was issued. Even many structural BMPs (erosion protection, energy dissipation devices, detention basins etc.) are standard engineering practice for many projects and are not implemented solely to comply with permit provisions. Therefore, the true cost resulting from MS4 permit requirements is some fraction of the cost to operate and maintain the highway system.

The California State University, Sacramento study found that only 38 percent of program costs are new costs fully attributable to MS4 permits. The remainder of program costs was either pre-existing or resulted from enhancement of pre-existing programs (SWRCB, 2005). The County of Orange found that even lesser amounts of program costs are solely attributable to MS4 permit compliance, reporting that the amount attributable to implement its Drainage Area Management Plan is less than 20 percent of the total budget. The remaining 80 percent is attributable to pre-existing programs (County of Orange, 2007). Any increase in cost to the Department by the requirements of this Order will be incremental in nature.

Storm water management programs cannot be considered solely in terms of their costs. The programs must also be viewed in terms of their value to the public. For example, household willingness to pay for improvements in fresh water quality for fishing and boating has been estimated by U.S. EPA to be \$158-210 per household (U.S. EPA, 1999a). This estimate can be considered conservative, since it does not include important considerations such as marine waters benefits, wildlife benefits, or flood control benefits. The California State University, Sacramento study corroborates U.S. EPA's estimates, reporting annual

household willingness to pay for statewide clean water to be \$180 (SWRCB, 2005). Though these costs may be assessed differently at the state level (for the Department) than at the municipal level, the results indicate that there is public support for storm water management programs and that costs incurred by the Department to implement its storm water management program remain reasonable.

It is also important to consider the cost of not implementing a storm water management program. Urban runoff in southern California has been found to cause illness in people bathing near storm drains (Haile et al., 1996). A study of south Huntington Beach and north Newport Beach found that an illness rate of about 0.8 percent among bathers at those beaches resulted in about \$3 million annually in health-related expenses (Lin, 2005). Extrapolation of such numbers to the beaches and other water contact recreation areas in the state would increase these numbers significantly.

Storm water runoff and its impact on receiving waters also impacts the tourism industry. The California Travel and Tourism Commission (2009) estimated that in 2008 direct travel spending in California was \$97.6 billion directly supporting 924,000 jobs, with earnings of \$30.6 billion. Travel spending in 2008 generated \$1.6 billion in local taxes and \$2.8 billion in state taxes. Impacts on tourism from storm water runoff (e.g. beach closures) can have a significant impact on the economy. The experience of Huntington Beach provides an example of the potential economic impact of poor water quality. Approximately eight miles of Huntington Beach were closed for two months in the middle of summer of 1999, impacting beach visitation and the local economy.

#### *Cost Considerations Relative to the Department*

In written comments and before the Board, the Department has stated that the requirements of the first public drafts would impose prohibitive costs on the Department at a time of economic difficulty and limited resources. State Water Board staff has carefully considered the Department's comments and revised the draft Tentative Order to continue to address critical water quality problems in consideration of the cost of compliance.

State Water Board staff completed a Draft Tentative Order and submitted it to the Department, U.S. EPA, and the Natural Resources Defense Council for informal stakeholder review in the fall of 2010. Further review was provided by the Regional Water Boards. Staff revised the Draft Tentative Order to address the informal comments received and released it for public review on January 7, 2011 (Draft Tentative Order). Approximately 330 comments from 16 commenters were received on the Draft Tentative Order, and a public hearing was held on July 19, 2011. Staff further revised the Draft Tentative Order and released a Revised Draft Tentative Order on August 18, 2011 (Revised Draft Tentative Order). Approximately 220 comments from 33 commenters were received on the Revised Draft Tentative Order, and a State Water Board workshop was held on September 21, 2011. In each set of comments and before the Board, the Department expressed significant concerns with the cost of compliance with the Tentative Orders.

On October 6, 2011, the California Senate Select Committee on California Job Creation and Retention held a hearing on the economic impacts of the State Water Board's three general or statewide storm water permits that were under renewal: the Phase II Small MS4 permit, the Industrial General Permit, and the Department's MS4 permit. The Executive Director of the State Water Board testified at the hearing that the comments regarding cost of compliance with the permits were being considered carefully and that the three permits required substantial revision to address the comments. State Water Board staff held bi-weekly meetings with the Department in October through December 2011 to discuss their concerns. Revisions resulting from these meetings are contained in the Second Revised Draft Tentative Order which was released for public review on April 27, 2012 (Second Revised Draft Tentative Order).

This section is a general discussion of the cost of compliance with the Second Revised Draft Tentative Order and of current expenditures by the Department to comply with the existing permit (Order 99-06-DWQ) (Existing Permit). It also discusses the more significant changes between the Revised Draft and Second Revised Draft Tentative Orders.

It is very difficult to precisely determine the true cost of implementation of the Department's storm water management program as affected by this Order. Due to the extensive, distributed nature of the Department's MS4, permit requirements that involve an unknown level of implementation or that depend on environmental variables that are as yet undefined, and the difficulty in isolating program costs attributable to permit compliance, only general conclusions can be drawn from this information.

The Department has made a number of estimates of the cost of complying with the Draft and Revised Draft Tentative Orders. Generally, the Department's estimates are based on worst-case scenarios or the most restrictive interpretation of the Tentative Orders. In a presentation to a meeting of the American Association of State Highway and Transportation Officials (AASHTO) on June 22, 2011,<sup>33</sup> the Department's Chief Environmental Engineer, Scott McGowen estimated the annual cost of compliance at \$281million. This estimate was based on the January 7, 2011 Draft Tentative Order. At the July 19, 2011 public hearing, the Department estimated the annual compliance cost at approximately \$450 million, based on the same January 7, 2011 Draft Tentative Order. At the September 21, 2011 State Water Board workshop, the Department estimated an annual compliance cost of \$904 million, based on the requirements of the August 18, 2011 Revised Draft Tentative Order. It should be noted that the August 18 draft removed or modified a number of provisions that were expected to reduce the cost of compliance.

Annual expenditures for the Department's storm water management program under the Existing Permit (DWQ 99-06) are provided in the Department's annual reports. For fiscal years 2007-08 through 2010-11, the Department reported annual personal services and

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<sup>33</sup> Caltrans NPDES Tentative Order, Natural Systems and Ecological Communities Subcommittee at the National Planning and Environmental Practitioners Meeting. AASHTO, June 22, 2011.

operating expenses of \$93.8 million, \$93.6 million, \$75.2 million, and \$89.2 million. These figures do not include the cost of capital improvements needed to comply with the permit.

State Water Board staff estimated the capital expenditures for the Existing Permit in two ways. First, the Department provided the number of post-construction storm water treatment BMPs installed in 2009-10 and 2010-11 along with typical unit costs for each BMP. In 2007-08, the Department spent approximately \$74.7 million for 396 treatment BMPs, \$104.5 million in 2009-10 for 667 treatment BMPs, and \$75.7 million in 2010-11 for 506 treatment BMPs. The Department indicated that anomalies in the data for 2008-09 make them unreliable and they are therefore not included. The Department also indicated that the unit cost factors do not include costs for design, ROW and other related elements. The estimates therefore can be considered on the low side.

Second, capital expenditures were estimated from budget appropriations from the Department's State Highway Operation and Protection Program (SHOPP) as reported in the 2008-09 annual report. The SHOPP account is the primary source of funding for storm water-related capital expenses. Storm water compliance costs are not consistently reported in the annual reports; however, the 2008-09 annual report contains sufficient information to make an estimate. The capital value of the SHOPP "storm water mitigation element" for fiscal years 2009-10 through 2012-13 is \$640 million, including capital outlay support, or about \$160 million per year.

Using average personal services and operating expenses for the last four years (\$88 million) and average annual programmed SHOPP funding, the Department's expenditures to comply with the Existing Permit amount to approximately \$248 million.

As stated above, the Department has estimated cost of compliance with the Draft Tentative and Revised Draft Tentative Orders variously at \$281 to \$904 million. These estimates are based on "worst case scenarios" and on the most restrictive interpretations of the Orders' requirements. In preparing the Second Revised Tentative Order, staff worked to provide greater clarity and certainty to the Department on the scope of permit obligations and to eliminate compliance costs that were not expected to yield significant water quality benefits. With the exception of a lowering of the post-construction treatment threshold for non-highway facility projects from 10,000 square feet of new impervious surface to 5,000 square feet<sup>34</sup>, no requirements have been added to the Second Revised Draft Tentative Order that would materially increase the cost of compliance over the Revised Draft Tentative Order. In contrast, a number of substantive requirements have been removed, replaced or modified from the Revised Draft Tentative Order with the goal of focusing the Department's limited resources on the most significant water quality issues. These changes are expected to result in a lower cost of compliance with the Second Revised Draft Tentative Order as compared to the Revised Tentative Order. These include:

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<sup>34</sup> The threshold was lowered for consistency with the draft statewide Phase II Small MS4 General Permit and with regional MS4 permits.

1. Water quality monitoring program.
  - a. Replaced random compliance-driven monitoring approach with a tiered approach focusing on ASBS and TMDL watersheds, and deferring to the monitoring requirements specified in the ASBS Special Protections and TMDLs.
  - b. Deleted sampling pool, water quality action levels, and response process flow chart.
  - c. Removed 29 constituents from the monitoring constituent list.
  - d. Limited the monitoring for new constituents to TMDL watersheds.
  - e. For sites with existing monitoring data, limited BMP retrofits to 15 percent of the highest priority sites.
  - f. Deleted the long-term monitoring program.
  - g. Deleted maintenance facility compliance monitoring.
2. Project Planning and Design.
  - a. Raised the treatment threshold for highway projects from 5,000 square feet of new impervious surface to one acre.
  - b. Deleted the requirement for pilot Low Impact Development retrofits and effectiveness evaluations.
3. Hydromodification.
  - a. Removed requirement for programmatic stream stability assessments and a retrofit implementation schedule.
  - b. Raised the risk assessment threshold for non-highway facility projects from 10,000 square feet of new impervious surface to one acre.
4. Region Specific Requirements – removed, modified or scaled back requirements for the San Francisco Bay, Los Angeles, Central Valley, Lahontan, and San Diego Regional Water Boards with the goal of maximizing statewide consistency of requirements for the Department.
5. Construction Program – replaced requirement to inspect contractor operations outside the ROW with a requirement to include compliance language in its construction contracts.
6. TMDLs – Revised Attachment IV to more precisely identify the TMDLs applicable to the Department and shifted responsibility to prepare TMDL implementation plans from the Department to the Regional Water Boards.
7. ASBS – Added Attachment III to identify priority Department ASBS outfalls for installation of controls.
8. Maintenance Program.
  - a. Deleted the requirement to report the amount of waste and debris removed from drainage inlets.
  - b. Replaced the site-by-site characterization of waste management sites with a programmatic characterization.
  - c. Deleted the requirement to prepare and implement a storm drain system survey plan.

d. Replaced quantitative measurements of trash and litter removal with estimated annual volumes.

9. Non-Storm Water.

- a. Deleted surveillance monitoring of agricultural return flows.
- b. Deleted characterization monitoring of slope lateral drains.

Though no firm conclusions or precise estimates can be drawn from this analysis, it is expected that the revisions to the Revised Draft Tentative Order will significantly reduce the cost of compliance.

# ATTACHMENT I

## Incident Report Form

<b>Type of incident:</b> <input type="checkbox"/> <b>Field</b> <input type="checkbox"/> <b>Administrative</b>	
<b>Name of person completing this form:</b>	Person's agency name and address:
	Person's phone and e-mail:

For Field incidents complete Sections 1 and 3. For Administrative incidents complete Section 2. See Non-Compliance Notification Schedule on Page 2.

### SECTION 1: Field incidents

<b>Date(s) and time(s) of incident:</b>	1. Start date / time:
	2. End date / time:
<b>Location of Incident:</b>	3. Nearest city / town:
	4. Street address / nearest cross street:
	5. Latitude / Longitude:
	6. Additional location detail:
<b>County:</b> _____	
<b>Materials involved in the incident:</b> (use Comments Section below if necessary):	6. Name(s) of material(s) discharged:
	7. Approximate quantity discharged (specify units):
	8. Approximate concentration of material:
<b>Discharge to surface water?</b> <input type="checkbox"/> <b>No</b> <input type="checkbox"/> <b>Yes</b> If yes, answer questions 9-11	9. Name of waterbody:
	10. Apparent effects (if any) on waterbody:
	11. Estimated extent of impacts to waterbody:
<b>Was CalEMA notified?</b> <input type="checkbox"/> <b>No</b> <input type="checkbox"/> <b>Yes</b> If yes, answer questions 12-14	12. Date and time of notification:
	13. Name of person making the notification:
	14. Phone number of person making the notification:
<b>Was the Regional Water Board (RWB) notified?</b> <input type="checkbox"/> <b>No</b> <input type="checkbox"/> <b>Yes</b> If yes, answer questions 15-17	15. Name of RWB contact:
	16. RWB contact's phone / e-mail:
	17. Name of person making the notification:
<b>Were downgradient communities / people notified?</b> <input type="checkbox"/> <b>No</b> <input type="checkbox"/> <b>Yes</b> If yes, answer questions 18 - 20	18. Date and time of notification:
	19. Name of person making the notification:
	20. Phone number of person making the notification:
	21. Name of downgradient community/ person:

### Field Non-Compliance (check all that apply)

	Lack of BMP(s), ineffective implementation of BMP(s), or failure of BMP(s) resulted in a discharge of pollutants to surface water.
	Monitoring data indicates an exceedance of a defined standard. Defined standards include TMDL Waste Load Allocations, and water quality standards in the Water Quality Control Plans and promulgated policies and regulations of the State and Regional Water Boards, including California Ocean Plan limitations and prohibitions.
	Discharge of prohibited non-storm water.
	Failure to comply with Facility Pollution Prevention Plan (FPPP) requirements.
	Failure to comply with inspection, monitoring, and reporting requirements and protocols.
	Other (describe - use Comments Section below if needed):

### SECTION 2: Administrative Non-Compliance (check all that apply)

	Failure to submit reports or documents required by the Permit and/or SWMP, failure of timely submittal, and/or failure to submit required information.
	Failure to develop and/or maintain a site-specific FPPP or to implement any other procedural requirement of the Permit.
	Other (describe - use Comments Section below if needed):

**SECTION 3: Description of Incident**

Activities in the area prior to the incident (If any):
Initial assessment of any impact caused by the discharge (If any):
Samples collected and analyses requested (If any):
Steps taken to mitigate damage and prevent reoccurrence (If any):
Current Status:
Schedule for proposed mitigation/abatement (If any):
Other Comments:

**Non-Compliance Notification Schedule**

Type of Incident	Within 5 Working Days (Verbal)	Within 10 Working Days (Written)	Within 30 Calendar Days (Written)	In Annual Report
Emergency Incidents <sup>1</sup>	—	—	—	Chronological summary and status of all incidents
Field <sup>2</sup>	Notify RWB Executive Officer	To RWB Executive Officer and copies to Dept. HQ	—	Chronological summary and status of all incidents
Administrative <sup>3</sup>	Notify RWB Executive Officer or SWB Contact <sup>3</sup>	—	To RWB Executive Officer, SWB Executive Director, and copies to Dept. HQ.	Chronological summary and status of all incidents

<sup>1</sup> Sudden, unexpected, unpreventable incidents that threaten public health, public safety, property, or the environment that pose a clear and imminent danger requiring immediate action to prevent or mitigate the damage or threat, and that result in a discharge or potential discharge.

<sup>2</sup> Failure to meet any non-administrative requirement of the SWMP or Permit or to meet any applicable water quality standard. This includes failure to install required BMPs or conduct required monitoring or maintenance. It also includes discharges or prohibited non-storm water that do not meet the definition of emergency incidents. It does not include determinations by the Department or a Regional Water Board Executive Officer that a discharge is causing or contributing to an exceedance of an applicable WQS. See provision E.2.c.6)c).

<sup>3</sup> Failure to meet any administrative or procedural requirement of the SWMP or Permit including submission of required reports, notifications and certifications. The report of non-compliance shall be submitted to the same organization (State or Regional Water Board) to which the required report was originally due.

<i>Certification – I certify that under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.</i>			
Signature of Contractor (if applicable)	Title	Telephone	Date:
Signature of Department Representative	Title	Telephone	Date:

## ATTACHMENT II

### Monitoring Constituent List

(Not Applicable to ASBS Discharges)

Constituent	Analytical Method	Reporting Limit <sup>35</sup>	Units
<i>WATER COLUMN CHEMISTRY</i>			
<b>Conventional Pollutants</b>			
Hardness as CaCO <sub>3</sub>	SM 2340 B or C	5	mg/L
pH	Calibrated Field Instrument		pH Units
Temperature	Calibrated Field Instrument		C +/-
Flow Rate	Calibrated Field Instrument		ft <sup>3</sup> /s
Total Dissolved Solids	EPA 160.1	1	mg/L
Total Suspended Solids	EPA 160.2	1	mg/L
<b>Hydrocarbons</b>			
Oil & Grease	EPA 1664B	1.4	mg/L
Polycyclic Aromatic Hydrocarbons (Total)	EPA 8310	0.05	µg/L
<b>Nutrients</b>			
Total Kjeldahl Nitrogen (TKN)	EPA 351.3	100	µg/L
Nitrate as Nitrogen (NO <sub>3</sub> -N)	EPA 300.0	100	µg/L
Phosphorous (Total)	EPA 365.2	30	µg/L
<b>Metals</b>			
Aluminum (Total)	EPA 200.8	25	µg/L
Chromium (Total)	EPA 200.8	1	µg/L
Copper (Total)	EPA 200.8	1	µg/L
Iron (Total)	EPA 200.8	1	µg/L
Lead (Total)	EPA 200.8	1	µg/L
Zinc (Total)	EPA 200.8	5	µg/L
<b>Microbiological</b>			
Fecal Coliform	SM 9221 C E	2	MPN/100 mL
Enterococcus <sup>36</sup>	EPA 1600	2	CFU/100 mL
<i>WATER COLUMN TOXICITY</i>			
Chronic <sup>37</sup>	EPA 821-R-02-013	Pass/Fail	

<sup>35</sup> Reporting limits should be sufficient enough to detect the presence of a constituent based on the applicable Regional Water Board Basin Plan. If no limit is specified in the Basin Plan, the reporting limit specified in this table will be used. If no limit is specified in this table, then the Regional Boards shall be consulted.

<sup>36</sup> Only applicable for direct discharges to marine waters. See definition of direct discharges and indirect discharges in Attachment VIII (glossary).

<sup>37</sup> To calculate either a Pass or Fail of the effluent concentration chronic toxicity test at the IWC, the instructions in Appendix A in the National Pollutant Discharge Elimination System Test of Significant Toxicity Implementation Document (EPA/833-R-10-003) shall be used.

## ATTACHMENT II

### ASBS Monitoring

**TABLE A**  
**Monitoring Constituent List**  
**(excerpted from California Ocean Plan dated 2009)**

<b>Constituent</b>	<b>Units</b>
Grease and Oil	mg/L
Suspended Solids	mg/L
Settleable Solids	mL/L
Turbidity	NTU
PH	

**TABLE B**  
**Monitoring Constituent List**  
**(excerpted from California Ocean Plan dated 2009)**

<b>Constituent</b>	<b>Units</b>
Arsenic	µg/L
Cadmium	µg/L
Chromium	µg/L
Copper	µg/L
Lead	µg/L
Mercury	µg/L
Nickel	µg/L
Selenium	µg/L
Silver	µg/L
Zinc	µg/L
Cyanide	µg/L
Total Chlorine Residual	µg/L
Ammonia (as N)	µg/L
Acute Toxicity	TUa
Chronic Toxicity	TUc
Phenolic Compounds (non-chlorinated)	µg/L
Chlorinated Phenolics	µg/L
Endosulfan	µg/L
Endrin	µg/L
HCH	µg/L

Analytical Chemistry Methods: All constituents shall be analyzed using the lowest minimum detection limits comparable to the Ocean Plan water quality objectives. For metal analysis, all samples, including storm water effluent, reference samples, and ocean receiving water samples, shall be analyzed by the approved analytical method with the lowest minimum detection limits (currently Inductively Coupled Plasma/Mass Spectrometry) described in the Ocean Plan.

### ATTACHMENT III

#### ASBS PRIORITY DISCHARGE LOCATIONS

Sample ID	Regional Board	ASBS Name	Longitude	Latitude
SAU020A	1	Saunders Reef	-123.65273	38.85916
SAU019A	1	Saunders Reef	-123.6528	38.86067
SAU016A	1	Saunders Reef	-123.65237	38.85849
SAU015	1	Saunders Reef	-123.65178	38.85612
SAU013A	1	Saunders Reef	-123.6514	38.85451
SAU014	1	Saunders Reef	-123.6517	38.8551
SAU011A	1	Saunders Reef	-123.64853	38.8527
SAU008	1	Saunders Reef	-123.6478	38.8521
SAU006A	1	Saunders Reef	-123.64777	38.85186
SAU009A	1	Saunders Reef	-123.64809	38.85254
RED023	1	Redwoods National Park	-124.1017	41.60527
RED027	1	Redwoods National Park	-124.10126	41.59657
RED028	1	Redwoods National Park	-124.10101	41.59729
RED018A	1	Redwoods National Park	-124.1061	41.613
RED015	1	Redwoods National Park	-124.11257	41.62928
RED014	1	Redwoods National Park	-124.11296	41.63059
RED017A	1	Redwoods National Park	-124.10571	41.61195
FIT012	2	James V. Fitzgerald	-122.516861	37.531406
ANO030	3	Ano Nuevo	-122.30121	37.11334
ANO033	3	Ano Nuevo	-122.29881	37.11202
ANO001	3	Ano Nuevo	-122.306364	37.121672
ANO002	3	Ano Nuevo	-122.30534	37.11987
ANO035	3	Ano Nuevo	-122.29297	37.10714
ALT004	4	Laguna Point to Latigo Point	-119.059097	34.08609
MUG005	4	Laguna Point to Latigo Point	-119.03821	34.083896
ALT005	4	Laguna Point to Latigo Point	-119.054291	34.085415
ALT006	4	Laguna Point to Latigo Point	-119.048653	34.085361
MUG008	4	Laguna Point to Latigo Point	-119.036389	34.083644
MUG010	4	Laguna Point to Latigo Point	-119.014826	34.070804
MUG013	4	Laguna Point to Latigo Point	-118.993551	34.065445
MUG016	4	Laguna Point to Latigo Point	-118.987069	34.062852
ALT008	4	Laguna Point to Latigo Point	-118.985931	34.062325

### ATTACHMENT III

Sample ID	Regional Board	ASBS Name	Longitude	Latitude
MUG028	4	Laguna Point to Latigo Point	-118.974165	34.058928
ALT009	4	Laguna Point to Latigo Point	-118.975975	34.059978
MUG031	4	Laguna Point to Latigo Point	-118.968706	34.056265
MUG041	4	Laguna Point to Latigo Point	-118.964271	34.053461
MUG046	4	Laguna Point to Latigo Point	-118.960862	34.052112
MUG048	4	Laguna Point to Latigo Point	-118.9594833	34.05172
MUG049	4	Laguna Point to Latigo Point	-118.9594333	34.05165
MUG051	4	Laguna Point to Latigo Point	-118.957316	34.050937
ALT011	4	Laguna Point to Latigo Point	-118.939404	34.045355
MUG053	4	Laguna Point to Latigo Point	-118.95539	34.050248
MUG059	4	Laguna Point to Latigo Point	-118.9515	34.048835
MUG058	4	Laguna Point to Latigo Point	-118.95042	34.048355
ALT010	4	Laguna Point to Latigo Point	-118.948184	34.047873
MUG061	4	Laguna Point to Latigo Point	-118.94834	34.047675
MUG077	4	Laguna Point to Latigo Point	-118.9345833	34.04513
MUG078	4	Laguna Point to Latigo Point	-118.934358	34.045431
MUG070	4	Laguna Point to Latigo Point	-118.9320000	34.04600
MUG066	4	Laguna Point to Latigo Point	-118.924654	34.04714
MUG073	4	Laguna Point to Latigo Point	-118.922723	34.046418
MUG135	4	Laguna Point to Latigo Point	-118.897426	34.041983
MUG147	4	Laguna Point to Latigo Point	-118.894154	34.041553
MUG150	4	Laguna Point to Latigo Point	-118.889212	34.040872
MUG187	4	Laguna Point to Latigo Point	-118.869505	34.039285
SAD0950	4	Laguna Point to Latigo Point	-118.8385500	34.02699
SAD0960	4	Laguna Point to Latigo Point	-118.8375000	34.02619
SAD0970	4	Laguna Point to Latigo Point	-118.8364600	34.02535
SAD0980	4	Laguna Point to Latigo Point	-118.8348600	34.02435
MUG318	4	Laguna Point to Latigo Point	-118.834316	34.023879
SAD0990	4	Laguna Point to Latigo Point	-118.8326600	34.02302
SAD1000	4	Laguna Point to Latigo Point	-118.8303400	34.02123
MUG355	4	Laguna Point to Latigo Point	-118.829258	34.02122

**ATTACHMENT III**

<b>Sample ID</b>	<b>Regional Board</b>	<b>ASBS Name</b>	<b>Longitude</b>	<b>Latitude</b>
SAD1030	4	Laguna Point to Latigo Point	-118.827049	34.018711
SAD1040	4	Laguna Point to Latigo Point	-118.8256600	34.01748
SAD1050	4	Laguna Point to Latigo Point	-118.8249200	34.01700
SAD1060	4	Laguna Point to Latigo Point	-118.8225400	34.01559
ALT017	4	Laguna Point to Latigo Point	-118.777059	34.025805
MUG346	4	Laguna Point to Latigo Point	-118.783588	34.02508
MUG283	4	Laguna Point to Latigo Point	-118.765915	34.02589
IRV020	8	Irvine Coast	-117.840190	33.576001
IRV009	8	Irvine Coast	-117.830393	33.566251
IRV007	8	Irvine Coast	-117.828078	33.565343
IRV001	8	Irvine Coast	-117.81858	33.558
IRV002	8	Irvine Coast	-117.821484	33.560705
CAR007B	3	Carmel Bay	-121.923798	36.52499
CAR006	3	Carmel Bay	-121.92457	36.52469



## ATTACHMENT IV

### Total Maximum Daily Load Requirements

Attachment IV prescribes the implementation requirements for the Total Maximum Daily Loads (TMDLs) in which the Department of Transportation (Department) has been identified as a responsible party. The TMDLs in this attachment have been (1) adopted by the Regional Water Quality Control Boards (Regional Water Boards) and approved by the State Water Resources Control Board (State Water Board) and the Office of Administrative Law or the United States Environmental Protection Agency (U.S. EPA), or (2) established by U.S. EPA.

Section I of this attachment provides directions and general guidance on development of a prioritized list of reaches for implementation actions. Section II identifies the applicable TMDLs and implementation requirements. Section II also contains TMDL-specific permit requirements for the Lake Tahoe Sediment/Nutrients TMDL, Napa River Sediment TMDL, Sonoma Creek Sediment TMDL, and the Lake Elsinore and Canyon Lake Nutrients TMDL. Section III prescribes the general implementation requirements applicable to all TMDLs, and the specific requirements applicable to each pollutant category.

The TMDLs addressed in this attachment were developed by numerous parties over many years, and vary widely in their implementation requirements. As explained in further detail in the Fact Sheet for this Order, Attachment IV establishes consistent implementation requirements among the TMDLs by separating them into one of eight categories by pollutant type, based upon the common treatment and control actions associated with each pollutant type. Each impaired waterbody will be prioritized for implementation by reach, with a fixed number of “compliance units” that must be achieved each year so that all TMDLs are addressed in 20 years. Effectiveness monitoring of the treatment and control actions is required to inform an adaptive management process.

The following eight TMDL pollutant categories have been established for TMDL implementation<sup>38</sup>:

1. Sediment/Nutrients/Mercury/Siltation/Turbidity
2. Metals/Toxics/Pesticides
3. Trash
4. Bacteria
5. Diazinon
6. Selenium
7. Temperature
8. Chloride

The Department shall comply with the requirements of Attachment IV. These requirements are directly enforceable through Order 2012-0011-DWQ (Order).

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<sup>38</sup> Some TMDLs containing multiple pollutants have been separated according to the categories that best address the individual pollutants.

## ATTACHMENT IV

### Section I. TMDL Prioritization and Implementation

#### A. Reach Prioritization for Pollutant Categories

The Department shall prioritize all TMDLs for implementation of source control measures and best management practices (BMPs). Prioritization shall be consistent with the final TMDL deadlines to the extent feasible. Prioritization shall be conducted separately for each pollutant category and shall be based on an evaluation of each reach of applicable receiving waters within the watershed with a TMDL. The Department shall conduct the prioritization using the following five steps:

1. Complete an inventory of reaches. If reaches are defined in a TMDL, the Department may use that delineation for developing the inventory. If no reaches are specified in the TMDL, the Department shall delineate the receiving water into reaches.
2. Segregate the inventory of reaches according to the pollutant categories listed below in Section III, B through I (Categorical Inventories of Reaches). Individual reaches may be present in multiple pollutant categories.
3. Rank the reaches in each TMDL category in accordance with a procedure similar to that presented in Table IV.1. below.
4. Submit the prioritized Categorical Inventories of Reaches to the State Water Board **by October 1, 2014**, for Regional Water Board and State Water Board consideration. The State Water Board will provide public notice of the submission and the submission will be subject to a 30-day public comment period.
5. The Department shall collaborate with the State Water Board and Regional Water Boards on a final prioritization for each of the Categorical Inventories of Reaches. Factors that may be considered in the final prioritization will include, but not be limited to:
  - a. Opportunities for synergistic benefits with existing or anticipated projects or activities within the reach, e.g., cooperative efforts with other dischargers or projects within an ASBS,
  - b. Multiple TMDLs that can be addressed by a single BMP or a suite of BMPs within a reach,
  - c. TMDL deadlines specified in a Basin Plan,
  - d. Regional Water Board and State Water Board priorities,
  - e. Accessibility for construction and/or maintenance (e.g., safety considerations), and
  - f. Multi-benefit projects that provide benefits in addition to water quality improvement, such as groundwater recharge or habitat enhancement.

## ATTACHMENT IV

### B. Implementation

Following completion of the process described in Section I.A, the State Water Board Executive Director will approve, with any changes, the final prioritized Categorical Inventories of Reaches. The Department shall then select and begin implementation actions, as specified in Sections II and III, within the highest priority reaches to achieve at least the minimum number of compliance units as described below.

1. The Department shall include the following information regarding implementation of control measures in the selected reaches for the upcoming reporting period in the **TMDL STATUS REVIEW REPORT**, as required in Section E.4.b. of the Order:
  - a. Name of the waterbody,
  - b. Associated TMDL(s),
  - c. Proposed control measures,
  - d. Proposed number of compliance units per control measure, and
  - e. Projected schedule for installation of control measures with anticipated beginning and ending dates.
  
2. The Department shall also include in the **TMDL STATUS REVIEW REPORT**<sup>39</sup> a discussion of previous years' activities including:
  - a. The status of implementation activities,
  - b. The location of the control measures,
  - c. The size and type of BMPs that were installed,
  - d. The effectiveness of the BMPs installed, including any pertinent monitoring data (e.g., influent vs. effluent data),
  - e. A summary update of any cooperative implementation agreements (see Attachment IV, section II.B.1), including those that are solely for each TMDL,
  - f. A summary update of activities and/or actions that have been completed for any cooperative implementation agreement for each TMDL,
  - g. A summary update of projects initiated under the cooperative implementation grant program (see Attachment IV, section II.B.2),
  - h. A summary update of activities and/or actions that have been completed for any projects under the cooperative implementation grant program,
  - i. A summary of institutional control measures implemented to comply with Attachment IV,
  - j. A summary of TMDLs adopted during the past year where the Department is assigned a WLA or the Department is identified as a responsible party in the implementation plan,
  - k. A discussion, supported by data and analysis, of whether the Department considers work in the reach complete because it has met WLAs and other TMDL performance criteria, and

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<sup>39</sup> Per section III.A.3.a of this attachment, by January 1, 2015, the Department shall submit the required information regarding planned implementation of control measures for the first upcoming reporting period (after permit amendment per Order WQ 2014-0077-DWQ) of January 1, 2015 – October 1, 2015.

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- I. Any other information requested by the State Water Board Executive Director or designee.

Control measures and implementation schedules proposed for the upcoming year are subject to the approval of the Executive Director of the State Water Board or designee.

3. Each year the Department shall select and begin implementation activities within the highest priority reaches to achieve a minimum of 1650 compliance units. A compliance unit is defined as one acre of the Department's Right-of-Way (ROW) from which the runoff is retained, treated, and/or otherwise controlled prior to discharge to the relevant reach. Compliance units may be credited to the Department for the following actions:
  - stand-alone BMP retrofits,
  - cooperative implementation,
  - monitoring program-related retrofits,
  - post-construction treatment beyond permit requirements, and
  - other pollution reduction practices necessary to comply with the TMDL.

Compliance units, unless specifically stated below, are credited only when the Department begins implementation of an action listed above.<sup>40</sup> Once compliance units have been credited for a site, the Department may not receive credit for additional compliance units at that location for additional activities or corrective measures needed to bring the site into compliance. See Section III.A.2. Credit may be received, however, for new activities within the same reach that do not treat the runoff from a site that has already received treatment.

4. The Department may receive credit for compliance units by contributing funds to Cooperative Implementation Agreements and/or the Cooperative Implementation Grant Program (see Section II.B. below). The Department may receive credit for one compliance unit for each \$88,000 that it contributes. For Cooperative Implementation Agreements, the credit will be received when the Department transfers the funds to a responsible party. For the Cooperative Implementation Grant Program, the credit will be received when the Department transfers the funds to the State Water Board.
5. No credit will be given to post-construction BMPs that only meet the minimum requirements of this Order (Section E.2.d.2)a)). Other projects within a TMDL watershed where treatment is provided above and beyond the post-construction requirements in this Order, may receive compliance units according to the following formula:

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<sup>40</sup> For purposes of Section I.B of this attachment, implementation means that a project has entered the Project Initiation Document (PID) phase, the process used by the Department to explain the scope, funding commitment, and approval of a transportation project (<http://www.dot.ca.gov/hq/oppd/pdpm/other/PDPM-Chapters.pdf>).

## ATTACHMENT IV

$$[(V_t - V_o) / p_{85}] * 12 = \text{acres treated (compliance units calculated to the nearest 0.1)}$$

Where,  $V_t$  = Planned volume of runoff to be treated (acre-ft.),

$V_o$  = Volume of runoff from 85th percentile, 24-hour storm event (acre-ft.),

$p_{85}$  = depth of the 85th percentile, 24-hour storm event (inches).

**Table IV.1 – Reach Prioritization Scoring Matrix**

The rating factors in this table are intended as guidance. Each pollutant category will be ranked separately.

Rating Factor	Criteria		
	<u>High</u>	<u>Medium</u>	<u>Low</u>
Impairment Status: Percent reduction needed	Over 75%	25% - 75%	Below 25%
Department's Drainage Area Contributing to the Reach	Over 5% of drainage area	Between 1% and 5% of drainage area	Less than 1% of drainage area
Proximity to Receiving Waters	Over 75% of ROW within 0.25 miles of reach	Between 25% and 75% of ROW within 0.25 miles of reach	Less than 25% of ROW within 0.25 miles of reach
Community Environmental Health Impact	Top 3 categories	Middle 4 categories	Lower 3 categories

### **Impairment Status**

The degree of impairment of the waterbody, measured by the percent pollution reduction needed to achieve the WLA. Reaches with higher degrees of impairment will be given higher priority. Consider all sources of impairment when making this determination.

### **Department's Contributing Drainage Area**

The contributing drainage area from the Department's ROW is relative to the watershed draining to the reach.

### **Proximity to Receiving Waters**

This rating factor measures the relative proximity of the Department's ROW to the reach of the water that receives runoff from the Department's ROW. Sites discharging through conveyances within 0.25 miles of the pertinent reach are considered to have greater potential to contribute pollutants and receive a higher rating.

### **Community Environmental Health Impact**

This rating factor requires use of the California Office of Health Hazard Assessment (OEHHA) evaluation tool "Enviroscreen" which can be found at <http://oehha.ca.gov/ej/ces11.html>. This tool should be used to assess environmental justice issues. Outcomes are segregated into 10 categories ranging from low to high environmental justice scores. Higher scores indicate that there is a higher potential for environmental justice issues to be present at a site.

## ATTACHMENT IV

### Section II. Applicable TMDLs and Implementation Requirements

A. For each reach for which the Department has committed to begin implementation actions in accordance with Section I of this attachment, the Department shall do one of the following:

1. Implement the requirements in Table IV.2 applicable to that reach ensuring that all BMPs installed meet the minimum requirements specified in the following permit sections:
  - E.2.d.1) (Design Pollution Prevention Best Management Practices),
  - E.2.d.2)b) (Numeric Sizing Criteria for Storm Water Treatment Control BMPs),
  - E.2.e.1) (BMP Development and Implementation, Vector Control),
  - E.2.e.2) (BMP Development and Implementation , Storm Water Treatment BMPs),
  - E.2.e.3) (BMP Development and Implementation, Wildlife), and
  - E.2.e.4) (BMP Development and Implementation, Biodegradable Materials) of this Order.

In addition, the Department shall ensure that all BMPs installed do not cause a decrease in lateral (bank) or vertical (channel bed) stability in receiving stream channels.

2. Demonstrate that it has entered into or intends to enter into a Cooperative Implementation Agreement with other parties having responsibility for the TMDL, as specified below under Cooperative Implementation Agreements.

3. Identify cooperative implementation grants that have been awarded to other parties having responsibility for the TMDL, as specified below under Cooperative Implementation Grant Program.

### B. Cooperative Implementation

#### 1. Cooperative Implementation Agreements

- a. The Department is encouraged to establish agreements for cooperative implementation efforts, such as joint implementation actions and/or special implementation studies with other parties that have responsibility for the TMDL, except where precluded by a TMDL or where specific implementation requirements are prescribed in Table IV.2. Cooperative agreements that only involve monitoring are not eligible for compliance units.
- b. Where the Department has existing cooperative implementation agreements with other responsible parties, it shall fulfill the commitments and requirements of those agreements.
- c. Where the Department has not yet committed to cooperative implementation efforts, but intends to do so, the Department must provide written notification,

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including the anticipated date of commitment, to the State Water Board in its **TMDL STATUS REVIEW REPORT**.

- d. Cooperative agreements relative to the TMDL implementation activity are subject to approval by the applicable Regional Water Board Executive Officer. Cooperative agreements shall describe the terms of the mutually agreed activities to be performed, and at a minimum shall include:
  - i. The date the cooperative agreement was approved by the Regional Water Board,
  - ii. A map showing the location of work to be performed in the reach,
  - iii. Any monitoring program parameters and responsibilities,
  - iv. Any implementation responsibilities, including BMP Operation and Maintenance,
  - v. Any funding commitments that correspond with the implementation responsibilities, and
  - vi. A termination clause upon failure to comply with the terms and conditions of the agreement, as applicable.
- e. The Department shall submit sufficient information to document the progress in achieving the requirements of the TMDL for each cooperative implementation agreement in its annual **TMDL STATUS REVIEW REPORT**. (See Section I.B.2.)
- f. If the Department is not participating or has not given notice of its intent to participate in cooperative implementation efforts, or the Department is not fulfilling its cooperative implementation responsibilities under an agreement, it shall immediately comply with applicable TMDL Control Requirements listed in Table IV-2 below and report the corresponding status in the **TMDL STATUS REVIEW REPORT**.

### 2. Cooperative Implementation Grant Program

- a. The Department may establish a cooperative implementation grant program to be administered by the State Water Board for TMDL watersheds.
- b. If the Department elects to establish a grant program, the Department and State Water Board will prepare an agreement specifying the terms of the grant program and the commitments and responsibilities of the parties. The Department will be responsible for paying the State Water Boards' cost of administering the grant program.
- c. Cooperative implementation grants will be used to fund capital projects undertaken by other responsible parties in impaired watersheds in which the Department has been assigned a WLA or otherwise has responsibility for implementation of the TMDL. Cooperative implementation grant applications that are consistent with the final prioritized Categorical Inventories of Reaches

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(Section I.A.5) will be given a higher priority for funding. Cooperative implementation grants will not be awarded for projects that only involve monitoring, where precluded by a TMDL, or where specific implementation requirements are prescribed in Table IV.2.

### C. Consideration for Factors Affecting Implementation

Implementation may require environmental approvals and permitting from local, State, and/or federal resource agencies (e.g., California Coastal Commission, California Department of Fish and Wildlife, U.S. Army Corps of Engineers, local Flood Control agencies, local County, etc.). Other factors such as safety concerns and technical infeasibility may affect project implementation. Delays or cancellations due to environmental or permitting factors beyond the Department's control must be reported in its annual ***TMDL STATUS REVIEW REPORT***.

The State Water Board will revoke compliance units for projects not completed within the implementation schedule approved under Section I.B.1 of this attachment, unless the delay in the implementation schedule is additionally approved by the Executive Director. Partial credit may be allowed if a portion of the project is completed and functioning.

The State Water Board will revoke compliance units for unrecovered grant funds for projects that are not completed under Section II.B.2 of this attachment. Partial credit may be allowed if a portion of the project is completed and functioning. If the grant program is discontinued, any unexpended funds will be returned to the Department and the corresponding compliance units will be revoked.

Compliance units revoked shall be added to the total number of the required compliance units in following years. For example, if a project which claimed 20 compliance units is cancelled, 1670 compliance units (1650 + 20) are required to be implemented in the following year. If the grant program is discontinued, additional time may be allowed for the Department to implement the corresponding compliance units.

**ATTACHMENT IV**

**Table IV.2. TMDL Summary Table and Control Requirements**

<b>Impaired Waterbody</b>	<b>Pollutant(s)</b>	<b>Approved or U.S. EPA Established TMDLs Effective Date Basin Plan Amendment Resolution No.</b>	<b>Implementation Requirements</b>
<b>R1 - North Coast Regional Water Board</b>			
<b>Albion River</b>	<b>Sediment</b>	<b><i>U.S. EPA Established TMDL</i></b> Effective Date: December 2001 BPA: N/A Resolution: N/A	Implement Section III.A. and Section III.B.
<b>Big River</b>	<b>Sediment</b>	<b><i>U.S. EPA Established TMDL</i></b> Effective Date: December 2001 BPA: N/A Resolution: N/A	Implement Section III.A. and Section III.B.
<b>Lower Eel River</b>	<b>Temperature and Sediment</b>	<b><i>U.S. EPA Established TMDL</i></b> Effective Date: December 18, 2007 BPA: N/A Resolution: N/A	Implement Section III.A., Section III.B., and Section III.H.
<b>Middle Fork Eel River</b>	<b>Temperature and Sediment</b>	<b><i>U.S. EPA Established TMDL</i></b> Effective Date: December 2003 BPA: N/A Resolution: N/A	Implement Section III.A., Section III.B., and Section III.H.
<b>South Fork Eel River</b>	<b>Sediment and Temperature</b>	<b><i>U.S. EPA Established TMDL</i></b> Effective Date: December 16, 1999 BPA: N/A Resolution: N/A	Implement Section III.A., Section III.B., and Section III.H.
<b>Upper Main Eel River and Tributaries (including Tomki Creek, Outlet Creek and Lake Pillsbury)</b>	<b>Temperature and Sediment</b>	<b><i>U.S. EPA Established TMDL</i></b> Effective Date: December 29, 2004 BPA: N/A Resolution: N/A	Implement Section III.A., Section III.B., and Section III.H.
<b>Garcia River</b>	<b>Sediment</b>	Effective Date: March 16, 1998 BPA: 4-37.00 Action Plan for the Garcia River Watershed Resolution:	Implement Section III.A. and Section III.B.
<b>Gualala River</b>	<b>Sediment</b>	<b><i>U.S. EPA Established TMDL</i></b> Effective Date: November 29, 2004 BPA: N/A Resolution: N/A	Implement Section III.A. and Section III.B.

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Impaired Waterbody	Pollutant(s)	Approved or U.S. EPA Established TMDLs Effective Date Basin Plan Amendment Resolution No.	Implementation Requirements
Klamath River in California	Temperature, Dissolved Oxygen, Nutrients, and Microcystin	Effective Date: December 28, 2010 BPA: Action Plan for Klamath River TMDLs Resolution: R1-2010-0026	Implement, Section III.A., Section III.B., Section III.H. In addition, the Department shall refer to the Section E.2.d.4) of this Order for locating, assessing, and remediating barriers to fish passage.
Lost River	Nitrogen, Biochemical Oxygen Demand to address Dissolved Oxygen and pH Impairments	Effective Date: December 30, 2008 BPA: Action Plan for Lost River TMDL Resolution: R1-2010-0026	Implement Section III.A. and Section III.B.
Mad River	Sediment and Turbidity	<b>U.S. EPA Established TMDL</b> Effective Date: December 21, 2007 BPA: N/A Resolution: N/A	Implement Section III.A. and Section III.B.
Navarro River	Sediment and Temperature	<b>U.S. EPA Established TMDL</b> Effective Date: December 27, 2000 BPA: N/A Resolution: N/A	Implement Section III.A., Section III.B., and Section III.H.
Noyo River	Sediment	<b>U.S. EPA Established TMDL</b> Effective Date: December 16, 1999 BPA: N/A Resolution: N/A	Implement Section III.A. and Section III.B.
Redwood Creek	Sediment	<b>U.S. EPA Established TMDL</b> Effective Date: December 30, 1998 BPA: N/A Resolution: N/A	Implement Section III.A. and Section III.B.
Scott River	Sediment and Temperature	Effective Date: August 11, 2006 BPA: Action Plan for Scott River. Resolutions: R1-2005-0113 & R-2010-0026	Implement Section III.A., Section III.B., and Section III.H.

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<b>Impaired Waterbody</b>	<b>Pollutant(s)</b>	<b>Approved or U.S. EPA Established TMDLs Effective Date Basin Plan Amendment Resolution No.</b>	<b>Implementation Requirements</b>
Shasta River	<b>Dissolved Oxygen and Temperature</b>	Effective Date: January 26, 2007 BPA: Action Plan for the Shasta River Watershed Resolution: R1-2006-0052	Implement Section III.A., Section III.B., and Section III.H.
Ten Mile River	<b>Sediment</b>	<b>U.S. EPA Established TMDL</b> Effective Date: December 2000 BPA: N/A Resolution: N/A	Implement Section III.A. and Section III.B.
Trinity River	<b>Sediment</b>	<b>U.S. EPA Established TMDL</b> Effective Date: December 20, 2001 BPA: N/A Resolution: N/A	Implement Section III.A. and Section III.B.
South Fork Trinity River and Hayfork Creek	<b>Sediment</b>	<b>U.S. EPA Established TMDL</b> Effective Date: December 1998 BPA: N/A Resolution: N/A	Implement Section III.A. and Section III.B.
Van Duzen River and Yager Creek	<b>Sediment</b>	<b>U.S. EPA Established TMDL</b> Effective Date: December 16, 1999 BPA: N/A Resolution: N/A	Implement Section III.A. and Section III.B.
<b>R2 - San Francisco Bay Regional Water Board</b>			
Napa River	<b>Sediment</b>	Effective Date: January 20, 2011 BPA: Chapter 7, Water Quality Attainment Strategies including TMDLs Resolution: R2-2009-0064	Implement Section III.A., Section III.B., and the following: <ul style="list-style-type: none"> <li>• Conduct a survey of stream crossings associated with Department roadways, and develop a prioritized implementation plan and schedule for repair and/or replacement of high priority crossings/culverts.</li> <li>• Submit plan and schedule for conducting stream crossings surveys with</li> </ul>

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Impaired Waterbody	Pollutant(s)	Approved or U.S. EPA Established TMDLs Effective Date Basin Plan Amendment Resolution No.	Implementation Requirements
			<p><b>TMDL STATUS REVIEW REPORT</b> in accordance with Section I.B. above.</p> <ul style="list-style-type: none"> <li>• Submit implementation plan and schedule for repair and/or replacement of high priority crossings/culverts with <b>TMDL STATUS REVIEW REPORT</b> in accordance with Section I.B. above.</li> </ul>
Richardson Bay	Pathogens	Effective Date: December 18, 2009 BPA: Pathogens in Richardson Bay Resolution: R2-2008-0061	Implement Section III.A. and Section III.E.
San Francisco Bay	PCBs	Effective Date: March 29, 2010 BPA: Exhibit A & TMDL & Implementation Plan for PCBs Resolution: R1-2008-0012	Implement Section III.A. and Section III.C.
San Francisco Bay	Mercury	Effective Date: February 12, 2008 BPA : Chapter 7, SF Bay Mercury TMDL Resolution: R2-2006-0052	Implement Section III.A, Section III.B., and the following: The Department shall work out an equitable mercury WLA scheme in consultation with the San Francisco Bay Area Urban Runoff Management Agencies.
San Pedro and Pacifica State Beach	Bacteria	Effective Date: August 1, 2013 BPA – Chapter 3, Section 3.3.1 Bacteria Resolution: R2-2012-0089	Implement Section III.A. and Section III.E.

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Impaired Waterbody	Pollutant(s)	Approved or U.S. EPA Established TMDLs Effective Date Basin Plan Amendment Resolution No.	Implementation Requirements
<p align="center"><b>Sonoma Creek</b></p>	<p align="center"><b>Sediment</b></p>	<p>Effective Date: September 8, 2010                      BPA: Exhibit A &amp; Implementation Plan                      Resolution: R2-2008-0103</p>	<p>Implement Section III.A., Section III.B, and the following:</p> <ul style="list-style-type: none"> <li>• Conduct a survey of stream crossings associated with Department roadways, and develop a prioritized implementation plan and schedule for repair and/or replacement of high priority crossings/culverts.</li> <li>• Submit plan and schedule for conducting stream crossings surveys with <b>TMDL STATUS REVIEW REPORT</b> in accordance with Section I.B. above.</li> <li>• Submit implementation plan and schedule for repair and/or replacement of high priority crossings/culverts with <b>TMDL STATUS REVIEW REPORT</b> in accordance with Section I.B. above.</li> </ul>
<p align="center"><b>San Francisco Bay Urban Creeks</b></p>	<p align="center"><b>Diazinon &amp; Pesticide-Related Toxicity</b></p>	<p>Effective Date: May 16, 2007                      BPA: Chapter 3, Toxicity                      Resolution: R2-2005-0063</p>	<p align="center">Implement Section III.A., Section III.C., and Section III.F.</p>

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<b>Impaired Waterbody</b>	<b>Pollutant(s)</b>	<b>Approved or U.S. EPA Established TMDLs Effective Date Basin Plan Amendment Resolution No.</b>	<b>Implementation Requirements</b>
<b>R3 - Central Coast Regional Water Board</b>			
<b>San Lorenzo River (includes Carbonera Lompico, and Shingle Mill Creeks)</b>	<b>Sediment</b>	Effective Date: February 19, 2004 BPA: Attachment to R3-2002-0063 Resolution: R3-2002-0063	Implement Section III.A. and Section III.B.
<b>Morro Bay (includes Chorro Creek, Los Osos Creek, and the Morro Bay Estuary)</b>	<b>Sediment</b>	Effective Date: January 20, 2004 BPA: Attachment A to R3-2002-0051 Resolution: R3-2003-0051	Implement Section III.A. and Section III.B.
<b>R4 - Los Angeles Regional Water Board</b>			
<b>Ballona Creek</b>	<b>Metals (Ag, Cd, Cu, Pb, &amp; Zn) and Selenium</b>	Effective Date: December 22, 2005 and reaffirmed on October 29, 2008 BPA: Attachment A, Chapter 7-12 Resolution: R2007-015	Implement Section III.A., Section III.C., and Section III.G.
<b>Ballona Creek</b>	<b>Trash</b>	Effective Date: August 1, 2002 & February 8, 2005 BPA: Attachment A, Chapter 7-3. Resolution: 2004-0023	Implement Section III.A. and Waste Load Allocation requirements and schedule as set forth in the Ballona Creek Trash TMDL.
<b>Ballona Creek Estuary</b>	<b>Toxic Pollutants (Ag, Cd, Cu, Pb, Zn, Chlordane, DDTs, Total PCBs, &amp; Total PAHs)</b>	Effective Date: December 22, 2005 BPA: Attachment A, Chapter 7-14 Resolution: R4-2005-008	Implement Section III.A. and Section III.C.
<b>Ballona Creek, Ballona Estuary, and Sepulveda Channel</b>	<b>Bacteria</b>	Effective Date: March 26, 2007 and November 18, 2013 BPA: Attachment A, Chapter 7-21 Resolution: R4-2006-011	Implement Section III.A. and Section III.E.

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<b>Impaired Waterbody</b>	<b>Pollutant(s)</b>	<b>Approved or U.S. EPA Established TMDLs Effective Date Basin Plan Amendment Resolution No.</b>	<b>Implementation Requirements</b>
<b>Ballona Creek Wetlands</b>	<b>Sediment and Invasive Exotic Vegetation</b>	<b><i>U.S. EPA Established</i></b> Effective Date: March 26, 2012 BPA: N/A Resolution: N/A	Implement Section III.A. and Section III.B.
<b>Calleguas Creeks, its Tributaries and Mugu Lagoon</b>	<b>Metals and Selenium</b>	Effective Date: March 26, 2007 BPA: Attachment A, Chapter 7-19 Resolution: R4-2006-012	Implement Section III.A., Section III.C., and Section III.G.
<b>Calleguas Creeks its Tributaries and Mugu Lagoon</b>	<b>Organochlorine Pesticides, Polychlorinated Biphenyls, and Siltation</b>	Effective Date: March 14, 2006 BPA: Attachment A, Chapter 7-17 Resolution: R4-2005-010	Implement Section III.A., Section III.B, and Section III.C.
<b>Colorado Lagoon</b>	<b>Organochlorine Pesticides, PCBs, Sediment Toxicity, PAHs, and Metals (Pb &amp; Zn)</b>	Effective Date: June 14, 2011 BPA: Attachment K, Chapter 7-38 Resolution: R09-005	Implement Section III.A. and Section III.C.
<b>Dominguez Channel &amp; Greater Los Angeles &amp; Long Beach Harbor Waters</b>	<b>Toxic Pollutants: Metals (Cu, Pb, Zn), DDT, PAHs, and PCBs</b>	Effective Date: March 23, 2012 BPA: Attachment A, Chapter 7-40 Resolution: R11-008	Implement Section III.A. and Section III.C.
<b>Legg Lake</b>	<b>Trash</b>	Effective Date: February 27, 2008 BPA: Attachment A, Chapter 7-27 Resolution: R4-2007-10	Implement Section III.A. and Section III.D.
<b>Long Beach City Beaches and Los Angeles River Estuary</b>	<b>Indicator Bacteria</b>	<b><i>U.S. EPA Established</i></b> Effective Date: March 26, 2012 BPA: N/A Resolution: N/A	Implement Section III.A., and Section III.E.
<b>Los Angeles Area (Echo Park Lake)</b>	<b>Nitrogen, Phosphorus, Chlordane, Dieldrin, PCBs, &amp; Trash</b>	<b><i>U.S. EPA Established</i></b> Effective Date: March 26, 2012 BPA: N/A Resolution: N/A	Implement Section III.A., Section III.B., Section III.C., and Section III.D.

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<b>Impaired Waterbody</b>	<b>Pollutant(s)</b>	<b>Approved or U.S. EPA Established TMDLs Effective Date Basin Plan Amendment Resolution No.</b>	<b>Implementation Requirements</b>
<b>Los Angeles Area (Lake Sherwood)</b>	<b>Mercury</b>	<b><i>U.S. EPA Established</i></b> Effective Date: March 26, 2012 BPA: N/A Resolution: N/A	Implement Section III.A. and Section III.B.
<b>Los Angeles Area (North, Center, &amp; Legg Lakes)</b>	<b>Nitrogen &amp; Phosphorus</b>	<b><i>U.S. EPA Established</i></b> Effective Date: March 26, 2012 BPA: N/A Resolution: N/A	Implement Section III.A. and Section III.B.
<b>Los Angeles Area (Peck Road Park Lake)</b>	<b>Nitrogen, Phosphorus, Chlordane, DDT, Dieldrin, PCBs, and Trash</b>	<b><i>U.S. EPA Established</i></b> Effective Date: March 26, 2012 BPA: N/A Resolution: N/A	Implement Section III.A., Section III.B., Section III.C, and Section III.D.
<b>Los Angeles Area (Puddingstone Reservoir)</b>	<b>Nitrogen, Phosphorus, Chlordane, DDT, PCBs, Hg, and Dieldrin</b>	<b><i>U.S. EPA Established</i></b> Effective Date: March 26, 2012 BPA: N/A Resolution: N/A	Implement Section III.A., Section III.B., and Section III.C.
<b>Los Angeles River and Tributaries</b>	<b>Metals</b>	Effective Date: December 22, 2005, October 29, 2008, & Reopened and Modified on November 3, 2011 BPA: Attachment A, Chapter 7-13 to 7-13 and Attachment B Resolution: R2007-014 & R10-003	Implement Section III.A. and Section III.C.
<b>Los Angeles River</b>	<b>Trash</b>	Effective Date: December 24, 2008 BPA: Attachment A, Chapter 7-2 Resolution: R4-2007-012	Implement Section III.A. and Waste Load Allocation requirements and schedule as set forth in the Los Angeles River Watershed Trash TMDL.
<b>Los Angeles River Watershed</b>	<b>Bacteria</b>	Effective Date: March 23, 2012 BPA: Attachment A, Chapter 7-39 Resolution: R10- 007	Implement Section III.A and Section III.E.

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<b>Impaired Waterbody</b>	<b>Pollutant(s)</b>	<b>Approved or U.S. EPA Established TMDLs Effective Date Basin Plan Amendment Resolution No.</b>	<b>Implementation Requirements</b>
<b>Los Cerritos</b>	<b>Metals</b>	<b><i>U.S. EPA Established</i></b> Effective Date: March 17, 2010 BPA: N/A Resolution: N/A	Implement Section III.A. and Section III.C.
<b>Machado Lake</b>	<b>Eutrophic, Algae, Ammonia, and Odors (Nutrients)</b>	Effective Date: March 11, 2009 BPA: Attachment A, to R09-006 Resolution: R08-006	Implement Section III.A. and Section III.B.
<b>Machado Lake</b>	<b>Pesticides and PCBs</b>	Effective Date: March 20, 2012 BPA: Attachment A, Chapter 7-38 Resolution: R10- 008	Implement Section III.A. and Section III.C.
<b>Machado Lake</b>	<b>Trash</b>	Effective Date: February 27, 2008 BPA: Attachment A, Chapter 7-26 Resolution: R4-2007-06	Implement Section III.A. and Section III.D.
<b>Malibu Creek Watershed</b>	<b>Bacteria</b>	Effective Date: January 10, 2006, Revised on November 8, 2013 ** BPA: Attachment A, Chapter 7-10 Resolution: 2004-019R & R12-009	Implement Section III.A. and Section III.E.
<b>Malibu Creek and Lagoon</b>	<b>Sedimentation and Nutrients to address Benthic Community Impairments</b>	<b><i>U.S. EPA Established TMDL</i></b> Effective Date: July 2, 2013 BPA: N/A Resolution: N/A	Implement Section III.A. and Section III.B.
<b>Malibu Creek Watershed</b>	<b>Trash</b>	Effective Date: June 26, 2009 BPA: Attachment A, Chapter 7-31 Resolution: R4-2008-007	Implement Section III.A. and Section III.D.
<b>Marina del Rey Harbor</b>	<b>Toxic Pollutants (Cu, Pb, Zn, Chlordane, and Total PCBs)</b>	Effective Date: March 16, 2006 BPA: Attachment A, Chapter 7-18 Resolution: R4-2005-012	Implement Section III.A. and Section III.C.
<b>Marina del Rey Harbor Mothers' Beach and Back Basins</b>	<b>Bacteria</b>	Effective Date: March 18, 2004, Revised on November 7, 2013 ** BPA: Attachment A, Chapter 7-5 Resolution: 2003-012, R12-007	Implement Section III.A. and Section III.E.

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<b>Impaired Waterbody</b>	<b>Pollutant(s)</b>	<b>Approved or U.S. EPA Established TMDLs Effective Date Basin Plan Amendment Resolution No.</b>	<b>Implementation Requirements</b>
<b>Revolon Slough and Beardsley Wash</b>	<b>Trash</b>	Effective Date: August 1, 2002 & February 8, 2005 BPA: Attachment A, Chapter 7-3 Resolution: 2004-0023	Implement Section III.A. and Section III.D.
<b>San Gabriel River</b>	<b>Metals (Cu, Pb, Zn) and Selenium</b>	<b><i>U.S. EPA Established TMDL</i></b> Effective Date: March 26, 2007 BPA: N/A Resolution: N/A	Implement Section III.A., Section III.C., and Section III.G.
<b>Santa Clara River Estuary and Reaches 3, 5, 6, and 7</b>	<b>Coliform</b>	Effective Date: January 13, 2012 BPA: Attachment A, Chapter 7-36 Resolution: R10-006	Implement Section III.A. and Section III.E.
<b>Santa Clara River Reach 3</b>	<b>Chloride</b>	Effective Date: December 11, 2008 BPA: Attachment B to Resolution No. R4-2008-012 & R4-2008-012	Implement Section III.A. and Section III.I.
<b>Santa Monica Bay Beaches</b>	<b>Bacteria</b>	Effective Date: June 19, 2003, Revised November 7, 2013 ** BPA: Attachment A, Revised in Chapter 7-4 Resolution: 2003-012, R12-007	Implement Section III.A. and Section III.E.
<b>Santa Monica Bay</b>	<b>DDTs and PCBs</b>	<b><i>U.S. EPA Established TMDL</i></b> Effective Date: March 26, 2012 BPA: N/A Resolution: N/A	Implement Section III.A. and Section III.C.
<b>Santa Monica Bay Nearshore &amp; Offshore</b>	<b>Debris (trash &amp; plastic pellets)</b>	Effective Date: March 20, 2012 BPA: Attachment A, Chapter 7 Resolution:	Implement Section III.A. and Section III.D.
<b>Upper Santa Clara River</b>	<b>Chloride</b>	Effective Date: April 6, 2010 BPA: Attachment B. Chapter 7-6 Resolution: R4-2008-012	Implement Section III.A. and Section III.I.

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<b>Impaired Waterbody</b>	<b>Pollutant(s)</b>	<b>Approved or U.S. EPA Established TMDLs Effective Date Basin Plan Amendment Resolution No.</b>	<b>Implementation Requirements</b>
<b>Ventura River Estuary</b>	<b>Trash</b>	Effective Date: February 27, 2008 BPA: Attachment A, Chapter 7-25 Resolution: R4-2007-008	Implement Section III.A. and Section III.D.
<b>Ventura River and its Tributaries</b>	<b>Algae, Eutrophic Conditions, and Nutrients</b>	Effective Date: June 28, 2013 BPA: Attachment A, Chapter 7-35 Resolution: R12-011	Implement Section III.A. and Section III.B.
<b>R5 - Central Valley Regional Water Board</b>			
<b>Clear Lake</b>	<b>Nutrients</b>	Effective Date: September 21, 2007 BPA: Attachment 1 to R5-2006-0060 Resolution No.: R5-2006-0060	Implement Section III.A. and Section III.B.
<b>Cache Creek, Bear Creek, Sulphur Creek and Harley Gulch</b>	<b>Mercury</b>	Effective Date: February 7, 2007 BPA: Attachment 1 to R5-2005-0146 Resolution: R5-2005-0146	Implement Section III.A. and Section III.B.
<b>Sacramento-San Joaquin River Delta Estuary</b>	<b>Methyl mercury</b>	Effective Date: October 20, 2011 BPA: Sacramento River and San Joaquin River Basins for the Control of Methylmercury and Total Mercury in the Sacramento – San Joaquin River Delta Estuary Resolution: R5-2010-0043.	Implement Section III.A. and Section III.B.
<b>R6 - Lahontan Regional Water Board</b>			
<p><b>Lake Tahoe Sediment and Nutrients TMDL</b>            Effective Date: August 16, 2011            BPA: WQ Amendment May 2008            Resolution: 2009-0028</p> <p><b>Lake Tahoe Sediment Requirements</b>            A. Pollutant Load Reduction Requirements            The Department must reduce fine sediment particle (FSP), total phosphorus (TP), and total nitrogen (TN) loads by 10%, 7%, and 8%, respectively, by September 30, 2016.</p>			

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Impaired Waterbody	Pollutant(s)	Approved or U.S. EPA Established TMDLs Effective Date Basin Plan Amendment Resolution No.	Implementation Requirements
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Pollutant load reductions shall be measured in accordance with the processes outlined in the most recent version of Lake Clarity Crediting Program Handbook. To demonstrate compliance with the average annual fine sediment particle pollutant load reduction requirements, the Department must earn and maintain 298 Lake Clarity Credits for the water year October 1, 2015 to September 30, 2016, and for subsequent water years.

**B. Pollutant Load Reduction Plans**

The Department shall prepare a Pollutant Load Reduction Plan (PLRP) describing how it expects to meet the pollutant load reduction requirements described in Section A above. The Department shall submit a plan no later than July 15, 2014 that shall include, at a minimum, the following elements:

**1. Catchment registration schedule**

The PLRP shall include a list of catchments that the Department plans to register pursuant to the approved Lake Clarity Crediting Program to meet load reduction requirements. The list shall include catchments where capital improvement projects have been constructed since May 1, 2004 that the Department expects to claim credit for, and catchments where projects will be constructed and other load reduction activities (capital improvements, institutional controls, and other measures/practices implement) taken during the term of this Order.

**2. Proposed pollutant control measures**

The PLRP shall generally describe storm water program activities to reduce fine sediment particle, total phosphorus, and total nitrogen loading that the Department will implement in identified catchments.

**3. Pollutant load reduction estimates**

The Department shall conduct pollutant load reduction analyses on a representative catchment subset to demonstrate that proposed implementation actions are expected to achieve the pollutant load reduction requirements specified in Section A. above. For representative catchments, the analysis shall include detailed estimates of both baseline pollutant loading and expected pollutant loading resulting from implementation actions and provide justification why the conducted load reduction analysis is adequate for extrapolation to other catchments.

The pollutant loading estimates shall differentiate between estimates of pollutant load reductions achieved since May 1, 2004 and pollutant load reductions from actions not yet taken.

**4. Load reduction schedule**

The PLRP shall describe a schedule for achieving the pollutant load reduction requirements described in the

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Impaired Waterbody	Pollutant(s)	Approved or U.S. EPA Established TMDLs Effective Date Basin Plan Amendment Resolution No.	Implementation Requirements
			<p>Lake Tahoe Sediment TMDL Section A above. The schedule shall include an estimate of expected pollutant load reductions for each year of this Permit term based on preliminary numeric modeling results. The schedule shall also describe which catchments the Department anticipates it will register for each year of this Permit term.</p> <p>5. <i>Annual adaptive management</i> The PLRP shall include a description of the processes and procedures to annually assess storm water management activities and associated load reduction progress. The plan shall describe how the Department will use information from the monitoring and implementation or other efforts to improve operational effectiveness and for achieving the pollutant load reduction requirements specified in Section A.</p> <p>6. <i>Pollutant Load Reduction Plan Update</i> By March 15, 2017, the Department shall update its Pollutant Load Reduction Plan to describe how it will achieve the pollutant load reduction requirements for the second five-year TMDL implementation period, defined as the ten-year load reduction milestone in the Lake Tahoe TMDL. Specifically, the updated Pollutant Load Reduction Plan shall demonstrate how the Department will reduce baseline fine sediment particle, total nitrogen, and total phosphorus loads by 21 percent, 14 percent, and 14 percent, respectively, by water year 2021.</p> <p>C. <i>Pollutant Load Reduction Progress</i> To demonstrate pollutant load reduction progress, the Department shall submit a Progress Report by July 15, 2014 documenting pollutant load reductions accomplished between May 1, 2004 (baseline year) and October 15, 2011.</p> <p>D. <i>Pollutant Load Reduction Monitoring and Water Quality Monitoring Requirements</i> The Department shall prepare and submit a Storm water Monitoring Plan for review and approval by the Regional Water Board by July 15, 2013 and implement the approved plan.</p>
Truckee River	Sediment	Effective Date: September 16, 2009 BPA: WQ Amendment May 2008 Resolution: 2009-0028	Implement Sections III.A. and Section III.B.

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Impaired Waterbody	Pollutant(s)	Approved or U.S. EPA Established TMDLs Effective Date Basin Plan Amendment Resolution No.	Implementation Requirements
<b>R7 - Colorado River Regional Water Board</b>			
<b>Coachella Valley Storm Water Channel</b>	<b>Bacterial Indicators</b>	Effective Date: April 27, 2012 BPA: Attachment 1: Final CVSC Bacteria TMDL Resolution: R7-2010-0028	Implement Section III.A. and Section III.E.
<b>R8 - Santa Ana Regional Water Board</b>			
<b>Big Bear Lake</b>	<b>Nutrients for Dry Hydrological Conditions</b>	Effective Date: September 25, 2007 BPA: Attachment to R8-2006-0023 Resolutions: R8-2006-0023, and R8-2008-0070	Implement Section III.A. and Section III.B.
<p><b>Lake Elsinore and Canyon Lake Nutrients TMDL</b>            Effective Date: September 30, 2005            BPA: Attachment to R8-2004-0037 &amp; R8-2006-0031            Resolution: R8-2007-0083            Implement Section III.A., Section III.B., and the following:</p> <p><b>Lake Elsinore/Canyon Lake Nutrient TMDL Joint Responsibility Options</b></p> <ol style="list-style-type: none"> <li>a. The Department has already committed to cooperative implementation actions, monitoring actions, special studies and implementation actions jointly with other responsible agencies as an active paying member of the Lake Elsinore/Canyon Lake TMDL Task Force. The Department shall continue with those actions and remain an active paying Task Force member.</li> <li>b. If the State Water Board is notified that the Department is not fulfilling its Lake Elsinore/Canyon Lake Task Force obligations or if Department chooses to opt out of the cooperative approach with the TMDL Task Force for implementation actions, monitoring actions, and/or special studies the Department shall make a formal decision six months after the adoption of the Permit Amendment. These decisions must be approved/adopted by the State Board. The Department will then be required to conduct the following activities:               <ol style="list-style-type: none"> <li>1) Within 30 days of such notification, implement a Lake Elsinore and Canyon Lake in-lake monitoring consistent with the TMDL Task Force monitoring program.</li> <li>2) Within 30 days of such notification, submit a proposed Department facilities monitoring program to evaluate nutrient discharges from the Department’s facilities in the Lake Elsinore/Canyon Lake watershed.</li> </ol> </li> </ol>			

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Impaired Waterbody	Pollutant(s)	Approved or U.S. EPA Established TMDLs Effective Date Basin Plan Amendment Resolution No.	Implementation Requirements
<p>3) Within 30 days of notification, develop and implement a Lake Elsinore in-lake sediment nutrient reduction program to mitigate Department facilities in-lake nutrient sediment load. Develop and implement a monitoring program to evaluate the success of in-lake sediment reduction strategies that will be implemented.</p> <p>4) Within 60 days of notification, develop and implement a Canyon Lake in-lake sediment nutrient reduction program to mitigate Department facilities in-lake nutrient sediment load. Develop and implement a monitoring program to evaluate the success of in-lake sediment reduction strategies that will be implemented.</p> <p>5) Within 60 days of notification, submit an annual monitoring report by August 15<sup>th</sup> of each year.</p> <p>6) Submit an annual in-lake nutrient reduction program status report by August 15<sup>th</sup> of each year</p>			
Rhine Channel Area of Lower Newport Bay	Chromium and Mercury	<b>U.S. EPA Established TMDL</b> Effective Date: June 14, 2002 BPA: N/A Resolution: N/A	Implement Section III.A., Section III.B., and Section III.C.
San Diego Creek and Newport Bay, including Rhine Channel	Metals (Copper, Lead, & Zinc)	<b>U.S. EPA Established TMDL</b> Effective Date: June 14, 2002 BPA: N/A Resolution: N/A	Implement Section III.A. and Section III.C.
San Diego Creek and Upper Newport Bay	Cadmium	<b>U.S. EPA Established TMDL</b> Effective Date: June 14, 2002 BPA: N/A	Implement Section III.A. and Section III.C
San Diego Creek Watershed	Organochlorine Compounds (DDT, Chlordane, PCBs, & Toxaphene)	Effective Date: November 12, 2013 BPA: Attachment 2 Resolution: R8-2011-0037	Implement Section III.A. and Section III.C.
Upper & Lower Newport Bay	Organochlorine Compounds (DDT, Chlordane & PCBs)	Effective Date: November 12, 2013 BPA: Attachment 2 Resolution: R8-2011-0037	Implement Section III.A. and Section III.C.

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<b>Impaired Waterbody</b>	<b>Pollutant(s)</b>	<b>Approved or U.S. EPA Established TMDLs Effective Date Basin Plan Amendment Resolution No.</b>	<b>Implementation Requirements</b>
<b>R9 - San Diego Regional Water Board</b>			
<b>Chollas Creek</b>	<b>Diazinon</b>	Effective Date: November 3, 2003 BPA: Attachment A to Resolution: R9-2002-0123	Implement Section III.A. and Section III.F.
<b>Chollas Creek</b>	<b>Dissolved Copper, Lead and Zinc</b>	Effective Date: December 18, 2008 BPA: Attachment A Resolution: R9-2007-0043	Implement Section III.A and Section III.C.
<b>Rainbow Creek</b>	<b>Total Nitrogen and Total Phosphorus</b>	Effective Date: March 22, 2006 BPA: Attachment A Resolution: R9-2005-0036	Implement Section III.A. and Section III.B.
<b>Project 1- Revised Twenty Beaches &amp; Creeks in the San Diego Region (including Tecolote Creek)</b>	<b>Indicator Bacteria</b>	Effective Date: June 22, 2011 BPA: Attachment A Resolution: R9-2010-001	Implement Section III.A. and Section III.E.
** OAL Approved, U.S. EPA Approval Pending			

**Section III. General and Categorical Requirements**

**A. General Requirements for All TMDLs:**

**1. Comprehensive TMDL Monitoring Plan**

- a. The Department shall continue to implement existing TMDL water quality monitoring plans, including cooperative water quality monitoring plans that the Department is party to that have already received approval from the Regional Water Board Executive Officer.
- b. The Department shall develop and implement a comprehensive TMDL monitoring plan to be submitted to the State Water Board by January 1, 2015. The comprehensive TMDL monitoring plan shall include existing approved water quality monitoring plans as described in Section III.A.1.a. above, and shall also include monitoring for all TMDLs that do not have existing approved

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water quality monitoring plans. The proposed comprehensive TMDL monitoring plan shall be designed to inform selection of BMPs, to inform future reach prioritization submittals, and to assess the effectiveness of BMP implementation. The Department may propose monitoring by pollutant category and may rely on representative monitoring for BMP effectiveness assessment. The comprehensive TMDL monitoring plan shall include a time-schedule for the implementation of the monitoring plan. The comprehensive TMDL monitoring plan is subject to approval by the Executive Director of the State Water Board.

### 2. Adaptive Management

The Department shall use monitoring data to conduct an on-going assessment of the performance and effectiveness of BMPs. The assessment shall include necessary modifications to control measures to achieve WLAs and other applicable performance standards. Where an assessment indicates that control measures are inadequate to achieve WLAs and other performance standards in a reach, the Department must implement improved control measures/BMPs.

### 3. Reporting

- a. By January 1, 2015, the Department shall submit the required information in section I.B. of this attachment regarding planned implementation of control measures for the upcoming reporting period (January 1, 2015 – October 1, 2015).
- b. The Department shall summarize the previous year's TMDL monitoring results, deliverables and other actions as specified in its annual **TMDL STATUS REVIEW REPORT**.
- c. The Department shall prepare and submit a **TMDL PROGRESS REPORT** by January 1, 2018, to the State Water Board as part of its report of waste discharge under Provision E.13.c. The **TMDL PROGRESS REPORT** shall be presented to the State Water Board as an informational item and include the following information:
  - i. A summary of the effectiveness of the control measures installed for each reach that has been addressed, as a result of the BMP effectiveness assessment,
  - ii. A determination as to whether the control measures have been or will be sufficient to achieve WLAs and other performance standards by the final compliance deadlines,
  - iii. Where the control measures are determined not to be sufficient to achieve WLAs or other performance standards by the final compliance deadlines, a proposal for improved control measures to address the relevant pollutants,
  - iv. A summary of the estimated quantified amount of pollutants prevented from entering into the receiving waters as a result of BMPs, cooperative agreements, or other source control measures taken, and

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- v. An analysis demonstrating that the level of effort (1650 compliance units/year) during the present permit cycle will be sufficient to achieve WLAs and other performance standards for all TMDLs listed in Table IV.2 by 2034. The analysis must utilize monitoring data if available, pertinent analytical tools, including modeling where appropriate, and provide a reasonable assurance that applicable WLAs and performance criteria will be met.

The **TMDL PROGRESS REPORT** will be subject to public review and comment and will be used in the development of the reissued permit.

### **B. Sediment/Nutrients/Mercury/Siltation/Turbidity TMDL Control Requirements**

Sediment, nutrient and mercury TMDLs identify sediment from roads as a significant or primary source of these pollutants. Measures that control the discharge of sediment can be effective in controlling releases of nutrients and mercury. Therefore, the Department shall implement control measures to prevent or minimize erosion and sediment discharge. This can be achieved by protecting hillsides, intercepting and filtering runoff, avoiding concentrated flows in natural channels and drains, and not modifying natural runoff flow patterns.

### **C. Metals/Toxics/Pesticides TMDL Control Requirements**

#### **1. Fine Particulates**

Toxic pollutants and/or heavy metals have a high affinity for adherence to fine sediment, such as particles from tires, brake parts, and the road surfaces. Therefore, the appropriate control measures for metals and toxics are to control erosion and prevent or minimize the discharge of fine sediment. The Department shall implement control measures to prevent the discharge of fine sediment. This can be achieved by intercepting and filtering runoff, avoiding concentrated flows in natural channels and drains, and not modifying runoff flow patterns.

#### **2. Dissolved Fraction Metals**

The fraction of metals that are not bound to particulates exists in a dissolved state as free metal ions, as inorganic complexes, or bound to dissolved organic chemicals. Although fine particulate removal also reduces dissolved fraction metals, additional control measures may be necessary for the control of dissolved metals. Typically, treatment for dissolved fraction metals requires physical structures that prevent contaminated runoff from reaching receiving waters, such as infiltration systems that allow runoff water to percolate into soil.

The Department shall propose and implement appropriate control measures to reduce the discharge of dissolved fraction metals to comply with this Order.

#### **3. Pesticides**

The Department shall comply with Provision E.2.h.3)b) of this Order which specifies practices for the safe handling and use of pesticides, including

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compliance with federal, State and local regulations, and label directions. This provision also requires site assessments, applicator training, and implementation of integrated pest and vegetation management practices in its vegetation control program.

### D. Trash TMDL Control Requirements

Trash in waterbodies reduces habitat for aquatic life, directly impacts wildlife from ingestion or entanglement, impacts human health from pathogens, and impacts the aesthetics of waterbodies.

1. The discharge of trash to receiving waters is prohibited. The Department shall comply with this prohibition in all significant trash generating areas in the watersheds subject to trash TMDL controls, identified as the following:
  - a. Highway on-ramps and off-ramps in high density residential, commercial, and industrial land use areas.
  - b. Rest area and park-and-ride facilities.
  - c. State highways in commercial and industrial land use areas.
  - d. Mainline highway segments identified through pilot studies and/or surveys.
2. The Department shall comply with the discharge prohibition of trash through one of the following control measures:
  - a. Install, operate, and maintain a full capture system, treatment controls, and/or institutional controls for storm drains that service the significant trash generating areas; or
  - b. Coordinate with neighboring municipalities that have jurisdiction over significant trash generating areas and/or priority land use areas (high density residential, industrial, commercial, mixed urban, and public transportation stations) to implement Section III.D.2.a above.
3. The Department shall submit as part of its **TMDL STATUS REVIEW REPORT** a determination of the highway characteristics that may qualify as significant trash generating areas by October 1, 2015, and
4. The Department shall submit as part of its **TMDL STATUS REVIEW REPORT** the status of each of the applicable control measures specified in Section III.D.2 above.

The constituents of Attachment II are not applicable for this pollutant category; therefore the Department is exempted from monitoring for the constituents listed in Attachment II for the waterbodies listed only for trash impairments.

### E. Bacteria TMDL Control Requirements

The constituents of Attachment II are not applicable for this pollutant category; therefore the Department is exempted from monitoring for the constituents listed in Attachment II for the waterbodies listed only for bacteria impairments.

1. Dry-Weather Flows

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Dry weather non-storm water discharges may significantly increase bacteria loading to receiving waters. Therefore, the Department shall implement control measures to ensure that the effective prohibition of non-storm water discharges (Provision B.2. of this Order) is implemented according to the prioritized work schedule specified in Section I of this attachment. The prohibition of non-storm water discharges can be achieved through infiltration, diversion, or other methods.

### 2. Wet-Weather Flows

Wet weather storm water discharges also contribute significant bacteria loads to receiving waters. The principal impact is to the water contact recreation beneficial use (REC-1). The Department shall implement control measures/BMPs to prevent or eliminate the discharge of bacteria from its ROW. Source control and preemptive activities such as street sweeping, clean-up of illegal dumping, public education on littering; and BMPs such as retention/detention, infiltration, diversion of storm water prevent or eliminate the discharge of bacteria to receiving waters.

### F. Diazinon TMDL Control Requirements

Diazinon is an organophosphate pesticide used in agriculture. It is no longer registered by the California Department of Pesticide Regulation for non-agricultural uses. The Department does not use diazinon on its ROW. The discharge of diazinon is prohibited.

### G. Selenium TMDL Control Requirements

Selenium is naturally occurring in geologic formations, soils and aquatic sediments. Storm water runoff, dewatering, ground water seepage, irrigation of high selenium content soils, and oil refineries are identified as significant sources of selenium. The Department shall implement control measures to control the discharge of selenium, unless the Department can demonstrate one of the following:

1. There is no exceedance of an applicable receiving water limitation for selenium in the receiving water(s) at, or immediately downstream of, the Department's outfall(s), or
2. There is no direct or indirect discharge from the Department's outfall(s) to the receiving water during the time period subject to the WLA.

The Department does not have to comply with the monitoring requirements of Attachment II in demonstrating non-exceedance or no discharge of selenium.

### H. Temperature TMDL Control Requirements

Maintenance activities may increase receiving water temperatures as a result of vegetation removal and/or erosion and sedimentation. Sedimentation and erosion control measures for temperature impairments are being required in accordance with Section III.B. Therefore, the Department shall:

1. Preserve existing riparian biotic conditions immediately adjacent to receiving waters susceptible to temperature increases,

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2. Provide effective shade near receiving waters susceptible to temperature increases, and
3. Maintain site potential effective shade near receiving waters susceptible to temperature increases.

Alteration of riparian biotic conditions that may increase sedimentation or reduce effective shade shall receive prior written authorization by the applicable Regional Water Board Executive Officer or designee.

Site-specific Potential Effective Shade is defined as the shade equivalent to that provided by topography and potential vegetation conditions at a site. Effective shade is the percentage of direct beam solar radiation that attenuated and scattered before reaching the ground or stream surface from topographic and vegetation conditions. The term "site-specific potential" is defined as the vegetation conditions possible at a location, considering the vegetation species present, and any natural factors that limit vegetation size and density.

### **I. Chloride TMDL Control Requirements**

Elevated levels of chloride in receiving waters affect their beneficial use for agricultural irrigation. Chloride in the Santa Clara River watershed is principally due to increased salt loadings from imported water and the use of self-regenerating water softeners. The Department does not discharge significant amounts of chloride and any minimal discharges are expected to be addressed under the requirements of this Order. No additional TMDL implementation actions for control of chloride are required in this attachment.



# ATTACHMENT V

## REGIONAL WATER BOARD SPECIFIC REQUIREMENTS

### PART 1 NORTH COAST REGION

1. North Coast Regional Water Board Resolution R1-2004-0087 directs its staff to utilize existing regulatory programs to address sources of sediment within sediment impaired watersheds. The Department owns road right-of-way and other property within watersheds that are listed as impaired for sediment. Some of these facilities have sources of sediment (eroding shoulders, failed culverts, unstabilized cut and fill slopes, etc) that discharge into sediment impaired waterbodies. Consistent with Resolution R1-2004-0087 and the Water Quality Control Plan for the North Coast Region, the Department shall take the following steps in watersheds listed for sediment to identify, prioritize and control sources of sediment that discharge anthropogenic amounts of sediment into impaired waters. These requirements are in addition to any watershed-specific TMDL implementation requirements listed in Attachment IV of this Order. Steps to be taken include:
  - a. Inventory: Identify sources of excess sediment or threatened discharge, and quantify the discharge or threatened discharges from the source(s).
  - b. Prioritize: Prioritize efforts to control discharge of excess sediment based on, but not limited to, severity of threat to water quality and beneficial uses, the feasibility of source control, and source site accessibility. The inventory and prioritized steps shall be completed within two (2) years of the adoption of this Order and updated annually. This step is not required if the Department is implementing the requirements of Attachment IV for sediment TMDLs as the given reaches have already been prioritized within the context of statewide implementation.
  - c. Implement: Develop and implement feasible sediment control practices to prevent, minimize, and control the discharge.
  - d. Monitor and Adapt: Use monitoring results to direct adaptive management measures in order to refine and adjust erosion control practices and implementation schedules, until sediment discharge is reduced and no longer causes a violation of any sediment related narrative or numeric objective.

Each District within the North Coast Region shall include a time schedule for the above-referenced activities within the District Workplan for Regional Water Board approval. The time schedule shall implement the required activities as quickly as feasible. An annual update on activities and compliance with the projected time schedule shall be included in each subsequent annual report.

2. Removal of riparian vegetation may result in a threatened discharge or an exceedance of a water quality objective. The North Coast Region has many

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watersheds that are impaired for excess sediment and temperature. Riparian vegetation shall be protected and restored to the greatest extent feasible and removal may require permitting by the Regional Water Board.

### PART 2 SAN FRANCISCO BAY REGION

#### 1. High Trash Generation Areas

The Department shall demonstrate compliance with Discharge Prohibition 7, Table 4-1 of the San Francisco Bay Regional Water Board Basin Plan through the timely implementation of control measures in all high trash generating areas in the San Francisco Bay Region, identified as the following:

- a. Freeway on- and off-ramps in high density residential, commercial and industrial land uses.
- b. Rest areas and park-and-rides.
- c. State highways in commercial and industrial land use areas.
- d. Other freeway segments as identified by maintenance staff and/or trash surveys.

#### 2. Control Measures

The Department shall comply with the prohibition of discharge for trash through implementation of the following control measures:

- a. Install, operate, and maintain full trash capture systems, treatment controls, and/or enhanced maintenance controls for storm drains or catchments that service the significant trash generating areas.
- b. Coordinate with neighboring MS4 permittees to construct, operate, and maintain full trash capture systems, treatment controls, and/or enhanced maintenance controls in high trash generating areas and/or priority land use areas (high density residential, industrial, commercial, and public transportation stations).

All installed devices that meet the full trash capture definition (See "Full Capture System", Attachment VIII) may be counted toward this requirement regardless of date of installation.

#### 3. Coordination with Local Entities

The Department may choose to establish a municipal coordination plan to design, build, operate, and/or maintain controls in conjunction with other watershed stakeholders. The Minimum Full Trash Capture requirement may be met with the Department specific activities and devices, or from load reduction resulting from municipal coordination implementation, or any combination thereof, so long as the municipal coordination activities meet the full trash capture standard.

#### 4. Assessment

The Department shall assess the effectiveness of enhanced maintenance controls implemented in high trash generation areas. This assessment will include controls implemented in coordination with local municipalities.

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### 5. Additional

- a. Abate trash from construction and reconstruction projects.
- b. Include trash capture devices on the outlets of treatment systems for new and redeveloped highway projects to achieve the full trash capture standard.

### 6. Reporting

In each Annual Report, as part of the **TMDL STATUS REVIEW REPORT**, the Department shall provide a per District summary of the following:

- a. Trash load reduction actions.
- b. Full trash capture installation and maintenance.
- c. Implementation of enhanced maintenance controls.
- d. A map and list of high trash generation areas and the installed controls addressing each area.
- e. The reporting of trash load shall be in a manner approved by the Executive Officer.
- f. Municipal coordination implementation.

### 7. Storm Water Pump Stations

The Department shall comply with the following implementation measures to reduce polluted water discharges from its pump stations:

- a. Complete an inventory of pump stations within the Department's jurisdiction in the San Francisco Bay Region, including locations and key characteristics<sup>41</sup> and submit to the Regional Water Board by October 1, 2015.
- b. Inspect and collect dissolved oxygen (DO) data from 20 percent of the pump stations once a year (100 percent in five years) after a minimum of a two week antecedent period with no precipitation. DO monitoring is exempted where all discharge from a pump station remains in the storm water collection system or infiltrates into a dry creek immediately downstream.
- c. If DO levels are at or below three milligrams per liter (3 mg/L), apply corrective actions, such as continuous pumping at a low flow rate, aeration, or other appropriate methods to maintain DO concentrations of the discharge above 3 mg/L.
- d. Report inspection and monitoring results in the Annual Report.

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<sup>41</sup> Characteristics include name of pump station, latitude and longitude in NAD83, number of pumps, drainage area in acres, dominant land use(s), first receiving water body, maximum pumping capacity of station in gallons per minute (gpm), flow measurement capability (Y or N), flow measurement method, average wet season discharge rate in gpm, dry season discharge (Y, N, or unknown), nearest municipal wastewater treatment plant, wet well storage capacity in gallons, trash control (Y or N), trash control measure, and date built or last updated.

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## PART 3 LAHONTAN REGION

The Water Quality Control Plan for the Lahontan Region (Basin Plan) has additional requirements which have been historically applied to the Department's permits and which apply to this NPDES Permit in the Lahontan Region. These requirements include:

1. For projects meeting the criteria specified in Provision E.2.d.of the permit (Project Planning and Design), the following numeric sizing criteria for storm water treatment control BMPs apply:

Where storm water runoff is determined to have connectivity to surface waters and/or is not adequately infiltrated or treated by the natural environment, storm water/urban runoff collection, treatment, and/or infiltration disposal facilities shall be designed, installed, and maintained for the discharge of storm water runoff from all impervious surfaces generated by the 20-year, one-hour design storm (1) within the Truckee River Hydrologic Unit (3/4- inch of rain), (2) within the East Fork Carson River and West Fork Carson River Hydrologic Units (one inch of rain), and (3) within the Mammoth Creek Hydrologic Unit above 7,000-foot elevation (one inch of rain). Hydrologic evaluations may be required or may be conducted consistent with the NEAT study described in item No. 2 below to help determine areas where infiltration of the 20-year, one-hour storm is required.

2. In 2009, the Department completed the Natural Environment as Treatment (NEAT) study and report for 38 miles of roadway within the Lake Tahoe Hydrologic Unit. The NEAT approach is consistent with the strategic approach required by this permit. Projects developed within the NEAT study area shall be designed and constructed based on the priority areas identified by the study.
3. Unless granted a variance by the Lahontan Regional Water Board Executive Officer, there shall be neither removal of vegetation nor disturbance of existing ground surface conditions between October 15 of any year and May 1 of the following year, except when there is an emergency situation that threatens the public health or welfare. This prohibition period applies to the Lake Tahoe, Truckee River, East Fork Carson River, and West Fork Carson River Hydrologic Units and above the 5,000-foot elevation in the portions of Mono and Inyo Counties within the Lahontan Region.
4. Project Review Requirements
  - a. The Department shall participate in early project design consultation for all projects within the Lake Tahoe, Truckee River, East and West Forks Carson River and Mammoth Creek Hydrologic Units.
  - b. The Department must solicit Lahontan Regional Water Board staff review when project development/design is at the 20 to 30 percent design level (prior to Project "Approval" and Environmental Document), 60 percent design level, and 90 percent design level (Plans, "Specifications" and Estimates).

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### ATTACHMENT VI — STANDARD PROVISIONS

1. **Duty to Comply.** The Department shall comply with all of the conditions of this Order. Any permit noncompliance constitutes a violation of the CWA and the Porter-Cologne Water Quality Control Act, which may be grounds for enforcement action or denial of permit coverage. [40 C.F.R. § 122.41(a)]

The Department shall comply with effluent standards or prohibitions established under Section 307(a) of the CWA for toxic pollutants within the time provided in the regulations that establish these standards or prohibitions, even if this Order has not yet been modified to incorporate the requirement. [40 C.F.R. § 122.41(a)(1)]

2. **Modification, Revocation and Reissuance, or Termination.** This Order may be modified, revoked and reissued, or terminated for cause. The filing of a request by the Department for a permit modification, revocation and reissuance, or termination, or a notification of planned changes or anticipated noncompliance does not stay any General Permit condition.

3. **Enforcement**

- a. The provision contained in this enforcement section shall not act as a limitation on the statutory or regulatory authority of the State and Regional Water Board.
- b. Any violation of the Order constitutes violation of the California Water Code and regulations adopted hereunder and the provisions of the Clean Water Act, and is the basis for enforcement action, permit termination, permit revocation and reissuance, denial of an application for permit reissuance; or a combination thereof.
- c. The State and Regional Water Boards may impose administrative civil liability may refer a discharger to the State Attorney General to seek civil monetary penalties, may seek injunctive relief or take other appropriate enforcement action as provided in the California Water Code or federal law.
- d. All applications, reports, or information submitted to the State Water Board or Regional Water Boards shall be signed and certified. The Clean Water Act provides that any person who knowingly makes any false statement, representation, or certification in any record or other document submitted or required to be maintained under this Order including monitoring reports or reports of compliance or noncompliance shall, upon conviction, be punished by a fine of not more than \$10,000 per violation, or by imprisonment for not more than six months per violation, or by both. [40 C.F.R. § 122.41(k)]

4. **Need to Halt or Reduce Activity not a Defense.** It shall not be a defense for the Department in an enforcement action that it would have been necessary to halt or

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reduce the permitted activity in order to maintain compliance with the conditions of this Order. [40 C.F.R. § 122.41(c)]

5. **Duty to Mitigate.** The Department shall take all reasonable steps to minimize or prevent any discharge in violation of this Order that has a reasonable likelihood of adversely affecting human health or the environment. [40 C.F.R. § 122.41(d)]
6. **Proper Operation and Maintenance.** The Department at all times shall properly operate and maintain any facilities and systems of treatment and control (and related appurtenances) which are installed or used by the Department to achieve compliance with the conditions of this Order. Proper operation and maintenance also include adequate laboratory controls and appropriate quality assurance procedures. This provision requires the operation of backup or auxiliary facilities or similar systems installed by the Department only when necessary to achieve compliance with the conditions of this Order. [40 C.F.R. § 122.41(e)]
7. **Property Rights.** This Order does not convey any property rights of any sort, or any exclusive privileges, nor does it authorize any injury to private property or any invasion of personal rights, nor any infringement of federal, State, or local laws or regulations. [40 C.F.R. § 122.41(g)]
8. **Duty to Provide Information.** Within a reasonable time specified by the State Water Board, Regional Water Boards, or U.S. EPA, the Department shall furnish records, reports, or information required to be kept by this Order, and shall furnish any information requested to determine whether cause exists for modifying, revoking, and reissuing, or terminating this Order or to determine compliance with this Order. [40 C.F.R. § 122.41(h)]
9. **Inspection and Entry.** [40 C.F.R. § 122.41(i)] Upon the presentation of credentials and other documents as may be required by law, the Department shall allow the State and Regional Water Boards, or U.S. EPA to:
  - a. Enter upon the Department's premises where a regulated facility or activity is located or conducted or where records are required to be kept under the conditions of this Order;
  - b. Have access to and copy at reasonable times any records that must be kept under the conditions of this Order;
  - c. Inspect at reasonable times any facilities, equipment (including monitoring and control equipment), practices, or operations regulated or required under this Order; and
  - d. Sample or monitor at reasonable times for the purposes of assuring ensuring permit compliance, or as otherwise authorized by the Clean Water Act.

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10. **Monitoring and Records.** [40 C.F.R. § 122.41(j)]
- a. Samples and measurements taken for the purpose of monitoring shall be representative of the monitored activity.
  - b. The Department shall retain records of all monitoring information for a period of at least 3 years from the date of the sample, measurement, report or application. This period may be extended by request of the State Water Board's Executive Director or Regional Water Board's Executive Officer at any time.
  - c. Records of monitoring information shall include:
    - i. The date, exact place, and time of sampling or measurements;
    - ii. The individual(s) who performed the sampling or measurements;
    - iii. The date(s) analyses were performed;
    - iv. The individual(s) who performed the analyses;
    - v. The analytical techniques or methods used; and
    - vi. The results of such analyses.
  - d. Monitoring must be conducted according to test procedures approved under 40 C.F.R. § 136 unless another method is required under 40 C.F.R. subchapters N or O.
  - e. The Clean Water Act provides that any person who falsifies, tampers with, or knowingly renders inaccurate any monitoring device or method required to be maintained under this Order shall, upon conviction, be punished by a fine of not more than \$10,000, or by imprisonment for not more than two years, or both. If a conviction of a person is for a violation committed after a first conviction of such person under this paragraph, punishment is a fine of not more than \$20,000 per day of violation, or by imprisonment of not more than four years, or both.
11. **Signatory Requirements.** All reports, certifications, and records required by this Order or requested by the State Water Board and Regional Water Boards or U.S. EPA shall be signed by either a principal executive officer or by a duly authorized representative. A person is a duly authorized representative only if [40 C.F.R. §§ 122.22 & 122.41(k)]:
- a. The authorization is made in writing by the principal executive officer; and
  - b. The authorization specifies either an individual or a position having responsibility for the overall operation of the regulated facility or activity, such as the position of manager, operator, superintendent, or position of equivalent responsibility or an individual or position having overall responsibility for environmental matters for the Department. (A duly authorized representative may thus be either a named individual or any individual occupying a named position.)

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If an authorization is no longer accurate because a different individual or position has responsibility for the overall operation of the facility, the Department shall provide a new authorization prior to submittal of any reports, certifications, or records signed by the newly authorized representative.

12. **Certification.** Any person signing documents under Provision 11 above shall make the following certification [40 C.F.R. § 122.22(d)]:

*"I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to ensure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations."*

13. **Reporting Requirements.**

- a. *Planned changes.* The Department shall give advance notice to the State Water Board and the appropriate Regional Water Board of any planned physical alteration or additions to the permitted facility. Notice is required under this provision only when the alteration or addition could significantly change the nature or increase the quantity of pollutants discharged; [40 C.F.R. § 122.41(l)(1)]
- b. *Anticipated noncompliance.* The Department shall give advance notice to the appropriate Regional Water Board of any planned changes at the permitted facility or activity which may result in noncompliance with Permit requirements; [40 C.F.R. § 122.41(l)(2)]
- c. *Compliance Schedules.* Reports of compliance or noncompliance with, or any progress reports on, interim and final requirements contained in any compliance schedule of this Order shall be submitted no later than 14 days following each scheduled date; [40 C.F.R. § 122.41(l)(5)]
- d. *Other Information.* Where the Department becomes aware that it failed to submit any relevant facts, or submitted incorrect information in a permit application or in any required report, it shall promptly submit such facts or information [40 C.F.R. § 122.41(l)(8)].
- e. The Department shall submit, except for the Annual Report, one copy of each report required by the permit to the State Water Board. The Department shall also submit one copy to each of the appropriate Regional Water Boards. The Department may choose to submit its properly signed reports electronically

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into SMARTS in the Portable Document Format (PDF) and submit hard copies only upon request of the State or Regional Water Board staff.

14. **Oil and Hazardous Substance Liability.** Nothing in this Order shall be construed to preclude the institution of any legal action or relieve the Department from any responsibilities, liabilities, or penalties to which the Department is or may be subject to under Section 311 of the CWA.
15. **Severability.** The provisions of this Order are severable; and if any provision of this Order or the application of any provision of this Order to any circumstance is held invalid, the application of such provision to other circumstances and the remainder of this Order shall not be affected thereby.
16. **Availability.** A copy of this Order shall be maintained at the facility and be available at all times to the appropriate facility personnel and to representatives of the Regional Water Boards, State Water Board, or U.S. EPA.
17. **Education.** The Department shall ensure that all personnel whose decisions or activities could affect storm water quality are familiar with the requirements of this NPDES Permit.



## ATTACHMENT VII

### ATTACHMENT VII — LIST OF ACRONYMS & ABBREVIATIONS

ASBS	Areas of Special Biological Significance
BAT	Best Available Technology Economically Achievable
Basin Plans	Regional Water Quality Control Plans
BCT	Best Conventional Pollutant Control Technology
BMPs	Best Management Practices
CCR	California Code of Regulations
CEQA	California Environmental Quality Act
CFR	Code of Federal Regulations
CGP	Construction General Permit - NPDES General Permit for Storm Water Discharges Associated with Construction Activities
CTR	California Toxics Rule
CWA	Clean Water Act
CWC	California Water Code
Department	California Department of Transportation (Caltrans)
EC	Electrical Conductivity
EMA	Emergency Management Agency
ESA	Environmentally Sensitive Area
FPPP	Facility Pollution Prevention Plan
GPS	Global Positioning System
Hydromodification	Hydrograph Modification
IC/ID	Illegal Connection/ Illicit Discharge
IGP	Industrial General Permit - NPDES General Permit for Discharges Associated with Industrial Activities Excluding Construction Activities
LA	Load Allocation
LID	Low Impact Development
MEP	Maximum Extent Practicable
MRP	Monitoring and Reporting Program
MS4	Municipal Separate Storm Sewer System
NCIR	Non-Compliance Incident Report
NOI	Notice of Intent
NPDES	National Pollutant Discharge Elimination System
Ocean Plan	California Ocean Plan
PAHs	Polycyclic Aromatic Hydrocarbons
POTW	Publicly Owned Treatment Works
Regional Water Board	Regional Water Quality Control Board
ROW	Department Right-of-Way
State Water Board	State Water Resources Control Board
SUSMP	Standard Urban Storm Water Mitigation Plan
SWAMP	Surface Water Ambient Monitoring Program
SWMP	Storm Water Management Plan
SWPPP	Storm Water Pollution Prevention Plan
TCGP	Tahoe Construction General Permit
TDS	Total Dissolved Solids
TMDL	Total Maximum Daily Load
TPH	Total Petroleum Hydrocarbon
TSS	Total Suspended Solids
U.S. EPA	United States Environmental Protection Agency
WDRs	Waste Discharge Requirements
WLA	Waste Load Allocation
WQBEL	Water Quality-Based Effluent Limitation
WQO	Water Quality Objective
WQS	Water Quality Standard
Workplans	District Workplans



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### ATTACHMENT VIII - GLOSSARY

**Acute Toxicity.** A chemical stimulus severe enough to rapidly induce an effect; in aquatic toxicity tests, an effect observed within 96 hours or less is considered acute. When expressed as toxic units acute (TUa),  $TUa=100/96\text{-hour LC } 50 \text{ percent}$ . Acute toxicity can also be expressed as lethal concentration 50 percent (LC 50).

**Administrative Noncompliance.** Failure to comply with the procedural requirements of this Order. Examples include but are not limited to: failure to submit required reports or documents required by the Permit and/or SWMP, missed deadlines or late submittal, and/or failure to submit required information, failure to develop and/or maintain site-specific FPPP or to implement any other procedural requirement of the Permit.

**Areas of Special Biological Significance (ASBS).** Ocean or estuarine areas designated by the State Water Board that require special protection of species or biological communities to the extent where alteration of natural water quality is undesirable. The California Ocean Plan describes ASBSs as "those areas containing biological communities of such extraordinary value that no risk of change in their environment as the result of man's activities can be entertained". ASBSs are a subset of State Water Quality Protection Areas.

**Basin Plans.** Basin Plans (regional water quality control plans) are the principal regulatory mechanisms for protection of water quality in California. Basin plans describe the beneficial uses that each water body supports, e.g. drinking, swimming, fishing, and agricultural irrigation; the water quality objectives necessary to protect those uses; and the program implementation needed to achieve the objectives, such as waste discharge permits and enforcement actions.

**Batch Plant.** A processing plant where concrete or asphalt is mixed before transport to a construction site. Batch plants are considered to be industrial activities as defined in 40 CFR 122.26(b)(14) (iii) and are regulated under the Industrial General Permit.

**Beneficial Uses.** The uses of the water protected against degradation including, but not limited to, domestic, municipal, agricultural and industrial supply; power generation; recreation; aesthetic enjoyment; navigation; and preservation and enhancement of fish, wildlife, and other aquatic resources or preserves.

**Best Available Technology Economically Achievable (BAT).** Technology-based compliance standard established by the Clean Water Act. BAT is based on consideration of the age of the equipment and facilities involved, the processes employed, the engineering aspects of the application of various types of control techniques, process changes, non-water quality environmental impact (including energy requirements) and other factors as deemed appropriate. BAT effluent

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limitations guidelines, in general, represent the best existing performance of treatment technologies that are economically achievable within an industrial point source category or subcategory.

**Best Conventional Pollutant Control Technology (BCT).** Technology-based compliance standard for the discharge from existing industrial point sources of conventional pollutants including BOD, TSS, fecal coliform, pH, oil and grease. BCT is established by a two-part “cost reasonableness” test, which compares the cost for an industry to reduce its pollutant discharge with the cost to a POTW for similar levels of reduction of a pollutant loading. The second test examines the cost-effectiveness of additional industrial treatment beyond BCT. Limits must be reasonable under both tests.

**Best Management Practices (BMPs).** Schedules of activities, prohibitions of practices, maintenance procedures, and other management practices to prevent or reduce the pollution of “waters of the United States.” BMPs include structural and nonstructural controls, treatment requirements, operation and maintenance procedures, and practices to control plant site runoff, spillage or leaks, sludge or waste disposal, or drainage from raw material storage.

**Non-Approved BMP.** Any BMP for maintenance, construction, design pollution prevention, and treatment that are not in the Department’s SWMP (CTSW-RT-02-008) or Statewide Storm Water Quality Practice Guidelines (CTSW-RT-02-009) approved for statewide use.

**Post-Construction BMPs.** Any structural or non-structural controls that detain, retain, or filter storm water to prevent the release of pollutants to receiving waters after final site stabilization is attained.

**Structural BMPs.** Any structural facility designed and constructed to mitigate the adverse impacts of storm water runoff (e.g. canopy, structural enclosure). The category may include both Treatment Control BMPs and Source Control BMPs.

**Source Control BMPs.** Any schedules of activities, prohibitions of practices, maintenance procedures, managerial practices or operational practices that aim to prevent storm water pollution by reducing the potential for contamination at the source. Examples include treatment techniques that use natural measures to reduce pollution levels, do not require extensive construction efforts, and/or promote pollutant reduction by controlling the pollutant source.

**Treatment Control BMPs.** Any engineered system designed to remove pollutants by simple gravity settling of particulate pollutants, filtration, biological uptake, media absorption or any other physical, biological, or chemical process.

**California Ocean Plan (Ocean Plan).** The water quality control plan for California near-coastal waters, first adopted by the State Water Resources Control Board in 1972.

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The purpose of the Ocean Plan is to protect the beneficial uses of the State's ocean waters by identifying water quality objectives, setting general waste discharge requirements, and listing discharge prohibitions. In addition, the Ocean Plan is used to develop and update statewide water quality control plans, policies, and standards involving marine waters.

**California Toxics Rule.** The Federal regulation, found at 40 CFR § 131.38. Establishes water quality criteria (limits) for heavy metals and other toxic compounds for the protection of beneficial uses of surface waters in California.

**Catch Basins.** A storm drain inlet having a sump below the outlet to capture settled solids, debris, sediment, and prevent clogging.

**Chronic Toxicity.** The ability of a substance or a mixture of substances to cause harmful effects over an extended period of time. Expressed as toxic units chronic (TUc),  $TUc=100/NOEL$ , where NOEL is the No Observed Effect Level.

**Construction Activity.** Any construction or demolition activity, clearing, grading, grubbing, or excavation or any other activity that results in a land disturbance. Construction does not include emergency construction activities required to immediately protect public health and safety or routine maintenance to maintain original line and grade, hydraulic capacity, or original purpose of the facility.

**Cut and Fill.** The process of moving earth by excavating part of an area and using the excavated material for adjacent embankment of fill areas.

**Department Airspaces.** Any area within the Department's operating right-of-way that can safely accommodate a privately managed use such as: parking lots, self storage units, commercial businesses, light industry, and cellular telephone towers. The Department executes airspace leases with third parties for these uses.

**Department Facility.** A Maintenance Facility, Non-maintenance Facility, Highway Facility, Industrial Facility, or Vehicle Maintenance.

**Maintenance Facility.** A facility under Department ownership or control that contains fueling areas, maintenance stations/yards, waste storage or disposal facilities, wash racks, equipment or vehicle storage and materials storage areas.

**Non-maintenance Facility.** Laboratories or office buildings used exclusively for administrative functions.

**Highway Facility.** Highways are linear facilities designed to carry vehicular and pedestrian traffic. These include freeways, highways, and expressways as designated by the California Streets and Highway Code and the California legislature. These facilities also include all support infrastructure associated with these freeways, including bridges, toll plazas, inspection and weigh stations, sound walls, retaining

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walls, culverts, vegetated slopes, shoulders, intersections, off ramps, on ramps, over passes, lights, signal lights, gutter, guard rail, and other support

facilities. The support infrastructure is considered a Highway Facility only when accompanied by an increase in highway impervious surface. Otherwise, it is considered a non-highway .

**Industrial Facility.** A collection of industrial processes discharging storm water associated with industrial activity within the property boundary or operational unit.

**Non-Highway Facility.** For purposes of this permit, a Non-Highway Facility is any facility not meeting the definition of a Highway Facility, including but not limited to rest stops, park and ride facilities, maintenance stations, vista points, warehouses, laboratories, and office buildings.

**Discharge.** When used without qualification means the discharge of a pollutant.

**Direct Discharge.** Any discharge from the MS4 that does not meet the definition of an indirect discharge.

**Indirect Discharge.** Any discharge from the MS4 that is conveyed to the receiving water through 300 feet or more of an unlined ditch or channel as measured between the discharge point from the MS4 and the receiving water.

**Discharge of a Pollutant.** The addition of any pollutant or combination of pollutants to waters of the United States from any point source, or any addition of any pollutant or combination of pollutants to the waters of the contiguous zone or the ocean from any point source other than a vessel or other floating craft which is being used as a means of transportation. The term includes additions of pollutants to waters of the United States from: surface runoff which is collected or channeled by man; discharges through pipes, sewers, or other conveyances owned by a State, municipality, or other person which do not lead to a treatment works; and discharges through pipes, sewers, or other conveyances, leading into privately owned treatment works.

**District Workplans (DWPs).** Annual workplans prepared by each District containing descriptions of all activities and projects to be undertaken in the District that are necessary to implement the SWMP and comply with the requirements of this Order. DWPs are submitted annually with the Annual Report. Formerly known as the Regional Work Plans.

**Drainage Inlet.** A location where water runoff enters a storm water drainage system that includes streets, gutters, conduits, natural or artificial drains, channels and watercourses, or other facilities that are owned, operated, maintained and used for the purpose of collecting, storing, transporting or disposing of storm water

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**Effluent.** Any discharge from the MS4.

**Emergency.** Any sudden, unexpected occurrence, involving a clear and imminent danger, demanding immediate action to prevent or mitigate loss of, or damage to, life, health, property, or essential public services. "Emergency" includes such occurrences as fire, flood, earthquake, or other soil or geologic movements, as well as such occurrences as riot, accident, or sabotage.

**Erosion.** The diminishing or wearing away of land due to wind, or water. Often the eroded material (silt or sediment) becomes a pollutant via stormwater runoff.

Erosion occurs naturally, but can be intensified by land disturbing and grading activities such as farming, development, road building, and timber harvesting.

**Facility Pollution Prevention Plan (FPPP).** A plan that identifies the functional activities specific to the maintenance facility and the applicable BMPs and other procedures utilized by facility personnel to control the discharge of pollutants in storm water. Facilities subject to FPPPs include: maintenance yards/stations; material storage facilities/permanent stockpile locations (if not totally enclosed); equipment storage and repair facilities, roadside rest areas, agricultural and highway patrol weigh stations, decant storage or disposal locations, and permanent and temporary solid and liquid waste management sites.

FPPPs are not required for temporary stockpile locations (in continuous use for less than one year). All temporary stockpile locations shall implement the applicable best management practices defined in the Caltrans Stormwater Quality Handbook Maintenance Staff guide. Any stockpile location in continuous use for more than one year is deemed permanent and requires a Facility Pollution Prevention Plan.

**Full Capture System.** A full capture system is any single device or series of devices that traps all particles retained by a five (5) mm mesh screen and has a design treatment capacity of not less than the peak flow rate Q resulting from a one-year, one-hour, storm in the subdrainage area.

Rational equation is used to compute the peak flow rate:  $Q = C \times I \times A$

Where Q = design flow rate (cubic feet per second, cfs);

C = runoff coefficient (dimensionless);

I = design rainfall intensity (inches per hour, as determined per a rainfall isohyetal map), and

A = subdrainage area (acres).

**Hydrograph Modification (Hydromodification).** The alteration of the hydrologic characteristics of surface waters through watershed development. Under past practices, new and re-development construction activities resulted in urbanization, which in turn modified natural watershed and stream processes. The impacts of hydromodification include, but are not limited to, increased bed and bank erosion,

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loss of habitat, increased sediment transport and deposition, and increased flooding. Urbanization does this by altering the terrain, modifying the vegetation and soil characteristics, introducing impervious surfaces such as pavement and buildings, and altering the condition of stream channels through straightening, deepening, and armoring. These changes affect hydrologic characteristics in the watershed and affect the supply and transport of sediment in the stream system.

**Hydromodification Management Plan.** A plan to control and reduce the impacts of hydrograph modification from development activities in a watershed.

### **Illegal Connection/Illicit Discharge (IC/ID).**

**Illegal Connection.** An engineered conveyance that is connected to an MS4 without authorization by local, state, or federal statutes, ordinances, codes, or regulations.

**Illicit Discharge.** Any discharge to an MS4 that is prohibited under local, state, or federal statutes, ordinances, codes, or regulations. It includes all non-storm water discharges except conditionally exempt non-storm water discharges.

**Illegal Dumping.** Discarding or disposal within the Department's right-of-way, properties or facilities, either intentionally or unintentionally, of trash and other wastes in non-designated areas that may contribute to storm water pollution.

**Impervious Cover.** Any surface in the landscape that cannot effectively absorb or infiltrate rainfall; for example, sidewalks, rooftops, roads, and parking lots.

**Incidental Runoff.** Unintended small amounts (volume) of runoff from landscape irrigation, such as minimal over-spray from sprinklers that escapes the irrigated area. Water leaving an irrigated area is not considered incidental if it is due to improper (e.g. during a precipitation event) or excessive application, if it is due to intentional overflow or application, or if it is due to negligence. Leaks and other discharges (e.g. broken sprinkler heads) are not considered incidental if not corrected within 72 hours of learning of the discharge or if the discharge exceeds 1000 gallons.

**Land Use.** How land is managed or used by humans (e.g., residential and industrial development, roads, mining, timber harvesting, agriculture, grazing, etc.). Land use is generally regulated at the local level in the U.S. based on zoning and other regulations. Land use mapping differs from land cover mapping in that it is not always obvious what the land use is from visual inspection.

**Load Allocation.** The portion of a receiving water's loading capacity that is attributed either to one of its existing or future nonpoint sources of pollution or to natural background sources. Load allocations are best estimates of the loading, which can range from reasonably accurate estimates to gross allotments, depending on the availability of data and appropriate techniques for predicting the loading (40 CFR 130.2(g)).

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**Low Impact Development (LID).** An approach to land development with the goal of mimicking or replicating the pre-project hydrologic regime through the use of design techniques to create a functionally equivalent hydrologic site design. Hydrologic functions of storage, infiltration and ground water recharge, as well as the volume and frequency of discharges are maintained through the use of integrated and distributed micro-scale storm water retention and detention areas, reduction of impervious surfaces, and the lengthening of runoff flow paths and flow time. Other strategies include the preservation/protection of environmentally sensitive site features such as riparian buffers, wetlands, steep slopes, mature trees, flood plains, woodlands, and highly permeable soils.

**Maximum Extent Practicable (MEP).** The minimum required performance standard for implementation of municipal storm water management programs to reduce pollutants in storm water. Clean Water Act § 402(p)(3)(B)(iii) requires that municipal permits "shall require controls to reduce the discharge of pollutants to the maximum extent practicable, including management practices, control techniques and system, design and engineering methods, and such other provisions as the Administrator or the State determines appropriate for the control of such pollutants." MEP is the cumulative effect of implementing, evaluating, and making corresponding changes to a variety of technically appropriate and economically feasible BMPs, ensuring that the most appropriate controls are implemented in the most effective manner. To achieve the MEP standard, municipalities must employ whatever BMPs are technically feasible and are not cost-prohibitive. Reducing pollutants to the MEP means choosing effective BMPs, and rejecting applicable BMPs only where other effective BMPs will serve the same purpose, or the BMPs would not be technically feasible, or the costs would be prohibitive. A final determination of whether a municipality has reduced pollutants to the MEP can only be made by the State or Regional Water Boards.

**Municipal Separate Storm Sewer System (MS4).** A conveyance or system of conveyances (including roads with drainage systems, municipal streets, catch basins, curbs, gutters, ditches, man-made channels, or storm drains) that is: (1) Owned or operated by a state, city, town, village, or other public entity that discharges to waters of the U.S.; (2) Designed or used to collect or convey storm water; (3) Not a combined sewer; and (4) Not part of a Publicly Owned Treatment Works.

**Natural Ocean Water Quality.** The water quality (based on selected physical, chemical and biological characteristics) that is required to sustain marine ecosystems, and which is without apparent human influence, i.e., an absence of significant amounts of: (a) man-made constituents (e.g., DDT); (b) other chemical (e.g., trace metals), physical (temperature/thermal pollution, sediment burial), and biological (e.g., bacteria) constituents at concentrations that have been elevated due to man's activities above those resulting from the naturally occurring processes that affect the area in question; and (c) non-indigenous biota (e.g., invasive algal bloom species) that have been introduced either deliberately or accidentally by man. Discharges "shall not alter natural ocean water quality" as determined by a comparison to the range of constituent concentrations in reference areas agreed upon via the regional

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monitoring program(s). If monitoring information indicates that natural ocean water quality is not maintained, but there is sufficient evidence that a discharge is not contributing to the alteration of natural water quality, then the Regional Water Board may make that determination. In this case, sufficient information must include runoff sample data that has equal or lower concentrations for the range of constituents at the applicable reference area(s).

**New Development.** Any newly constructed facility, street, road, highway or contiguous road surface installed as part of a street, road or highway project within the Department's right-of-way.

**Non-Department Activities.** Third party activities that are primarily controlled by encroachment permits, leases, and rental agreements. They include both construction activities and non-construction activities.

**Non-Department Projects.** Same as Non-Department Activities.

**Non-storm Water.** Discharges that are not induced by precipitation events and are not composed entirely of storm water. These discharges include, but are not limited to, discharges of process water, air conditioner condensate, non-contact cooling water, vehicle wash water, concrete washout water, paint wash water, irrigation water, pipe testing water, lawn watering overspray, hydrant flushing, and fire fighting activities.

**Nonpoint Source.** Pollution that is not released through a discrete conveyance but rather originates from multiple sources over a relatively large area. Nonpoint sources can be divided into source activities related to either land or water use, including failing septic tanks, animal agriculture, forest practices, and urban and rural runoff.

**Nuisance.** Anything that meets all of the following requirements: (1) is injurious to health, or is indecent or offensive to the senses, or an obstruction to the free use of property, so as to interfere with the comfortable enjoyment of life or property; (2) affects at the same time an entire community or neighborhood, or any considerable number of persons, although the extent of the annoyance or damage inflicted upon individuals may be unequal; (3) occurs during, or as a result of, the treatment or disposal of wastes.

**Perennial Stream.** Any stream shown as a solid blue line on the latest version of the U.S. Geological Survey (USGS) 7.5 minute series quadrangle map (sometimes referred to as a blue-line stream). Where 7.5 minute series maps have not been prepared by USGS, 15 minute series maps are used.

**Pesticide.** Substances intended to repel, kill, or control any species designated a "pest" including weeds, insects, rodents, fungi, bacteria, or other organisms. The family of pesticides includes [herbicides](#), [insecticides](#), [rodenticides](#), [fungicides](#), algicides, and [bactericides](#).

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**Algicide.** A pesticide that controls algae in swimming pools and water tanks.

**Herbicide.** A pesticide designed to control or kill plants, weeds, or grasses.

**Insecticide.** A pesticide compound specifically used to kill or prevent the growth of insects.

**Rodenticide.** A pesticide or other agent used to kill rats and other rodents or to prevent them from damaging food, crops, or forage.

**Fungicide.** A pesticide used to control or destroy fungi on food or grain crops.

**Bactericide.** A pesticide used to control or destroy bacteria, typically in the home, schools, or on hospital equipment.

**pH.** A measure of the degree of acidity or alkalinity in a water sample. The pH of natural waters tends to range between six (6) and nine (9), with neutral being seven (7). Extremes of pH can have deleterious effects on aquatic systems.

**Point source.** Any discernible, confined, and discrete conveyance, including but not limited to, any pipe, ditch, channel, tunnel, conduit, well, discrete fissure, container, rolling stock, concentrated animal feeding operation, landfill leachate collection system, vessel or other floating craft from which pollutants are or may be discharged.

**Pollutant.** Dredged spoil, solid waste, incinerator residue, filter backwash, sewage, garbage, sewage sludge, munitions, chemical wastes, biological materials, radioactive materials (except those regulated under the Atomic Energy Act of 1954, as amended (42 U.S.C. 2011 *et seq.*)), heat, wrecked or discarded equipment, rock, sand, cellar dirt and industrial, municipal, and agricultural waste discharged into water.

**Pollutants of Concern.** Pollutants in a discharge with potential to cause a condition of pollution or nuisance due to the discharge of excessive amounts, proximity to receiving waters, or the properties of the pollutant. Pollutants that impair waterbodies listed under CWA section 303(d) are also Pollutants of Concern. Pollutants in the Department's discharge that may be Pollutants of Concern include, but are not limited to, total suspended solids; sediment; pathogens (e.g., bacteria, viruses, protozoa); heavy metals (e.g., copper, lead, zinc, and cadmium); petroleum products and polynuclear aromatic hydrocarbons; synthetic organics (e.g., pesticides, herbicides, and PCBs); nutrients (e.g., nitrogen and phosphorus fertilizers); oxygen-demanding substances (e.g., decaying vegetation and animal waste), and litter and trash.

**Pollution.** An alteration of the quality of the waters of the state by waste to a degree which unreasonably affects the beneficial uses of the water or facilities which serve those beneficial uses (Porter-Cologne Water Quality Control Act, section 13050(l)(1)).

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**Redevelopment.** The creation, addition, and/or replacement of impervious surface on an already developed site. Examples include the expansion of a building footprint, road widening, the addition or replacement of a structure, and creation or addition of impervious surfaces. Replacement of impervious surfaces includes any activity that removes impervious materials and exposes the underlying soil or pervious subgrade. Redevelopment does not include trenching and resurfacing associated with utility work; pavement grinding and resurfacing of existing roadways; construction of new sidewalks, pedestrian ramps, or bike lanes on existing roadways; or routine replacement of damaged pavement such as pothole repair or replacement of short, non-contiguous sections of roadway. Redevelopment does include replacement of existing roadway surfaces where the underlying soil or pervious subgrade is exposed during construction. Replaced impervious surfaces of this type shall be considered "new impervious surfaces" for purposes of determining the applicability of post-construction treatment controls as provided in provision E.2.d.2).

**Roadway.** Any road within the Department's right-of-way.

**Routine Maintenance.** Activities intended to maintain the original line and grade, hydraulic capacity, or original purpose of a facility. Routine maintenance does not include replacement of existing roadway surfaces where the underlying soil or pervious subgrade is exposed.

**Right-of-Way (ROW).** Real property that is either owned or controlled by the Department or subject to a property right of the Department. Right-of-way that is in current use is referred to as operating ROW.

**Sediment.** Soil, sand, and minerals washed from land into water, usually after rain.

**Slope Lateral Drainage.** Horizontal drains placed in hillside embankments to intercept groundwater and direct it away from slopes to provide stability.

**Spill.** The sudden release of a potential pollutant to the environment.

**Storm Water.** Storm water runoff, snowmelt runoff, and surface runoff and drainage, as defined in 40 CFR 122.26 (b)(13).

**Storm Water Runoff.** The portion of precipitation that does not naturally percolate into the ground or evaporate, but flows via overland flow, interflow, channels or pipes.

**Standard Urban Storm Water Mitigation Plan (SUSMP).** Plans designating the Best Management Practices that must be used in specified categories of development and redevelopment. The State Water Board adopted a precedential decision (Order WQ 2000-11) upholding a SUSMP requirement imposed under a Phase I MS4 permit and requiring SUSMPs in all MS4 permits.

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**Storm Water Management Plan (SWMP).** Description of the procedures and practices used to reduce or eliminate the discharge of pollutants to storm drain systems and receiving waters.

**Surface Water Ambient Monitoring Program (SWAMP).** The State Water Board's monitoring, assessment, and reporting program for ambient surface water.

**Threshold Drainage Area (TDA).** The area draining to a location 20 channel widths downstream (representative reach) of a stream crossing (pipe, swale, culvert, or bridge) within Project Limits.

**Threatened Non-compliance.** Any planned changes in the permitted facility or activity which may result in noncompliance with permit requirements.

**Total Dissolved Solids (TDS).** A quantitative measure of the residual minerals dissolved in water that remain after evaporation of a solution and used to evaluate the quality of freshwater systems.

**Total Kjeldahl Nitrogen (TKN).** The sum of organic nitrogen and total ammonia nitrogen.

**Total Maximum Daily Load (TMDL).** The sum of the individual WLAs for point sources and LAs for nonpoint sources and natural background. If a receiving water has only one point source discharger, the TMDL is the sum of that point source WLA plus the LAs for any nonpoint sources of pollution and natural background sources, tributaries, or adjacent segments. TMDLs can be expressed in terms of either mass per time, toxicity, or other appropriate measure. If Best Management Practices (BMPs) or other nonpoint source pollution controls make more stringent load allocations practicable, then wasteload allocations can be made less stringent. Thus, the TMDL process provides for nonpoint source control tradeoffs (40 CFR 130.2(i)).

**Total Petroleum Hydrocarbon (TPH).** A measure of the concentration or mass of petroleum hydrocarbons in a given amount of soil or water. TPH is a mixture of different compounds from different sources.

**Total Suspended Solids (TSS).** Suspended particulate matter: Fine material or soil particles that remain suspended by the water column. They create turbidity and, when deposited, can smother fish eggs or alevins.

**Toxicity.** The adverse response(s) of organisms to chemicals or physical agents ranging from mortality to physiological responses such as impaired reproduction or growth anomalies.

**Trash.** All improperly discarded waste material associated with human habitation, of human origin; or from any producing, manufacturing, or processing operation including, but not limited to, product packaging or containers constructed of steel,

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aluminum, glass, paper, plastic, and other natural and synthetic materials that are thrown or deposited in waters or where it could be transported, as floating, suspended, and/or settleable materials, to waters of the State, including watersheds. (SWRCB Trash Policy).

**Turbidity.** Murkiness or cloudiness of water, indicating the presence of suspended solids.

**United States Environmental Protection Agency (U.S. EPA).** U.S. EPA works to develop and enforce regulations that implement environmental laws enacted by the United States Congress. U.S. EPA is responsible for researching and setting national standards for the Storm Water Program.

**Waste.** Includes sewage and any and all other waste substances, liquid, solid, gaseous, or radioactive, associated with human habitation, or of human or animal origin, or from any producing, manufacturing, or processing operation, including waste placed within containers of whatever nature prior to, and for purposes of, disposal.

**Wasteload Allocation (WLA).** The portion of a receiving water's total maximum daily load that is allocated to one of its existing or future point sources of pollution. Waste load allocations constitute a type of water quality-based effluent limitation.

**Water Quality Objectives (WQO).** The limits or levels of water quality elements or biological characteristics established to reasonably protect the beneficial uses of water or to prevent nuisance within a specific area. Water quality objectives may be numeric or narrative.

**Water Quality Standards (WQS).** State-adopted and U.S. EPA-approved water quality standards for surface water bodies. The standards prescribe the beneficial uses (swimmable, fishable, drinkable, etc.) of the water body and establish the WQOs that must be met to protect designated uses.

**Waters of the State.** Any surface water or groundwater, including saline waters, within boundaries of the state, as defined in CWC 13050(e). This Order contains requirements to protect the beneficial uses of waters of the State.

**Waters of the United States.** All waters that are currently used, were used in the past, or may be susceptible to use in interstate or foreign commerce, including all waters subject to the ebb and flow of the tide. Waters of the United States [as defined in 40 CFR 230.3(s)] include all interstate waters and intrastate lakes, rivers, streams (including intermittent streams), mudflats, sand flats, wetlands, sloughs, prairie potholes, wet meadows, playa lakes, or natural ponds the use of which would affect or could affect interstate or foreign commerce. The definition also applies to tributaries of the aforementioned waters. See 40 CFR 122.2 for the complete definition, which is hereby incorporated by reference.

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**Watershed.** A drainage area or basin in which all water drains or flows toward a central collector such as a stream, river, or lake at a lower elevation.

**Wetlands.** Areas that are inundated or saturated by surface or groundwater at a frequency and duration sufficient to support, and that under normal circumstances do support a prevalence of vegetation typically adapted for life in saturated soil conditions. Wetlands generally include swamps, marshes, bogs, and similar areas.

**Workplans.** See District Workplans.



## ATTACHMENT IX

### Attachment IX: Reporting Requirements

Reporting Requirement	Permit Section	Due Date	Frequency
Annual Report	E.3.	October 1, 2013	Annually
Draft ASBS Compliance Plan	E.5.c.2)	September 20, 2013	18 months after the General Exception effective date
Final ASBS Compliance Plan	E.5.c.2)	September 20, 2015	30 months after the General Exception effective date
Budget Analysis	E.2.b.3)c)	October 1, 2017	Year 4 of Permit Cycle
Certification of the Adequacy of Legal Authority	E.2.b.2)b)	October 1, 2013	Annually as part of the Annual Report
District Workplans	E.3.b.	October 1, 2013	Annually as part of the Annual Report
Facility Pollution Prevention Plan (FPPP)	E.2.h.2)	October 1, 2013	Annually as part of the Annual Report and as required by the Regional Water Board
Fiscal Analysis	E.2.b.3)b)	October 1, 2013	Annually as part of the Annual Report
IC/ID & Illegal Dumping Response Plan	E.2.h.4)b)ii)	December 31, 2013	Update as needed annually
Incident Report Form	E.2.b.6)and Attachment I	October 1, 2013	As Needed
Landslide Management Plan	E.2.h.3)d)	October 1, 2013	Year 1 Annual Report
Monitoring Results Report (MRR)	E.2.c.5)	October 1, 2013	Annually
Monitoring Site Prioritization (Tier 2)	E.2.c.1)	March 1, 2014	Within 8 months of the effective date
Municipal Coordination Plan	E.2.b.1)b)	October 1, 2013	To be Included in the SWMP and Progress Report as part of the Annual Report
Overall Program Effectiveness Evaluation	E.2.m.3)	October 1, 2013	Annually as part of the Annual Report
Public Education Program Progress Report	E.2.l.2)	October 1, 2013	Annually as part of the Annual Report
Self-Audit - (includes construction activities )	E.2.m.2)	October 1, 2013	Annually as part of the Annual Report
Stormwater Monitoring & BMP Development Status Report	E.2.e.	October 1, 2013	Annually as part of the Annual Report
Stormwater Treatment BMP Technology Report	E.2.e.	October 1, 2013	Annually as part of the Annual Report
TMDL Status Review Report	E.4.b.	October 1, 2015	Annually as part of the Annual Report
Updated Stormwater Management Plan (SWMP)	E.1.a.	October 1, 2013	Revisions as part of the Annual Report
Waste Management Plan	E.2.h.3)c)iii)	July 1, 2014	Within 1 year of the Effective Date

Note: This table is a partial list of reporting requirements. The Department shall submit all required reports as provided in the Order. Any discrepancy between the text of the NPDES Permit and this table will be resolved in favor of the Permit.

Effective Date of this Order is July 1, 2013

Effective Date of the ASBS Special Protections (General Exception) is March 20, 2012



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